TRANSMITTAL LETTER

TO: 
FROM: NRO

Attached is a briefing, which is classified SECRET. This report is for internal use only and must be controlled or destroyed within 90 days.

Questions on the briefing should be directed to

SECRET

UNCLASSIFIED
DECLASSIFICATION OF THE EXISTENCE OF THE NRO (chart 1)

Today you will be given information regarding the declassification of specific elements of the NRO which irreversibly transitions the NRO from a covert organization to an overt one. This transition will modify the visibility of the NRO but its mission will remain unchanged. As we proceed through the briefing, be mindful of the significance of this change and assure yourself that you understand your responsibilities in this new era.

OVERVIEW (chart 2)

The purpose of the briefing is to specify what has been declassified, what has not been declassified, and why the decision was made to declassify the existence of the NRO. The briefing also describes why and how we protect classified information and operations and the importance of achieving the NRO's security objectives. We also want to discuss how the declassification affects each of us and to provide guidance that will enable continued preservation of the classified aspects of the NRO mission. We must also be mindful of the possibility that continued erosion of security combined with the pressure to release more information about the NRO could significantly affect the ability to successfully collect nationally important intelligence information.

DECLASSIFICATION INITIATIVE (WHAT IT IS) (CHART 3 & 4)

Effective on 18 September 1992, the Department of Defense declassified the existence of the National Reconnaissance Office (NRO). Also acknowledged were the NRO mission, the fact that it is a joint activity of the DoD and the CIA, the names

DECLASSIFICATION INITIATIVE (WHY?) (CHART 5)

Many long time members of the NRO have asked why the NRO's existence is being acknowledged at this time. For several years, there has been considerable debate and serious study given to the declassification of the NRO; however, for numerous reasons, declassification was delayed. The most recent analysis of the positive and negative impacts of declassification has enabled the key intelligence policy makers to favorably decide that now was the appropriate time to acknowledge the existence of the NRO. The primary rationale points to changes in the political-military environment world-wide and the international acceptance of satellite reconnaissance for intelligence purposes. Up to this point in the briefing, we have been focusing on what has been acknowledged but, it is extremely important that we have a clear understanding of what remains classified.

DECLASSIFICATION INITIATIVE (WHAT IT ISN'T) (CHART 6)

Beyond the acknowledgement of the DNRO, DDNRO, and DDMS there will be no declassification; therefore, the remainder of the organization is classified. Each of the categories of information listed on this chart must continue to be protected as classified. All NRO personnel must fully understand why we must continue to protect these items.
SECURITY OBJECTIVES (Chart 10)

The most important objective is to protect [redacted]. It is the bread and butter of the NRO. Protecting [redacted] and preserving discipline are essential ingredients of that objective. We must strive to protect operational details and limit acknowledgement to specified declassified facts. As a matter of
NRO policy, satellite reconnaissance will be discussed within classified channels only: you should now know exactly what was declassified. You should also have an appreciation for what must continue to be protected and why it is essential that we continue to protect our satellite reconnaissance sources and methods. But how does all this affect you, individually?

**HOW DOES IT AFFECT YOU (Chart 11)**

For the vast majority of NRO members, business as usual!!! That means no change in how you conduct your everyday job or how you interface with your classified associations. You are responsible for the protection of information. But what is different, is the small fraction of NRO members that may have interface with the acknowledged element of the NRO, such as the DNRO, DDNRO, DDMS, or the NRO External Affairs office. For these few individuals, special instructions are being developed that will protect the classified NRO from unacceptable exposure. A few of these instructions are included in the next section of this briefing entitled classified operations guidance

**CLASSIFIED OPERATIONS GUIDANCE (Chart 12)**

The next eleven charts detail some top level guidance in these areas. They represent current guidance with the understanding that the environment is dynamic and additional guidance will follow.

The first area of concern is what can we, as NRO members, acknowledge?
The ground rules for open or overt NRO members are more complex than for the classified NRO members. Overt members cannot acknowledge their affiliation with the NRO. Overt members can acknowledge NRO affiliation; however, they must determine who their audience is prior to continuing any discussions that go beyond the acknowledged information. But for both groups, common sense dictates that they don't speculate or try to talk around classified information. They should not comment on NRO related discussion but refer any questions per previous security guidance. Obviously, debate should be avoided.

Operations: Locations (Chart 14)
The only location that is unclassified is the Pentagon. All others remain classified. Do not associate classified NRO locations with open NRO locations.

As I noted earlier, the offices of Mr. Faga, Mr. Hill, Admiral March, and the external affairs function are acknowledged as residing in the Pentagon.

Operations: Personal Association (Chart 15)
Probably the most asked question as a result of this declassification of the existence of the NRO has been: 'Can I say that I am or was in the NRO?' The answer at this time is very simple. For classified members -- NO!

Again, a reminder that the only overt NRO members at this time are the DNRO, DDNR, DDMS and the members of the NRO External Affairs staff. A logical
QUESTION THEN WOULD BE * HOW SHOULD WE COMMUNICATE WITH THE OVERT NRO ELEMENTS?*

**CLASSIFIED OPERATIONS (CHART 16)**

The bottom line is use Secure means for communication within the NRO. That includes **classifiers**. It is understood that the overt NRO offices may on occasion have to use **classifiers** to conduct business, but that should be the exception, not the rule. We have all become accustomed to using **classifiers**, data fax, telephone, etc., and we feel comfortable because we have ways of determining the person we are communicating with is authorized to receive or discuss **classifiers**. However, it is more difficult to protect relationships and classified information when interfacing directly with individuals or organizations. The next chart provides some ground rules for interfaces.

**CLASSIFIED OPERATIONS: INTERFACES (CHART 17)**

This chart mandates no new requirements, but reemphasizes the responsibility of each NRO member to exercise security discipline when interfacing with other elements of the NRO or intelligence community. The NRO has a new overt window through which a variety of **classifiers** and **classifiers** can have direct contact. This contact must be limited to those individuals that have been designated as open members of the NRO. Extreme caution must be practiced to keep distance between the classified NRO members and **classifiers**.
THOSE WITH A NEED TO KNOW THE AUDIENCE. IF VISITS ARE NECESSARY TO OPEN NRO OFFICES THE NEXT CHART PROVIDES SOME GUIDANCE.

**CLASSIFIED OPERATIONS: CLASSIFICATION (CHART 19)**

This chart is another reminder of what is classified and that you do not have the authority to declassify any additional facts, relationships, associations, or data and that formal classification guidance is on its way. The next few charts address specific government, contractor and ally concerns.
CLASSIFIED OPERATIONS: (CHART 20)

The instructions here are straightforward. The NRO member must protect relationships and associations but must not inform spouse, family, or significant other of NRO involvement or identify his/her organization as NRO. If questioned about relationships with unknown, they have other responsibilities.

CLASSIFIED OPERATIONS: CONTRACTORS (CHART 21)

For contractors, the declassification action should not affect their activities. It should be business as usual since all their interfaces are with the classified elements of the NRO. For those rare encounters with the overt NRO, specific contingency plans must be developed to ensure minimum exposure of the classified relationships and information. Contractors must understand that this declassification action does not provide authority to transfer technology to other programs or to commercial applications; it does not provide authority to declassify records and it does not authorize them to identify or advertise any past, present or future NRO involvement. All briefed contractor personnel are still obligated to protect and

CLASSIFIED OPERATIONS: (CHART 22)

government and contractors alike are a very difficult group of witting people to contact and educate regarding this declassification action. Our concern is that the laws may provoke exposure of their prior association with still classified
elements of the NRO. They may wish to publish, deliver speeches or announce prior involvement. The NRO can do little to contact the tens of thousands of people who may have come into contact with the NRO. However, when an opportunity arises to educate a querying audience, the Director or their designated security office should provide a defensive briefing that highlights the responsibility to protect classified information. In order to handle the media queries and FOIAs, the NRO has established an external affairs office with the following information:

**CLASSIFIED OPERATIONS - EXTERNAL AFFAIRS (CHART 23)**

The External Affairs office will be the interface between the open NRO and the classified NRO for public affairs, FOIAs, and legislative matters. To minimize exposure, all communications between the covert NRO and the external affairs office must be secure. The External Affairs office location is the Pentagon, the secure phone # is ____________, and the secure fax # is _____________. We have concluded the section on classified operations guidance but it is necessary to spend a few minutes making you aware of the potential for exposure of the next tier of covert or classified NRO information.

**NEXT TIER EXPOSURE AWARENESS (CHART 24)**

This final section of the briefing will discuss the very real potential for increased exposure of classified information, operations and associations as each new acknowledgement is made. It will discuss the slippery slope concept of security erosion and will focus again on what must be protected and how.
WHAT MUST BE PROTECTED (CHART 26)

This list of critical elements is self-explanatory; however, it is important to point out that the loss of just one element could cause an erosion from which classified details may be intentionally or accidentally exposed. These elements need to stand together and be afforded the maximum protection in the system. They cannot be diminished if the objective of successful collection is to be attained. But how do we ensure this?
PROTECTION METHODS (CHART 27)

The key is to educate the NRO community. We all must understand what has been declassified, what remains classified, how we conduct business and why it is important to continue to protect the critical elements of the NRO. In addition, an air gap or clear demarcation must be established between the secret elements and the unknown elements of the NRO to ensure that the secret elements are not exposed unnecessarily to the white world activities of the external affairs office and the three principles. The air gap is created by minimizing visits and using secure methods of communication.

Another method is to differentiate classified activities from the white world activities and where possible avoid the grey interfaces that encourage exposure of classified NRO elements such as key acquisition, launch and operations information.

This new era of openness will certainly raise questions regarding the rules of protection from the top level policy to the more routine aspects of security and we anticipate that this questioning could create the need for updated executive orders, national security directives, memoranda, instruction manuals etc. We encourage input.

SUMMARY (CHART 28)

We have reached the end of the briefing; however, we have also reached a new beginning. After many years, the covert NRO that we have known and supported with dedication and energy is now changed. We emphasize only the fact of the existence of the NRO and its top management have been declassified. A new era
OF OPEN ACKNOWLEDGEMENT HAS BEGUN AND WITH THAT OPENNESS COMES A CHALLENGE FOR EACH OF US TO MAINTAIN AN EVEN STRONGER SECURITY DISCIPLINE TO AVOID THE SLIPPERY SLOPE EFFECT OF EXPOSURE--PRESSURE--EXPOSURE. OUR CONTINUED ROLE IS VERY CLEAR, WE MUST SUPPORT THE SUCCESSFUL COLLECTION OBJECTIVE OF THE NRO BY PROTECTING CLASSIFIED FACTS, ACTIVITIES, ASSOCIATIONS AND OPERATIONS. FOR MOST OF US, IT IS BUSINESS AS USUAL. ARE THERE ANY QUESTIONS THAT I CAN ANSWER AT THIS TIME?
DECLASIFICATION
OF THE EXISTENCE
OF THE NRO
OVERVIEW

- DECLASSIFICATION INITIATIVE (WHAT IT IS)
- DECLASSIFICATION INITIATIVE (WHY?)
- DECLASSIFICATION INITIATIVE (WHAT IT ISN’T)
- WHY WE PROTECT THINGS
- FORMULA FOR SUCCESSFUL COLLECTION
- SECURITY OBJECTIVES
- HOW DOES IT AFFECT YOU
- CLASSIFIED OPERATIONS GUIDANCE
- NEXT TIER EXPOSURE AWARENESS
- SUMMARY
DECLASSIFICATION INITIATIVE (WHAT IT IS)

THE NRO DECLASSIFICATION INITIATIVES INCLUDES:

- EFFECTIVE DATE IS SEPTEMBER 18, 1992

- DECLASSIFY THE EXISTENCE OF THE NRO
  - NRO IS AN AGENCY OF DEPARTMENT OF DEFENSE AND FUNDED THROUGH A PROGRAM KNOWN AS THE NATIONAL RECONNAISSANCE PROGRAM (NRP) WHICH IS THE SINGLE, NATIONAL PROGRAM TO MEET U.S. GOVERNMENT INTELLIGENCE NEEDS.

- DECLASSIFY MISSION STATEMENT: "THE MISSION OF THE NRO IS TO ENSURE THAT THE U.S. HAS THE TECHNOLOGY AND SPACEBORNE AND AIRBORNE ASSETS NEEDED TO ACQUIRE INTELLIGENCE WORLDWIDE, INCLUDING TO SUPPORT SUCH FUNCTIONS AS MONITORING OF ARMS CONTROL AGREEMENTS, INDICATIONS AND WARNING AND THE CONDUCT OF MILITARY OPERATIONS. THE NRO ACCOMPLISHES THE MISSION THROUGH RESEARCH AND DEVELOPMENT, ACQUISITION, AND OPERATION OF SPACEBORNE AND AIRBORNE DATA COLLECTION SYSTEMS."

FORMALLY IDENTIFY SENIOR NRO MANAGEMENT:

- DIRECTOR, NRO -- MARTIN C. FAGA
- DEPUTY DIRECTOR, NRO -- JIMMIE D. HILL
- DEPUTY DIRECTOR OF NRO FOR MILITARY SUPPORT -- REAR ADM DANIEL P. MARCH

PROVIDE PENTAGON ADDRESS AND PHONE NUMBER.
DECLASSIFICATION INITIATIVE: WHY?

THE EXISTENCE OF THE NRO IS BEING ACKNOWLEDGED BECAUSE OF CHANGES IN THE POLITICAL-MILITARY ENVIRONMENT WORLDWIDE AND THE INTERNATIONAL ACCEPTANCE AND USE OF OVERHEAD ASSETS FOR RECONNAISSANCE.
DECLASSIFICATION INITIATIVE (what it isn’t)

- ALL REMAINING INFORMATION
  - THE REST OF THE NRO ORGANIZATION
- NRO LOCATIONS
- NRO RELATIONSHIPS AND INTELLIGENCE TIES
- NRO CAPABILITIES
- NRO OPERATIONS AND STRATEGIES
- NRO AFFILIATIONS AND ASSOCIATIONS
- NRO CONTRACTORS
- NRO METHODS
- NRO BUDGETS/PROGRAMS

SECRET
WHY WE PROTECT THINGS

- OBJECTIVE OF OVERHEAD CONNAISSANCE IS TO COLLECT ACCURATE AND UNINTERRUPTED INTELLIGENCE INFORMATION AGAINST HOSTILE OR DENIED AREAS OF THE WORLD FOR NATIONAL STRATEGIC PLANNING OR MILITARY OPERATIONS

- WE ACHIEVE THE OBJECTIVE IN TWO WAYS
  - GAIN SURPRISE
  - GAIN AND RETAIN TECHNOLOGICAL ADVANTAGE

- AN ADVERSARY WITH KNOWLEDGE OF CAPABILITIES AND PLANS COULD SIGNIFICANTLY DEGRADE SURPRISE AND DENY TECHNICAL ADVANTAGE WHICH LIMITS SUCCESSFUL INTELLIGENCE
HOW DOES IT AFFECT YOU

• BUSINESS AS USUAL
  • FOR VAST MAJORITY, NO CHANGE
  • NRO ACQUISITION, LAUNCH AND OPERATIONS REMAIN CLASSIFIED
  • PROTECT

• BUSINESS THAT'S DIFFERENT
  • ACKNOWLEDGED NRO INTERFACES: GOVERNMENT,
    PUBLIC AFFAIRS, FOIAS, CONGRESS ETC.
ACKNOWLEDGED NRO PERSONNEL ARE ACKNOWLEDGED BUT MUST NOT PARTICIPATE IN UNCLASSIFIED DISCUSSIONS OF NRO ACTIVITIES OR OPERATIONS BEYOND WHAT HAS BEEN RELEASED

- DON'T SPECULATE, NAME DROP OR TALK AROUND
- DO NOT COMMENT ON NRO RELATED INFORMATION
- REFER QUESTIONS TO PUBLIC AFFAIRS
- AVOID DEBATE
CLASSIFIED OPERATIONS: LOCATIONS

- CLASSIFIED
  - MAJORITY OF NRO LOCATIONS
  - ASSOCIATION OF CLASSIFIED NRO LOCATIONS WITH OPEN NRO LOCATIONS IS UNAUTHORIZED

- OVERT:
  - PENTAGON OFFICE ROOM AND TELEPHONE NUMBERS ARE ACKNOWLEDGED
  - NRO EXTERNAL AFFAIRS LOCATION IS ACKNOWLEDGED
CLASSIFIED OPS: PERSONAL ASSOC

- CLASSIFIED MEMBER
  - NRO ASSOCIATION IS CLASSIFIED

- OPEN NRO MEMBER
  - NRO ASSOCIATION IS UNCLASSIFIED
CLASSIFIED OPS: COMMUNICATIONS

- ALL CLASSIFIED COMMUNICATIONS MUST REMAIN SECURE
  - FACSIMILE
  - SECURE VOICE, DATA, TELE-VIDEO CONFERENCING
  - E-MAIL

- OVERT TO COVERT & VICE-VERSA MUST BE SECURE

- OVERT NRO COMMUNICATIONS TO EXTERNAL AGENCIES SHOULD BE SECURE WHEN AVAILABLE
CLASSIFIED OPERATIONS: INTERFACES

• EXERCISE SECURITY DISCIPLINE IN ALL INTERFACES

• VERIFY
  • IDENTITY(IES)
  • ORGANIZATION(S)
  • PURPOSE OF VISIT OR INTERFACE(S)
  • INDIVIDUAL’S ASSOCIATION WITH NRO
  • [REDACTED]

• OBFUSCATE PRESENCE IN OPEN NRO OFFICES (LOGS, REGISTERS, PHONE CLASS, ETC)
CLASSIFIED OPS: CLASSIFICATION

- WITH THE EXCEPTION OF WHAT HAS BEEN RELEASED, ALL REMAINING INFORMATION IS STILL CLASSIFIED

- YOU DO NOT HAVE AUTHORITY TO DECLASSIFY ADDITIONAL FACTS, RELATIONSHIPS, ASSOCIATIONS OR DATA

- FORMAL GUIDANCE IS ON ITS WAY
CLASSIFIED OPERATIONS: GOVERNMENT

- NON DISCLOSURE AGREEMENTS REMAIN IN EFFECT

- DO:
  - CONTINUE TO PROTECT
  - PROTECT COVERT RELATIONSHIPS AND ASSOCIATIONS

- DO NOT:
  - INFORM NON BRIEFED INDIVIDUALS OF NRO INVOLVEMENT
  - IDENTIFY ORGANIZATION OF ASSIGNMENT AS NRO
  - INTERFACE WITH OPEN NRO WITHOUT AUTHORITY
CLASSIFIED OPERATIONS: CONTRACTORS

• NOT AFFECTED BY DECLASSIFICATION — BUSINESS AS USUAL

• DECLASSIFICATION ACTION PROVIDES NO AUTHORITY TO:
  • TRANSFER NRO TECHNOLOGY
  • DECLASSIFY ACCOUNTING RECORDS OR CONTRACTS
  • IDENTIFY ANY PAST, PRESENT OR FUTURE NRO INVOLVEMENT
  • TECHNOLOGY OR INVOLVEMENT

• NON DISCLOSURE AGREEMENTS REMAIN IN EFFECT
CLASSIFIED OPERATIONS: ALUMNI

- VERY DIFFICULT GROUP OF WITTING PEOPLE TO INFORM

- ALUMNI MAY INCORRECTLY USE DECLASSIFICATION TO ANNOUNCE PAST ASSOCIATION AND ACTIVITIES

- NON DISCLOSURE AGREEMENTS REMAIN IN EFFECT FOR ALUMNI

- IN REACTIVE MODE, ALUMNI MUST BE GIVEN GUIDANCE REGARDING PAST ASSOCIATIONS AND ACTIVITIES WITH LIMITATIONS ON SPEECHES, PUBLICATIONS OR ACKNOWLEDGEMENTS
CLASSIFIED OPS: EXTERNAL AFFAIRS

- NRO EXTERNAL RELATIONS STAFF:
  - INTERFACE BETWEEN OPEN NRO AND CLASSIFIED NRO LOCATIONS AND ACTIVITIES
  - CLASSIFIED INTERFACE MUST BE THROUGH SECURE MEANS ONLY
  - OFFICE LOCATION IS PENTAGON

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NEXT TIER EXPOSURE AWARENESS

- THE SLIPPERY SLOPE

- WHAT MUST BE PROTECTED

- PROTECTION METHODS
PROTECTION METHODS

- COMMUNICATE AND EDUCATE (THE "WHY")
- CREATE SECURITY AIR GAP BETWEEN NRO
- DIFFERENTIATE INFORMATION AND ACTIVITIES
  - COMPARTMENT
  - [Redacted]
- DO NOT EXPOSE KEY ACQUISITION, LAUNCH OR OPERATIONS INFORMATION
- ESTABLISH ORDERS, DIRECTIVES, MEMORANDA ETC. TO INSURE PROTECTION RULES REMAIN IN EFFECT
SUMMARY

• AFTER 30+ YEARS, ONLY FACT OF EXISTENCE OF NRO AND TOP MANAGEMENT IS DECLASSIFIED

• SUCCESSFUL COLLECTION WILL DEMAND EVEN STRONGER SECURITY DISCIPLINE

• YOUR ROLE IS CLEAR: SUPPORT THE NRO MISSION BY PROTECTING CLASSIFIED FACTS, ACTIVITIES, ASSOCIATIONS AND OPERATIONS

• REMEMBER ---- "BUSINESS AS USUAL"