TO: ARA - Mr. Shlaudeman

THROUGH: ARA - Ambassador Ryan

FROM: ARA/EC - R.V. Finkes/R.S. Driscoll/W.V. Robertson

SUBJECT: Charles Horman Case.

This case remains bothersome. The connotations for the Executive are not good. In the Hill, academic community, the press, and the Horman family the intimations are of negligence on our part, or worse, complicity in Horman's death. (While the focus of this memo is on Horman, the same applies to the case of Frank Teruggi.)

We have the responsibility:

-- categorically to refute such innuendos in defense of U.S. officials;

-- to proceed against involved U.S. officials if this is warranted.

Without further thorough investigation we are in a position to do neither. At the moment we do not have a coherent account of what happened (see attached "Gleanings"). That is why we believe we should continue to probe.

Based on what we have, we are persuaded that:

-- The GOC sought Horman and felt threatened enough to order his immediate execution. The GOC might have believed this American could be killed without negative fall-out from the USG.

There is some circumstantial evidence to suggest:

-- U.S. intelligence may have played an unfortunate part in Horman's death. At best,
it was limited to providing or confirming information that helped motivate his murder by the GOC. At worst, U.S. intelligence was aware the GOC saw Horman in a rather serious light and U.S. officials did nothing to discourage the logical outcome of GOC paranoia.

Our leads are:

(b) (5) --- Rafael Gonzalez: His mental condition is open to question. Yet this may be selective since he can also be pretty lucid. If he is unbalanced, it is for Chilean intelligence to explain why they kept him on the payroll for so many years and used him as contact with us on Horman. We should question him further along the lines suggested in the enclosure.

(b) (6) --- Enrique Sandoval's brother: Inquiry would have to be made with considerable discretion. Approaching the brother (most likely, Colonel Guillermo Sandoval Velasquez) to confirm Horman was shot at the stadium would be terribly sensitive. Revelation of his indiscretion in 1973 would endanger the Colonel and possibly others. We are skeptical that anything positive can be accomplished through this line of inquiry.

(b) (1) --- The GOC: The Chileans have failed satisfactorily to explain why Gonzalez was chosen to deal with our Consulate in the search for Horman's body. We could press them on this point. Preferably after we clarify a few things with Gonzalez. We could also ask for a complete copy of the autopsy of Horman's body, which we do not seem to have.

(b) (3) --- CIA: The Agency's comments on its relations with Gonzalez do not explain Gonzalez' knowledge of the needs further illumination. No matter CIA disclaimers. Further, we find it hard to believe that the Chileans did not check with the GOC regarding two detained Americans when the GOC was checking with Horman's friends and neighbors regarding Horman's activities. Lack of candor with us on other matters only heightens our suspicions.
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THROUGH: ARA - Ambassador Ryan

FROM: ARA/RC - R.V. Olaves/W.S. Driscoll/W.V. Robertson

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— to proceed against involved U.S. officials if this is warranted.

Without further thorough investigation we are in position to do neither. At the moment we do not have a coherent account of what happened (see attached "Deposits"). That is why we believe we should continue to probe.
Our leads are:

- Hafedl Gonzalez: His mental condition is open to question. Yet this may be selective since he can also be pretty lucid. If he is unbalanced, it is for Chilean intelligence to explain why they kept him on the payroll for so many years and used him as contact with us on Horman. We should question him further along the lines appraised in the enclosure.

- Enriquè Sandoval: Inquiry would have to be done with considerable discretion. Approaching to confirm Horman was shot at the stadium would be terribly sensitive. Revelation of would endanger and possibly others. We are skeptical that anything positive can be accomplished through this line of inquiry.

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SUBJECT: Charles Herman Case.