TO: GEN HOLLOWAY, CINCSAC
ADM MCCAIN, CINCPAC
GEN GOODPASTER, CINCEUR
ADM HOLMES, CINCIN
GEN MCKEE, CINCORAD/CONAD
GEN THROCKMORTON, CINCSRIKE
GEN MATHER, CINSO
LGEN RUEGG, CINCAL

FROM: GEN WHEELER, CHAIRMAN, JCS

TOP SECRET-EYES ONLY SENSITIVE JCS 12650 OCT 69

1. WE HAVE BEEN DIRECTED BY HIGHER AUTHORITY TO INSTITUTE A SERIES OF ACTIONS DURING THE PERIOD 130000Z - 200000Z OCT, TO TEST OUR MILITARY READINESS IN SELECTED AREAS WORLD-WIDE TO RESPOND TO POSSIBLE CONFRONTATION BY THE SOVIET UNION. THESE ACTIONS SHOULD BE DISCERNIBLE TO THE SOVIETS, BUT NOT THREATENING IN THEMSELVES. THEY MAY INCLUDE, BUT ARE NOT NECESSARILY LIMITED TO, THE FOLLOWING TYPE ACTIONS:

A. STAND-DOWN OF FLYING OF COMBAT AIRCRAFT IN SELECTED AREAS OR COMMANDS, TO IMPROVE OPERATIONAL READINESS.
B. IMPLEMENTATION OF RADIO AND/OR OTHER COMMUNICATIONS SILENCE IN SELECTED AREAS OR COMMANDS.
C. INCREASED SURVEILLANCE OF SOVIET SHIPS EN ROUTE TO NORTH VIETNAM.
D. INCREASED GROUND ALERT RATE OF SAC BOMBERS AND TANKERS.

2. TO INITIATE ACTIONS WITHIN THE TIME FRAME SPECIFIED, CERTAIN COMMANDERS HAVE BEEN DIRECTED TO STAND-DOWN TRAINING FLIGHTS AND INTRODUCE VARYING DEGREES OF EMCON. THESE INITIAL ACTIONS WILL COVER THE FIRST FOUR DAYS OF THE 14-DAY PERIOD.

3. I REQUEST THAT YOU NOMINATE FURTHER ACTIONS COMPATIBLE WITH THE GUIDANCE HEREIN, AND COGNIZANT OF LOCAL PROBLEMS PECULIAR TO YOUR AREAS, ALLIES, AND ENVIRONMENT. THESE NOMINATIONS ARE REQUIRED NLT 12230Z. ACTIONS PROPOSED SHOULD BE COMPATIBLE WITH PROJECT 703.

4. WARM REGARDS. GP-1

SSO NOTE: DELIVER DURING WAKING HOURS.