MEMORANDUM FOR: SEE BELOW

FROM: Richard A. Clarke
(CLARKER)

SUBJECT: FOR SANDY'S APPROVAL: DRAFT DC SUMMARY

format: DC Summary

Subject: Somalia and Rwanda

The Deputies Committee decided that:

1. Consideration of Terminating UNOSOM: The US should not be seen as taking the lead to threaten termination of UNOSOM, but should make clear to the Somalis that donor and troop contributors may well decide to terminate operations soon because of the continued violence and failure to achieve a political solution.

   Donors/Troop Contributors: State, AID, and DOD should consult with the donors and major troop contributors about their views on continuing the operation. We should urge them to make the risk of termination clear to the Somalis.

   Special Envoy: State should consult with the UN (specifically the acting SRSG) and regional states (Ethiopia, Eritrea, Uganda) to determine whether and when a trip to the region by a special US envoy would be helpful in reducing factional fighting and promoting a political settlement. If there is a consensus that such a trip should occur, then Amb. Oakley or some other envoy should head a team to the region.

   Mandate Review Guidance: When the UNSC considers the UNOSOM mandate extension, USUN will support a 30 or 45 day extension only. It will support Council action to insure that there is a review toward the end of that period of the possibility of terminating or significantly reducing the mandate and UN presence, unless factional fighting has stopped and there has been significant progress toward a political settlement.

2. Protection of USLO: The current US Marine Fleet Area Security Team (FAST) is scheduled to depart Mogadishu on June 30. Senior State and Defense officials should consult immediately about State's plans for security of USLO after that date. If the departments have not reached consensus, the issue will be decided at higher levels no later than 15 May.
3. Contingency Evacuation of UNOSOM: JCS and CINCENT should evaluate the UN plan for permissive and emergency evacuation. They should determine to what degree the UN is planning to rely upon the US, what US capabilities would be required, and what would be necessary to have those capabilities available in a timely manner. The Deputies decided to defer consideration of the proposal to consult with Congress on this contingency pending review of the JCS evaluation.

4. UNOSOM Personnel: Agencies will report immediately on candidates to fill positions on the UNOSOM staff: Development Office (AID), Judicial section (State/INM and Justice), political office (State), and Demining/Disarmament and Demobilization (OSD and ACDA).

RWANDA

State will prepare a draft action plan for review Monday 3 May. It will be a vigorous program and include approaches to the UNSYG, the OAU leadership, concerned European states, and regional leaders. Among the ideas that we will solicit reaction to will be an OAU authorized peacekeeping force for Rwanda, a preventive diplomacy/deterrent force in Burundi, an arms embargo, a human rights/genocide investigation, and a UN protective operation for Rwandan refugees.

The Deputies will review the plan and the status of the issue at a teleconference early in the week.

USUN will support Security Council action to endorse an arms embargo, a genocide investigation, and assistance (including UNHCR) for the refugees.

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