TO: CS
CV
CC
IN TURN

SUBJECT: Deputy Commander (Woomera) Controversy (U)

(U) For the last 15 months, AFSPACECOM and the Australian Department of Defence have attempted to negotiate a new Implementing Arrangement (IA), with supporting annexes for USAF facilities in Australia.

(U) The enclosed package provides the history on this issue. We are working with key OSD and Air Staff players to solve this impasse. Will keep you advised.

1 Atch
Proposed Background Paper w/Atch (B)

UPON REMOVAL OF ATCH MEMO IS UNCLASSIFIED

FILE NUMBER: 8.2

Item 5
BACKGROUND PAPER
ON
AUSTRALIAN IMPLEMENTING ARRANGEMENT -
DEPUTY COMMANDER CONTROVERSY

PURPOSE: To provide AFSPACECOM/CC with background information on the status of the Australian Implementing Arrangement (IA), specifically the controversy surrounding the role of the Australian Deputy Commander.

BACKGROUND:

- In Sept 1988 SECAF Aldridge and Australian Minister for Defence Beazley agreed to amend the 1969 treaty establishing 5 DJCS at Nurrunga.
  -- One major change was the addition of an Australian Deputy Commander.
  -- They also agreed to replace the existing IA and related documents to account for the amendments as well as the passage of time.
  -- An exchange of letters followed confirming the agreement (Atch 1)

- In Nov 88 AFSPACECOM began negotiating the first of six annexes to the new IA, addressing cost-sharing.
  -- Total of six annexes will accompany IA, addressing administrative arrangements, cost-sharing, security, manning, communications, and real-property management.

- In April 89, the Australian Dept of Defence (ADOD) provided a draft IA for USAF review.

- In Nov 89 HQ USAF/XOX delegated to AFSPACECOM the authority to negotiate the IA itself with the ADOD.
  -- Negotiation and conclusion of Annexes to the IA is within the authority of AFSPACECOM.

- In Jan 90 AFSPACECOM representatives met with Mr Nocks, Counsellor Defence Policy, Australian Embassy. All major issues were resolved.

THIS PAPER UNCLASSIFIED WHEN ATTACHMENTS REMOVED
AFSPACECOM apprised HQ USAF/XOXX and DOD of the situation and requested policy guidance (Atch 2)

This was received 26 Mar 90 (Atch 3)
USSPACECOM (J3 & J5) is currently reviewing (at their own initiative) the role of the Deputy Commander.

CONCLUSIONS:

- 18 months of negotiating effort have yielded excellent results.
- AFSPACECOM should retain negotiating authority to maintain the integrity of the IA and all related instruments and issues.

RECOMMENDATION:

- None. For information only.
- This is a coordinated XP/JA paper

4 Attach
1. (S) Letters - 1988
2. (S) JA pkg 15 Feb 90
3. (S/NF) XOX msg 26 Mar 90
4. (S) XP msg 9 Apr 90

Mr John Schenk/XPI/5705/kka/19 Apr 90
Maj Kevin Spradling/JAT/5494/kka/19 Apr 90