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United States Department of State

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MAY 31 1988

INFORMATION MEMORANDUM

TO: Under Secretary Armacost

FROM: EUR - M. James Wilkinson, Acting

SUBJECT: Agreements Concluded to date at Moscow Summit

The following agreements have been signed or exchanged in Moscow to date:

I. Signed the morning of May 31 by Secretary Shultz and Soviet Foreign Minister Shevardnadze, witnessed by President Reagan and General Secretary Gorbachev:

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- o Agreement to conduct a joint verification experiment at each country's nuclear test site later this summer.

Agreement on Ballistic Missile Test Launch Notification

- o Provides for pre-notification of all land- and sea-based ballistic missile launches. This expands on the 1971 "Accidents Measures" agreement, which required pre-notification only of launches that would extend beyond one party's national territory in the direction of the other party.

II. Signed the morning of May 31 by USIA Director Wick and Soviet Minister of Culture Zakharov, witnessed by President Reagan and General Secretary Gorbachev:

Implementing Program for 1989-91 under the General Exchanges Agreement

- o Provides for expansion and improvement of exchanges under the 1985 US-USSR General Exchanges Agreement, including: support for a variety of exchanges of young people at the high school and university level; increased distribution of USIA publication "America"; first official exchanges between conservatories and art institutes; improved financial conditions for American scholars in the USSR; and language reflecting a wide variety of other agreements, including between the Library of Congress and the Lenin Library, the US Olympic Committee and the President's Council on Physical Fitness and Sports and the USSR State Committee of Sports, and the National Archives and the USSR Main Administration for Archives.

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United States Department of State
 Office of FOI, Privacy, & Classification Review
 Review Authority: SELLIN, TED
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III. Signed the afternoon of May 31 by Secretary Shultz and Soviet Foreign Minister Shevardnadze:

Agreement on Transportation Science and Technology

- o Agreement furthers U.S. goal of achieving a higher degree of safety in national and international transportation systems. Specific areas for cooperation identified in the agreement are: civil aviation navigation systems, aviation medicine and air accident investigation; railroad safety, including locomotive engineer selection and training, human factors affecting crew performance, and railway bridge inspection; highway bridge construction; and highway and traffic safety problems.

Agreement on Maritime Search and Rescue

- o Establishes procedures to coordinate search and rescue operations in the North Pacific and Bering Sea, including provisions for effective communication between US and Soviet search and rescue centers and control and coordination of search activities.

Comprehensive Fishing Agreement

- o Replaces both the U.S.-USSR GIFA and the interim fishing agreement signed in February 1988 which grants U.S. fishermen access to the Soviet Economic Zone. The agreement will govern, under similar terms, access to the 200 nautical mile zones of both countries by fishing vessels of the other country. It also provides a framework for cooperation between the two countries on other fisheries issues of mutual concern -- such as high-seas salmon fisheries -- and establishes a U.S.-Soviet Intergovernmental Fisheries Committee to review, on a regular basis, all aspects of the bilateral fisheries relationship.

Agreement on Radionavigation

- o Establishes operational coordination between a US radionavigation station in Alaska and three Soviet stations in Siberia, providing coverage in the North Pacific and Bering Sea areas. The agreement will provide for safer and more efficient marine and aviation navigation in those areas.

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IV. Exchange of notes between Secretary Shultz and Soviet Foreign Minister Shevardnadze the afternoon of May 31 on the following agreements:

Expansion of Cooperation under Space Agreement

- o Provides for expansion of the 1987 Agreement for Cooperation in the Exploration and Use of Outer Space for Peaceful Purposes, including expansion of exchanges of space science data and exchanges of scientists, as well as an exchange of opportunities for the flight of scientific instruments on each other's manned and unmanned spacecraft. Provides for exchange of the results of independent national studies on future unmanned solar system exploration missions as a means of assessing prospects for future U.S.-Soviet cooperation on such missions.

Extension of the Agreement on Peaceful Uses of Atomic Energy

- o Extended terms of the 1973 US-USSR Agreement on Scientific and Technical Cooperation in the Field of Peaceful Uses of Atomic Energy for one year to allow for the conclusion of amendments to the original text, including provisions for additional protection of intellectual property rights.

V. To be concluded tomorrow (June 1) between President Reagan and General Secretary Gorbachev:

Exchange of Instruments of Ratification for the INF Agreement

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Points to be made about agreements signed in Moscow:

- Some observers have pointed out that there is no one big arms control agreement for signature at this summit.
- In my view, that is a sign of the maturity of our relationship with the Soviet Union, and a tribute to the broad agenda we have been pursuing.
- It is quite true that these agreements do not solve all our problems with the Soviets.
- But each of them is a building block for stability, and benefits both sides. Each is a small, but real accomplishment. And most of them are in areas other than arms control.
- In arms control, we have concluded an agreement on how we will proceed in conducting a nuclear testing experiment. Already, some forty American experts are at the Soviet testing area at Semipalatinsk preparing for this experiment.
- We have also agreed to notify each other of all ballistic missile launches, another contribution to predictability and stability.
- The new agreement on Maritime Search and Rescue is a real benefit to seafarers of both nations, as is the Radionavigation agreement. Both were negotiated by the Coast Guard.
- The new Fisheries agreement gives American fishermen access to Soviet fishing grounds for the first time.
- Our agreement with the Soviets on Civil Space Cooperation provides for nothing so dramatic as the Apollo-Soyuz venture of the 1970s, but it brings tangible benefits to both sides.
- Our cooperation with the Soviets on Peaceful Uses of Atomic Energy, under an agreement signed in 1973, but extended at the summit, has served both sides well, both in terms of pure science and in such areas as nuclear reactor safety.
- And the new implementing program under the General Exchanges Agreement signed by the President in Geneva will bring to life more of the people-to-people exchanges that should help to break down old stereotypes on both sides.
- So I would conclude by saying that these undramatic, but significant agreements are a sign of the health of the relationship. While they don't solve all our problems, they show that problems can be solved by hard work on both sides, and are being solved, step by step.

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