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June 17, 1994

MEMORANDUM FOR THE PRESIDENT

FROM: Warren Christopher *WC*

SUBJECT: Night Note

Trip to Brussels. As Yeltsin noted in his letter to you, Kozyrev and I will meet in Brussels next Wednesday to talk about the North Korea sanctions resolution. I will also be in Brussels to witness Kozyrev signing the Partnership for Peace document, something we especially wanted to accomplish before the G-7 Summit next month. Kozyrev made my presence a precondition to his signing.

We will also be discussing the latest Contact Group proposal on the 51-49% Bosnian territorial map, as well as the consequences if one party agrees and the other does not. In our conversation today, the Vice President agreed to call Izetbegovic at the right moment to try to insure that the Bosnians look carefully at the Contact Group proposal.

Middle East Trip. After analyzing the results of Dennis Ross' ongoing contacts with the Israeli and Syrian Ambassadors over the past few days, I have decided that the time is not right for me to travel to the Middle East next week. As a result of my last two visits, Israeli-Syrian negotiations have moved into a new phase where both have formulated comprehensive models of how to integrate the elements of peace, security, withdrawal, timing and phasing. At the moment, however, both Assad and Rabin are engaged in a "you first" game on the definition of Syrian occupied territory and the phasing and timing issues. I will continue to look for the right time to return to the region.

UNITED STATES DEPARTMENT OF STATE  
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Bosnia: The Contact Group's meeting in London yesterday yielded agreement on a map, with no "gray" areas to be decided later. A key Russian concession on the handling of Brcko (going back to the "Invincible" formula) as well as some other compensating territorial adjustments allowed agreement to be reached. Chuck Redman is testing the waters with the Bosnian government to ensure we avoid an embarrassing scenario in which the Bosnian Serbs accept the map but the government does not. The Contact Group is also working on a menu of incentives in the event the parties agree to the map, one accepts and the other rejects, or both reject it. Inducements, if the Federation says "yes" and the Serbs "no," include tightened sanctions, stricter enforcement of exclusion zones, and, in a second phase, lifting of the arms embargo. Inducements, should the Serbs accept and the Federation refuse, include liberalized humanitarian exceptions to the sanctions regime and the opening of Belgrade airport upon signature, and suspension of all except strategic trade sanctions upon withdrawal. The ban on sales of strategic goods would be lifted only in the event of a Krajina settlement.

Rwanda. France has proposed a multinational, 2000-strong French-led force to intervene in Rwanda as soon as possible to protect threatened civilians until the regular UNAMIR contingents can arrive. I spoke with Juppe today and offered U.S. support for the French initiative. In the area of logistics, we will airlift 50 APCs to Rwanda beginning June 19. The United States will also back a resolution in the UNSC authorizing the French effort. Juppe said Boutros-Ghali had already come out in favor of Paris' initiative and that Italy and Senegal were considering contributing troops. France plans to launch the operation by the beginning of next week.

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