TEGUCIGAL PA 7704/01 -

CHRGE: PROG 7/23/83

DRETD: AMB:JDNEGROPONT

DISTR: AMB DCM POL

APPRV: AMP: IDNEGROPONT

CLASS: SECRET

----CLEAR:-NONE

Sup To

OO RUEEC RUESAG RUEHAS RUZECV RUEEGT RUEELD RUEHMD RUESMG RUEHME RUEHZP RUFEER RUEHRO RUEHSJ RUEHSN RUEHAO RUEHDT DE RUESTG #7784/01 2041900

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FM AMEMBASSY TEGUCIGALPA TO RUEEC / SECSTATE WASHDO IMMEDIATE 5992

INFO RUESBG / AMEMBASSY BOGOTA 1238 RUEHBS / AMEMBASSY BRUSSELS 2033

RUEHGY / AMEMBASSY CARACAS 1433 RUEHGT / AMEMBASSY GUATEMALA Ø396

RUEHLD / AMEMBASSY LONDON 2272

RUEHMD / AMEMBASSY MADRID 0218 RUESMG / AMEMBASSY MANAGUA 5189

RUEHME /- AMEMBASSY MEXICO 1668

RUEEZP / AMEMBASSY PANAMA 3023 RUF9FR / AMEMBASSY PARIS 0279

RUEHRO / AMEMBASSY ROME Z184

RUEHSJ / AMEMBASSY SAN JOSE 8543

RUEHSN / AMEMBASSY SAN SALVADOR 9396

RUEHTO / AMEMBASSY TOKYO 0081

RUEEDT / USMISSION USUN NEW YORK 1277

SECTION 01 OF 02 TEGUCIGALPA 07704

## DECAPTIONED

BRUSSELS ALSO FOR USEC

E.O. 12356: DECL: OADR

TAGS: PREL, UNSC, OAS, SOPN, PROP, XX

SUBJECT: COMMENT ON CANCUN/CONTADORA COMMUNIQUE

REF: PANAMA 6813

## - ENTIRE TEXT

SUMMARY AND ACTION REQUESTED: EMBASSY SEES SERIOUS SHOPTCOMINGS IN CANCUN DECLARATION, AMONG THEM OMISSION OF REFERENCE TO DEMOCRACY, WITEDRAVAL OF FOREIGN ADVISORS AND REDUCTION OF SIZE OF ARMED FORCES IN OPERATIVE PROVISIONS ALSO WE NOTE WITH CONCERN APPARENT STEP-BY-STEP RATHER THAN COMPREHENSIVE APPROACH OF DOCUMENT AND PRIORITY TO BORDER ISSUES AMONG "SPECIFIC DIFFERENCES" WHICH DECLARA-TION RECOMMENDS BE FIRST ADDRESSED AMONG CENTRAL AMERICAN COUNTRIES. WE RECOMMEND GREATER WARINESS IN ENDORSING. CONTADORA PROCESS AND MORE VOCAL SUPPORT OF POSITIONS ADOPTED BY OUR CENTRAL AMERICAN ERIENDS. SPECIFICALLY, WE BELIEVE IT WOULD GIVE OUR CENTRAL AMERICAN FRIENDS A SIG -BOOST IF WE COULD PUBLICLY ENDORSE THE JOINT PRESS COMMUNIQUE THAY ISSUED AFTER THEIR JULY 19-20 MEETING IN GUATEMALA. END SUMMARY.

3. WE AGREE WITH PANAMA THAT OPERATIVE PROVISIONS OF CANCUN DECLARATION TEND TO LET NICARAGUA OFF THE HOOK.
NOTE ESPECIALLY THAT THE "TEN AGREEMENTS" DO NOT RES NOT INCLUDE PROVISION FOR WITHDRAWAL OF FOREIGN ADVISORS; NOR

Dept of State, RPS/IPS, Margaret P. Grafeld, Dir. (GRelease () Excise () Deny (Declassify 2/9/ Exemption

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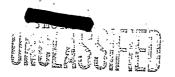
REDUCTION OF THE SIZE OF ARMED FORCES OF EACH CENTRAL AMERICAN COUNTRY TO STRICTLY DEFENSIVE NEEDS. AS DEPARTMENT ITSELF HAS NOTED IN ITS PRESS GUIDANCE MOST OF THE GOOD STUFF IN THE CANCUN COMMUNIQUE IS SCATTERED AROUND IN NON-OPERATIVE SECTIONS. BUT LACY OF REFERENCE TO ADVISORS AND SIZE OF ARMED FORCES IN THE "TEN COMMITMENTS" ARE SERIOUS OMISSIONS. AFTER ALL, APART FROM THE DEMOCRACY THREE MOST IMPORTANT SECURITY CONCERNS OF OUR CENTRAL AMERICAN FRIENDS - EXPORT OF REVOLUTION BEING THE TEIRD.

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4. THERE ARE A COUPLE OF OTHER TROUBLESOME FEATURES WE SEE IN CANGUN DOCUMENT. FIRST, AND PERHAPS FOREMOST, THERE IS NOTHING IN THEIR DOCUMENT WEICH SUGGESTS THAT THIS IS A COMPREHENSIVE PACKAGE DEAL. TO THE CONTRARY, THE PLETHORA OF PROPOSALS IN THE DECLARATION (MANY OF THEM PROCEDURAL AND REPETITIVE) SUGGEST A SOMEWHAT HELTER—SKELTER AND STEP-BY-STEP APPROACH, PERMITTING DIFFERENT PARTIES TO PICA AND CHOOSE THE POINTS THEY WISH.

5. ANOTHER DISCONCERTING FEATURE IS THAT IN THE PARAGRAPH IMMEDIATELY AFTER THE "TEN COMMITMENTS", THE DOCUMENT AMONG COUNTRIES SHOULD START WITH THE SIGNING OF MEMORANDA THAT WILL ALLOW THE PARTIES TO DEVELOP JOINT ACTIONS AND THAT WILL ALLOW THE PARTIES TO DEVELOP JOINT ACTIONS AND ESPECIALLY ALONG BORDER AREAS". THIS LANGUAGE CAN EASILY ADVOCATED BY THE CONTADORA GROUP IS RESOLUTION OF THE HON DURAS/NI CARAGUA BORDER. SO, AFTER WADING THROUGH ALL BETTER DISGUISED VERSION OF THE 1932 FRENCH/MEXICAN PRODUCTER DISGUISED VERSION OF THE 1932 FRENCH/MEXICAN PRODUCTER ALSO, NOTE THAT WHEN IT COMES TO "SPECIFIC REAL WORLD, THE ABOVE—QUOTED LANGUAGE CLEARLY IMPLIES A

6. SO ALL IN ALL WE WOULD ADVOCATE EXTREME WARINESS IN OUR ANALYSES OF AND PRONOUNCEMENTS ON THE CANCUN DECLARA-TION. ITS OPERATIVE PROVISIONS DO NOT DEAL WITH ADVISORS, SIZE OF ARMED FORCES OR DEMOCRACY; AND IN REGARD TO SUGGESTS BORDER ISSUES BE DEALT WITH FIRST. INDEED, THE



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MORE YOU LOOK AT THE DOCUMENT, THE WORSE IT LOOKS FROM THE POINT OF VIEW OF OUR CENTRAL AMERICAN FRIENDS.

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THIS BRING US TO ONE FINAL POINT AND THAT IS THE ARTICULATION OF OUR SUPPORT FOR THE CONTADORA PROCESS. BELIEVE OUR SUPPORT UP TO NOW HAS AT TIMES GIVEN THE IMPRESSION OF UNQUALIFIED ENDORSEMENT WHEREAS IN FACT OUR POLICY IS TO SUPPORT OUR CENTRAL AMERICAN FRIENDS. IN THE PAST WE HAVE SUGGESTED THAT THERE MAY COME A TIME VHEN WE WILL HAVE TO TAKE SIDES AND ACTUALLY OPPOSE OR SERIOUSLY DISAGREE WITH SOME ASPECT OF WHAT THE CONTADORA GROUP IS ADVOCATING. SO WE BELIEVE EMPHASIS IN OUR PUBLIC AFFAIRS POLICY SHOULD BE OUR STRONG SUPPORT FOR A CENTRAL AMERICAN SOLUTION TO CENTRAL AMERICAN PROBLEMS. AND IN THIS CON-NECTION WE ADVOCATE MORE TREQUENT PUBLIC MANIFESTATIONS OF SUPPORT FOR POSITIONS ADOPTED BY THE CENTRAL AMERICAN FOUR AS A COUNTERWEIGHT TO POTENTIAL PRESSURES FROM CONTADORA GROUP TO MALE CONCESSIONS UNACCEPTABLE TO OUR CENTRAL AMERICAN FRIENDS. A GOOD PLACE TO START MIGHT BE FOR USG TO EXPRESS ITS PUBLIC SUPPORT FOR THE PRESS COMMUNIQUE ISSUED BY THE CENTRAL AMERICA FOUR AT THEIR JULY 19-20 NEGROPONTE



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