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 TO SECSTATE WASHDC IMMEDIATE 3177
 INFO USMISSION USUN NEW YORK IMMEDIATE
 AMEMBASSY ACCRA IMMEDIATE
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 EUCOM FOR J3

E.O. 12356: DECL: OADR
 TAGS: AMGT, PGOV, PREF, PHUM, PINR, BY
 SUBJECT: DAS BUSHNELL MEETS WITH PRESIDENT CYPRIEN

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UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: HARRY R. MELONE
 DATE/CASE ID: 27 APR 2000 199501642

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NTARYAMIRA

REF: BUJUMBURA 1008

1. SUMMARY. DURING A COURTESY CALL ON PRESIDENT NTARYAMIRA ON MARCH 24, DAS BUSHNELL AND AF/C DIRECTOR RENDER STRESSED US CONCERN OVER THE CONTINUING VIOLENCE IN BURUNDI AND UNDERScoreD ITS SUPPORT FOR THE GRB'S EFFORTS TO IMPLEMENT DEMOCRATIC LACK OF CONTROL OVER THE MILITARY AND HIS NEED TO ASSERT LEADERSHIP TO RESTORE ORDER AND BEGIN THE RECONCILIATION PROCESS. BUSHNELL EMPHASIZED THE IMPORTANCE OF THE EFFECTIVE USE OF MEDIA TO INFORM, REASSURE AND MOTIVATE THE POPULATION. (S) (DRK) O&ZCQ
2. DAS PRUDENCE BUSHNELL AND AF/C DIRECTOR ARLENE
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 RENDER ACCOMPANIED BY CHARGE D'AFFAIRES LEONARD LANGE MET WITH PRESIDENT CYPRIEN NTARYAMIRA AT THE PRESIDENTIAL OFFICE MARCH 24. DAS BUSHNELL COMPLIMENTED THE PRESIDENT'S TELEVISION SPEECH OF THE PREVIOUS NIGHT, PARTICULARLY CITING HIS STATEMENT THAT CITIZENS HAVE RESPONSIBILITIES IN TIME OF CRISIS.

 CONTROL OF THE MILITARY?

3. FOREGOING THE USUAL OPENING COURTESIES, PRESIDENT NTARYAMIRA LAUNCHED INTO AN ASSESSMENT OF BURUNDI'S IMMEDIATE PROBLEM OF "INSECURITY" IN BUJUMBURA. ACCORDING TO THE PRESIDENT, MILITARY TROOPS ARE IGNORING ORDERS TO WITHDRAW FROM CERTAIN QUARTERS AND REMAIN INSTEAD TO FIRE UPON CITIZENS. SOME OF THOSE CITIZENS ARE ARMED AND ARE RETURNING FIRE AND/OR THREATENING OTHER CIVILIANS. VICTIMS INCLUDE WOMEN AND CHILDREN. HE STATED THAT THE ARMY HAD DIRECTLY OPPOSED ITS COMMANDER-IN-CHIEF, THAT THE POPULATION HAD LOST ALL CONFIDENCE IN THE ARMY'S INTENTION OR ABILITY TO DEFEND THEM, AND THAT THE SITUATION RISKED INFLAMING THE ENTIRE SUB-REGION IF NOT CONTAINED. HE EXPRESSED HIS CONVICTION THAT "THE LOGIC OF WAR HAS OVERTAKEN THE DESIRE FOR PEACE."

4. DAS BUSHNELL RESPONDED THAT THE US IS EXCEEDINGLY CONCERNED BY THE CURRENT SITUATION, THAT WE SUPPORT THE GRB AND ITS EFFORTS TO BRING ABOUT PEACE AND DEMOCRACY, AND THAT WE CONSIDER IT THE RESPONSIBILITY

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 OF THE LEADERS OF BURUNDI TO BEGIN THE RECONCILIATION
 PROCESS. SHE EMPHASIZED THAT MEMBERS OF THE
 INTERNATIONAL COMMUNITY CANNOT DO WHAT BURUNDIANS
 MUST DO FOR THEMSELVES AND NOTED THAT THE AMERICAN
 TAXPAYERS HAVE CONTRIBUTED MILLIONS OF DOLLARS THAT
 PRESIDENT OF BURUNDI, IT WAS NTARYAMIRA'S
 RESPONSIBILITY TO TAKE CHARGE AND LEAD THE COUNTRY
 OUT OF THE CURRENT SITUATION.

 THE GOVERNMENT'S STRATEGY?

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5. DAS BUSHNELL ASKED WHAT WAS THE GOVERNMENT'S STRATEGY FOR HANDLING SUCH AN EXPLOSIVE SITUATION. THE PRESIDENT STATED HIS BELIEF THAT THE MAJORITY OF THE ARMY IS LOYAL BUT THAT EXTREMIST ELEMENTS HAVE GREATER INFLUENCE IN BOTH THE MILITARY AND CIVILIAN POPULATION. HIS PROPOSED STRATEGY WAS TO MARGINALIZE THE EXTREMISTS AND TO CREATE A FORCE TO PROTECT DEMOCRATIC INSTITUTIONS. THIS STRATEGY HAD BEEN DISCUSSED WITH THE MINISTER OF DEFENSE. THE PRESIDENT ACKNOWLEDGED THAT IT WOULD TAKE TIME TO IMPLEMENT. HE ASSERTED HIS DESIRE THAT ALL CONCERNED IN THE MILITARY AND THE GOVERNMENT "MAKE A NEW START"

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 AND "PUT EVERYTHING ON THE TABLE" SO THAT THE ARMY COULD OFFER ITS OWN PROPOSALS FOR REFORM.

 CLARIFYING THE PROBLEM

6. THE PRESIDENT WENT ON TO DESCRIBE THE ARMY'S PROBLEM AS 1) AN ESSENTIALLY TUTSI COMPOSITION, 2) A LACK OF DISCIPLINE AMONG THE LOWER RANKING TROOPS AND A LACK OF CONTROL OVER THESE TROOPS BY THE SENIOR OFFICERS. HE FURTHER NOTED THE NEED FOR CLARIFICATION OF ROLES AND RESPONSIBILITIES BETWEEN THE ARMY AND THE GENDARMERIE. BUSHNELL TOLD HIM THAT

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US MILITARY TEAMS WERE AVAILABLE TO HELP NATIONS DETERMINE APPROPRIATE MILITARY NEEDS. SHE ADVISED THE PRESIDENT TO STAY IN TOUCH WITH THE CHARGE SHOULD HE WANT TO EXPLORE THIS FURTHER.

SUBSIDIZING THE ARMY VS. PROMOTING DEVELOPMENT

7. THE PRESIDENT EXPRESSED HIS FRUSTRATION-LQ5\$2Q3CKM SNTAINING A MILITARY, PAZHF E(BQ8UK3WQ-FQC"QCONSUMED BOTH DIRECT EX#ANQ.7L K6)QALLY UNREASONABLE SITUATION.

USE OF MEDIA

8. DAS BUSHNELL REITERATED THE IMPORTANCE OF THE
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PRESIDENT'S TELEVISION ADDRESS AS A TOOL TO EXERCISE HIS LEADERSHIP AND DEMONSTRATE CONTROL OVER THE SITUATION. SHE WENT ON TO UNDERScore THE IMPORTANCE OF COMMUNICATING THE GRB'S POSITION ON ISSUES TO THE PUBLIC, AND IN PARTICULAR, TO QUICKLY REACT TO MISINFORMATION. AS A CASE IN POINT, SHE DESCRIBED HOW SHE AND AMBASSADOR RENDER HAD COME CLOSE TO POSTPONING THEIR TRIP BECAUSE OF A RADIO RWANDA BROADCAST OF A COUP D'ETAT IN BURUNDI -- A RUMOR OF NO SUBSTANCE. IT WAS ONLY BECAUSE THEY HAD TELEPHONED THE CHARGE THAT THEY WERE ABLE TO GET THE

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FACTS. THE PRESIDENT HEARTILY AGREED THAT THEY
 NEEDED TO CONTROL RUMORS. BUSHNELL TOLD THE
 PRESIDENT THAT THE US COULD HELP THE GRB BETTER USE
 THE MEDIA.

 JUDICIAL PROBLEMS

9. AF/C DIRECTOR RENDER ASKED ABOUT THE STATE OF THE
 JUDICIARY. THE PRESIDENT DESCRIBED BURUNDI'S
 JUDICIAL SYSTEM AS "ANOTHER SICK SYSTEM WITH THE SAME
 SOCIAL PROBLEM AS THE ARMY" (I.E. TUTSI
 PREDOMINANCE). HE EXPRESSED THE NEED IN THE

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 JUDICIARY FOR MORE TRAINING IN DEMOCRATIC PRINCIPLES,
 AND CITED NDI'S EFFORTS AS AN EXAMPLE OF WHAT WAS
 HELPFUL. DAS BUSHNELL EMPHASIZED THAT ONLY THROUGH
 DEMOCRATIC INSTITUTIONS CAN COUNTRIES RESOLVE ETHNIC
 PROBLEMS.

 RENEWED US COMMITMENT

COMMITMENT TO SUPPORT BURUNDI'S EFFORTS TO
 CONSOLIDATE DEMOCRACY AND AVOID A WAR IN WHICH ALL
 SIDES WOULD SHARE EQUALLY IN MISERY. PRESIDENT
 NTARYAMIRA CITED BURUNDI'S TWO STRENGTHS AS ITS
 POPULATION AND THE INTERNATIONAL COMMUNITY. HE
 EXPRESSED HIS APPRECIATION FOR THE CONTINUED SUPPORT
 OF THE U.S. IN PROMOTION OF JUSTICE AND ECONOMIC
 DEVELOPMENT AND NOTING PARTICULARLY THE CONTRIBUTION
 OF CHARGE D'AFFAIRES LANGE, NOT ONLY IN THE PERIOD
 AFTER THE COUP WHEN BURUNDI'S DEMOCRATIC INSTITUTIONS
 WERE IN SERIOUS PERIL, BUT IN RESOLVING ONGOING
 EVENTS THROUGH HIS CONSTANT CALL FOR DIALOGUE BETWEEN
 ALL PARTIES. SUCH ASSISTANCE, HE SAID HELPS THE
 MAJORITY OF BURUNDIANS WHO WANT PEACE AND HELPS TO
 MARGINALIZE EXTREMISTS.

 COMMENT

11. COMMENT: WE LEFT THE PRESIDENT WITH THE
 DISTINCT IMPRESSION OF A MAN OF GOOD INTENTIONS WHO
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 NEEDS HELP IN EXERCISING THE KIND OF LEADERSHIP
 NECESSARY TO BRING THE COUNTRY OUT OF CRISIS. THIS
 AND SUBSEQUENT MEETINGS, DESCRIBED SEPTEL, HELPED TO
 GIVE GRB AND POLITICAL LEADERS A CHANCE TO VOICE
 CONCERN AND BEGIN TO TAKE THE NEED FOR IMMEDIATE
 RECONCILIATION SERIOUSLY. POST WILL CONTINUE ITS
 EFFORTS TO DETERMINE APPROPRIATE ASSISTANCE. THIS
 SHOULD INCLUDE MORE PERIODIC VISITS TO PROVIDE
 BURUNDIANS A REALITY CHECK AND TO SUPPORT THE GRB.
 END COMMENT.

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12. AFTER MEETING WITH THE PRESIDENT, DAS BUSHNELL
 WAS INTERVIEWED BY BURUNDI RADIO AND TELEVISION. DAS
 BUSHNELL REITERATED HER MESSAGE OF US CONCERN FOR

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BURUNDI'S DEMOCRACY AND ABHORRENCE OF INTER-ETHNIC VIOLENCE. SHE CALLED FOR AN IMMEDIATE END TO ALL KILLING NOTING THAT HUTU AND TUTSI SHARE EQUALLY IN THE MISERY OF WAR. ASKED ABOUT INCREASED HUMANITARIAN AID, SHE REMINDED HER AUDIENCE THAT THE US CURRENTLY GIVES OVER 14 MILLION DOLLARS TO BURUNDI IN HUMANITARIAN ASSISTANCE -- MORE THAN THE AMOUNT GIVEN TO DEVELOPMENT AID AIMED AT FUTURE PROSPERITY. SHE CALLED ON ALL BURUNDIANS TO CEASE THE VIOLENCE AND TO BEGIN THE PROCESS OF RECONCILIATION. THE KILLING OF INNOCENT PEOPLE, SHE SAID, IS UNACCEPTABLE. COMMENT: DAS BUSHNELL HAS BEEN STOPPED BY ORDINARY PASSERS-BY DURING HER MOVEMENTS AROUND TOWN TO SAY THANK YOU FOR THE STRONG MESSAGE, NOTING THAT IT MAY HAVE CONTRIBUTED TO AN EVENING OF CALM. THIS SHOWS THE IMPORTANCE OF EFFECTIVE USE OF THE MEDIA. END COMMENT. LANGE

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