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J.C.S. 2056/165

(DISTRIBUTION "A")

22 August 1960

Pages 1595 - 1605, incl.

Case file

CLASSIFICATION EXTENDED BEYOND
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NOTE BY THE SECRETARIES

to the
JOINT CHIEFS OF STAFF

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Case No.	92-FOI 2241
T.S. No.	92-TS-230
Document No.	38

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TARGET COORDINATION AND ASSOCIATED PROBLEMS (U)

Reference: J.C.S. 2056/164

1. At their meeting on 19 August 1960, after considering J.C.S. 2056/164 and DJSM-583-60, dated 18 August 1960, the Joint Chiefs of Staff agreed to:

a. Approve for promulgation the National Strategic Targeting and Attack Policy in Enclosure "A" hereto.

b. Forward the memorandum in Enclosure "B" to General Thomas S. Power, USAF.

c. Forward the memorandum in Enclosure "C", together with copies of the National Strategic Targeting and Attack Policy in Enclosure "A" to the addressees indicated therein.

d. Forward the memorandum in Enclosure "D" hereto, together with its Tabs "A", "B" and "C",* to the Secretary of Defense.

2. The memorandum in Enclosure "B" was forwarded as SM-809-60, dated 19 August 1960, to General Power. The memorandum in Enclosure "C", together with copies of Enclosure "A", was forwarded as SM-810-60, dated 19 August 1960, to the addressees indicated therein. The memorandum in Enclosure "D", together with its attachments,* was forwarded as JCSM-372-60, dated 22 August 1960, to the Secretary of Defense.

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3. In that the Commandant had expressed direct concern of the Marine Corps in this matter the provisions of Title 10, U.S. Code 141 (c) applied and were followed.

F. J. BLOUIN,
M. J. INGELIDO,
Joint Secretariat.

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ENCLOSURE "A"

19 August 1960

NATIONAL STRATEGIC TARGETING AND ATTACK POLICY (U)

1. Intent. To provide guidance for the optimum employment of appropriate United States atomic delivery forces in the initial strategic attack against the Sino-Soviet Bloc (S) *

2. Objectives. The basic objective of this policy is to establish an essential national task to be accomplished under the several conditions under which hostilities may be initiated. Specific objectives are:

a. Destroy or neutralize the Sino-Soviet Bloc [REDACTED]

b. Attack [REDACTED] of the Sino-Soviet Bloc to achieve the general level of destruction as indicated in Study No. 2009. (T) *

3. Method of Accomplishment. In planning the strategic attack against the Sino-Soviet Bloc war-making potential, a National Strategic Target List (NSTL) and a Single Integrated Operational Plan (SIOP) shall be developed which will provide for the optimum integration of the committed forces for the attack of a minimum list of targets, the destruction of which will accomplish the objectives stated in paragraph 2 above. (S)

4. Responsibilities. The responsibilities of the Joint Chiefs of Staff, the commanders of unified and specified commands, and of the Director of Strategic Target Planning are as follows:

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Enclosure "A"

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a. Joint Chiefs of Staff. The Joint Chiefs of Staff shall:

- (1) Be responsible for National Strategic Targeting and Attack Policy. ✓
- (2) Review and approve the NSTL and the SIOP.
- (3) Specify the date on which the SIOP will become effective.
- (4) Provide a permanent JCS liaison group at the headquarters of the DSTP.

b. Commanders of Unified and Specified Commands. The commanders of appropriate unified and specified commands shall:

- (1) Provide permanent senior representation at the headquarters of the Director of Strategic Target Planning for participation in the preparation of the NSTL and SIOP and for liaison purposes.
- (2) Commit appropriate forces to the attack of targets of the NSTL and insure the timely execution of these attacks in consonance with the SIOP.
- (3) Program no attacks against targets on the NSTL unless provided for by the SIOP.

c. Director of Strategic Target Planning

- (1) There shall be a Director of Strategic Target Planning, who as agent of the Joint Chiefs of Staff, shall:
 - (a) Organize a Joint Strategic Target Planning staff consisting of personnel from the various Services possessing the required skills to perform the targeting and planning functions.
 - (b) Develop and maintain the NSTL and the SIOP for attack of the targets on the NSTL.
 - (c) Submit the NSTL and the SIOP to the Joint Chiefs of Staff for review and approval, highlighting points of difference which he resolved during the preparation of the NSTL and the SIOP.

(d) Maintain a record of considerations, assumptions, and actions of the principal elements of the Strategic Target Planning Staff, supported as necessary, to provide a recognizable chain of developments from inception to current status at all times.

(e) Keep the Joint Chiefs of Staff currently informed of weaknesses or deficiencies in guidance provided the Director, Strategic Target Planning, which require early correction.

(f) Keep the Joint Chiefs of Staff currently advised of the status of development of the National Strategic Target List and the Single Integrated Operational Plan through regular progress reports.

(g) Keep the Joint Chiefs of Staff advised on impending or actual divergencies of significance associated with the development of the National Strategic Target List and the Single Integrated Operational Plan.

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(2) There shall be a Deputy Director of Strategic Target Planning of flag or general rank who shall be of a different service than the Director. (S)*

5. Damage and Assurance Criteria. Plans and operations directed toward the attack of the NSTL will be based on the criteria set forth below:

a. Damage Criteria. In applying these damage criteria, account will be taken of cumulative damage effects from adjacent nuclear detonations. It is recognized that variations from established probabilities will be desirable in order to adjust to variable target configurations, yields and CEP's of available weapons, characteristics of delivery vehicles, and other operational factors.

- (1) Ninety percent probability of severe damage to [REDACTED]
- (2) Ninety percent probability of severe damage to [REDACTED]
- (3) Ninety percent probability of severe damage to 50 percent of industrial floor space [REDACTED]

b. Assurance Criteria. Taking account of all pertinent operational factors, plans and operations will be based upon achieving a minimum of seventy-five percent assurance of delivery at each bomb-release line (BRL) of the necessary weapons to achieve the specified levels of damage to targets on the NSTL. (S)*

6. Analysis and Review. All data used in the preparation of the NSTL and the SIOP will be available for analysis and review by the Joint Chiefs of Staff. (S)*

7. Constraints. Constraints will be exercised in accordance with approved JCS Policy. (S)*

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*Revised N. to N., Dec. 8 Sept 60. 921118 924

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ENCLOSURE "B"

THE JOINT CHIEFS OF STAFF
Washington 25, D.C.

SM-809-60
19 August 1960

MEMORANDUM FOR GENERAL THOMAS S. POWER, USAF

Subject: Director of Strategic Target Planning (U)

1. You are hereby designated Director of Strategic Target Planning for the Joint Chiefs of Staff. (U)*

2. Your task, responsibility and authority are as contained in the National Strategic Targeting and Attack Policy, dated 19 August 1960. (U)*

3. You will prepare promptly and forward to the Joint Chiefs of Staff for review your proposed organization and manning requirements to carry out your responsibilities as DSTP. (U)*

4. One complete copy of Study No. 2009, including the "Oral Briefing", a copy of CM-500-60, dated 19 February 1960, and a copy of a memorandum by the Executive Secretary, National Security Council, for the Secretary of Defense and the Chairman, Joint Chiefs of Staff, dated 17 February 1960, advising of the President's decision with respect to Study No. 2009, have been forwarded to you under separate cover. Access to this study and these memorandums will be on a strict need-to-know basis in connection with your duties as Director of Strategic Target Planning. (S)*

For the Joint Chiefs of Staff:

/s/ F. J. BLOUIN,
RADM, USN,
Secretary.

* Per 1st N. to N., dtd. 8 Sept 60.

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Enclosure "B"

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ENCLOSURE "C"

THE JOINT CHIEFS OF STAFF
Washington 25, D.C.

SM-810-60 *
19 August 1960

MEMORANDUM FOR: Director, Strategic Target Planning
Chief of Staff, U.S. Army
Chief of Naval Operations
Chief of Staff, U.S. Air Force
Commandant of the Marine Corps
Commander in Chief, Alaska
Commander in Chief, Atlantic
Commander in Chief, Caribbean
Commander in Chief, Continental Air
Defense Command
U.S. Commander in Chief, Europe
Commander in Chief, U.S. Naval Forces
Eastern Atlantic and Mediterranean
Commander in Chief, Pacific
Commander in Chief, Strategic Air Command

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*General's per:
1st Lt. to H, dated
8 Sept 60*

Subject: Implementation of Strategic Targeting and
Attack Policy (U)

1. In consonance with "National Strategic Targeting and
Attack Policy", dated 19 August 1960, the Director of
Strategic Target Planning (DSTP) will develop for the Joint
Chiefs of Staff in conjunction with the commanders of unified
and specified commands the National Strategic target List
(NSTL) and a Single Integrated Operational Plan (SIOP) as
a matter of priority. ~~(S)~~

a. NSTL. The NSTL will consist of a minimum number of
specific targets whose timely and assured destruction will
accomplish the specific objectives set forth in paragraph
2 of the policy.

b. SIOP. The SIOP will be prepared in consideration of
the several possible ways in which hostilities may be
initiated and will:

- (1) Govern all attacks on all targets listed in the
NSTL.
- (2) Determine the targets to be attacked based on the
capabilities and limitations of committed forces.
- (3) Determine the effort against each target consistent
with the worth of the target and damage and assurance
criteria specified in paragraph 5 of the policy.

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** per 1st Lt. to H, dated 8 Sept 60*

Enclosure

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(4) Integrate individual strikes for mutual support through the establishment of attack corridors, timing, ECM, etc. (S)*

2. In accomplishing this task, direct liaison with any agency of the Department of Defense is authorized. (U)*

3. In accordance with the foregoing, the DSTP shall submit to the Joint Chiefs of Staff in early December 1960 and by 1 May of each year thereafter, commencing with 1 May 1962, the following: (S)*

a. The NSTL, consisting of all installations under attack in the SIOP. These installations will be grouped together by Target Data Inventory (TDI) major reference number.

b. The SIOP, in a format which can be readily reviewed by the Joint Chiefs of Staff, and the DGZ's selected for various conditions of warning supplemented with:

(1) The list of the weapons, delivery forces, and the commanders of the unified and specified commands furnishing those forces programmed for each DGZ.

(2) The list of the installations under attack by weapons assigned to each DGZ.

c. An over-all damage assessment summary by country for each category of essential enemy resources attacked to include the assurance of attaining specified levels of destruction under the following assumed conditions for initiation of war:

(1) U.S. attack with full strategic warning.

(2) U.S. attack with tactical warning under initial circumstances that are reasonably likely to occur.

d. Advise the Joint Chiefs of Staff as appropriate of any temporary inability to attain the levels of destruction or neutralization prescribed. (S)*

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*Ber-ak in to H, dated 8 Sep 60

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Enclosure "C"

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4. Participating Commands and Forces. The commanders of all unified and specified commands shall advise the DSTP of those forces of their commands which have an appropriate capability and which are available for commitment to the attack of targets on the NSTL and which should be included in the SIOP. The inclusion of forces in the SIOP constitutes a first priority commitment. ~~(S)~~*

5. The foregoing responsibilities of the DSTP do not include command authority. It is recognized that points of difference involving tactics, use of forces, etc., may develop between the commanders of unified or specified commands and the DSTP. Such differences will be resolved by the DSTP to permit completion of the SIOP and will be highlighted in presentation to the Joint Chiefs of Staff for their review and approval. ~~(S)~~*

6. The commanders of unified and specified commands will meet at the Headquarters, DSTP, Offutt Air Force Base, Nebraska, in early December 1960, to review with the Secretary of Defense and the Joint Chiefs of Staff the initial NSTL and SIOP. ~~(S)~~*

For the Joint Chiefs of Staff.

F. J. Blouin
F. J. BLOUIN,
RADM, USN,
Secretary.

Attachment:

National Strategic Targeting and
Attack Policy, dated 19 August 1960*

** per 1st Lt. to N, dtd. 8 Sept 60.*

* Enclosure "A" hereto

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Enclosure "C"

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ENCLOSURE "D"

THE JOINT CHIEFS OF STAFF
Washington 25, D. C.

JCSM-372-60
22 August 1960

MEMORANDUM FOR THE SECRETARY OF DEFENSE

Subject: Target Coordination and Associated Problems (U)

1. Reference is made to the memorandum* by the Joint Chiefs of Staff, JCSM-362-60, dated 16 August 1960, and to the memorandum** by the Secretary of Defense, dated 16 August 1960, both subject as above.

2. The Joint Chiefs of Staff have noted your general approval of the draft National Strategic Targeting and Attack Policy, the draft memorandum to General Power, and the draft directive memorandum for implementation of the Strategic Targeting and Attack Policy. The Joint Chiefs of Staff have reviewed again those drafts and have made certain minor changes as a result of their discussions with you and the commanders on 17 August 1960. The policy and the two directives are now being promulgated by the Joint Chiefs of Staff. Copies are attached as Tabs "A", "B" and "C"*** for your information.

3. With respect to the remaining questions to which you referred, the Joint Chiefs of Staff are of the opinion that:

a. Questions 2j and 2k of CM-386-59, dated 24 August 1959, require further study and development by the Joint Chiefs of Staff. A separate study on these two questions will be undertaken by the Joint Chiefs of Staff and will be forwarded to you at a later date.

* Enclosure "B" to J.C.S. 2056/164
** Enclosure "A" to J.C.S. 2056/164
*** Enclosures "A", "B", and "C" hereto

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Enclosure "D"
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(NOTE: These two questions are as follows:

- j. Does the JCS Organization need policy control of an agency capable of operational analysis and wargaming of operational plans?
- k. If so, what agency should perform this function for the JCS?)

For the Joint Chiefs of Staff:

/s/ N. F. TWINING,
Chairman,
Joint Chiefs of Staff.

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Enclosure "D"
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