MEMORANDUM BY THE DIRECTOR, JOINT STAFF

for the

JOINT CHIEFS OF STAFF

on

TARGET COORDINATION AND ASSOCIATED PROBLEMS (U)

Reference: J.C.S. 2056/145 - H4t Bo

1. Reference is made to SM-340-60, a memorandum for the Director, Joint Staff, dated 11 April 1960, subject as above, in which the Joint Chiefs of Staff directed that the Joint Staff develop, as a matter of priority, a proposed policy upon which a strategic target system can be based.

2. Accordingly, a proposed statement of policy has been prepared for consideration by the Joint Chiefs of Staff and is attached as Enclosure "A" hereto.

3. The attached policy is completely consistent with and is in the nature of implementation of the decision on Study No. 2009. Its approval is considered to be an essential prerequisite to the solution to many of the problems now confronting the Joint Chiefs of Staff.

* Enclosure "B" to J.C.S. 2056/145

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APPROVED as of 20 May 1960, Withdrawn.

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4. Contingent upon approval by the Joint Chiefs of Staff of the policy set forth in Enclosure "A", timely implementation thereof requires that the next step be established and approved by the Joint Chiefs of Staff.

5. Accordingly, I recommend:
   a. That the proposed policy in Enclosure "A" be approved.
   b. That the policy in Enclosure "A" be incorporated in the forthcoming Atomic Annex to the JCSF.
   c. That Enclosure "B" be approved.

6. It is recommended that copies of this paper NOT be forwarded to commanders of unified or specified commands.

7. In consonance with the provisions of J.C.S. Memorandum of Policy No. 83, it is recommended that copies of this paper NOT be forwarded to U.S. officers in NATO activities.
ENCLOSURE "A"

DRAFT

NATIONAL STRATEGIC TARGETING POLICY

of

THE JOINT CHIEFS OF STAFF

1. Intent. The basic intent is to translate the guidance of Study 2009, and the President's decision thereon, into policy guidance at the national level for the development and attack of a National Strategic Target List (NSTL).

2. Concept. The National Strategic Target List shall consist of an optimum-mix of [redacted] in the Sino-Soviet Bloc. The effective attack of the targets on this list will provide sufficient destruction to achieve military impotency and economic paralysis which would preclude organized war effort on the part of the Sino-Soviet Bloc to the extent that, when coupled with the results of other essential military operations, will enable the Free World to prevail.

3. Objectives. The basic objective of this policy is to establish an over-all minimum task to be accomplished regardless of the conditions under which hostilities are initiated. The attack of the National Strategic Target List is considered to be a task, the accomplishment of which is of prime importance to our national survival. Specific objectives of the attack of the National Strategic Target List are to destroy or neutralize the Sino-Soviet Bloc...
centers of the Sino-Soviet Bloc to the extent that, when coupled with other essential military operations, it will paralyze the economy and render the Sino-Soviet Bloc incapable of continuing the war.

4. Strike Priorities. For the accomplishment of the attacks of the targets of the National Strategic Target List strike priorities will be as follows:

a. First priority will be accorded to the destruction of Sino-Soviet Bloc within the Sino-Soviet Bloc to the extent necessary to eliminate the threat of nuclear attacks on U.S. and Allied forces and territories.

b. Second priority will be accorded to the

to prevent over-running of large areas of U.S. or Allied territory and to insure the maintenance of control of essential sea areas and the protection of vital communications.

c. Third priority will be accorded to denying the use of which can immediately and directly contribute to the enemy's capability to conduct initial military operations.

5. Supporting Targets. It is recognized that the successful execution of attacks on the National Strategic Target List will require the concurrent attack by the commanders of certain additional targets, the destruction of which is essential to the accomplishment of the attacks of targets of the National Strategic Target List. Such targets are called Supporting Targets.
6. **Damage Criteria.** Plans and operations directed toward the attack of the National Strategic Target List will be based upon the damage criteria set forth below. In applying the damage criteria, account will be taken of cumulative damage effects.

   a. Ninety percent probability of severe damage to

   b. Ninety percent probability of moderate damage to

   c. Ninety percent probability of destruction of 50 percent of industrial floor space

   d. For other installations associated with National Strategic Target List the damage criteria are the prerogative of operational commanders, but will be no higher than 90 percent probability of severe damage.

7. **Assurance.** Taking account of all pertinent operational factors, plans and requirements will be based upon achieving a minimum of seventy-five percent assurance of delivery at each bomb-release line (BRL) of the necessary weapons to achieve the specified levels of damage to the various targets of the National Strategic Target List.

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1. **Enclosure "A."

   (Page revised by 2nd Corrigendum - 27 June 1960)
ENCLOSURE "B"

DRAFT

MEMORANDUM FOR THE DIRECTOR, JOINT STAFF

Subject: Implementation of Targeting Policy

1. In consonance with the policy set forth in Enclosure "A" to JCS 2056/149, the Joint Staff, with such assistance from the unified and specified commands, the Services, and other agencies as may be necessary, will, as a matter of priority, select for consideration by the Joint Chiefs of Staff, a proposed list of targets to be included in the National Strategic Target List.

2. Utilizing the targets selected in Annex "C" to Study 2009 as a basic starting point and modifying them as may be appropriate in the light of the most current intelligence available, a minimum number of targets will be selected for inclusion in the National Strategic Target List, which, if subjected to the damage levels envisaged in paragraph 6 of Enclosure "A" to JCS 2056/149 (Damage Criteria) would result in over-all damage to the Sino-Soviet Bloc war potential approximating that indicated in Annex "C" to Study 2009.

3. The list of targets selected will be submitted in such a manner as to indicate the proportions of the various elements of the Sino-Soviet Bloc war-making potential which are at risk in each target selected. These targets should be grouped geographically to facilitate target analysis and attack as complexes. Targets, the attack of which is necessary primarily for defense suppression and to facilitate penetration will not be included in the National Strategic Target List.
4. In addition, the Joint Staff will present to the Joint Chiefs of Staff for approval, an appropriate system for accomplishing additions, deletions, or other changes to the National Strategic Target List which may be necessary in light of current intelligence.