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ACTION AF-01

INFO LOG-00 AID-01 CIAE-00 C-01 OASY-00 DODE-00 DOE-00
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TEDE-00 INR-00 L-03 ADS-00 NSAE-00 NSCE-00
OIC-02 OMB-01 PA-01 PM-02 PRS-01 P-01 RP-10
SIL-00 SNP-00 SP-00 SR-00 SS-00 STR-16 TRSE-00
T-00 USE-00 RPE-01 CORE-00 /073W

P 081500Z NOV 93
FM AMEMBASSY KIGALI
TO SECCSTATE WASHDC PRIORITY 5001
INFO USMISSION GENEVA PRIORITY
AMEMBASSY ADDIS ABABA PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY BRUSSELS
AMEMBASSY NAIROBI
AMEMBASSY KAMPALA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY YAOUNDE
USCINCEUR VIHINGEN GE
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STATE FOR RP, AF/C, AMD AF/RA
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AID FOR AF/EA AND OFDA
GENEVA FOR RMA AND AID
ADDIS ABABA FOR OFDA/FARNSWORTH
ROMB FOR WFP
YAOUNDE AND BUJUMBURA FOR DATT

B.O. 12356: DECL:OADR
TAGS:Prefab, PHUM, PREL, RW, BY
SUBJECT: BURUNDI REFUGEES: DRAMATIC PROPORTIONS

Current Class: CONFIDENTIAL

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1. (LOU) SUMMARY. UNHCR REPORTS REFUGEE SITUATION REACHING DRAMATIC PROPORTIONS; ADVISES PLANNING FOR WORST CASE SCENARIO AND SUGGESTS PERMANENT TECHNICAL TEAM BE CONSIDERED FOLLOWING DEPARTURE OF SHORT-TERM TECHNICAL EXPERTS. HEALTH/SANITATION AND FOOD AVAILABILITY REMAIN SERIOUS PROBLEMS. SITE PLANNER WORKING WITH GOVERNMENT AND NGO’S. PROTECTION ISSUES MOUNTING. END SUMMARY.

2. (LOU) THE FOLLOWING REPORT IS BASED ON DISCUSSIONS WITH UNHCR/KIGALI REPRESENTATIVE AND EMERGENCY COORDINATOR GRANDI’S NOV. 5 REPORT TO UNHCR HEADQUARTERS, MADE AVAILABLE TO EMBASSY. UNHCR BRIEFING FOR DONORS SET FOR LATE NOVEMBER G.

3. (LOU) OVERVIEW. UNHCR REPORTED TO GENEVA THAT THE EMERGENCY IS REACHING "DRAMATIC PROPORTIONS," WITH CONGESTED CAMPS IN ALREADY OVERPOPULATED AREAS. UNSATISFACTORY FOOD RATIONS, UNTENABLE SANITATION CONDITIONS AND LACK OF APPROPRIATE SHELTER ARE CONTRIBUTING TO DETERIORATING HEALTH STATUS OF CONFIDENTIAL REFUGEES WHO ARRIVED RELATIVELY HEALTHY. UNHCR ADVOCATES CAREFULLY PLANNED MULTI-SECTORAL (WATER, SANITATION, HEALTH, SHELTER, SITE PLANNING) PROGRAMME TO MINIMIZE NEGATIVE IMPACT ON RWANDAN RESOURCES AND INFRASTRUCTURE. REPORT CAUTIONS THAT ANY ACTION MUST CONSIDER POSSIBLE SOCIAL/POLITICAL REPERCUSSIONS GIVEN CONTINUED DISPLACEMENT OF 350,000 PERSONS IN NORTHERN RWANDA AND LIKELIHOOD OF DROUGHT IN THE SOUTH. UNHCR EMERGENCY STAFF RECOMMEND PLANNING FOR THE WORST-CASE SCENARIO ON GROUNDS THAT CONDITIONS REMAIN ADVERSE TO EARLY REPATRIATION.

4. (LOU) FOOD. UNHCR RECOMMENDS HEADQUARTERS WORK WITH WFP ON IMPROVING FOOD RATION. THE CEREALS RATION IS LOW, SUGAR IS UNAVAILBLE, MAIZE NEEDS TO BE MILLED, AND AND BEANS ARE SOON TO BECOME UNAVAILBLE.

5. (LOU) SITES. UNHCR SITE PLANNER IS WORKING WITH GOVERNMENT OFFICIALS AND NGO’S ON MAKING READY 19 SITES IDENTIFIED. SOME WILL INVOLVE MOVING REFUGEES.
6. (LOU) IMPLEMENTING PARTNERS. UNHCR IS CONCLUDING AGREEMENTS WITH THE BELGIAN RED CROSS AND THREE MSF'S (BELGIUM, HOLLAND, FRANCE) SO FUNDS CAN BE RELEASED. (COMMENT. EMBASSY HAS ADVISED CARE INTERNATIONAL TO ENSURE IT CONCLUDES AGREEMENT EARLY TO ASSURE FUNDING FOR ITS WORK IN WATER SECTOR. WE MAY WANT TO CONSIDER EARMARK. END COMMENT.)

7. (LOU) ASSESSMENT. UNHCR TECHNICAL EXPERTS IN CONFIDENTIAL

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WATER, SAMITATION, AND HEALTH CONCLUDED ASSESSMENT 11/5. RESULTS LIKELY TO BE PRESENTED TO 11/8 DONOR MEETING. UNHCR/KIGALI RECOMMENDING MORE PERMANENT TECHNICAL TEAM BE FIELDED TO RWANDA, POSSIBLY WITH REGIONAL RESPONSIBILITIES, ONCE THESE EXPERTS DEPART.

8. (LOU) PRIORITY NEEDS. UNHCR REPORTS THAT IT IS DEVELOPING A DOCUMENT TO HELP HEADQUARTERS DETERMINE CURRENT FUNDING LEVEL NEEDED FOR INTERNATIONAL PROCUREMENT, LOCAL PURCHASES, PAYMENTS TO PARTNERS, AND ADDITIONAL STAFF. IF SUCH A DOCUMENT IS

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T-00 USIE-00 RPE-01 CORE-00 /073W

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INFO USMISSION GENEVA PRIORITY
9. (C) PROTECTION. UNHCR/KIGALI REP RODRIGUEZ ADVISED DCM THAT CHARGES ARE EMERGING OF PALIPEHUTU TRAINING BEING CONDUCTED IN RWANDA AMONG REFUGEES. HE MADE REFERENCE TO THE AREA SOUTH OF KIGALI KNOWN AS BUGESERA. HE WILL BE DISCUSSING THESE CONCERNS WITH THE GOVERNMENT. HE ALSO SAID THERE ARE REPORTS OF BURUNDI OFFICIALS CROSSING INTO RWANDA AND PROPAGANDIZING AMONG REFUGEES FOR THEIR EARLY RETURN TO BURUNDI.

10. (C) COMMENT. SIMILAR PROTECTION ISSUES HAVE ARisen IN PAST BURUNDI REFUGEE SITUATIONS. THE FORMER CHARGE, WHICH WAS NEVER PROVEN, LED IN 1992 TO THE REMOVAL OF REFUGEES FROM MASSACRES IN CIBITOKE TO
A CAMP TO THE NORTHEAST OF KIGALI. THE LATTER IS REMINISCENT OF REPORTS THAT THE SUDDEN RETURN OF REFUGEES IN 1988 WAS DUE IN PART TO CAMP RUMORS THAT REFUGEES WHO DID NOT RETURN BY PLANTING TIME WOULD LOSE THEIR LAND. END COMMENT.