CODEL NUNN/LUGAR MEETING WITH KAZAKHSTAN
PRESIDENT NAZARBAYEV, NOVEMBER 21, 1992

1. CONFIDENTIAL -- ENTIRE TEXT.

SUMMARY

2. KAZAKHSTAN PRESIDENT NAZARBAYEV OPENED THE MEETING WITH CODEL NUNN/LUGAR BY SAYING THAT KAZAKHSTAN HAD ENJOYED VERY GOOD RELATIONS WITH THE BUSH ADMINISTRATION. IT HOPED THAT A SPIRIT OF GOODWILL WOULD BE PRESERVED IN THE CLINTON ADMINISTRATION. ADDRESSING START AND NUNN/LUGAR SSD FUNDING, NAZARBAYEV SAID KAZAKHSTAN "WOULD LIKE TO DISCUSS ONE PACKAGE -- PROGRAMS FOR DISMANTLEMENT AND COOPERATION." HE ALSO ASKED WHAT WAS KAZAKHSTAN'S SHARE OF THE FUNDING.

3. SENATOR NUNN SAID THAT KAZAKHSTAN HAD LED THE WAY ON START RATIFICATION, AND "WE HOPE YOU WILL DO THE SAME" FOR THE NUCLEAR NON-PROLIFERATION TREATY (NPT). NAZARBAYEV SAID HE WOULD SIGN THE NPT AND HE "HOPED" THE SUPREME SOVIET WOULD RATIFY IT. SENATOR NUNN SAID THAT NUNN/LUGAR FUNDING WOULD BE PRIORITIZED IN FAVOR OF THOSE COUNTRIES WHICH LED IN THE ELIMINATION OF NUCLEAR WEAPONS. SENATOR LUGAR SAID THAT USD 100-200 MILLION MIGHT BE AVAILABLE FOR DESTRUCTION OF SILOS AND MISSILES.

4. SENATOR NUNN SAID THERE WOULD BE CONTINUITY IN RELATIONS BETWEEN KAZAKHSTAN AND THE UNITED STATES. THE NEW ADMINISTRATION WOULD BUILD ON THE RELATIONS WHICH FY5/TP. IT WOULD GIVE STRONG EMPHASIS TO HUMAN RIGHTS, DEMOCRATIC DEVELOPMENT, AND MARKET ECONOMICS. SENATOR NUNN ALSO RAISED THE AMERICA HOUSE PROBLEM (REF).

GOODWILL WITH THE NEW ADMINISTRATION

5. AFTER WELCOMING THE SENATORS, NAZARBAYEV SAID HE WOULD LIKE TO LEARN HOW THE NEW TEAM IN WASHINGTON WAS BEING FORMED. "WE HAVE HAD VERY GOOD RELATIONS WITH THE BUSH ADMINISTRATION. I USED TO SPEAK WITH SECRETARY BAKER IN A SPIRIT OF MUTUAL TRUST." IT WAS IMPORTANT THAT GOODWILL BE PRESERVED WITH THE NEW ADMINISTRATION. "I SIGNED IMPORTANT AGREEMENTS WITH PRESIDENT BUSH, AND WOULD LIKE TO KNOW WHAT WILL BE THEIR FATE."
"REGARDING A KEY ISSUE FOR YOU," NAZARBAEV SAID, "IT WILL BE IMPORTANT FOR US TO INFORM OUR PEOPLE ABOUT THE FACE, COST, AND PROBLEMS OF START IMPLEMENTATION. WE WILL BE READY TO DISCUSS THESE ISSUES AT THE END OF JANUARY." THEY SHOULD BE ADDRESSED AT A HIGH LEVEL. "WE WOULD LIKE TO DISCUSS ONE PACKAGE, PROGRAMS FOR DISMANTLEMENT AND COOPERATION. WE ARE AWARE OF YOUR INITIATIVE -- THE USD 800 MILLION. WHAT SHARE OF IT IS FOR KAZAKHSTAN?"

A SMOOTH TRANSITION


8. SENATOR NUNN SAID THE PRESIDENT-ELECT HAD MET WITH PRESIDENT BUSH THIS WEEK. DESPITE THE CONTENTIOUS POLITICAL CAMPAIGN, A SMOOTH TRANSITION WAS EXPECTED. THE SENATOR SAID HE DID NOT PRETEND TO SPEAK FOR THE SECTION 02 OF 04 ALMA ATA 002185 EXDIS

PASS TO SENATOR NUNN AND SENATOR LUGAR GENEVA FOR ARMS CONTROL DELEGATIONS

S.O. 12356: DECL: OADR
TAGS: PGOV, PARM, PGOV, ECON, KZ
SUBJECT: CODEL NUNN/LUGAR MEETING WITH KAZAKHSTAN PRESIDENT NAZARBAEV, NOVEMBER 21, 1992

PRESIDENT-ELECT, BUT "WE WILL TALK WITH BOTH OF THEM AFTER WE RETURN." HE HAD ALREADY TALKED WITH THE PRESIDENT-ELECT AND KNEW THAT HE PLACED A HIGH VALUE ON RELATIONS WITH KAZAKHSTAN AND THE OTHER STATES OF THE FORMER SOVIET UNION. THERE WOULD BE CONTINUITY IN RELATIONS. THE NEW ADMINISTRATION WOULD BUILD ON EXISTING RELATIONS. IT WOULD GIVE STRONG EMPHASIS TO HUMAN RIGHTS, DEMOCRATIC DEVELOPMENT, AND MARKET ECONOMICS DEVELOPMENT.

SENATOR NUNN SAID THE CLINTON ADMINISTRATION WOULD PLACE A HIGH PRIORITY, AS THE BUSH ADMINISTRATION HAD, ON ADHERENCE TO AND COMPLIANCE WITH THE NPT, CULMINATION OF START I, AND MAKING PROGRESS ON START II. "YOU HAVE LED THE WAY ON START, AND WE HOPE THAT UKRAINE AND OTHERS FOLLOW YOUR LEAD."

9. SENATOR NUNN NOTED THAT NAZARBAEV WAS RIGHT -- USD 100 MILLION OF NUNN-LUGAR FINDS HAD BEEN APPROPRIATED. "HE PURPOSE WAS TO HELP REPUBLICS MOVE FORWARD VIGOROUSLY IN DENUCLEARIZATION. FUNDING WOULD BE PRIORITIZED FOR THOSE COUNTRIES WHICH TOOK THE LEAD IN ELIMINATION OF NUCLEAR WEAPONS AND SAFE DISPOSAL OF NUCLEAR MATERIALS. WE HOPE THAT, WORKING TOGETHER," NEW AND ECOLOGICALLY SAFE WAYS COULD BE FOUND. ELIMINATIONS WERE TO OCCUR OVER A SEVEN-YEAR PERIOD, BUT NOTHING PRECLUDED MUCH MORE RAPID DISMANTLEMENT AND DESTRUCTION. "WE SHOULD GIVE
SENATOR SAID HE WOULD APPRECIATE HEARING
JAVY'S VIEWS ON POLITICAL AND ECONOMIC REFORM,
SILORIZATION, AND EVENTS IN RUSSIA, INCLUDING WHETHER
RUSSIA MIGHT FORCE RUSSIA TO BREAK APART.

12. NOTING THAT HE AND NAZARBAYEV HAD MET IN WASHINGTON
LAST MAY, SENATOR LUGAR SAID THAT, OF THE USD 800
MILLION, PERHAPS USD 100-200 MILLION MIGHT BE AVAILABLE
FOR DESTRUCTION OF SILOS AND MISSILES. NUNN-LUGAR FUNDS
ALSO PROVIDED FOR WARBAND REMOVAL AND INTERIM STORAGE.
KAZAKHSTANI EXPERTS MIGHT WISH TO EXPLORE THESE
OPPORTUNITIES. THERE WOULD BE PROFIT SHARING FROM THE
SALE TO THE U.S. OF HIGHLY ENRICHED URANIUM (HEU). AN
AGREEMENT WAS IN PROCESS FOR THE U.S. TO BUY, OVER A 20-
YEAR PERIOD, ALL OF THE HEU FROM FORMER SOVIET TACTICAL
AND STRATEGIC WARBANDS WHICH WERE BEING DESTROYED.
NEGOTIATIONS AMONG RUSSIA, KAZAKHSTAN, UKRAINE, AND
BELARUS WOULD DETERMINE THE SHARES OF REVENUE TO GO TO
EACH STATE.

14. SENATOR LUGAR RESPONDED THAT THESE WERE INTERESTING
POINTS. "WE WILL CONVEY THEM TO THE PRESIDENT AND TO THE
PRESIDENT-ELECT."

ECONOMICS

15. CONSTRUCTING A MARKET ECONOMY, NAZARBAYEV SAID, WAS
"A MATTER OF PRINCIPLE FOR US. WE ARE NOT FULLY
SATISFIED WITH THE PACE AND COURSE OF PRIVATIZATION." A
STABLE PROCESS WAS NECESSARY. AS OF LAST YEAR,

K AZAKHSTAN WAS AHEAD OF THE OTHER FORMER SOVIET REPUBLICS
IN THE PERCENTAGE OF PRIVATIZED HOUSING, SHOPS, AND
SERVICES. IN THE SECOND HALF OF THIS YEAR, STRESS HAD
BSEN ON INDUSTRIAL PRIVATIZATION; 6,500 ENTERPRISES
WOULD BE PRIVATIZED. KAZAKHSTAN WAS ON THE POINT OF
COMPLETING AN IMF AGREEMENT, AND THIS WOULD BE FINISHED.
NAZARBAEV said, "WE ARE DETERMINED TO BUILD
DEMOCRACY, BUT THIS IS NOT EASY." CITIZENS HAD BEEN
GIVEN "ALL RIGHTS," WHICH WOULD BE GUARANTEED BY THE
CONSTITUTION. THE MOST DIFFICULT THING WAS TO TEACH
PEOPLE HOW TO USE THOSE RIGHTS. NOTING THAT THE SENATORS
HAD EARLIER MET WITH "OTHER REPRESENTATIVES" IN
KAZAKHSTAN, NAZARBAEV SAID THE MAIN TASK WAS TO FORM A
"NORMAL OPPOSITION.

18. TURNING TO ARMS CONTROL, NAZARBAEV SAID, "WE WILL
SUPPORT" THE AGREEMENTS WHICH WE HAVE SIGNED. "WE WILL
SIGN THE NEW AND WE HOPE THAT THE SUPREME SOVET WILL
RATIFY IT." SHORTENING THE SEVEN-YEAR ELIMINATION
PERIOD, HOWEVER, SHOULD BE SUBJECT TO NEGOTIATION. "WE
ARE NOT READY TO DISCUSS THIS TODAY. WE WILL BE READY TO
BEGIN NEGOTIATIONS AND TALK WITH THE NEW ADMINISTRATION
ON THE FULL COMPLEX OF QUESTIONS. THERE SHOULD BE
SYMMETRY IN ACTIONS BY ALL PARTIES.

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TRAINING IN THE U.S.

20. IN CONCLUSION, NAZARBAEV SAID IT WAS POLITICALLY
IMPORTANT THAT KAZAKHSTANI EXPERTS UNDERGO TRAINING IN
THE U.S. ON NUCLEAR DISARMAMENT. NOT JUST RUSSIAN
SPEL. LISTS SHOULD GET THIS TRAINING. OUR REQUEST COMES
FROM A SOVEREIGN COUNTRY.

21. NAZARBAEV EXPRESSED DEEP GRATITUDE FOR THE
SENATORS' VISIT. HE ASKED THAT GREETINGS BE CONVEYED TO
THE PRESIDENT-ELECT, AND EXPRESSED A WISH THAT THERE BE
IMMEDIATE CONTACTS WITH THE NEW ADMINISTRATION. HE ALSO
EXPRESSED THE HOPE THAT THE SENATORS KNEW OF THE
INITIATIVES IN HIS UNGA SPEECH ON SLACKENING GLOBAL
TENSIONS AND DEVELOPING CONFIDENCE-BUILDING MEASURES IN
ASIA.

PARTICIPANTS

22. OTHER KAZAKHSTANI PARTICIPANTS IN THE MEETING
INCLUDED STATE COUNSELORS ZHUKEYEV AND SULEYMANOV,
FOREIGN MINISTER SULEYMANOV, DEFENSE MINISTER
NURJABBIEV, AND DEPUTY PRIME MINISTER BAKHANOVA (WHO
OVERSEES MILITARY INDUSTRIAL QUESTIONS). THE SENATORS
WERE ACCOMPANIED BY PROFESSIONAL STAFF MEMBERS ROBERT
C. KELLY (LEGAL) AND SECTION 04 OF 04 ALMA ATA 002185
EXDIS

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