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STATE 103726

ALL POSTS PASS PADS

E.O. 12356: N/A
TAGS: 50PN
SUBJECT: ARA GUIDANCES/BRIEFING APRIL 14, 1983

1. PRESS GUIDANCES PREPARED APRIL 14:

-- EL SALVADOR: ARREST OF SALVADORAN OFFICER IN CONNECTION WITH SONSONATE KILLINGS --

Q: DO YOU HAVE ANYTHING ON THE REPORT THAT A CAPTAIN SALVADOR FIGUEREDA MORALES HAS BEEN ARRESTED IN CONNECTION WITH THE PEASANT MASSACRE AT SONSONATE IN FEBRUARY?


PRESIDENT MAGANA HAS APPOINTED TWO SPECIAL PROSECUTORS TO WORK WITH THE LOCAL COURT IN EXAMINING THE EVIDENCE AGAINST THE ACCUSED. THE COURT IS NOW TAKING TESTIMONY FROM WITNESSES TO THE INCIDENT AND IS EXPECTED TO RENDER A DECISION SHORTLY. IN ADDITION, A MILITARY INVESTIGATORY TEAM WILL DETERMINE IF AVAILABLE EVIDENCE WARRANTS THE CAPTAIN'S REMOVAL FROM THE MILITARY, WHICH

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Dept. of State, RPS/IPS, Margaret P. Graefeld, Dir.
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WOULD OPEN THE WAY FOR FORMAL JUDICIAL PROCEEDINGS AGAINST HIM.

-- NICARAGUA: ARMS FLOWS AND BOLAND AMENDMENT --

Q: NBC TELEVISION LAST NIGHT REFERRED TO A RECENT CONGRESSIONAL DELEGATION TO NICARAGUA (INCLUDING FORMER U.S. AMBASSADOR TO EL SALVADOR, ROBERT WHITE) AND QUOTED REPRESENTATIVES OF THE GROUP AS SAYING THE US EMBASSY IN MANAGUA HAD "CONFIRMED" THAT THE CURRENT ARMS FLOW FROM NICARAGUA TO EL SALVADOR WAS "ONLY A TRICKLE."

CAN YOU CONFIRM THE EMBASSY'S ASSESSMENT? IS THE EMBASSY SPEAKING FOR THE DEPARTMENT?

A: WE HAVE TALKED WITH OUR EMBASSY IN MANAGUA WHICH HAS NO RECOLLECTION OF HAVING MADE SUCH A CHARACTERIZATION, AND WHICH IS IN FULL ACCORD WITH RECENT ADMINISTRATION PUBLIC TESTIMONY ON THIS POINT -- THAT THE ARMS FLOWS FROM NICARAGUA TO EL SALVADOR CONTINUE, AND CONTINUE AT A HIGH LEVEL. IN ADDITION TO PREVIOUS REPORTS OF THE CONGRESSIONAL INTELLIGENCE OVERSIGHT COMMITTEES WHICH WERE REFERENCED IN TESTIMONY MADE AVAILABLE IN THE PRESS OFFICE (ARA ASST. SEC. THOMAS O. ENDERS BEFORE THE SENATE FOREIGN RELATIONS COMMITTEE, APRIL 12, 1983), RECENT BROADCASTS BY THE SALVADORAN GUERRILLAS RADIO VENCEREMOS HAVE MADE CLEAR THEIR DEPENDENCE UPON SUPPORT FROM NICARAGUA.

Q: PRESS REPORTS SUGGEST THAT IN RESPONSE TO QUERIES FROM A RECENT CONGRESSIONAL DELEGATION TO CENTRAL AMERICA (CONGRESSMAN TOM TORRICELELLI D-NJ), U.S. AMBASSADOR TO TEGUCIGALPA, JOHN NEGROPONTE, REPORTEDLY SAID THAT THE BOLAND AMENDMENT IS "A LEGAL TRIVIALLY" THAT SHOULD NOT STAND IN THE WAY OF U.S. OBJECTIVES. (WASHPOST)

DOES THE AMBASSADOR SPEAK FOR THE ADMINISTRATION?

A: WE HAVE CHECKED WITH OUR EMBASSY IN TEGUCIGALPA. AMBASSADOR NEGROPONTE DENIES HAVING MADE THE COMMENT AND, IN FACT, REFERRED THE CONGRESSMEN TO THE WHITE HOUSE AND STATE DEPARTMENT STATEMENTS ON ALLEGED VIOLATIONS OF THE BOLAND AMENDMENT. WE HAVE MADE OUR POSITION ON THE ISSUE OF THE BOLAND AMENDMENT PERFECTLY CLEAR IN THE CONTEXT OF RECENT ALLEGATIONS. AS WE HAVE STATED, WE ARE FULLY IN COMPLIANCE WITH APPLICABLE CONGRESSIONAL CONSTRAINTS. WE HAVE ALSO INDICATED, HOWEVER, THAT ANY RESPONSE TO THIS ISSUE HAS ALWAYS BEEN RESERVED FOR THE CONGRESSIONAL SELECT COMMITTEES.

Q: PRESS REPORTS ALSO SUGGEST THAT SECRETARY SHULZ, BT

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INTELLIGENCE CHAIRMAN BOLAND TO DISCUSS "POLICY GOALS" IN CENTRAL AMERICA. (WASHPIST)

HAS SECRETARY SHULTZ BEEN ASKED TO APPEAR? WHEN? WILL HE?

A: IF WE ARE ASKED TO PROVIDE A POLICY CONTEXT FOR THE COMMITTEE, WE OF COURSE WOULD DO SO, BUT WE'RE NOT AWARE OF ANY FORMAL REQUEST TO APPEAR BEFORE THE COMMITTEE.

FYI FOR BRIEFER: IT IS THE POLICY OF THE SELECT INTELLIGENCE COMMITTEES NOT TO ANNOUNCE EITHER THE BRIEFER OR THE SUBJECT OF THE BRIEFS.

IF ASKED ONLY
Q: SHOULD THE SECRETARY BE ASKED TO MEET PERSONALLY WITH CHAIRMAN BOLAND OF THE HOUSE SELECT COMMITTEE, WOULD HE?

A: OF COURSE.

-- CENTRAL AMERICA: CONTADORA PROPOSALS --

Q: THE FOREIGN MINISTERS OF VENEZUELA, COLOMBIA, MEXICO AND PANAMA (SOMETIMES KNOWN AS THE CONTADORA GROUP) HAVE COMPLETED THEIR TOUR OF FIVE CENTRAL AMERICAN CAPITALS TO GAIN SUPPORT FOR THEIR PEACE PROPOSALS. PRESS REPORTS INDICATE THAT THE PROPOSALS INCLUDE A CALL FOR WITHDRAWAL OF ALL FOREIGN MILITARY ADVISERS IN THE REGION, AND BILATERAL TALKS BETWEEN THE CONFLICTING COUNTRIES, FOLLOWED BY A REGIONAL CONFERENCE. WHAT IS THE DEPARTMENT'S REACTION?

A: I DON'T HAVE A SPECIFIC COMMENT TO GIVE YOU ON THE PEACE INITIATIVES BY THE FOREIGN MINISTERS OF VENEZUELA, COLOMBIA, MEXICO AND PANAMA. I WOULD SUGGEST YOU ADDRESS YOURSELVES TO THOSE COUNTRIES FOR DETAILS OF THEIR PROPOSALS. WE DO KNOW THAT THEIR EFFORTS OF THE PAST FEW DAYS TRAVELING AROUND THE REGION WILL PROVE USEFUL IN THAT THEY HAVE SOLICITED THE VIEWS OF THE LEADERS OF THE COUNTRIES IN THE AREA. IT HAS BEEN, AND REMAINS, THE U.S. VIEW THAT A REGIONAL APPROACH OFFERS THE BEST HOPE OF EASING THE TENSIONS IN CENTRAL AMERICA.

Q: WHAT ABOUT THE FOREIGN MINISTERS' CALL FOR WITHDRAWAL OF ALL FOREIGN MILITARY ADVISERS IN THE REGION?

A: AGAIN, I HAVEN'T SEEN THE EXACT PROPOSAL, BUT I WOULD NOTE THAT WITHDRAWAL OF ALL FOREIGN MILITARY ADVISERS, ON A FULLY VERIFIABLE BASIS, HAS LONG BEEN A PART OF U.S. POLICY. LAST AUGUST 20, IN A SAN FRANCISCO SPEECH, ASSISTANT SECRETARY ENDERS CALLED FOR "LIMITS ON FOREIGN INVOLVEMENT, PARTICULARLY IN MATTERS AFFECTING SECURITY, TO HELP THE REGION FORGE ITS OWN PEACEFUL EQUILIBRIUM ON ITS OWN TERMS. EACH COUNTRY SHOULD PUT A COMMON CEILING ON THE NUMBER OF OUTSIDE MILITARY AND SECURITY ADVISERS AND TROOPS, SUBJECT TO RECIPROCITY AND FULL VERIFICATION," HE SAID. IT REMAINS THE U.S. VIEW THAT LIMITS ON FOREIGN MILITARY ADVISERS ARE ONE ASPECT OF WHAT IS NEEDED TO EASE THE TENSIONS IN CENTRAL AMERICA. THERE ARE OTHERS, EQUALLY IMPORTANT.

Q: WHAT OTHERS?

A: WE'VE ENUMERATED THEM MANY TIMES. THEY INCLUDE THOSE POINTS MADE IN THE SAN JOSE FINAL ACT ABOUT THE LIMITS TO HEAVY ARMS BUILDUPS IN THE REGION; CREATION OF TRULY DEMOCRATIC GOVERNMENT INSTITUTIONS; RESPECT FOR HUMAN RIGHTS; PROMOTION OF NATIONAL RECONCILIATION; RESPECT FOR THE PRINCIPLE OF NON-INTERVENTION; AN END TO THE EXPORT OF SUBVERSION, AND INTERNATIONAL SURVEILLANCE AND SUPERVISION OF ALL PORTS OF ENTRY, BORDERS AND OTHER STRATEGIC AREAS UNDER RECIPROCAL AND FULLY VERIFIABLE ARRANGEMENTS.

-- LATIN/CENTRAL AMERICA -- HOUSE SUBCOMMITTEE ACTIONS --

Q: ON TUESDAY, THE HOUSE WESTERN HEMISPHERE AFFAIRS SUBCOMMITTEE (CHAIRMAN MICHAEL BARNES, D-MO.) VOTED TO PROHIBIT COVERT US SUPPORT FOR GUERRILLAS FIGHTING TO OVERTHROW THE SANDINISTA GOVERNMENT IN NICARAGUA UNLESS AUTHORIZED BY A JOINT RESOLUTION OF CONGRESS. IT VOTED DOWN THE ADMINISTRATION'S DEMOCRATIZATION CONCEPT AND EDF II.
A: THE HOUSE SUBCOMMITTEE ON WESTERN HEMISPHERE AFFAIRS ACTIONS OF TUESDAY SLASHED THE BUDGETARY PORTIONS OF THE ADMINISTRATION'S REQUESTS FOR CENTRAL AMERICA, THEREBY WEAKENING THE CAPACITY OF FRIENDLY DEMOCRATIC COUNTRIES IN THE REGION TO DEFEND THEMSELVES; IT ADOPTED A RIGID, COMPLEX AND HIGHLY AMBITIOUS CERTIFICATION REQUIREMENT FOR EL SALVADOR (NOTE: THE LANGUAGE SPEAKS OF EVENTS THAT SHALL HAVE HAPPENED RATHER THAN OF MAKING PROGRESS); AND ITS ACTIONS REGARDING NICARAGUA WOULD SIGNAL TO THE SANDINISTAS THAT THEY COULD ACT WITH IMPUNITY REGARDLESS OF HOW EGREGIOUS THEIR ACTIONS MIGHT BECOME.

DECISIONS OF THIS TYPE DESTROY THE CAPACITY AND CONTINUITY OF OUR EFFORTS. IT ALSO DESTROYS CONFIDENCE IN OUR ABILITY TO PURSUE AN EFFECTIVE FOREIGN POLICY. ON THE BASIS OF CONSULTATIONS WE'VE HAD WITH A WIDE RANGE OF MEMBERS OF THE CONGRESS, WE BELIEVE THERE'S A BROADER UNDERSTANDING OF THE NEED FOR INCREASED ASSISTANCE TO CENTRAL AMERICA AS BEING IN THE US NATIONAL INTEREST.

WE LOOK FORWARD TO FURTHER CONSIDERATION BEING GIVEN TO THE IMPORTANT ISSUES OF OUR CENTRAL AMERICAN POLICY AS THE LEGISLATIVE PROCESS CONTINUES.

Q: DO YOU LOOK FORWARD TO MORE FAVORABLE ACTION AS THE LEGISLATIVE PROCESS CONTINUES?

A: YES.

Q: COULD YOU BE MORE SPECIFIC IN YOUR OBJECTIONS TO ANY OF THE SPECIFIC ACTIONS BY THE SUBCOMMITTEE, SUCH AS IT'S PROPOSED NEW CERTIFICATION REQUIREMENTS FOR EL SALVADOR?

A: NO. OUR INITIAL RESPONSE MAKES CLEAR OUR OVERALL REACTION AT THIS POINT.

Q: WHAT IS THE REACTION TO PUTTING A LID ON THE NUMBER OF US TRAINERS?

A: THE ADMINISTRATION HAS ADDRESSED THIS ISSUE IN THE PAST A NUMBER OF TIMES. IN HIS MARCH 10 SPEECH, PRESIDENT REAGAN ASKED WHETHER THE US WAS GOING TO SEND AMERICAN SOLDIERS INTO COMBAT. HIS ANSWER TO THAT WAS A FLAT NO. HE ASKED WHETHER WE WERE GOING TO AMERICANIZE THE WAR WITH A LOT OF US COMBAT ADVISERS. AND AGAIN HIS ANSWER WAS NO. OVER THE PAST YEAR, DESPITE WHAT THE PRESIDENT DESCRIBED AS THE MANIFEST NEEDS FOR MORE TRAINING, WE HAVE SCRPULOUSLY KEPT OUR TRAINING ACTIVITIES WELL BELOW OUR SELF-IMPOSED NUMERICAL LIMIT ON NUMBERS OF TRAINERS. AS HAS BEEN INDICATED PREVIOUSLY, WE ARE REVIEWING WHAT WE CAN DO TO PROVIDE THE MOST EFFECTIVE TRAINING POSSIBLE, TO DETERMINE THE MINIMUM LEVEL OF TRAINERS NEEDED; AND WHERE THE TRAINING SHOULD BEST TAKE PLACE. WHILE THE BEST WAY IS TO PROVIDE TRAINING OUTSIDE EL SALVADOR (IN THE US OR ELSEWHERE), THOSE COSTS ARE SUBSTANTIALLY HIGHER. SO, THE NUMBER OF US TRAINERS IN EL SALVADOR WILL DEPEND UPON THE RESOURCES AVAILABLE. THE CONGRESSIONAL CONSIDERATION OF OUR ADDITIONAL ASSISTANCE REQUEST IS STILL PENDING, AS YOU KNOW.

Q: YESTERDAY, THE HOUSE SUBCOMMITTEE ON WESTERN HEMISPHERE AFFAIRS CONTINUED ITS ACTION, AND PROHIBITED ANY MILITARY ASSISTANCE TO GUATEMALA, PARAGUAY, URUGUAY AND SURINAME, LIMITED ANY MILITARY ASSISTANCE TO ARGENTINA OR CHILE UNTIL THOSE COUNTRIES HAD ELECTED CIVILIAN GOVERNMENTS; AND PLACED AN ARMS EMBARGO ON GUATEMALA. DOES THE ADMINISTRATION HAVE ANY COMMENT ON THESE ADDITIONAL RESTRICTIONS ON THE ADMINISTRATION'S LATIN AMERICAN POLICIES?

A: WE'RE NOT PREPARED TO PROVIDE A COUNTRY-BY-COUNTRY ASSESSMENT OF THE SUBCOMMITTEE'S ACTIONS YESTERDAY. WE'VE ALREADY NOTED THAT, ON THE BASIS OF CONSULTATIONS WE'VE HAD WITH A WIDE RANGE OF MEMBERS OF THE CONGRESS,
-- TAKEN QUESTION: (4-14-83) BRIEFING--SOVIET ADVISERS IN NICARAGUA--

Q: CAN YOU TELL US WHAT INFORMATION YOU HAVE ON THE PRESENCE OF SOVIET ADVISERS IN NICARAGUA?

A: GREATER ELABORATION ON NICARAGUAN DEVELOPMENTS AND U.S. POLICY IS INCLUDED IN THE PREPARED STATEMENT OF INTER-AMERICAN AFFAIRS ASSISTANT SECRETARY THOMAS D. ENDERS, APRIL 14, 1983, BEFORE THE HOUSE FOREIGN AFFAIRS COMMITTEE. IN THE CONTEXT OF NICARAGUA'S MILITARY BUILDUP, THE STATEMENT READS: "MORE SIGNIFICANT, LARGE NUMBERS OF FOREIGN MILITARY AND SECURITY ADVISERS WERE INTRODUCED. CURRENTLY NO LESS THAN 2,000 CUBANS, 50 SOVIETS, 35 EAST GERMANS, AND 90 PLO AND LIBYAN PERSONNEL ARE ESTIMATED TO BE STATIONED IN NICARAGUA ON SECURITY MISSIONS. THAT IS ROUGHLY ONE FOREIGN MILITARY ADVISOR FOR EVERY 1,000 NICARAGUANS."

2. SUMMARY OF NCCN PRESS BRIEFING APRIL 14 (HUGHES):

APPROXIMATELY FIRST HALF OF BRIEFING FOCUSED ON CENTRAL AMERICA, PARTICULARLY NICARAGUA, AND SECOND HALF ON MIDDLE EAST.

ANY REACTION TO HOUSE SUBCOMMITTEE ACTION YESTERDAY OR COMMENTS BY REP. BOLAND? SPOKESMAN SAID THE SECRETARY HAD MADE CLEAR HIS POSITION ON THE BOLAND AMENDMENT LAST WEEK, AND A NUMBER OF OFFICIALS HAVE SAID WE ARE NOT VIOLATING THE LAW. AS FOR THE BARNES SUBCOMMITTEE, HE READ THE FIRST ANSWER OF THE GUIDANCE. DO YOU THINK YOU HAVE THE VOTES TO RESTORE THIS AID? SPOKESMAN SAID WE WOULD CONTINUE CONSULTATIONS WITH THE CONGRESS, AND HOPE THE VALIDITY OF OUR REQUESTS WILL BE SEEN, BUT HE WOULD NOT PREDICT ANY VOTES.

WHAT DO YOU MEAN BY SAYING THE SANDINISTAS "COULD ACT WITH IMPUNITY?" SPOKESMAN SAID SUCH ACTIONS COULD OBVIOUSLY HOBBLE FOREIGN AFFAIRS. AMB. NEGROPONTE IS QUOTED IN THE PRESS AS SAYING THE BOLAND AMENDMENT IS "A LEGAL TRIVIALITY." IS THAT THE DEPARTMENT'S POSITION? SPOKESMAN SAID THE AMBASSADOR FLATLY DENIES HAVING MADE THAT REMARK. ARE YOU SAYING CONGRESSMAN TORRICELLI IS LYING? SPOKESMAN SAID HE DID NOT SAY THAT, BUT SIMPLY THAT THE AMBASSADOR DID NOT MAKE THE REMARK, AND IT IS NOT HIS VIEW.

YOU SAY NICARAGUA COULD ACT WITH IMPUNITY IF THE ADMINISTRATION WERE HOBBED BY THE CONGRESSIONAL MOVE, BUT ARE THERE NOT OTHER WEAPONS, ECONOMIC OR CONSTITUTIONAL, WHICH YOU COULD RESORT TO EVEN UNDER THESE RESTRICTIONS? SPOKESMAN SAID HE WAS NOT GOING TO GO BEYOND WHAT HE HAD SAID. AREN'T YOU JUST SETTING UP SCAPEGOATS IN CONGRESS IF YOUR POLICY IN NICARAGUA FAILS? SPOKESMAN SAID NO, THAT HISTORY WILL TAKE ITS COURSE AND RENDER A VERDICT.

ANYTHING ON A POSSIBLE COUP OR UPEHAVA IN EL SALVADOR? SPOKESMAN SAID NO.

WHAT IS THE US VIEW OF ITS AHERENCE TO TITLE 18 OF THE DAS CHARTER? SPOKESMAN SAID WE ARE AWARE OF OUR INTERNATIONAL LEGAL OBSERVATIONS AND CONGRESSIONAL RESTRAINTS, BUT WOULD DISCUSS DETAILS WITH THE INTELLIGENCE OVERSIGHT COMMITTEES.

ANYTHING ON REQUESTS BY THE NICARAGUANS TO THE SOVIETS TO INSTALL MISSILES THERE? SPOKESMAN SAID NO, THAT THERE HAD BEEN TALK OF SUCH MISSILES, BUT HE HAD SEEN NOTHING SPECIFIC ON IT. HE PROMISED TO LOOK INTO THE QUESTION.

REPORTER SAID AMB. KIRKPATRICK ACCUSED THE CUBANS AND SOVIETS OF "PLANTING" MISSILES IN NICARAGUA ON HER APPEARANCE ON THE CBS MORNING NEWS YESTERDAY. AGAIN, SPOKESMAN PROMISED TO LOOK INTO THE QUESTION.

-- DO YOU have ANY INFORMATION ON SOVIET MILITARY ADVISERS IN CENTRAL AMERICA? SPOKESMAN SAID WE HAD "LOTS" OF INFORMATION ON FOREIGN MILITARY ADVISERS TO THAT AREA. WE
AMB. NEGROPONTE WAS QUOTED BY FORMER AMB. ROBERT WHITE AND OTHERS AS SAYING THE FLOW OF ARMS FROM NICARAGUA TO EL SALVADOR HAS SLOWED TO A "TRickle" AND IS VASTLY EXAGGERATED. IS THAT TRUE? SPOKESMAN USED THE GUIDANCE ON THAT QUESTION, AND SAID THE AMBASSADOR DENIED MAKING SUCH A STATEMENT. WHEN HE WAS PRESSSED FOR DETAILS OF THE FLOW, HE REFUSED, SAYING WE HAVE SAID BEFORE THAT WOULD RELATED TO INTELLIGENCE GATHERING. HE WAS FURTHER PRESSSED BY REPORTER WHO SAID THAT FOR MORE THAN TWO YEARS THE ADMINISTRATION HAS BEEN MAKING THIS CLAIM, BUT "ONLY ONCE HAVE WE BEEN GIVEN SCANTY EVIDENCE" TO PROVE IT. SPOKESMAN SAID THAT WAS NOT TRUE, THAT OFFICIALS OF THE DEPARTMENT HAVE BEEN WILLING TO TALK ABOUT THE SUBJECT ON BACKGROUND, AND THAT WE GIVE THE MEDIA WHAT WE CAN.

CONGRESSMAN TORRICELLI TOLD ASST. SECY. ENDERS THAT HE HAD BEEN TOLD BY FIVE AMBASSADOR-MANAGUA OFFICERS, SPECIFICALLY INCLUDING THE MILITARY ATTACHE, THAT THERE HAVE BEEN NC ARMS FLOWS TO EL SALVADOR IN THE PAST 30 DAYS, "LITTLE" IN THE PAST 60 DAYS, AND AN "INSIGNIFICANT" FLOW IN THE PAST SIX MONTHS. ENDERS OFFERED TO GIVE THE CONGRESSMAN A SECRET BRIEFING ON THE SUBJECT, BUT THERE IS OBVIOUSLY A CONFLICT BETWEEN WHAT THE STATE DEPARTMENT IS SAYING, AND WHAT IS BEING SAID AT THE EMBASSY. SPOKESMAN SAID HE WOULD LOOK INTO IT, BUT PROBABLY WOULD NOT BE ABLE TO GO BEYOND WHAT ENDERS HAD SAID.

ANYTHING ON PLANS FOR TRAINING SALVADORAN TROOPS IN HONDURAS? SPOKESMAN SAID HE HAD NOTHING. WHAT ABOUT THE

5 PLUS 5 CONFERENCE, AND THE "RUNNING AROUND" OF THE CONTADORA GROUP? SPOKESMAN SAID THERE WERE A NUMBER OF PROPOSALS AND GROUPS ACTIVE, AND WE WILL WAIT AND SEE WHAT DEVELOPS. HE USED THE FIRST ANSWER OF THE CONTADORA GUIDANCE. DID THE FOUR CONTADORA FOREIGN MINISTERS SPEAK TO SECY. SHULTZ BY PHONE AFTER THEIR MEETING? SPOKESMAN SAID HE WAS NOT AWARE OF SUCH A CONVERSATION, BUT WOULD CHECK. DAM

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