

ORIGIN AF-00

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| INFO | LOG-00 | NP-00 | AID-00 | AMAD-00 | ACQ-00 | CIAE-00 | CTME-00 |
| | INL-00 | USNW-00 | DODE-00 | WHA-00 | DS-00 | EAP-00 | EUR-00 |
| | H-00 | TEDE-00 | INR-00 | IO-00 | JUSE-00 | LAB-01 | L-00 |
| | DCP-00 | NSAE-00 | OIC-00 | OIG-00 | NIMA-00 | PA-00 | PM-00 |
| | FMPC-00 | SP-00 | IRM-00 | SSO-00 | SS-00 | EPAE-00 | ECA-00 |
| | IIP-00 | PMB-00 | DSCC-00 | PRM-00 | DRL-00 | SAS-00 | /001R |

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SOURCE: KODAKC.002002

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EUR: MVERLOOP

DRL: MORONA

PRM: MMCKELVEY

USAID: KALMQUIST

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USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L STATE 145183

E.O. 12958: DECL: 07/01/2014

TAGS: SU, PREL, UNSC, PHUM

SUBJECT: SUDAN DEMARCHE: CRISIS IN DARFUR REQUIRES EU
PRESSURE AND RESOURCES

REF: STATE 141587

CLASSIFIED BY: AF PDAS CHARLES R SNYDER REASONS 1.4 B/D

1. (U) THIS IS AN ACTION MESSAGE. SEE PARA 11.

2. (U) THE SECRETARY TRAVELED TO SUDAN ON JUNE 29 AND JUNE 30 WHERE HE MET WITH PRESIDENT BASHIR AND TRAVELED TO EL FASHER, DARFUR. THE PURPOSE OF HIS TRIP WAS TO PRESS THE GOS ON BETTER PERFORMANCE AND TO CALL INTERNATIONAL ATTENTION TO THE DIRE HUMANITARIAN SITUATION IN DARFUR. HE VISITED A CAMP FOR INTERNALLY DISPLACED PERSONS AND MET WITH THE AFRICAN UNION CEASEFIRE MONITORING TEAM.

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3. (U) SINCE FEBRUARY 2003 THE DARFUR REGION OF SUDAN HAS BEEN RAVAGED BY CONFLICT, WHICH HAS RESULTED IN OVER 1,000,000 INTERNALLY DISPLACED PERSONS AND SOME 200,000 REFUGEES HAVING FLED INTO NEIGHBORING CHAD. IN DARFUR, THE GOVERNMENT OF SUDAN AND THE CONFLICT HAVE SEVERELY CONSTRAINED RELIEF EFFORTS, AS HAVE THE NORMAL LOGISTICAL CHALLENGES. IN CHAD, HOWEVER, IT IS PRINCIPALLY LOGISTICS AND LACK OF WATER THAT HAVE CONSTRAINED RELIEF EFFORTS. NEVERTHELESS, LACK OF FINANCIAL AND HUMAN RESOURCES HAVE ALSO BEEN A SIGNIFICANT CONSTRAINT TO SAVING LIVES AND RELIEVING SUFFERING. WE ANTICIPATE THAT HUNDREDS OF THOUSANDS OF PEOPLE MAY DIE IN DARFUR DUE TO THE HIGH

LEVELS OF MALNUTRITION AND DISEASE RESULTING FROM THE CONFLICT AND INABILITY TO REACH THE VICTIMS. GLOBAL MALNUTRITION RATES ON BOTH SIDES OF THE BORDER ARE RUNNING AT LEVELS OF 25% AND HIGHER.

4. (U) IN THE MIDST OF A SEVERE HUMANITARIAN CRISIS, THE GOS CONTINUES TO HOLD UP CUSTOMS CLEARANCES FOR HUMANITARIAN ASSISTANCE, AND IS INSISTING ON TESTING MEDICINES NEEDED URGENTLY TO STOP THE SPREAD OF DISEASE AMONG IDPS. MOST IMPORTANTLY, THE GOS HAS NOT TAKEN CONCRETE STEPS TO STOP THE JINGAWAIT MILITIAS, WHICH CONTINUE TO PERPETRATE VIOLENCE AND ATROCITIES. THIS IMPEDES DELIVERY OF HUMANITARIAN RELIEF AND TERRORIZES INTERNALLY DISPLACED PERSONS.

5. (U) DURING THE COURSE OF HIS VISIT, THE SECRETARY OBTAINED THREE COMMITMENTS FROM THE GOVERNMENT OF SUDAN (GOS) (I) TO PROTECT CIVILIANS AGAINST ATTACKS BY JINGAWAIT, (II) LIFT ALL RESTRICTIONS ON THE FREE FLOW OF HUMANITARIAN AID, (III) ENGAGE IN POLITICAL NEGOTIATIONS IN CLOSE COOPERATION WITH THE AFRICAN UNION. THESE THREE COMMITMENTS ARE TO BE ENACTED WITHIN A TIME FRAME OF SPECIFIC DAYS AND WEEKS.

6. (U) WE BELIEVE THAT THIS NEW ROUND OF COMMITMENTS, DELIVERED PUBLICLY BY FOREIGN MINISTER ISMAIL IN THE PRESENCE OF THE SECRETARY, OFFER A WINDOW OF OPPORTUNITY TO PRESSURE THE GOS INTO ACTION. OUR STRATEGY IS TO INTENSIFY PRESSURE ON THE GOS WHILE MAKING CLEAR THAT WE WILL RESPOND TO CONSTRUCTIVE GOS ACTIONS.

7. (U) SUDANESE PRESIDENT BASHIR AND VICE PRESIDENT TAHA KNOW THAT WE INTEND TO INTENSIFY PRESSURE - PARTICULARLY BY SEEKING A UNSC RESOLUTION CALLING FOR TARGETED SANCTIONS IF THE NECESSARY ACTIONS ARE NOT TAKEN IMMEDIATELY. SUCH AN APPROACH HAS WORKED IN THE PAST. PRESSURE CAUSED THE GOS TO SIGN THE CEASEFIRE AGREEMENT

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WITH THE REBEL GROUPS (THE SUDAN LIBERATION MOVEMENT, SIM, AND THE JUSTICE AND EQUALITY MOVEMENT, JEM) IN EARLY APRIL. WE HELPED BROKER THIS AND THEN FOLLOWED UP TO GET AGREEMENT TO INTERNATIONAL MONITORING LED BY THE AFRICAN UNION. THE GOS HAS RELUCTANTLY COOPERATED IN THE MONITORING.

8. (U) FUNDING CONTRIBUTED TO DATE HAS NOT BEEN SUFFICIENT TO ALLOW THE UN AND OTHER INTERNATIONAL ORGANIZATIONS AND NGOS TO ADEQUATELY RESPOND TO THE EMERGENCY NEEDS OF REFUGEES AND IDPS. TO DATE THE USG HAS CONTRIBUTED OVER \$130 MILLION TO ADDRESS THE REFUGEE SITUATION IN CHAD AND THE CRISIS IN DARFUR. IT IS IMPERATIVE THAT OTHER DONORS ALSO DO ALL THAT THEY CAN TO

ADDRESS WHAT THE UN HAS DESCRIBED AS ITS MOST PRESSING HUMANITARIAN CRISIS. IMMEDIATE AND GENEROUS DONOR CONTRIBUTIONS ARE CRITICAL AT THIS TIME BEFORE THE RAINS FURTHER SHUT DOWN OPERATIONS AND TO ARREST THE DECLINE IN NUTRITIONAL/HEALTH STATUS THAT COULD LEAD TO HUNDREDS OF THOUSANDS OF DEATHS.

9. (U) IN ADDITION, WITH THE AGREEMENT OF BOTH THE GOS AND THE DARFUR REBELS, THE AFRICAN UNION HAS DEPLOYED A CEASEFIRE MONITORING MISSION TO DARFUR. THE INITIAL COSTS TO ESTABLISH THE MISSION ARE SUBSTANTIAL.

10. (C) USUN HAS CIRCULATED A DRAFT UNSC RESOLUTION (REFTEL) IN NY. AS OF JUNE 30 ALL COUNCIL MEMBERS HAVE THE TEXT, AS WELL AS A NUMBER OF NON-COUNCIL MEMBERS INCLUDING NORWAY AND FORMER AND PRESENT EU PRESIDENTS IRELAND AND THE NETHERLANDS. INITIAL REACTIONS HAVE BEEN GENERALLY POSITIVE, ALTHOUGH MOST DELEGATIONS HAVE NOT YET RECEIVED FORMAL GUIDANCE. WE HAVE NOT YET FORMALLY TABLED THE RESOLUTION AND DO NOT EXPECT TO DO SO BEFORE THE SECURITY COUNCIL IS BRIEFED NEXT WEEK ON THE SYG'S TRIP TO SUDAN.

ACTION REQUESTS:

11. (U) ACTION REQUESTED: POSTS ARE REQUESTED TO MEET WITH APPROPRIATE OFFICIALS IN DONOR COUNTRIES TO EXPLAIN THE URGENCY OF THE SITUATION IN DARFUR AND CHAD AND TO PRESS FOR ENERGETIC EU ENGAGEMENT IN EFFORTS TO FORESTALL AN EVEN GREATER HUMANITARIAN TRAGEDY. TO AID YOUR DISCUSSION OF THE SITUATION IN DARFUR, WE HAVE CREATED A WEB SITE THAT CONTAINS UNCLASSIFIED AERIAL IMAGERY.

PLEASE VISIT THE WEBSITE AT
WWW.EXTRANET.STATE.GOV/M/EDIPLOMACY/ AND VIEW THE FIRST

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ITEM UNDER "WHAT'S HOT". USAID ALSO POSTS A WEEKLY FACT SHEET ON THEIR WEBSITE AT WWW.USAID.GOV. GO TO SUDAN. EMBASSIES SHOULD DRAW UPON THE FOLLOWING POINTS:

-THE SITUATION IN DARFUR AND EASTERN CHAD REMAIN GRAVE.

WE ANTICIPATE THAT HUNDREDS OF THOUSANDS OF PEOPLE WILL DIE IN DARFUR DUE TO THE HIGH LEVELS OF MALNUTRITION AND DISEASE RESULTING FROM THE CONFLICT AND INABILITY TO REACH THE VICTIMS. ABOUT 1 MILLION PEOPLE ARE AT IMMINENT RISK NOW AND THAT NUMBER IS EXPECTED TO INCREASE TO 2 MILLION BEFORE THE END OF THE YEAR.

-SECRETARY POWELL VISITED KHARTOUM AND DARFUR ON JUNE 29 AND 30. HE MET WITH PRESIDENT BASHIR AND WITNESSED THE HORRIBLE SUFFERING THAT THE GOS HAS INFLICTED ON THE PEOPLE OF DARFUR. DURING THE COURSE OF HIS VISIT, HE OBTAINED THREE COMMITMENTS FROM THE GOVERNMENT OF SUDAN

(GOS) (I) TO PROTECT CIVILIANS AGAINST ATTACKS BY JINGAWAIT, AND TO DEPLOY ADDITIONAL POLICE FORCES TO THE REGION TO COMBAT ADDITIONAL MILITIAS IF THE ATTACKS ON CIVILIANS CONTINUE, (II) LIFT ALL RESTRICTIONS ON THE FREE FLOW OF HUMANITARIAN AID, (III) ENGAGE IN POLITICAL NEGOTIATIONS MEDIATED BY THE AFRICAN UNION.

-WE ASKED THAT YOU JOIN US IN PRESSING THE GOS TO ABIDE BY THE COMMITMENT IT MADE TO SECRETARY POWELL TO TAKE THE STEPS NECESSARY TO END THE VIOLENCE, PROVIDE UNFETTERED ACCESS TO HUMANITARIAN RELIEF, AND ACTIVELY SUPPORT THE DEPLOYMENT OF THE AU CEASEFIRE MONITORS AND HUMAN RIGHTS MONITORS. IN OTHER WORDS, IMPLEMENT THE SPIRIT AND LETTER OF THE N'DJAMENA HUMANITARIAN CEASEFIRE AGREEMENT SIGNED ON APRIL 8, 2004.

-WE ASKED THAT YOU JOIN US PRESSING THE GOS TO ABIDE BY THE COMMITMENT IT MADE TO SECRETARY POWELL TO TAKE THE STEPS NECESSARY TO END THE VIOLENCE, PROVIDE UNFETTERED ACCESS TO HUMANITARIAN RELIEF, AND ACTIVELY SUPPORT THE DEPLOYMENT OF THE AU CEASEFIRE MONITORS AND HUMAN RIGHTS MONITORS.

-WE ARE CIRCULATING IN NY A DRAFT UNSC RESOLUTION ON DARFUR. WE HAVE PUT SUDAN ON NOTICE THAT IT MUST ACT IMMEDIATELY ON THE COMMITMENTS MADE DURING THE SECRETARY'S VISIT.

-THE RESOLUTION CALLS ON THE GOS TO HONOR THE COMMITMENTS IT HAS ALREADY MADE, INCLUDING CEASING ATTACKS, DISARMING THE JINGAWAIT, AND ALLOWING UNFETTERED HUMANITARIAN ACCESS, URGES SUPPORT FOR THE AU MONITORING MISSION, AND

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IMPOSES SANCTIONS ON THE JINJAWEIT.

-THE RESOLUTION DEMANDS ACTION BUT WE ARE PREPARED TO RESPOND POSITIVELY TO DRAMATIC, VERIFIABLE ACTIONS ON DARFUR BY THE GOS.

-YOUR PUBLIC SUPPORT FOR A RESOLUTION IS IMPORTANT. YOUR SUPPORT WILL HELP BUILD PRESSURE ON SUDAN TO ACT ON ITS COMMITMENTS.

-SECURE ACCESS IN THE DARFUR REGION CONTINUES TO HAMPER HUMANITARIAN ASSISTANCE, BUT SO DOES MONEY. WE MUST MATCH OUR EFFORTS THOSE EFFORTS WITH SUFFICIENT FINANCIAL AND HUMAN RESOURCES FOR THE RELIEF EFFORT AND THE AFRICAN UNION CEASEFIRE MONITORING MISSION.

-APPEALS FROM THE UN, RED CROSS, AND NGOS ARE UNDER FUNDED RESULTING IN MAJOR GAPS IN ASSISTANCE.

-AT THE GENEVA DONOR CONFERENCE, WE PLEDGED \$188 MILLION IN NEW FUNDING FOR DARFUR OVER THIS YEAR AND NEXT. WE HAVE JUST CONTRIBUTED AN ADDITIONAL \$8 MILLION IN FUNDING TO UNHCR FOR THE REFUGEES IN CHAD AND \$5 MILLION TO ICRC FOR CHAD AND DARFUR.

-AT THE JUNE 26 U.S.-EU SUMMIT, WE ISSUED A JOINT STATEMENT CALLING ON THE GOS TO STOP THE VIOLENCE AND SUPPORT ALL EFFORTS TO ADDRESS THE HUMANITARIAN CRISIS. WE NEED TO FOLLOW UP THIS STATEMENT WITH CONCRETE ACTION. THUS, WE ASK THE COMMISSION AND ALL EU MEMBER STATES TO SUPPORT THE UNSC RESOLUTION AND PROVIDE FURTHER ASSISTANCE.

- ALSO, IT IS IMPORTANT TO ENCOURAGE THE AFRICAN UNION TO CONTINUE TO PRESS FORWARD WITH THE DARFUR CEASEFIRE MONITORING MISSION AND MONITOR THE VIOLENCE OCCURRING IN DARFUR.

12. (U) PLEASE ADVISE ON RESPONSES, WITH AS MUCH DETAIL AS POSSIBLE ON SPECIFIC PLEDGES/CONTRIBUTIONS AND TIMING THEREOF.

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