CO-Draft 1998 HR Report

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UNCLAS SECTION 01 OF 24 BOGOTA 012020

DEPT FOR DRL/CRT AND ARA/AND

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TAGS: PHUM, ELAB, KSEP, CO
SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA

1. SENSITIVE BUT UNCLASSIFIED - NOFORN -- ENTIRE TEXT.

2. FOLLOWING IS THE 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA -

3. (NOTE: ALL DATA IN PARENTHESES REFLECT THE MOST RECENT DATA AVAILABLE. SUCH FIGURES WILL BE UPDATED DURING THE EDITING PROCESS. POST CAUTIONS DEPARTMENT NOT TO RELY EXTENSIVELY ON THE RECENT HUMAN RIGHTS WATCH REPORT "WAR WITHOUT QUARTER" FOR HARD DATA TO BE INCLUDED IN THIS REPORT. AS FAR AS WE CAN DETERMINE ALL OF THE IMPORTANT STATEMENTS IN THE HUMAN RIGHTS WATCH REPORT REFER BACK TO 1996 OR 1997 CASES. THE ONLY 1998 DOCUMENTATION WE HAVE GLEANED FROM HUMAN RIGHTS WATCH REPORT DEALS WITH THE ISSUE OF THE RECRUITMENT OF MINORS. END NOTE.)

COLOMBIA IS A CONSTITUTIONAL, MULTI-PARTY DEMOCRACY, IN WHICH THE LIBERAL AND CONSERVATIVE PARTIES HAVE LONG DOMINATED POLITICS. COLOMBIANS EXERCISED THEIR RIGHT TO DEMOCRATICALLY CHANGE THEIR GOVERNMENT THROUGH PARTICIPATION IN TWO ROUNDS OF PRESIDENTIAL ELECTIONS MAY 31 AND JUNE 21. CONSERVATIVE ANDRES PASTRANA BESTED LIBERAL HORACIO SERPA IN THE SECOND ROUND, AND WAS INAUGURATED AUGUST 7, CONCLUDING THE FOUR-YEAR TERM OF PRESIDENT ERNESTO SAMPER. LIBERALS MAINTAINED THEIR CONTROL OF THE NATIONAL BICAMERAL LEGISLATURE DURING MARCH 8 ELECTIONS. DESPITE ATTEMPTS AT INTIMIDATION AND FRAUD BY GUERRILLAS, PARAMILITARIES, AND NARCOTRAFFICKERS, ALL ELECTIONS WERE GENERALLY FREE, FAIR, AND TRANSPARENT, AND SAW HIGH VOTER TURNOUT. VOTER TURNOUT DURING THE SECOND-ROUND PRESIDENTIAL ELECTION WAS 50 PERCENT HIGHER THAN THE PREVIOUS RECORD TURNOUT. IN SEPTEMBER, PRESIDENT PASTRANA DEMONSTRATED HIS COMMITMENT TO HUMAN RIGHTS BY NAMING HIS VICE-PRESIDENT, GUSTAVO BELL, TO ALSO SERVE AS PRESIDENTIAL
THE CIVIL JUDICIARY IS INDEPENDENT OF GOVERNMENT INFLUENCE, ALTHOUGH THE SUBORNING OR INTIMIDATION OF JUDGES, WITNESSES, AND PROSECUTORS BY THOSE INDICTED IS COMMON. A 1997 CONSTITUTIONAL COURT RULING DIRECTED THE SEPARATE MILITARY JUDICIAL SYSTEM, WHICH HAS BEEN LONG ACCOUNTABLE ONLY TO THE UNIFORMED MILITARY LEADERSHIP, TO TURN CERTAIN TYPES OF THE MOST EREGIOUS CASES INVOLVING ALLEGATIONS OF HUMAN RIGHTS ABUSES COMMITTED BY POLICE AND MILITARY PERSONNEL OVER TO THE CIVILIAN JUDICIARY FOR INVESTIGATION AND PROSECUTION. HOWEVER, STATE JUDICIAL AUTHORITIES CHARGED WITH ASSIGNING JURISDICTION OVER INDIVIDUAL CASES DID NOT ALWAYS RESPECT THIS RULING IN PRACTICE. THE CIVILIAN JUDICIARY IS INEFFICIENT; A LARGE CASE BACKLOG, PREVAILING IMPUNITY, AND LONG PRE-TRIAL DETENTION PERIODS HAVE RESULTED. REGIONAL (OR "FACELESS") COURTS WERE CREATED IN THE EARLY 1990'S TO DEAL WITH CASES, SUCH AS THOSE INVOLVING MEMBERS OF THE ARMED FORCES OR OF PARAMILITARY, GUERRILLA, AND NARCOTICS ORGANIZATIONS, WHICH POTENTIALLY THREATENED THE WELFARE OF CIVILIAN JUDICIAL OFFICIALS. SOME HUMAN RIGHTS ORGANIZATIONS, HOWEVER, HAVE ACCUSED THESE COURTS OF VIOLATING FUNDAMENTAL RIGHTS TO DUE PROCESS, INCLUDING THE RIGHT TO A PUBLIC TRIAL.

MUCH OF THE NATIONAL TERRITORY CONTINUED TO BE WRACKED BY ARMED CONFLICT DURING THE YEAR. PRINCIPAL PARTICIPANTS WERE PARAMILITARIES, GUERRILLAS, NARCOTRAFFICKERS, AND GOVERNMENT FORCES. COLOMBIA’S INTERNAL ARMED CONFLICTS WERE CONDITIONED BY LOCAL CIRCUMSTANCES. FOR EXAMPLE, IN SOME AREAS GOVERNMENT FORCES WERE ENGAGED IN COMBAT WITH GUERRILLAS OR NARCOTRAFFICKERS, WHILE IN OTHERS PARAMILITARIES FOUGHT GUERRILLAS, AND IN STILL OTHERS GUERRILLAS BATTLED DEMOBILIZED MEMBERS OF RIVAL GUERRILLA Factions. INTERNATIONAL HUMANITARIAN LAW WAS REGULARLY TRAMPLED BY THE PARAMILITARIES AND GUERRILLAS; COMPLIANCE BY OFFICIAL FORCES WAS MUCH BETTER. PARAMILITARIES AND TO A LESSER EXTENT GUERRILLAS ATTACKED UNARMED CIVILIANS SUSPECTED OF LOYALTY TO AN OPPOSING PARTY TO THE CONFLICT.

DEFICIT OF NEARLY FIVE PERCENT OF GDP. ALL OF THESE FACTORS PUT PRESSURE ON THE PESO, WHICH HAS FALLEN BY 30 PERCENT SINCE MID-1997. DEFENSE EXPENDITURES CONTINUED TO BE LOW, AT 3.4 PERCENT OF GDP. FIRST SEMESTER INFLATION WAS 14 PERCENT; UNEMPLOYMENT WAS AT A 22-YEAR HIGH IN JUNE AT 15.8 PERCENT. SOME ACADEMIC OBSERVERS ESTIMATED THAT THE COUNTRY'S VARIOUS ARMED CONFLICTS COST IT AS MUCH AS THREE PERCENT IN GDP GROWTH ANNUALLY. THE PER CAPITA GROSS DOMESTIC PRODUCT AVERAGED USD 2,446 DURING THE YEAR, AND TOTALLED APPROXIMATELY 96 BILLION DOLLARS.


COLOMBIA'S HOMICIDE RATE DURING 1998 WAS ONE OF THE WORLD'S HIGHEST. TEN TO FIFTEEN PERCENT OF THE COUNTRY'S MORE THAN 24,000 ANNUAL KILLINGS WERE BELIEVED TO BE POLITICALLY MOTIVATED. COLOMBIA LED THE WORLD IN 1998 IN KIDNAPINGS AND FORCED DISAPPEARANCES. THE COUNTRY'S PREVAILING VIOLENCE WAS DUE IN PART TO THE SEVERAL, ONGOING INTERNAL CONFLICTS, AS WELL AS NARCOTRAFFICKING INTERESTS.

THE CIVILIAN-LED MINISTRY OF DEFENSE IS RESPONSIBLE FOR INTERNAL SECURITY AND OVERSEES BOTH THE MILITARY FORCES (ARMY, NAVY, MARINES, COAST GUARD, AND AIR FORCE) AND THE NATIONAL POLICE. THE DEPARTMENT OF ADMINISTRATIVE SECURITY (DAS), WITH BROAD INTELLIGENCE GATHERING, LAW ENFORCEMENT, AND INVESTIGATIVE
AUTHORITY, REPORTS DIRECTLY TO THE PRESIDENT, BUT IS DIRECTED BY A LAW ENFORCEMENT PROFESSIONAL. THE POLICE ARE FORMALLY CHARGED WITH MAINTAINING INTERNAL ORDER AND SECURITY, BUT IN PRACTICE LAW ENFORCEMENT RESPONSIBILITIES WERE OFTEN SHARED WITH THE ARMY, ESPECIALLY IN RURAL AREAS.

BOTH THE POLICE AND THE MILITARY GENERALLY DEMONSTRATED STRONG INSTITUTIONAL COMMITMENTS TO HUMAN RIGHTS DURING THE YEAR. HUMAN RIGHTS PRACTICES BY INDIVIDUAL UNITS GENERALLY REFLECTED THE COMMITMENT OF UNIT COMMANDERS, WHICH VARIED WIDELY, WITH THE MAJORITY SHOWING IMPROVEMENT. STATE REPRESENTATIVES GUILTY OF PAST OFFENSES WERE RARELY BROUGHT TO JUSTICE. THE ARMY FORMALLY DISBANDED THE 20TH BRIGADE (MILITARY INTELLIGENCE) IN MAY, RECOGNIZING ITS EGREGIOUS HUMAN RIGHTS RECORD. IN AN EFFORT TO ENSURE IT WOULD NOT BECOME INVOLVED IN HUMAN RIGHTS ABUSES, THE 20TH BRIGADE'S SUCCESSOR ORGANIZATION, THE ARMY MILITARY INTELLIGENCE CENTER (CIME), WAS PROHIBITED FROM DIRECTLY UNDERTAKING ARMED OPERATIONS.

COLOMBIA HAS SUFFERED FROM MULTIPLE COMMUNIST INSURGENCIES SINCE THE EARLY 1960'S. THE COUNTRY'S TWO MAJOR GUERRILLA GROUPS, THE FARC AND ELN, ALONG WITH THE MUCH SMALLER EPL, ERP, ERG, AND JAIME BATEMAN GROUPS, INITIATED ARMED ACTIONS IN NEARLY 700 OF THE COUNTRY'S 1,074 MUNICIPALITIES DURING THE YEAR. THIS REPRESENTED A SUBSTANTIAL LONG-TERM INCREASE: IN 1985, ONLY 173 MUNICIPALITIES SUFFERED ANY GUERRILLA PRESENCE; IN 1995, GUERRILLAS WERE PRESENT IN 622 MUNICIPALITIES. ELN AND FARC ARMED PRESENCE CONSISTED OF (11,000 - 17,000, FIGURE TO BE UPDATED AS REQUIRED) FULL-TIME COMBATANTS ORGANIZED INTO MORE THAN 100 SEMI-AUTONOMOUS FRONTS.


ON OCTOBER 18, THE ELN BLEW UP A GAS AND OIL PIPELINE AT MACHUCA, ANTIOQUIA DEPARTMENT. THE RESULTING EXPLOSION KILLED 56 CIVILIANS, AT LEAST 28 OF WHOM WERE CHILDREN. MORE THAN 70 OTHERS WERE QK FOLLOWED AN OCTOBER 12 ELN-CIVIL SOCIETY MEETING WHICH HAD FOCUSED IN PART ON "HUMANIZING" THE...
CONDUCT OF HOSTILITIES.

KIDNAPPING REMAINED AN IMPORTANT SOURCE OF REVENUE FOR BOTH THE PARC AND THE ELN. BOTH MAJOR GUERRILLA ORGANIZATIONS RECEIVED A SIGNIFICANT PART OF THEIR REVENUES (IN THE HUNDREDS OF MILLIONS OF DOLLARS) FROM FEES COLLECTED AT ALL STAGES OF NARCOTICS PRODUCTION AND TRAFFICKING.

THE AUC PARAMILITARY UMBRELLA ORGANIZATION, WHOSE MEMBERSHIP UNCLAS SECTION 03 OF 24 BOGOTA 012020

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TOTALLED APPROXIMATELY 4,000 - 6,000 ARMED COMBATANTS, EXERCISED INCREASING INFLUENCE DURING THE YEAR, EXTENDING ITS PRESENCE INTO AREAS PREVIOUSLY UNDER GUERRILLA CONTROL. ALTHOUGH SOME PARAMILITARIES REFLECT RURAL PEOPLES' LEGITIMATE DESIRE TO ORGANIZE FOR SELF-DEFENSE, OTHERS ARE VIGILANTE ORGANIZATIONS, AND OTHERS ARE ACTUALLY THE PAID PRIVATE ARMIES OF NARCOTRAFFICKERS OR LARGE LAND OWNERS. COLLECTIVELY, THESE ILLEGAL ORGANIZATIONS WERE RESPONSIBLE FOR THE MAJORITY (69.3 PERCENT, OR 370 CASES) OF POLITICALLY MOTIVATED, EXTRAJUDICIAL KILLINGS DURING THE FIRST HALF OF 1998 (POST TO UPDATE).

AMONG THE MOST FLAGRANT ABUSES COMMITTED BY PARAMILITARIES WAS THE MAY MASSACRE AT BARRANCABERMEJA IN WHICH 36 PEOPLE WERE MURDERED. A PROSECUTOR GENERAL’S INVESTIGATION OF TEN SECURITY FORCE MEMBERS FOR COMPLICITY WAS UNDERWAY AT YEAR’S END (POST TO UPDATE).

PARAMILITARY GROUPS THREATENED, TORTURED, OR MURDERED MORE THAN ONE THOUSAND CIVILIANS THROUGHOUT THE COUNTRY SUSPECTED OF SYMPATHIZING WITH GUERRILLAS. PARAMILITARIES COMMITTED SUCH ABUSES IN AN ORCHESTRATED CAMPAIGN TO TERRORIZE CIVILIANS SUSPECTED OF PRO-GUERRILLA SYMPATHIES, THEREBY CAUSING THEM TO FLEE THEIR HOMES. THROUGH THIS METHOD, PARAMILITARIES SOUGHT TO DEPRIVE GUERRILLAS OF CIVILIAN SUPPORT. VIOLENCE AND INSTABILITY IN RURAL AREAS DISPLACED 148,000 CIVILIANS FROM THEIR HOMES DURING THE FIRST SEMESTER OF 1998, MORE THAN ANY OTHER SIMILAR PERIOD DURING THE DECADE, ACCORDING TO THE NGO CODHES (POST TO UPDATE). CODHES ESTIMATED IN OCTOBER THAT PARAMILITARIES WERE RESPONSIBLE FOR 54 PERCENT OF DISPLACEMENTS DURING 1998, GUERRILLAS FOR 29 PERCENT, AND GOVERNMENT FORCES FOR 11 PERCENT.
IT IS ESTIMATED THAT THE REMAINING SIX PERCENT WERE DUE TO PRIVATE LAND TENURE DISPUTES. THE TOTAL NUMBER OF INTERNALLY DISPLACED CITIZENS DURING 1995-98 PROBABLY EXCEEDED 500,000, BUT THE TRUE NUMBER WAS DIFFICULT TO DISCERN.

THERE WAS NO CREDIBLE EVIDENCE THAT THE ARMED FORCES (AT THE NATIONAL LEVEL) SYSTEMATICALLY ARMED, COORDINATED ACTIONS WITH, OR SHARED INTELLIGENCE WITH PARAMILITARY GROUPS. IN SPITE OF THE CIVILIAN GOVERNMENT AND ARMED FORCES HIGH COMMAND'S EXPRESSED DETERMINATION TO COMBAT PARAMILITARIES, MANY LOCAL ARMY AND POLICE COMMANDERS TACITLY TOLERATED THEIR ACTIVITIES. A FEW SECURITY FORCE MEMBERS ACTIVELY COLLABORATED WITH THEM. SOME MILITARY COMMANDERS EFFECTIVELY AFFORDED PARAMILITARIES PROTECTION BY ALLOWING THEM TO ESTABLISH THEIR BASE CAMPS IN AREAS GENERALLY UNDER MILITARY SWAY. PARAMILITARIES BENEFITTING FROM SUCH SHELTER WERE OFTEN ABLE TO ATTACK GUERRILLAS OR THEIR CIVILIAN SUPPORT BASE WITH ONLY MINIMAL FEAR OF REPRISALS. VICE PRESIDENT GUSTAVO BELL ADMITTED OCTOBER 18 THAT "SOME MEMBERS OF THE ARMED FORCES HAVE MAINTAINED SOME DEGREE OF LINKS TO PARAMILITARIES." HE CONTINUED, "WHAT IS CLEAR, HOWEVER, IS THAT THERE IS NO EVIDENCE THAT THERE IS AN INSTITUTIONAL DECISION BY THE ARMED FORCES TO COOPERATE WITH PARAMILITARIES." A NEW ANTI-PARAMILITARY UNIT PUBLICLY IDENTIFIED BY THE SAMPER GOVERNMENT IN DECEMBER, 1997 NEVER MATERIALIZED.


THE PROSECUTOR GENERAL'S OFFICE ("FISCALIA") AND THE ATTORNEY GENERAL'S OFFICE ("PROCURADURIA") ATTEMPTED TO BRING THOSE RESPONSIBLE FOR FOMENTING PARAMILITARY GROUPS TO JUSTICE DURING THE YEAR WITH LIMITED SUCCESS. ACCORDING TO THE PROCURADURIA'S LEGAL MANDATE, IT MAY ONLY IMPOSE ADMINISTRATIVE SANCTIONS (E.G., FINES, DISMISSALS), WHICH ARE INSUFFICIENT PUNISHMENT FOR THE COMMISSION OF GRAVE HUMAN RIGHTS ABUSES. OF THE XX SECURITY FORCE MEMBERS ADMINISTRATIVELY DISCIPLINED FOR HUMAN RIGHTS ABUSES.
CRIMES, ONLY XX WERE UNDERGOING CRIMINAL PROSECUTION AT YEAR’S END
(POST TO UPDATE).

(A NOTE: POST WILL PROVIDE UPDATED LANGUAGE ON THE STATUS OF THE
PEACE PROCESS HERE. END NOTE). ACHIEVING A LASTING INTERNAL
PEACE WAS THE FIRST PRIORITY OF THE PASTRANA ADMINISTRATION
DURING 1998, AND AT YEAR’S END, PROSPECTS FOR PEACE LOOKED BETTER
THAN THEY HAD IN SEVERAL DECADES. PEACE EFFORTS, WHICH PASTRANA
INITIATED WITH A JULY 10 MEETING WITH FARC LEADER MANUEL
MARULANDA VELEZ, WERE THE CENTERPIECE OF HIS PRESIDENTIAL
UNCLAS SECTION 04 OF 24 BOGOTA 012020

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CAMPAIGN. CIVIL SOCIETY GROUPS MET WITH THE ELN IN MAINZ,
GERMANY, JUNE 28 IN AN ATTEMPT TO "HUMANIZE" THE STATE-ELN
CONFLICT. SOME OF THE TERMS OF THE ACCORD WHICH WAS REACHED,
HOWEVER, VIOLATED INTERNATIONAL HUMANITARIAN LAW. A SECOND ROUND
OF ELN-CIVIL SOCIETY TALKS WAS HELD IN COLOMBIA OCTOBER 12. IN A
PRE-NEGOTIATION CONCESSION TO THE FARC, THE GOVERNMENT COMMITTED
TO WITHDRAW ITS MILITARY FORCES FROM FIVE SOUTHERN MUNICIPALITIES
NOVEMBER 7 FOR A NINETY-DAY PERIOD, EFFECTIVELY TURNING THE AREA
OVER TO FARC CONTROL. AT YEAR’S END...

RESPECT FOR HUMAN RIGHTS

SECTION 1
RESPECT FOR THE INTEGRITY OF THE PERSON, INCLUDING FREEDOM FROM:

A. POLITICAL AND OTHER EXTRAJUDICIAL KILLING

POLITICAL AND EXTRAJUDICIAL KILLINGS CONTINUED TO BE A SERIOUS
PROBLEM. AN ESTIMATED 2,400 - 3,600 CITIZENS DIED IN SUCH ACTS,
COMMITTED PRINCIPALLY BY NON-STATE AGENTS. SECURITY FORCE
MEMBERS CONTINUED TO COMMIT EXTRAJUDICIAL KILLINGS. ACCORDING TO
CREDIBLE REPORTS, THE SECURITY FORCES WERE RESPONSIBLE FOR 10.3
PERCENT OF POLITICALLY MOTIVATED, EXTRAJUDICIAL KILLINGS DURING
THE FIRST HALF OF 1998 (POST TO UPDATE) IN WHICH THE PERPETRATORS
COULD BE IDENTIFIED. THIS REPRESENTED A CONTINUATION OF THE
GENERAL DECLINE SINCE 1993, WHEN THE MILITARY AND POLICE WERE
DEEMED RESPONSIBLE FOR 54 PERCENT OF SUCH KILLINGS.

THE GOVERNMENT’S INDEPENDENT NATIONAL HUMAN RIGHTS OMBUDSMAN
CO-Draft 1998 HR Report


THE NATIONAL INSTITUTE FOR FORENSIC MEDICINE REPORTED A 1997 (THE MOST RECENT YEAR FOR WHICH STATISTICS WERE AVAILABLE) HOMICIDE RATE OF 60 DEATHS PER 100,000 INHABITANTS. ACCORDING TO THE INSTITUTE, 24,306 COLOMBIANS WERE MURDERED DURING 1997, OR 66.5 DAILY. NINETY-THREE PERCENT OF VICTIMS WERE MALES; EIGHT PERCENT WERE CHILDREN. THE POLICE AND THE PROSECUTOR GENERAL’S OFFICE HAVE INSUFFICIENT CAPABILITIES TO INVESTIGATE MOST KILLINGS ADEQUATELY. THE 1996 GOVERNMENT COMMISSION ON PUBLIC SPENDING PLACED THE IMPUNITY RATE FOR ALL CRIMES AT 99.5 PERCENT.

CO-Draft 1998 HR Report

RETALIATION FOR THE CONVICTIONS, "AUSAC" ANNOUNCED JUNE 4 THAT THE 25 HOSTAGES HAD BEEN "TRIED" AS GUERRILLA SUPPORTERS, "CONVICTED," EXECUTED, AND THEIR BODIES BURNED. AN INVESTIGATION OF THE MASSACRE BY THE PROSECUTOR GENERAL'S OFFICE WAS UNDERWAY AT YEAR'S END. POLITICALLY MOTIVATED KILLINGS AND RELATED UNREST CONTINUED IN BARRANCABERMEJA AT AN EXTRAORDINARY RATE THROUGHOUT THE YEAR.

THREE UNIDENTIFIED ASSAILANTS MURDERED JESUS MARIA VALLE, PRESIDENT OF THE ANTIOQUIA PERMANENT COMMITTEE FOR THE DEFENSE OF UNCLAS SECTION 05 OF 24 BOGOTA 012020

DEPT FOR DRL/CRT AND ARA/AND

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HUMAN RIGHTS, FEBRUARY 27 IN HIS MEDELLIN OFFICE. VALLE HAD BEEN AN OUTSPoken CRITIC OF WHAT HE TERMED COMPLICITY OF REGIONAL POLITICIANS AND ELEMENTS OF GOVERNMENT SECURITY FORCES IN PARAMILITARY AND NARCOTICS-RELATED KILLINGS. BROTHERS FRANCISCO ANTONIO AND HEYNE ANGULO OSORIO, AND JOHN HENRY RAMIREZ OSPINA, ELKIN DARIO GRANADA LOPEZ, AND ALEXANDER VALLEJO ECHEVERRI WERE ARRESTED IN JULY IN CONJUNCTION WITH THE MURDER. ALL BUT RAMIREZ OSPINA WERE DETAINED AND UNDERGOING PROSECUTION AT YEAR'S END. IN SEPTEMBER, AUC PARAMILITARY LEADER CARLOS CASTANO WAS INDICTED FOR ALLEGED INTELLECTUAL AUTHORSHIP OF VALLE'S MURDER.

PROMINENT HUMAN RIGHTS ACTIVISTS MARIA ARANGO PONNEGRA AND EDUARDO UMANA MENDOZA WERE MURDERED IN BOGOTA APRIL 16 AND 18 RESPECTIVELY. ARANGO, A ONE-TIME COMMUNIST PARTY LEADER AND HUMAN RIGHTS ACTIVIST, WAS SHOT AT HER HOME. UMANA, PERHAPS COLOMBIA'S BEST-KNOWN AND MOST CONTROVERSIAL HUMAN RIGHTS LAWYER, WAS KILLED IN HIS OFFICE BY THREE PEOPLE POSING AS JOURNALISTS. STATE AUTHORITIES HAD ANNOUNCED NO SUSPECTS IN EITHER CASE AT YEAR'S END.


ON APRIL 7, A "FACELESS" JUDGE SENTENCED TO PRISON FIVE FORMER POLICE AND ARMY OFFICERS, INCLUDING ARMY COLONEL ALEJANDRO LONDONO TOMAYO (THEN IN COMMAND OF THE BOMBONA BATTALION OF THE 14TH BRIGADE, POST TO UPDATE REGARDING WHETHER OR NOT LONDONO WAS ACTUALLY IMPRISONED), FOR THEIR ROLE IN THE NOVEMBER 11, 1988 MASSACRE OF 50 PEOPLE AT SEGOVIA, ANTIOQUIA DEPARTMENT. FOLLOWING HIS 1997 CONVICTION IN A CIVILIAN COURT ON THE CHARGE OF TERRORISM FOR HIS ROLE IN THE SEGOVIA MASSACRE, ARMY COLONEL MARCO BAEZ GARZON WAS SENTENCED MARCH 30 TO 18 YEARS’ IMPRISONMENT. NEVERTHELESS, BAEZ REMAINED ON ACTIVE DUTY WITH THE ARMY’S THIRD BRIGADE IN CALI, ALTHOUGH HE WAS RELIEVED OF HIS RESPONSIBILITIES AS DEPUTY BRIGADE COMMANDER. AFTER MUCH PUBLICITY, THE ARMY PUT HIM ON HALF PAY IN SEPTEMBER AND RESTRICTED HIM TO THE THIRD BRIGADE’S BASE. HE REMAINED IN UNIFORM WHILE APPEALING HIS CONVICTION, EVEN AS A WARRANT FOR HIS ARREST BY CIVILIAN AUTHORITIES REMAINED OUTSTANDING. HE HAD BEEN EXONERATED BY A MILITARY TRIBUNAL ON FOUR RELATED CHARGES.

CREDIBLE ALLEGATIONS OF COOPERATION WITH PARAMILITARY GROUPS, INCLUDING INSTANCES OF BOTH SILENT SUPPORT AND DIRECT COLLABORATION BY MEMBERS OF THE ARMED FORCES, IN PARTICULAR THE ARMY, CONTINUED. TACIT ARRANGEMENTS BETWEEN LOCAL MILITARY COMMANDERS AND PARAMILITARY GROUPS DID OCCUR IN SOME REGIONS, AND PARAMILITARY GROUPS FREELY OPERATED IN SOME AREAS THAT WERE UNDER MILITARY CONTROL. HOWEVER, THE NEW MILITARY HIGH COMMAND, APPOINTED BY PRESIDENT PASTRANA AND UNDER THE LEADERSHIP OF GENERAL FERNANDO TAPITAS, STATED IT WOULD NOT TOLERATE COLLABORATION BETWEEN MILITARY PERSONNEL AND PARAMILITARIES. (NOTE: POST WILL TRACK ACTIONS BY THE NEW HIGH COMMAND AGAINST THOSE COMPPLICIT IN PARAMILITARY VIOLENCE, AND WILL UPDATE THIS PARAGRAPH WITH ANY NOTEWORTHY TRENDS. END NOTE).
IN AUGUST, THE PROSECUTOR GENERAL FOR HUMAN RIGHTS OPENED A
FORMAL INVESTIGATION OF THE ARMY'S FIFTH BRIGADE COMMANDER,
BRIGADIER GENERAL FERNANDO MILLAN PEREZ, TO LOOK INTO ALLEGATIONS
THAT MILLAN ARMED AND EQUIPPED A PARAMILITARY GROUP IN LEBRIJA,
SANTANDER DEPARTMENT IN 1997. THE GROUP WAS BELIEVED RESPONSIBLE
FOR AT LEAST 11 MURDERS. THE SUPERIOR JUDICIAL COUNCIL, HOWEVER,
DETERMINED OCTOBER 1 THAT MILLAN'S ALLEGED ACTIONS CONSTITUTED AN
"ACT OF SERVICE," AND TURNED THE CASE OVER TO THE MILITARY
JUDICIARY FOR PROSECUTION, EFFECTIVELY CUTTING OFF THE
PROSECUTOR'S INVESTIGATION. THIRTEENTH BRIGADE COMMANDER GENERAL
RITO ALEJO DEL RIO ROJAS VOLUNTARILY MADE A FORMAL STATEMENT TO
UNCLAS SECTION 06 OF 24 BOGOTA 012020

THE PROSECUTOR GENERAL'S OFFICE IN AUGUST TO RESPOND TO
ALLEGATIONS THAT HE HAD FOMENTED THE FORMATION OF AND ACTIVE
COLLABORATION WITH PARAMILITARY GROUPS IN THE URABA REGION (POST
TO UPDATE).

FORMER COLOMBIAN DEFENSE MINISTER (FROM 1982 TO 1984) GENERAL
FERNANDO LANDAZABAL REYES WAS MURDERED NEAR HIS BOGOTA HOME MAY
12. ALTHOUGH GUERRILLAS WERE WIDELY SUSPECTED OF HAVING MURDERED
LANDAZABAL, POLICE HAD ANNOUNCED NO LEADS IN THE CASE AT YEAR'S
END.

THE PROCURADURIA ORDERED THE ARMY IN MAY TO RELIEVE LIEUTENANT
COLONEL LUIS FELIPE BECERRA BOHORQUEZ FOR HIS ROLE IN THE OCTOBER
1993 "RIO FRIO" MASSACRE, BUT REDUCED THE PUNISHMENT IN OCTOBER
TO ISSUANCE OF A "SEVERE REPRIMAND," BECAUSE COMPLICITY IN
MASSACRE HAD NOT YET BEEN CODIFIED AS A CRIME AT THE TIME OF THE
MASSACRE. ON OCTOBER 14, THIRD BRIGADE COMMANDER JAIME CANAL
CONCLUDED MILITARY TRIBUNAL PROCEEDINGS AGAINST BECERRA AND TWO
OTHER ARMY MEMBERS, AND FOUND THE THREE GUILTY OF A COVER-UP OF
THE RIO FRIO MASSACRE. BECERRA WAS SENTENCED TO TWELVE MONTHS'
IMPRISONMENT; MAJOR EDUARDO DELGADO CARRILLO AND SECOND SERGEANT
LEOPOLDO MORENO RINCON WERE SENTENCED TO NINE AND SEVEN MONTHS'
IMPRISONMENT RESPECTIVELY.

FIVE PEOPLE WERE ARRESTED DURING 1998 FOR THEIR ROLES IN THE JULY
15-20, 1997 ATTACK ON THE TOWN OF MAPIRIPAN, META DEPARTMENT.
DURING THE ATTACK, PARAMILITARIES HAD SINGLED OUT AT LEAST SEVEN
TOWNSPEOPLE AND EXECUTED THEM, REPORTEDLY FOR SUPPORTING THE
GUERRILLAS. THOUSANDS OF TOWNSPEOPLE SUBSEQUENTLY FLED, CLAIMING
CO-Draft 1998 HR Report

That the paramilitary forces had killed as many as two dozen others and thrown their bodies into the Guaviare River. In a September, 1997 interview in El Tiempo newspaper, paramilitary leader Carlos Castano admitted responsibility for the Mapiripan massacre. In June, the National Police arrested suspected Meta department paramilitary leader Rene Cardenas Galeano for his part in organizing the takeover. Army sergeants Juan Carlos Gamarra and Jose Miller Uruena, of the 7th Army Brigade's Joaquin Pares Battalion, were arrested July 10 and placed in military detention on suspicion of having facilitated the attack. Two private pilots were arrested in September for transporting the perpetrators of the attack to Mapiripan. Prosecution of all five was underway at year's end.

Then-commander of the Army's Seventh Brigade, Brigadier General Jaime Humberto Usclategui, as well as Army major Hernan Orozco Castro and Army captain Juan Carlos Lopez, were under investigation by the Procuraduria at year's end for complicity in the Mapiripan attack, as were local Mapiripan civilian officials Jaime Calderon Moreno, Fernando Martinez Herrera, Luis Hernandez Prieto, Eduardo Brand Castillo, and Cesar Augusto Leon. The Army had reportedly opened its own investigation into the Mapiripan attack, but declined to comment on its status. No arrests were made during 1998 for a similar paramilitary incursion into Miraflores, Guaviare, on October 18-20, 1997, which left at least five people dead.

On May 4, more than 200 paramilitaries entered the town of Puerto Alvira, Meta Department, and murdered between twelve and 22 local residents whom they suspected of being guerrilla sympathizers or collaborators. A definitive death toll was not available, as the bodies were disposed of in a nearby river. The attackers also destroyed much of the town's infrastructure. At the insistence of the attackers, hundreds of townspeople subsequently fled. Some of the attackers allegedly identified themselves to townspeople as the perpetrators of the 1997 massacre at Mapiripan. Accu paramilitary leader Carlos Castano had publicly declared Puerto Alvira a military objective in September 1997. The human rights ombudsman criticized the GOC for not heeding his January call for protection of the town. The defense minister subsequently responded that not enough troops had been available for permanent deployment to adequately protect all threatened towns. A preliminary investigation by the prosecutor general's office was underway at year's end, but no developments were reported.

In an October 13 ruling, the Procuraduria "severely reprimanded" four officers and one non-commissioned officer for their roles in
Catholic priest Alcides Jimenez Chicangana was shot 18 times as he gave a sermon in the Catholic Church at Popayan, Putumayo Department September 11, hours after he led a public rally for peace. Fiscalia investigators detained alleged narcotrafficker Luis Angel Canas September 22 for the crime (Post to Update).

Previously frequent attacks against the leftist coalition "Popular Unity" party (UP), composed largely of demobilized guerrillas, virtually stopped during 1998, as the movement ceased to be a significant political force. Since the persecution started in the late 1980's, some 3,000 UP members had been killed in a campaign of targeted killings waged against its leadership. Many members who survived this campaign ceased their activism for fear of being murdered.

Eight policemen of the departmental investigative police (SIJIN) at Palmira, Valle del Cauca were sentenced to a collective total of 250 years' imprisonment for the February 1996 torture and murders of soldiers Edison Echeverri Vergar and Jorge ELIECER Lopez, and mechanic Gustavo Diaz, whom they had suspected of being guerrillas. The national police had removed all eight from duty prior to their sentencing.

In September, a military tribunal exonerated five policemen of the September 3, 1995 death of Italian tourist Giacomo Turra in a Cartagena prison. Although the policemen claimed that Turra had...
DIED OF A DRUG AND ALCOHOL OVERDOSE, AN AUTOPSY BY THE NATIONAL INSTITUTE OF FORENSIC MEDICINE DETERMINED THAT HE WAS BEATEN TO DEATH. THE SUPREME MILITARY TRIBUNAL WAS CONSIDERING AN APPEAL OF THE CASE AT YEAR'S END (POST TO UPDATE).


THERE CONTINUED TO BE INCIDENTS OF SOCIAL CLEANSING—INCLUDING ATTACKS AND KILLINGS—DIRECTED AGAINST INDIVIDUALS DEEMED SOCIALLY UNDESIRABLE, SUCH AS DRUG ADDICTS, PROSTITUTES, TRANSVESTITES, BEGGARS, AND STREET CHILDREN. ACCORDING TO THE NATIONAL INSTITUTE FOR FORENSIC MEDICINE, SUCH KILLINGS OCCURRED WITH GREATEST FREQUENCY IN BOGOTA, MAGDALENA, AND ANTIOQUIA DEPARTMENTS. MOST OF THESE INCIDENTS WERE ATTRIBUTED TO PARAMILITARY GROUPS AND CRIMINAL SOCIAL ELEMENTS WERE SOMETIME "CLEANSED" FROM COMMUNITIES UNDER THE SWAY OF THE GUERRILLAS.

B. DISAPPEARANCE

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NOT CREDIBLE. A BILL WHICH WOULD HAVE CODIFIED DISAPPEARANCES AS A SPECIFIC CRIME LANGLIUSHED IN THE CONGRESS AT YEAR'S END. THE GREAT MAJORITY OF FORCED DISAPPEARANCE VICTIMS WERE NEVER SEEN OR HEARD FROM AGAIN.

COLOMBIA LED THE WORLD IN KIDNAPINGS DURING 1998, ACCORDING TO THE BOGOTA OFFICE OF THE UN HIGH COMMISSIONER FOR HUMAN RIGHTS. KIDNAPING WAS AN UNAMBIGUOUS, STANDING POLICY AND MAJOR SOURCE OF REVENUE FOR BOTH THE FARC AND ELN. NGO "PAIS LIBRE" REPORTED IN SEPTEMBER THAT 1,577 KIDNAP VICTIMS WERE HELD BY THE ELN, THE UNCLAS SECTION 08 OF 24 BOGOTA 012020

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E.O. 12958: N/A
TAGS: PHUM, ELAB, KSEP, CO
SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA


FOUR AMERICANS, LOUISE AUGUSTINE, THOMAS FIORE, TODD MARK, AND PETER SHEN, WERE AMONG SEVERAL DOZEN CIVILIANS TAKEN HOSTAGE AT A ROADBLOCK BY THE FARC'S 53RD FRONT MARCH 23 IN CUNDINAMARCA DEPARTMENT. FIORE ESCAPED TEN DAYS AFTER BEING TAKEN CAPTIVE; THE OTHER THREE WERE RELEASED APRIL 24-25. THE FARC REPORTEDLY NETTED USD FIVE MILLION IN RANSOM IN EXCHANGE FOR THOSE IT KIDNAPED MARCH 23; HOWEVER, NO RANSOM WAS PAID FOR THE KIDNAPED AMERICANS.

GUERRILLAS CONTINUED TO KIDNAP POLITICAL LEADERS. THE FEDERATION OF COLOMBIAN MUNICIPALITIES REPORTED THAT 33 MAYORS HAD BEEN KIDNAPED AND WERE LATER RELEASED BY GUERRILLAS BETWEEN JANUARY

C. TORTURE AND OTHER CRUEL, INHUMAN, OR DEGRADING TREATMENT OR PUNISHMENT

THE CONSTITUTION AND CRIMINAL LAW EXPLICITLY PROHIBIT TORTURE, AS WELL AS CRUEL, INHUMAN, OR DEGRADING TREATMENT OR PUNISHMENT. REPORTS OF INCIDENTS OF POLICE AND MILITARY TORTURE OR MISTREATMENT OF DETAINES NEVERTHELESS CONTINUED. OF THE 140 INVESTIGATIONS OF SECURITY FORCE MEMBERS COMPLETED BY MEMBERS OF THE HUMAN RIGHTS UNIT OF THE PROCURADURIA BETWEEN JANUARY AND JULY, 108 INVESTIGATIONS INVOLVED ALLEGATIONS OF TORTURE COMMITTED IN PREVIOUS YEARS. HOWEVER, THE PROCURADURIA COULD ONLY ADMINISTRATIVELY SANCTION OR REFER TO THE PROSECUTOR GENERAL'S OFFICE THOSE IT FOUND GUILTY. TORTURE OFTEN OCCURRED IN CONNECTION WITH ILLEGAL DETENTIONS.


PARAMILITARIES AND GUERRILLAS INCREASINGLY MADE USE OF THREATS BOTH TO INTIMIDATE OPPONENTS AND TO RAISE MONEY. LETTERS DEMANDING PAYMENT OF A "WAR TAX" AND A THREAT TO MARK THE VICTIM AS A "MILITARY TARGET" IF HE FAILED TO PAY WERE TYPICAL. THE CPDH REPORTED THAT 5,429 PEOPLE WERE THREATENED WITH MURDER BETWEEN JANUARY AND JUNE. THE TRUE FIGURE WAS PROBABLY MUCH HIGHER. THE NGO REPORTED THAT NEARLY HALF WERE PUBLIC SCHOOL TEACHERS, AND THAT APPROXIMATELY HALF OF ALL THREAT RECIPIENTS WERE RESIDENTS OF ANTIOQUIA DEPARTMENT.

PRISON CONDITIONS ARE GENERALLY HARSH, ESPECIALLY FOR THOSE PRISONERS WITHOUT SIGNIFICANT OUTSIDE SUPPORT. ACCORDING TO THE
COMMITTEE FOR SOLIDARITY WITH POLITICAL PRISONERS, A MAJORITY OF PRISONERS' FOOD WAS PROVIDED BY OUTSIDE, PRIVATE SOURCES. SEVERE OVERCROWDING, AND DANGEROUS SANITARY AND HEALTH CONDITIONS REMAINED SERIOUS PROBLEMS. IN DECEMBER 1997 A VISITING INTER-AMERICAN COMMISSION ON HUMAN RIGHTS (IACHR) MISSION DECLARED THAT THE LIVING CONDITIONS IN BOGOTA'S LA PICOTA PRISON CONSTITUTED "CRUEL, INHUMAN, AND DEGRADING TREATMENT" OF THE INMATES. THE NATION'S 168 PRISONS AND JAILS HELD NEARLY 45,000 INMATES AT YEAR'S END, 59 PERCENT MORE THAN THEIR PLANNED CAPACITY OF 28,251. ONLY 8,000 PRISONER ACCOMMODATIONS MET INTERNATIONAL STANDARDS, AND NO NEW CONSTRUCTION WAS UNDERTAKEN DURING THE UNCLAS SECTION 09 OF 24 BOGOTA 012020

DEPT FOR DRL/CRT AND ARA/AND

B.O. 12958: N/A
TAGS: PHUM, ELAB, KSEP, CO
SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA

YEAR. IN A NUMBER OF THE NATION'S LARGEST PRISONS, THE OVERCROWDING REACHED EVEN HIGHER LEVELS. MEDELLIN'S BELLAVISTA PRISON, THE NATION'S LARGEST, WAS BUILT TO HOUSE 1,700 INMATES; IN DECEMBER 1997 IT HOUSED MORE THAN 5,100 INMATES -- MORE THAN TRIPLE ITS DESIGNED CAPACITY. BOGOTÀ'S LA MODELO AND THE PALMIRA PRISON OUTSIDE CALI BOTH HELD MORE THAN 250 PERCENT OF DESIGNED CAPACITY.

FORTY-SIX PERCENT OF ALL PRISON INMATES ARE PRETRIAL DETAINNEES. THE REMAINING 54 PERCENT ARE ROUGHLY SPLIT BETWEEN THOSE APPEALING THEIR CONVICTIONS AND THOSE WHO HAVE EXHAUSTED THEIR APPEALS AND ARE SERVING OUT THEIR TERMS (POST TO UPDATE THESE 1997 FIGURES).

POLITICAL DETAINEES AND PRISONERS ARE TYPICALLY HOUSED WITH COMMON PRISONERS; POLITICALLY MOTIVATED KILLINGS IN PRISONS SOMETIMES RESULTED. THERE ARE NO SEPARATE FACILITIES FOR PRETRIAL DETAINEES AND CONVICTED PRISONERS. KEY NARCOTICS TRAFFICKERS AND SOME GUERRILLA AND PARAMILITARY LEADERS, HOWEVER, GET SPECIAL CELLS WITH MANY COMFORTS, SOME OF WHICH--SUCH AS ACCESS TO TWO-WAY RADIOS, CELLULAR TELEPHONES, AND COMPUTERS--ALLOWED THEM TO CONTINUE THEIR ILLEGAL ACTIVITIES FROM INSIDE JAIL. LOCAL OR REGIONAL MILITARY AND JAIL COMMANDERS DID NOT ALWAYS PREPARE MANDATORY DETENTION REGISTERS OR FOLLOW NOTIFICATION PROCEDURES; AS A RESULT, PRECISE ACCOUNTING FOR EVERY DETAINEE WAS NOT ALWAYS POSSIBLE.

THE INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC) CONTINUED TO HAVE ROUTINE ACCESS TO MOST PRISONS AND POLICE AND MILITARY DETENTION CENTERS, AND OBTAINED MORE FREQUENT ACCESS, (ALTHOUGH STILL ON AN AD HOC BASIS) TO PRISONERS PRIVATELY HELD BY PARAMILITARY GROUPS OR GUERRILLA FORCES.

D. ARBITRARY ARREST, DETENTION, OR EXILE

THE CONSTITUTION INCLUDES SEVERAL PROVISIONS DESIGNED TO PREVENT ILLEGAL DETENTION; HOWEVER, THERE CONTINUED TO BE INSTANCES IN WHICH THE AUTHORITIES ARRESTED OR DETAINED CITIZENS ARBITRARILY.


CONDITIONAL PRETRIAL RELEASE IS AVAILABLE UNDER CERTAIN CIRCUMSTANCES, FOR EXAMPLE, IN CONNECTION WITH MINOR OFFENSES OR AFTER UNDULY LENGTHY AMOUNTS OF TIME IN PREVENTIVE DETENTION. IT IS NOT AVAILABLE IN CASES OF SERIOUS CRIMES, SUCH AS HOMICIDE OR TERRORISM.

FORCED EXILE IS NOT FORMALLY PRACTICED, ALTHOUGH THERE WERE REPEATED INSTANCES OF INDIVIDUALS PRESSURED INTO SELF-EXILE FOR THEIR PERSONAL SAFETY. SUCH CASES INCLUDED PERSONS FROM ALL
WALKS OF LIFE, INCLUDING POLITICIANS, HUMAN RIGHTS WORKERS, SLUM-DWELLERS, BUSINESS EXECUTIVES, AND FARMERS. THE THREATS CAME FROM VARIOUS QUARTERS: ELEMENTS OF THE MILITARY, PARAMILITARY GROUPS, GUERRILLA GROUPS, NARCOTICS TRAFFICKERS, AND OTHER CRIMINAL ELEMENTS.

E. DENIAL OF FAIR PUBLIC TRIAL


THE JUDICIARY HAS LONG BEEN SUBJECT TO THREATS AND INTIMIDATION, PARTICULARLY WHEN DEALING WITH CASES INVOLVING MEMBERS OF THE ARMED FORCES OR OF PARAMILITARY, GUERRILLA, AND NARCOTICS ORGANIZATIONS. THESE CONCERNS LED IN THE EARLY 1990'S TO THE CREATION OF REGIONAL (OR "FACELESS") COURTS TO DEAL WITH SUCH CRIMES. NATIONAL AND INTERNATIONAL HUMAN RIGHTS GROUPS HAVE
ACCUSED THESE COURTS, HOWEVER, OF VIOLATING FUNDAMENTAL RIGHTS TO DUE PROCESS, INCLUDING THE RIGHT TO A PUBLIC TRIAL. ALTHOUGH THE NUMBER OF INSTANCES OF VIOLENT ATTACKS AGAINST PROSECUTORS AND JUDGES DECLINED IN RECENT YEARS, PROSECUTORS, JUDGES, AND DEFENSE ATTORNEYS CONTINUED TO BE SUBJECTED TO THREATS AND ACTS OF VIOLENCE. PROSECUTORS REPORTED, MOREOVER, THAT POTENTIAL WITNESSES IN MAJOR CASES OFTEN LACKED FAITH IN THE GOVERNMENT'S ABILITY TO PROTECT THEIR ANONYMITY AND WERE THUS UNWILLING TO TESTIFY, RUINING CHANCES FOR SUCCESSFUL PROSECUTIONS.


IN RESPONSE TO THIS SITUATION, THE CONSTITUTIONAL COURT DIRECTED THE MILITARY JUDICIAL SYSTEM IN 1997 TO RELINQUISH TO THE CIVILIAN JUDICIARY INVESTIGATION AND PROSECUTION OF GRAVE HUMAN RIGHTS VIOLATIONS AND OTHER ALLEGED CRIMES NOT DIRECTLY RELATED TO "ACTS OF SERVICE." ACCORDING TO THE COLOMBIAN JURISTS' COMMISSION, THE COURT'S DECISION DEFINED ONLY THREE CRIMES -- TORTURE, GENOCIDE, AND FORCED DISAPPEARANCE -- AS GRAVE HUMAN RIGHTS VIOLATIONS (HOMICIDE WAS NOT INCLUDED). HOWEVER, TWO OF THE THREE -- GENOCIDE AND FORCED DISAPPEARANCE -- WERE NOT CODIFIED AS CRIMES IN THE CIVILIAN PENAL CODE, AND THUS COULD NOT BE PROSECUTED IN CIVILIAN COURTS.

MOST CASES INVOLVING HIGH-LEVEL MILITARY PERSONNEL WERE ASSIGNED BY THE SUPERIOR JUDICIAL COUNCIL TO THE MILITARY COURTS, WHERE CONVICTIONS IN HUMAN RIGHTS-RELATED CASES WERE THE RARE EXCEPTION. ACCORDING TO THE 1991 CONSTITUTION, GENERAL-RANK OFFICERS ARE TO BE TRIED BY THE SUPREME COURT, BUT THAT PROVISION WAS IGNORED IN PRACTICE. IN DETERMINING WHICH ALLEGED CRIMES WERE TO BE TRIED BY MILITARY TRIBUNALS, THE SUPERIOR JUDICIAL COUNCIL ALSO REGULARLY EMPLOYED AN EXTREMELY BROAD DEFINITION OF "ACTS OF SERVICE," THUS ENSURING THAT MOST UNIFORMED DEFENDANTS OF ANY RANK WERE TRIED IN MILITARY TRIBUNALS.

ON OCTOBER 1, THE SUPERIOR JUDICIAL COUNCIL DETERMINED THAT BRIGADIER GENERAL FERNANDO MILLAN PEREZ'S ALLEGED FOMENTATION OF
A paramilitary group constituted an "act of service," and therefore turned General Millan's case over to the military judiciary for prosecution (see Section 1.A.). The superior judicial council's decision effectively ended the prosecutor general's investigation into whether he had provided weapons and intelligence to paramilitaries in Santander department.

The attorney general's office ("procuraduría") investigates misconduct by public officials, including members of the military and police. Its constitutional mandate provides for the imposition of administrative sanctions only (e.g., fines and dismissals); it has no authority to criminally prosecute, but can recommend criminal prosecution in the event that a member of the armed forces is prosecuted by the prosecutor general's office. Because it cannot impose criminal sanctions, it is incapable of adequately punishing human rights abusers. The procuraduría may refer cases to the prosecutor general's office for investigation and prosecution, but often fails to do so. Under law, the two institutions are precluded from coordinating their investigations. The procuraduría can draw upon a nationwide network of hundreds of government human rights investigators covering the nation's 1,074 municipalities.

The public ministry's national ombudsman for human rights ("defensor del pueblo") is elected by the chamber of deputies (lower house of the congress) to a four-year term (which does not coincide with that of the president) and has the constitutional duty to ensure the promotion and exercise of human rights. In addition to providing public defense attorneys in criminal cases, the ombudsman's 32 departmental offices throughout the country provide a legal channel for thousands of complaints and allegations of human rights violations. In practice, however, the ombudsman's operations were underfunded and understaffed, slowing its development of a credible public defender system.

The prosecutor general ("fiscal general de la nación"), elected to a four-year term (which does not coincide with that of the president) by the supreme court of justice from a list of three candidates chosen by the president, is tasked with investigating criminal offenses and presenting evidence against the accused.
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BEFORE THE VARIOUS JUDGES AND TRIBUNALS. THIS OFFICE, ESTABLISHED BY THE 1991 CONSTITUTION, RETAINS SIGNIFICANT JUDICIAL FUNCTIONS CHARACTERISTIC OF AN INQUISITORIAL SYSTEM. LIKE OTHER ELEMENTS OF THE CIVILIAN JUDICIARY, IT IS STRUGGLING WITH MAKING THE CURRENT TRANSITION FROM A NAPOLEONIC LEGAL SYSTEM TO A MIXED INQUISITORIAL-ACCUSATORIAL ONE. INEFFICIENCY HAS OFTEN RESULTED.

THE CONSTITUTION SPECIFICALLY PROVIDES FOR THE RIGHT TO DUE PROCESS. THE OUTCOME OF ALL TRIALS IS DETERMINED BY JUDGES; THERE ARE NO JURY TRIALS. THE ACCUSED IS PRESUMED INNOCENT UNTIL PROVEN GUILTY AND HAS THE RIGHT TO REPRESENTATION BY COUNSEL, ALTHOUGH REPRESENTATION FOR THE INDIGENOUS AND THE INDIGENT HISTORICALLY HAS BEEN INADEQUATE. ON OCTOBER 3, SUPERIOR JUDICIAL COUNCIL PRESIDENT GUSTAVO CUELLO IRIARE STATED THAT THE CIVILIAN JUDICIARY SUFFERED FROM A "DRAMATIC" BACKLOG OF 3.5 MILLION CASES. THE NUMBER OF OUTSTANDING ARREST WARRANTS STOOD AT 150,000 IN AUGUST.

TRIALS CONDUCTED BY THE REGULAR COURTS ARE PUBLIC. DEFENDANTS HAVE THE RIGHT TO BE PRESENT AND THE RIGHT TO TIMELY CONSULTATION WITH AN ATTORNEY. DEFENDANTS AND THEIR ATTORNEYS HAVE THE RIGHT TO QUESTION, CONTRADICT, AND CONFRONT WITNESSES AGAINST THEM, TO PRESENT WITNESSES ON THEIR OWN BEHALF, AND TO HAVE ACCESS TO GOVERNMENT EVIDENCE RELEVANT TO THE CASE. DEFENDANTS ALSO HAVE THE RIGHT TO APPEAL A CONVICTION TO A HIGHER COURT.

THE HUMAN RIGHTS UNIT OF THE PROSECUTOR GENERAL'S OFFICE ATTEMPTED TO COMBAT PREVAILING IMPUNITY BY ORDERING THE ARREST (AS OF AUGUST) OF 49 SOLDIERS AND POLICE, INCLUDING TWELVE OFFICERS, ON A VARIETY OF CHARGES INCLUDING KIDNAPPING, SPONSORSHIP OF PARAMILITARIES, TORTURE, AND HOMICIDE. THE PROCURADURIA AND THE SECURITY FORCES DID NOT ALWAYS FOLLOW UP WITH INSTRUCTIONS THAT THOSE CONVICTED BE REMOVED FROM THEIR DUTIES OR TURNED OVER TO CIVILIAN JUDICIAL AUTHORITIES, HOWEVER: IN SPITE OF A 1997 CONVICTION ON TERRORISM CHARGES IN A CIVILIAN COURT AND SENTENCING IN 1998 TO 18 YEARS' IMPRISONMENT, COLONEL MARCO BAEZ GARZON REMAINED ON ACTIVE DUTY WITH THE ARMY'S THIRD BRIGADE (SEE SECTION 1.A.).

F. ARBITRARY INTERFERENCE WITH PRIVACY, FAMILY, HOME, OR CORRESPONDENCE

THE LAW GENERALLY REQUIRES A JUDICIAL ORDER SIGNED BY A PROSECUTOR FOR AUTHORITIES TO ENTER A PRIVATE HOME, EXCEPT IN CASES OF HOT PURSUIT. THE MINISTRY OF DEFENSE CONTINUED TRAINING
PUBLIC SECURITY FORCES IN LEGAL SEARCH PROCEDURES THAT COMPLY WITH CONSTITUTIONAL AND HUMAN RIGHTS. DEFENSE MINISTRY OFFICIALS COMPLAINED, HOWEVER, THAT IN THE ABSENCE OF EVIDENTIAL PROOF COLLECTED DIRECTLY BY PROSECUTORS, GUERRILLA SUSPECTS THE SECURITY FORCES CAPTURE IN OR OUT OF BATTLE AND TURN OVER TO JUDICIAL AUTHORITIES ARE ROUTINELY FREED DUE TO A LACK OF JURIDICALLY ACCEPTABLE EVIDENCE.

A JUDICIAL ORDER OR THE APPROVAL OF A PROSECUTING ATTORNEY IS REQUIRED TO AUTHORIZE THE INTERCEPTION OF MAIL OR MONITORING OF UNCLAS SECTION 12 OF 24 BOGOTA 012020

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E.O. 12958: N/A
TAGS: PHUM, ELAB, KSEP, CO
SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA

EITHER LANLINE OR CELLULAR TELEPHONES. THIS PROTECTION EXTENDS TO PRISONERS HELD IN JAILS. HOWEVER, VARIOUS STATE AUTHORITIES SOMETIMES MONITORED TELEPHONES WITHOUT OBTAINING PRIOR AUTHORIZATION.

G. USE OF EXCESSIVE FORCE AND VIOLATIONS OF HUMANITARIAN LAW IN INTERNAL CONFLICTS


THE CPDH REPORTED 78 MASSACRES FROM JANUARY TO JUNE, 1998, WHICH RESULTED IN THE DEATHS OF 464 PEOPLE. TWENTY-FOUR MASSACRES OCCURRED IN HIGHLY-CONFLICTIVE ANTIOQUIA DEPARTMENT. CPDH REPORTED THAT PARAMILITARIES WERE RESPONSIBLE FOR 51.5 PERCENT OF MASSACRES, THE FARC FOR 9.5 PERCENT, UNIDENTIFIED ARMED GROUPS
FOR 12.5 PERCENT, STATE SECURITY FORCES FOR 5.2 PERCENT, AND "SOCIAL CLEANSING GROUPS" (I.E., CONTRACT KILLERS OF SOCIETAL ELEMENTS APPARENTLY DEEMED "UNDESIRABLE," SUCH AS PROSTITUTES, HOMOSEXUALS, AND STREET CHILDREN) FOR 4.5 PERCENT. CPDH REPORTED HAVING NO INFORMATION REGARDING THE SPONSORSHIP OF THE REMAINING 12.5 PERCENT OF MASSACRES.

PUBLIC SECURITY FORCES IN SOME CASES CONTINUED TO EXERCISE SPECIAL POWERS OVER THE CIVILIAN POPULATION AND AUTHORITIES, INCLUDING JUDICIAL AUTHORITIES. FOR EXAMPLE, MILITARY OFFICERS WERE SOMETIMES APPOINTED AS ACTING MAYORS OF CONFLICTIVE MUNICIPALITIES OR OF MUNICIPALITIES WHOSE LOCAL LEADERS HAD BEEN ASSASSINATED.


IN JULY, THE GOVERNMENT DISCONTINUED ITS PRACTICE (BEGUN IN DECEMBER 1994) OF ORGANIZING AND REGISTERING CIVILIAN RURAL DEFENSE COOPERATIVES, KNOWN COLLECTIVELY AS "CONVIVIR," WHICH WERE TO PROVIDE COUNTER-INSURGENCY INTELLIGENCE TO LOCAL POLICE AND MILITARY COMMANDERS. ALTHOUGH THE AUTHORITIES ORIGINALLY INTENDED THESE GROUPS TO BE UNARMED, THEY SUBSEQUENTLY AUTHORIZED AN UNDETERMINED NUMBER TO CARRY SMALL ARMS IN SELF-DEFENSE. CONVIVIR PRESIDENT CARLOS ALBERTO DIAZ ANNOUNCED JULY 25 THE DISBANDING OF 289 OF THE PROGRAM'S 414 OFFICIALLY RECOGNIZED RURAL SECURITY COOPERATIVES. THERE WERE CREDIBLE CHARGES THAT SOME COOPERATIVE MEMBERS HAD COMMITTED HUMANITARIAN LAW INFRACTIONS WHILE FIGHTING ALONGSIDE, OR AS MEMBERS OF, PARAMILITARY UNITS. CITING A NEED TO DEFEND THEMSELVES FROM GUERRILLAS, MORE THAN 200 MEMBERS OF 39 DISBANDED COOPERATIVES IN NORTHWESTERN COLOMBIA ANNOUNCED THAT THEIR COMMUNITIES WOULD JOIN THE OUTLAWED UNITED SELF-DEFENSE GROUPS OF COLOMBIA ("AUC," A NETWORK OF PARAMILITARY UNITS), ACCORDING TO PRESS.
THE MANY PARAMILITARY GROUPS ARE DIVERSE IN THEIR MOTIVATIONS, STRUCTURE, LEADERSHIP, AND IDEOLOGY, ALTHOUGH THE 1997 ESTABLISHMENT OF THE AUC AS A NATIONAL UMBRELLA ORGANIZATION WAS CLEARLY DESIGNED BOTH TO PROVIDE A NATIONAL STRUCTURE AND TO DEVELOP A MORE COHERENT POLITICAL CULTURE FOR THE NATION'S LOCAL AND REGIONAL PARAMILITARY GROUPS. ALTHOUGH ILLEGAL, SOME PARAMILITARY GROUPS REFLECTED RURAL CITIZENS' LEGITIMATE DESIRE TO DEFEND THEMSELVES FROM THE GUERRILLA THREAT. OTHER PARAMILITARIES WERE ACTUALLY THE PAID, PRIVATE ARMIES OF DRUG TRAFFICKERS OR LARGE LAND OWNERS. ACCORDING TO CINEP, PARAMILITARIES WERE RESPONSIBLE FOR 58.2 PERCENT OF ALL HUMAN RIGHTS VIOLATIONS COMMITTED DURING THE FIRST HALF OF 1998. MEMBERSHIP IN THE AUC (UNITED SELF-DEFENSE GROUPS OF COLOMBIA) PARAMILITARY UMBRELLA GROUP OF SEVEN MAJOR ORGANIZATIONS TOTALLED APPROXIMATELY 4,000 - 6,000 COMBATANTS IN 1998.

THERE WAS NO CREDIBLE EVIDENCE THAT THE ARMED FORCES (AT THE NATIONAL LEVEL) SYSTEMATICALLY ARMED, COORDINATED ACTIONS WITH, OR SHARED INTELLIGENCE WITH PARAMILITARY GROUPS. AT TIMES, INDIVIDUAL COMMANDERS AT LOCAL LEVELS DID SO ILLEGALLY ON THEIR OWN INITIATIVE, BUT SUCH BEHAVIOR WAS LESS PERVERSIVE THAN IN PREVIOUS YEARS. IN SPITE OF THE CIVILIAN GOVERNMENT AND THE NEW ARMED FORCES HIGH COMMAND'S PUBLIC PRONOUNCEMENTS OF WILLINGNESS TO COMBAT PARAMILITARIES, SOME LOCAL ARMY AND POLICE COMMANDERS TACITLY TOLERATED PARAMILITARIES' ACTIVITIES. SOME MILITARY COMMANDERS EFFECTIVELY AFFORDED PARAMILITARIES PROTECTION BY ALLOWING THEM TO ESTABLISH THEIR BASE CAMPS IN AREAS GENERALLY UNDER MILITARY SWAY. PARAMILITARIES RECEIVING SUCH SHELTER WERE OFTEN ABLE TO ATTACK GUERRILLAS WITH ONLY MINIMAL FEAR OF REPRISALS. VICE PRESIDENT GUSTAVO BELL ADMITTED OCTOBER 18 THAT "SOME MEMBERS OF THE ARMED FORCES HAVE MAINTAINED SOME DEGREE OF LINKS TO PARAMILITARIES." HE CONTINUED, "WHAT IS CLEAR, HOWEVER, IS THAT THERE IS NO EVIDENCE THAT THERE IS AN INSTITUTIONAL DECISION BY THE ARMED FORCES TO COOPERATE WITH PARAMILITARIES."

THE PROSECUTOR GENERAL'S OFFICE AND, TO A LESSER EXTENT, THE ATTORNEY GENERAL'S OFFICE, ACTED TO CONFRONT SECURITY FORCE MEMBERS' COLLABORATION WITH PARAMILITARIES. DESPITE THE CONTINUING, ALARMING RISE IN PARAMILITARY ACTIVITY SINCE 1992,
THE THINLY-STRETCHED MILITARY HAS OFTEN FAILED TO GIVE PRIORITY TO CONFRONTING THESE ILLEGAL GROUPS. THERE WERE, HOWEVER, EXCEPTIONS: ELEMENTS OF THE ARMY'S 17TH BRIGADE, UNDER THE COMMAND OF BRIGADIER GENERAL MARTIN ORLANDO CARRENO, CAPTURED 23 PARAMILITARY MEMBERS IN HIGHLY CONFLICTIVE URABA REGION FEBRUARY 8, AND TURNED THEM OVER TO CIVILIAN AUTHORITIES FOR PROSECUTION. THE PARAMILITARIES HAD Sought PROTECTION FROM THE ARMY AFTER RUNNING OUT OF AMMUNITION DURING A CLASH WITH THE FARC. POLICE AND MARINES KILLED FOUR PARAMILITARIES AND CAPTURED TEN IN THE SAME AREA FEBRUARY 18. IN SEPTEMBER, ELEMENTS OF THE 24TH BRIGADE, UNDER THE COMMAND OF COLONEL DIEGO AURELIO GANTIVA, CAPTURED EIGHT PARAMILITARY MEMBERS IN PUTUMAYO DEPARTMENT AND TURNED THEM OVER TO THE CIVILIAN JUDICIARY.


FORCED DISPLACEMENT OF CIVILIAN POPULATIONS, ONCE A SECONDARY EFFECT OF PARAMILITARY ACTIONS, IS A PRINCIPAL OBJECTIVE OF MANY PARAMILITARY OPERATIONS. ACCORDING TO THE INDEPENDENT ADVISORY COMMITTEE FOR HUMAN RIGHTS AND DISPLACEMENTS (CODHES), SOME 148,000 PEOPLE WERE FORCIBLY DISPLACED FROM THEIR HOMES BY VIOLENCE DURING THE FIRST SEMESTER OF 1998, THE HIGHEST NUMBER DURING ANY SIX-MONTH PERIOD TO DATE DURING THIS DECADE. CODHES ESTIMATED IN OCTOBER THAT PARAMILITARIES WERE RESPONSIBLE FOR 54
PERCENT OF DISPLACEMENTS DURING 1998, GUERRILLAS FOR 29 PERCENT, AND GOVERNMENT FORCES FOR 11 PERCENT. IT ESTIMATED THAT THE REMAINING SIX PERCENT WERE DUE TO PRIVATE LAND TENURE DISPUTES. THE TOTAL NUMBER OF INTERNALLY DISPLACED CITIZENS DURING 1995-98 PROBABLY EXCEEDED 500,000, BUT THE TRUE NUMBER WAS DIFFICULT TO DISCERN. COHDES ESTIMATED THAT PERHAPS 65 PERCENT OF DISPLACEMENTS BECAME PERMANENT. HARDER TO QUANTIFY WAS THE PSYCHOLOGICAL AND ECONOMIC HARM DONE TO DISPLACED PEOPLE. MANY DISPLACED PEOPLE LOST ACCESS TO HEALTH CARE AND EMPLOYMENT, AND DISPLACED CHILDREN WERE OFTEN UNABLE TO ATTEND SCHOOL.

THE SAMPER GOVERNMENT'S RESPONSE TO THE NEEDS OF THE DISPLACED POPULATION WAS INADEQUATE, AND BY ITS OWN ESTIMATE REACHED ONLY TEN PERCENT OF THE DISPLACED POPULATION. MOST DISPLACED COLOMBIANS RECEIVING GOVERNMENTAL ASSISTANCE RECEIVED IT FOR ONLY 90 DAYS. CONDITIONS AT THE GOVERNMENT'S TWO CAMPS FOR DISPLACED PEOPLE, AT PAVARANDO AND TURBO, WERE POOR. THE BOGOTA OFFICE OF THE UNITED NATIONS HIGH COMMISSIONER FOR HUMAN RIGHTS CRITICIZED THE GOVERNMENT IN ITS MARCH, 1998 REPORT FOR SOMETIMES ENCOURAGING CIVILIAN POPULATIONS BACK TO THEIR HOMES BEFORE THE SECURITY SITUATION HAD NORMALIZED.


POLICE AND PROSECUTORS ARRESTED BILLIONAIRE EMERALD MAGNATE VICTOR CARRANZA FEBRUARY 24 IN BOGOTA ON CHARGES OF SPONSORING THE EASTERN PLAINS SELF-DEFENSE PARAMILITARY GROUP ("AUTODEFENSAS DE LOS LLANOS ORIENTALES"). DESPITE HIS EFFORTS TO SUBVERT THE WORKINGS OF THE JUDICIARY THROUGH BRIBERY AND POLITICAL INFLUENCE, CARRANZA REMAINED IN JAIL AT YEAR'S END.
TWO MAIN COMMUNIST GUERRILLA ARMMIES, THE FARC AND THE ELN, AS WELL AS THE MUCH SMALLER EPL, ERP, ERG, AND JAIME BATETMAN GROUPS, COMMANDED AN ESTIMATED TOTAL OF (11,000 - 17,000, POST TO UPDATE AS REQUIRED) FULL-TIME GUERRILLAS OPERATING IN MORE THAN 100 FRONTS IN AN ESTIMATED 30 OF THE NATION'S 32 DEPARTMENTS. THESE GROUPS UNDERTOOK ARMED ACTIONS IN NEARLY 700 OF THE NATION'S 1,074 MUNICIPALITIES. BOTH THE FARC AND THE ELN SYSTEMATICALLY ATTACKED NON-COMBATANTS AND VIOLATED OTHER KEY ASPECTS OF INTERNATIONAL HUMANITARIAN LAW DURING THE YEAR. EXAMPLES OF SUCH VIOLATIONS WERE MUTILATIONS OF CADAVERS, FARC ATTACKS ON AMBULANCES, AND ELN EXECUTIONS OF PATIENTS IN HOSPITALS. CINEP REPORTED THAT GUERRILLAS WERE RESPONSIBLE FOR 28.7 PERCENT OF ALL HUMAN RIGHTS VIOLATIONS DURING THE FIRST HALF OF 1998.

ALTHOUGH THE ELN AGREED TO HALT RECRUITMENT OF CHILDREN UNDER THE TERMS OF THE JUNE 28 MAINZ "HEAVEN'S GATE" AGREEMENT, BOTH IT AND THE LARGER FARC REGULARLY PRESSED CHILDREN UNDER THE AGE OF 15 INTO THEIR RANKS (SEE SECTION 5, SECTION ON CHILDREN). ONCE RECRUITED, CHILD GUERRILLAS WERE VIRTUAL PRISONERS OF THEIR COMMANDERS AND WERE OFTEN SUBJECTED TO VARIOUS FORMS OF ABUSE. SEXUAL ABUSE OF YOUNG GIRLS WAS A PARTICULAR PROBLEM.

MORE THAN 1,000 COMBATANTS OF THE FARC AND ELN REPEATEDLY VIOLATED HUMANITARIAN LAW AS THEY UNLEASHED A SERIES OF UNPRECEDEENTED TACTICAL DEFEATS ON THE ARMY AND POLICE AUGUST 3-5. THE ATTACKS TOOK PLACE IN 18 OF THE COUNTRY'S 32 MUNICIPALITIES. THE MOST SERIOUS DEFEAT OF GOVERNMENT FORCES OCCURRED AT MIRAFLORES, GUAVIARE DEPARTMENT, WHERE A NATIONAL POLICE COUNTERNARCOTICS BASE WAS OVERRUN AND DESTROYED. SEVERAL HUMANITARIAN WORKERS, INCLUDING ONE PRIEST, ONE MEDICAL DOCTOR, AND THREE NURSES WERE KIDNAPED, IN ADDITION TO SEVERAL OTHER CIVILIANS. CAR BOMBS EMPLOYED IN CUCUTA AND MEDELLIN DESTROYED PRIVATE HOMES. IN SOME AREAS, GUERRILLAS SHUT DOWN BASIC UTILITY SERVICES, SUCH AS ELECTRICITY AND WATER, AND ATTACKED INFRASTRUCTURE FACILITIES SUCH AS HYDRO-ELECTRIC PLANTS AND POWER LINES. ADDITIONALLY, ELN AND FARC ATTACKS ON THE CANO LIMON-COVENAS AND OTHER CIVILIAN PIPELINES, DURING THE AUGUST ATTACKS AND THROUGHOUT THE YEAR, OCCASIONED THE SPILLAGE OF HUNDREDS OF THOUSANDS OF BARRELS OF OIL, RESULTING IN MASSIVE ENVIRONMENTAL DAMAGE.

ON OCTOBER 18, THE ELN BLEW UP A GAS AND OIL PIPELINE AT MACHUCA, ANTIOQUIA DEPARTMENT. THE RESULTING EXPLOSION KILLED 56 CIVILIANS, AT LEAST 28 OF WHOM WERE CHILDREN. MORE THAN 70 OTHERS WERE WOUNDED. THE ATTACK FOLLOWED AN OCTOBER 12 ELN-CIVIL SOCIETY MEETING WHICH HAD FOCUSED IN PART ON "HUMANIZING" THE CONDUCT OF HOSTILITIES.
Both paramilitary and guerrilla groups were responsible for multiple violations of the protected status of religious and medical personnel, of the wounded, and of the emblem of the Red Cross. On February 17, two soldiers were killed and five wounded at the army's artillery school in Bogota when a grenade exploded as the soldiers unloaded the corpses of three soldiers who had died in combat with the FARC. The FARC had booby-trapped one of the cadavers, in violation of international humanitarian law, which provides for the sanctity of the bodies of the dead.

Unclas Section 15 of 24 Bogota 012020

Dept for DRL/CRT and ARA/AND

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Subject: 1998 Country Human Rights Report for Colombia

On June 13, the ELN kidnapped fifteen females, among them five children, as they did public, civic action work for the army's 14th brigade, according to Human Rights Watch. The fifteen were members of the army's "Steel Girls" program, and were wearing army-issued uniforms. The ELN claimed that, by uniforming the fifteen, the army had put them at risk of being misidentified as combatants. They were subsequently released.

According to army estimates, between 50,000-70,000 anti-personnel landmines were present in 13 of Colombia's 32 departments during 1998. The armed forces employed approximately 20,000 landmines during the year, most of which were used to defend static positions. Guerrillas used landmines both to defend static positions (such as base camps, cocaine laboratories, and sites at which kidnapees were held) and as indiscriminate weapons of terror. Paramilitary groups infrequently used landmines. Due to the ongoing conflict, no generalized mine clearance program was underway at year's end. Thousands of displaced people were unable to return to their homes due to presence of anti-personnel mines. There were no known civilian mine awareness campaigns or assistance programs for civilian victims of landmines.

Section 2

Respect for Civil Liberties, Including:
A. Freedom of Speech and Press

A LEGAL CHALLENGE TO THE 1997 CONSTITUTIONAL COURT DECISION TO UPHOLD THE 1996 TELEVISION LAW, WHICH GAVE THE GOVERNMENT UNPRECEDENTED AUTHORITY OVER THE CONTENT OF TELEVISION PROGRAMMING, WAS FILED IN AUGUST BY THE DEAN OF THE LOS ANDES UNIVERSITY LAW SCHOOL AND COLOMBIA'S LEADING DAILY NEWSPAPER, "EL TIEMPO." THE PLAINTIFFS ASSERTED THAT THE LAW WAS AIMED AT LIMITING JOURNALISTIC FREEDOM OF EXPRESSION. NO DECISION ON THE CHALLENGE HAD YET BEEN RENDERED AT YEAR'S END.

A CONSTITUTIONAL COURT RULING ABOLISHING PROFESSIONAL LICENSING REQUIREMENTS FOR JOURNALISTS WAS WIDELY CRITICIZED BY JOURNALISM FACULTIES AND STUDENTS, BUT WAS PRAISED BY THE MEDIA AND FREE SPEECH ADVOCATES.

THE MILITARY CONTINUED TO ATTEMPT TO SKEW REPORTING TO ITS FAVOR BY SOMETIMES DISSEMINATING INFORMATION ONLY TO FAVORED JOURNALISTS. THE FREQUENCY OF THIS PRACTICE DECREASED AFTER ARMY GENERAL FERNANDO TAPIAS ASSUMED COMMAND OF THE MILITARY IN AUGUST.

BOTH COLOMBIAN AND INTERNATIONAL JOURNALISTS TYPICALLY WORK IN AN ATMOSPHERE OF THREATS AND INTIMIDATION. TWELVE JOURNALISTS WERE MURDERED BETWEEN JANUARY AND SEPTEMBER, ALTHOUGH ONLY FIVE OF THE MURDERS APPEARED TO HAVE BEEN RELATED TO THE JOURNALISTS' WORK. OSCAR GARCIA, SPORTS REPORTER FOR BOGOTA'S SECOND LEADING DAILY NEWSPAPER, "EL ESPECTADOR," WAS MURDERED FEBRUARY 23, THE DAY BEFORE HE WAS TO MEET WITH REPRESENTATIVES OF THE PROSECUTOR GENERAL'S OFFICE, APPARENTLY TO DISCUSS ORGANIZED CRIME LINKS TO THE BULLFIGHTING INDUSTRY WHICH HE HAD UNCOVERED. NELSON CARVAJAL, A RADIO ANNOUNCER AND SCHOOL TEACHER, WAS KILLED APRIL 16 IN FRONT OF HIS SCHOOL IN PITALITO, HUILA DEPARTMENT. CARVAJAL'S KILLING WAS APPARENTLY IN RETALIATION FOR HIS DENUNCIATIONS OF CORRUPTION AGAINST A FORMER PITALITO MAYOR. RADIO AND TELEVISION JOURNALIST BERNABE CORTES WAS MURDERED MAY...
19 in Cali. He was rumored to have had links to organized crime. Luz Amparo Jimenez, a television reporter and coordinator of the Cesar and La Guajira Department chapters of "Redepaz" (an NGO), was murdered in front of her home in Valledupar, Cesar Department August 11. She had recently denounced local police links to paramilitaries, and regularly covered the plight of displaced people in the region (see Section 4). Journalist and aspiring politician Nestor Villar Jimenez was killed September 11 in Villavicencio.

UNCLAS SECTION 16 OF 24 BOGOTA 012020

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A trend of concentration of media ownership continued throughout the year. Large news firms continued to purchase small, previously independent newspapers. Wealthy families or groups associated with one or the other of Colombia's two dominant political parties also continued to expand their holdings of news media, and regional firms continued to purchase local news media outlets. Although Colombia's press remained free and lively, these trends in news media ownership tended to narrow the range of political viewpoints offered in the press.

The government generally respected academic freedom, and there exists a wide spectrum of political activity throughout the country's universities. Paramilitary groups and guerrillas, however, often targeted teachers at the elementary and secondary levels in areas of conflict. The CPDH reported that slightly more than ten percent of all victims of politically motivated homicides during the year were public school teachers.

B. FREEDOM OF PEACEFUL ASSEMBLY AND ASSOCIATION

The constitution provides for freedom of peaceful assembly, and the government respects these rights in practice. The authorities do not normally interfere with public meetings and demonstrations and usually grant the required permission except when they determine that there is imminent danger to public order.
CO-Draft 1998 HR Report

THE CONSTITUTION PROVIDES FOR FREEDOM OF ASSOCIATION, AND THE GOVERNMENT RESPECTS THIS RIGHT IN PRACTICE. ANY LEGAL ORGANIZATION IS FREE TO ASSOCIATE WITH INTERNATIONAL GROUPS IN ITS FIELD. MEMBERSHIP IN PROSCRIBED ORGANIZATIONS, SUCH AS THE FARC, ELN, AND EPL, IS A CRIME.

ON MAY 19, MORE THAN ONE MILLION COLOMBIANS JOINED TOGETHER IN BOGOTA AND OTHER MAJOR CITIES FOR A "NATIONAL DAY OF PROTEST AGAINST VIOLENCE AND IMPUNITY." THIS PREVIOUSLY PLANNED DISPLAY OF PUBLIC OUTRAGE FOLLOWED ON THE HEELS OF THE MAY 16 BARRANCABERMEJA MASSACRE (SEE SECTION 1.A.). MANY COLOMBIANS ALSO PARTICIPATED IN A NATIONAL "SHOUT FOR PEACE" AT NOON ON SEPTEMBER 7 IN PROTEST OF THE ONGOING ARMED CONFLICT.

C. FREEDOM OF RELIGION

THE CONSTITUTION PROVIDES FOR COMPLETE RELIGIOUS FREEDOM, AND THE GOVERNMENT RESPECTS THIS RIGHT IN PRACTICE. THERE IS LITTLE RELIGIOUS DISCRIMINATION. ROMAN CATHOLIC RELIGIOUS INSTRUCTION IS NO LONGER MANDATORY IN STATE SCHOOLS, AND A 1994 CONSTITUTIONAL COURT DECISION DECLARED UNCONSTITUTIONAL ANY OFFICIAL GOVERNMENT REFERENCE TO RELIGIOUS CHARACTERIZATIONS OF THE COUNTRY. THE GOVERNMENT PERMITS PROSELYTIZING AMONG THE INDIGENOUS POPULATION, PROVIDED THAT IT IS WELCOME AND DOES NOT INDUCE MEMBERS OF INDIGENOUS COMMUNITIES TO ADOPT CHANGES THAT ENDANGER THEIR SURVIVAL ON TRADITIONAL LANDS. THE LAW ON THE FREEDOM OF RELIGION PROVIDES A MECHANISM FOR RELIGIONS TO OBTAIN THE STATUS OF RECOGNIZED LEGAL ENTITIES.

BOTH JEHOVAH’S WITNESSES AND THE MENNONITE CHURCH ENCOUNTERED PROBLEMS BECAUSE OF THE PACIFIST NATURE OF THEIR CHURCHES. REPRESENTATIVES OF BOTH CHURCHES COMPLAINED OF INABILITY TO PERFORM ALTERNATIVE SERVICE TO MILITARY CONSCRIPTION, DESPITE THE MILITARY’S OWN LEGAL PROCEDURES PROVIDING FOR IT. PUBLIC LAW 48 OF 1993 PROVIDED THAT SEMINARIANS WERE NOT TO BE SUBJECTED TO THE MILITARY DRAFT, AND THE 1991 CONSTITUTION MAKES PROVISION FOR CONSCIENTIOUS OBJECTORS. MENNONITE SEMINARIANS, HOWEVER, STILL WERE BEING FORCED INTO MILITARY CONSCRIPTION AT YEAR’S END.

D. FREEDOM OF MOVEMENT WITHIN THE COUNTRY, FOREIGN TRAVEL, EMIGRATION, AND REPATRIATION

THE CONSTITUTION PROVIDES CITIZENS WITH THE RIGHT TO TRAVEL DOMESTICALLY AND ABROAD. OUTSIDERS WHO WISH TO ENTER INDIAN TRIBES’ RESERVES MUST BE INVITED. IN AREAS WHERE COUNTER-
INSURGENCY OPERATIONS WERE UNDERWAY, POLICE OR MILITARY OFFICIALS OCCASIONALLY REQUIRED CIVILIANS TO OBTAIN SAFE-CONDUCT PASSES; GUERRILLAS AND PARAMILITARY FORCES OFTEN USED SIMILAR MEANS TO RESTRICT TRAVEL IN AREAS UNDER THEIR CONTROL. GUERRILLA INCursions, MILITARY COUNTER-INSURGENCY OPERATIONS, FORCED CONSCRIPTION BY PARAMILITARY AND GUERRILLA ORGANIZATIONS, AND LAND SEIZURES INSTIGATED BY WEALTHY INDIVIDUALS OR NARCOTICS TRAFFICKERS OFTEN FORCED PEASANTS TO FLEE THEIR HOMES AND FARMS (SEE SECTION 1.G. FOR INFORMATION ON DISPLACED PEOPLE).

COLOMBIA HAS HAD A TRADITION OF PROVIDING ASYLUM SINCE THE 1920′S. DURING THE 1970′S, COLOMBIA GRANTED ASYLUM TO ARGENTINE, CHILEAN, URUGUAYAN, AND PARAGUAYAN CITIZENS SEEKING REFUGE FROM DICTATORIAL REGIMES IN THEIR OWN COUNTRIES. THE RIGHT TO ASYLUM, UNDER TERMS ESTABLISHED BY LAW, IS PROVIDED FOR IN THE 1991 CONSTITUTION.


SECTION 3

RESPECT FOR POLITICAL RIGHTS: THE RIGHT OF CITIZENS TO CHANGE THEIR GOVERNMENT

THE CONSTITUTION PROVIDES FOR THE RIGHT OF CITIZENS TO CHANGE THEIR GOVERNMENT, AND CITIZENS EXERCISE THIS RIGHT IN REGULARLY SCHEDULED ELECTIONS BY SECRET BALLOT.
CANDIDATE ANDRES PASTRANA DEFEATED LIBERAL HORACIO SERPA IN A SECOND ROUND OF PRESIDENTIAL ELECTIONS JUNE 21 AMIDST HEAVY VOTER TURNOUT. INDEPENDENT PRESIDENTIAL CANDIDATE NOEMI SANIN MADE A STRONG THIRD PLACE FINISH DURING THE FIRST ROUND OF PRESIDENTIAL ELECTIONS MAY 31, AND WAS THE FIRST-PLACE FINISHER IN MOST LARGE CITIES, INCLUDING IN THE CAPITAL, BOGOTA. BOTH ROUNDS OF PRESIDENTIAL ELECTIONS WERE FREE, FAIR, AND TRANSPARENT DESPITE SOME THREATS BY GUERRILLAS TO THE ELECTORAL PROCESS. PASTRANA'S AUGUST 7 INAUGURATION MARKED THE END OF THE FOUR-YEAR ADMINISTRATION OF PRESIDENT ERNESTO SAMPER, AND 16 YEARS OF LIBERAL PARTY NATIONAL ADMINISTRATIONS.

PRESIDENTIAL ELECTIONS ARE HELD EVERY FOUR YEARS, WITH THE INCUMBENT BARRED FOR LIFE FROM REELECTION. THE LIBERAL AND CONSERVATIVE PARTIES HAVE LONG DOMINATED THE FORMAL POLITICAL PROCESS WITH ONE OR THE OTHER WINNING THE PRESIDENCY. PUBLIC EMPLOYEES ARE NOT PERMITTED TO PARTICIPATE IN PARTISAN CAMPAIGNS. OFFICIALLY, ALL POLITICAL PARTIES OPERATE FREELY WITHOUT GOVERNMENT INTERFERENCE. THOSE THAT FAIL TO GARNER 50,000 VOTES IN A GENERAL ELECTION LOSE THE RIGHT TO PRESENT CANDIDATES AND MAY NOT RECEIVE FUNDS FROM THE GOVERNMENT. THEY MAY REINCORPORATE AT ANY TIME, HOWEVER, BY PRESENTING 50,000 SIGNATURES TO THE NATIONAL ELECTORAL BOARD. VOTING IS VOLUNTARY AND UNIVERSAL FOR CITIZENS AGED 18 AND OLDER, EXCEPT FOR ACTIVE-DUTY MEMBERS OF THE POLICE AND ARMED FORCES, WHO MAY NOT VOTE.

COLOMBIANS TURNED OUT TO VOTE IN HIGH NUMBERS MARCH 8 FOR ALL 102 MEMBERS OF THE SENATE (THE UPPER CHAMBER OF THE LEGISLATURE), AND FOR ALL 161 MEMBERS OF THE CHAMBER OF REPRESENTATIVES (THE LOWER CHAMBER OF THE LEGISLATURE). VOTER TURNOUT WAS SIGNIFICANTLY LOWER IN GUERRILLA-CONTROLLED AREAS. IN SPITE OF GUERRILLAS’ DETENTION OF 52 ELECTORAL WORKERS AND BURNING OF ELECTORAL MATERIALS AND VEHICLES, NORMAL ELECTIONS WERE CARRIED OUT IN OVER 90 PERCENT OF ALL MUNICIPALITIES. ALTHOUGH THE ELECTIONS WERE FREE, FAIR, AND TRANSPARENT, SEVERAL CONGRESSMEN PUBLICLY IDENTIFIED WITH NARCOTRAFFICKING INTERESTS WERE REELECTED. OTHERS LINKED TO THE DRUG TRADE OR JAILED FOR CORRUPTION HAD SPOUSES OR SIBLINGS SUCCESSFULLY RUN IN THEIR STEAD. THE LIBERAL PARTY LOST SOME GROUND BUT REMAINED THE LARGEST PARTY IN CONGRESS, WINNING 50 PERCENT OF SENATE SEATS. CONSERVATIVES WON 24 PERCENT OF SENATE SEATS, AND SMALL PARTY REPRESENTATIVES AND INDEPENDENTS TOOK THE REMAINING 26 PERCENT. IN THE LOWER CHAMBER, LIBERALS WON 52 PERCENT OF SEATS AND CONSERVATIVES WON 17 PERCENT OF SEATS. SMALL PARTY REPRESENTATIVES AND INDEPENDENTS WON THE REMAINDER. SOME VOTE BUYING AND FRAUD TOOK PLACE, BUT NEITHER SIGNIFICANTLY AFFECTED THE OUTCOME OF THE ELECTIONS.
THERE ARE NO LEGAL RESTRICTIONS, AND FEW PRACTICAL ONES, ON THE PARTICIPATION OF WOMEN OR MINORITIES IN THE POLITICAL PROCESS, ALTHOUGH THEY ARE UNDERREPRESENTED IN OFFICIAL AND PARTY POSITIONS. FOURTEEN WOMEN WERE ELECTED TO THE SENATE IN MARCH, AND 19 WERE ELECTED TO THE CHAMBER OF REPRESENTATIVES. PRESIDENT PASTRANA APPOINTED TWO WOMEN TO HIS 16-MEMBER CABINET, TO SERVE AS MINISTERS OF COMMUNICATION AND FOREIGN TRADE.

INDIGENOUS PEOPLE ARE UNDERREPRESENTED IN GOVERNMENT AND POLITICS. TWO OF 102 SENATE SEATS ARE RESERVED FOR INDIGENOUS PEOPLES.

BLACKS ALSO ARE UNDERREPRESENTED IN GOVERNMENT AND POLITICS. A 1993 LAW THAT SET ASIDE TWO HOUSE SEATS FOR CITIZENS OF AFRICAN HERITAGE WAS DECLARED UNCONSTITUTIONAL IN SEPTEMBER 1996 BY THE CONSTITUTIONAL COURT, WHICH NONETHELESS ALLOWED THE INCUMBENTS TO COMPLETE THEIR TERMS IN OFFICE.

SECTION 4

GOVERNMENTAL ATTITUDE REGARDING INTERNATIONAL AND NONGOVERNMENTAL INVESTIGATION OF ALLEGED VIOLATIONS OF HUMAN RIGHTS


NONGOVERNMENTAL ORGANIZATIONS (NGO'S) INVESTIGATED AND REPORTED
ON HUMAN RIGHTS ABUSES COMMITTED BY GOVERNMENT FORCES, VARIOUS PARAMILITARY GROUPS, AND THE GUERRILLA ARMIES. HOWEVER, THEY GENERALLY TENDED TO UNDER-EMPHASIZE GUERRILLA VIOLATIONS OF INTERNATIONAL HUMANITARIAN LAW. MANY NGO'S EXPRESSED SERIOUS CONCERN OVER THE GROWING PARAMILITARY AND GUERRILLA VIOLENCE -- AND THE GOVERNMENT'S INCREASINGLY APPARENT INABILITY TO STOP EITHER OF THEM. IN PARTICULAR, A NUMBER OF NGO, AS WELL AS GOVERNMENTAL, HUMAN RIGHTS OFFICIALS WERE ALARMED BY THE RAPID GROWTH OF PARAMILITARY GROUPS, BOTH IN TERMS OF THEIR RESPONSIBILITY FOR AN INCREASED PROPORTION OF HUMAN RIGHTS VIOLATIONS AND THEIR GROWING POLITICAL AND MILITARY POWER.

THE HUMAN RIGHTS COMMUNITY CAME UNDER INTENSE PRESSURE DURING THE YEAR. ALTHOUGH THE GOVERNMENT GENERALLY DID NOT INTERFERE DIRECTLY WITH THE WORK OF HUMAN RIGHTS NGO'S, MANY PROMINENT HUMAN RIGHTS MONITORS WORKED UNDER CONSTANT FEAR FOR THEIR PHYSICAL SAFETY. HUMAN RIGHTS GROUPS WERE SUBJECTED TO SURVEILLANCE, HARASSING PHONE CALLS, GRAFFITI CAMPAIGNS, AND THREATS BY MILITARY INTELLIGENCE, PARAMILITARY, AND GUERRILLA FORCES.

THE GOVERNMENT HAS AN EXTENSIVE HUMAN RIGHTS APPARATUS, WHICH INCLUDES THE OFFICE OF THE PRESIDENT'S ADVISER FOR HUMAN RIGHTS, THE MINISTRY OF DEFENSE HUMAN RIGHTS OFFICE, AND DEPENDENT OFFICES FOR EACH OF THE ARMED FORCES. THE NATIONAL HUMAN RIGHTS OMBUDSMAN AND ITS REGIONAL REPRESENTATIVES AND CORPS OF PUBLIC DEFENDERS, THE ATTORNEY GENERAL'S OFFICE (PROCURADURIA) AND ITS OFFICE FOR HUMAN RIGHTS AND REGIONAL REPRESENTATIVES, AND THE PROSECUTOR GENERAL'S OFFICE (FISCALIA) AND ITS HUMAN RIGHTS UNIT ARE ALL INDEPENDENT INSTITUTIONS, AND ARE NOT SUBJECT TO EXECUTIVE BRANCH DIRECTION. IN SEPTEMBER, PRESIDENT PASTRANA DEMONSTRATED HIS GOVERNMENT'S STRONG COMMITMENT TO HUMAN RIGHTS BY NAMING VICE-PRESIDENT GUSTAVO BELL TO SERVE CONCURRENTLY AS PRESIDENTIAL ADVISOR ON HUMAN RIGHTS.

THE ICRC CONTINUED TO EXPAND OPERATIONS, WITH AN OFFICE IN BOGOTA PLUS 15 OFFICES IN VARIOUS CONFLICT ZONES. THE ICRC, WORKING WITH THE PRESIDENTIAL HUMAN RIGHTS ADVISER AND THE PUBLIC SECURITY FORCES, HELPED PROVIDE TRAINING PROGRAMS IN INTERNATIONAL HUMANITARIAN LAW. THESE PROGRAMS WERE DIRECTED NOT ONLY AT AFFECTED CIVILIAN POPULATIONS BUT WERE ALSO INTEGRATED INTO THE MILITARY TRAINING CURRICULUM. MANY OBSERVERS CREDITED THESE PROGRAMS WITH HAVING DONE MUCH TO FOSTER A CLIMATE OF INCREASED RESPECT FOR HUMAN RIGHTS AND INTERNATIONAL HUMANITARIAN LAW WITHIN THE MILITARY FORCES IN RECENT YEARS.


FIVE PEOPLE ALLEGEDLY LINKED TO PARAMILITARY GROUPS WERE INDICTED (AND THREE OF THEM DETAINED) IN SEPTEMBER FOR THE MAY 19, 1997 MURDERS OF TWO CINEP WORKERS, MARIO CALDERON AND ELSA ALVARADO. ELSA’S FATHER CARLOS ALVARADO WAS ALSO KILLED. THE PROSECUTOR GENERAL’S OFFICE ALSO ORDERED THE ARREST OF ACCU PARAMILITARY LEADER CARLOS CASTANO IN RELATION TO THE CRIMES, BUT HE HAD NOT BEEN DETAINED AT YEAR’S END.

LUZ AMPARO JIMENEZ, A TELEVISION REPORTER AND COORDINATOR OF THE CESAR AND LA GUAJIRA DEPARTMENT CHAPTERS OF "REDEPAZ" (AN NGO), WAS MURDERED IN FRONT OF HER HOME IN VALLEDUPAR, CESAR DEPARTMENT
CO-Draft 1998 HR Report

AUGUST 11. SHE HAD RECENTLY DENOUNCED LOCAL POLICE LINKS TO PARAMILITARIES, AND REGULARLY COVERED THE PLIGHT OF DISPLACED PEOPLE IN THE REGION (SEE SECTION 2.A). POLICE HAD ANNOUNCED NO LEADS IN THE CASE BY YEAR'S END.

AN URBAN COUNTER-TERRORISM UNIT ATTACHED TO THE ARMY'S FIFTH DIVISION, ACCOMPANIED BY A STATE PROSECUTOR BEARING A LEGAL WARRANT, RAIDED THE OFFICES OF CATHOLIC CHURCH-BASED, LEFTIST HUMAN RIGHTS NGO JUSTICIA Y PAZ MAY 13. THE OSTENSIBLE PURPOSE OF THE RAID WAS TO SEARCH FOR INFORMATION REGARDING SUBVERSIVE GUERRILLA MOVEMENTS AND THE MAY 12 ASSASSINATION OF FORMER DEFENSE MINISTER AND COMMANDING GENERAL FERNANDO LANDAZABAL. DURING THE COURSE OF THE RAID, THE SECURITY FORCES COPIED THE NGO'S "NEVER AGAIN" DATABASE OF OVER 40,000 HUMAN RIGHTS CRIMES. THE SEARCH WAS EXECUTED WITH A VALID SEARCH WARRANT ISSUED BY THE PROSECUTOR GENERAL'S OFFICE, BUT THE PROSECUTOR WHO ACCOMPANIED THE ARMY WAS FIRED FOR HAVING CONDUCTED THE RAID IN AN ILLEGAL MANNER. THE ARMED FORCES, WHICH HAVE NO LEGAL MANDATE TO PERFORM DOMESTIC LAW ENFORCEMENT FUNCTIONS, RETAINED EVIDENCE WHICH BY LAW SHOULD HAVE BEEN TURNED OVER TO THE PROSECUTOR. HOWEVER, NO GRAVE HUMAN RIGHTS ABUSES OCCURRED. NOW ARMY-COMMANDER MAJOR GENERAL JORGE ENRIQUE MORA (WHO WAS IN COMMAND OF THE FIFTH DIVISION AT THE TIME) TOLD PRESS IN MAY THAT THIRTEENTH BRIGADE COMMANDER RITO ALEJO DEL RIO (SEE SECTION 1.A.) HAD ORDERED THE RAID.

SECTION 5

DISCRIMINATION BASED ON RACE, SEX, RELIGION, DISABILITY, LANGUAGE, OR SOCIAL STATUS

THE CONSTITUTION SPECIFICALLY PROHIBITS DISCRIMINATION BASED ON RACE, SEX, RELIGION, DISABILITY, LANGUAGE, OR SOCIAL STATUS. IN PRACTICE, HOWEVER, MANY OF THESE PROVISIONS ARE NOT ENFORCED.

WOMEN

RAPE AND OTHER ACTS OF VIOLENCE AGAINST WOMEN ARE PERVASIVE IN SOCIETY, AND LIKE OTHER CRIMES, ARE Seldom PROSECUTED SUCCESSFULLY. THE QUASI-GOVERNMENTAL INSTITUTE FOR FAMILY WELFARE (ICBF) AND THE PRESIDENTIAL ADVISER'S OFFICE FOR YOUTH, WOMEN, AND FAMILY AFFAIRS CONTINUED TO REPORT HIGH LEVELS OF SPOUSE AND PARTNER ABUSE THROUGHOUT THE COUNTRY. THE ICBF CONDUCTED PROGRAMS AND PROVIDED REFUGE AND COUNSELING FOR VICTIMS OF SPOUSAL ABUSE, BUT THE LEVEL AND AMOUNT OF THESE SERVICES WERE DWARFED BY THE MAGNITUDE OF THE PROBLEM.
THE INSTITUTE FOR FORENSIC MEDICINE ESTIMATED IN 1997 THAT 239,400 PEOPLE ARE VICTIMS OF SEXUAL ABUSE ANNUALLY, 88 PERCENT OF THEM WOMEN. THE INSTITUTE ALSO ESTIMATED THAT (95) PERCENT OF ALL ABUSE CASES ARE NEVER REPORTED TO AUTHORITIES (POST TO UPDATE).

THE HUMAN RIGHTS OMBUDSMAN’S OFFICE REPORTED AN INCREASE IN VIOLENCE AGAINST WOMEN DURING 1997 (THE MOST RECENT YEAR FOR WHICH IT HAD STATISTICS), ESPECIALLY IN WAR ZONES. IT NOTED THAT MOST FEMALE VICTIMS IN CONFLICTIVE ZONES CHOSE NOT TO REPORT THE ABUSES THEY HAD SUFFERED, IN PART DUE TO A LACK OF CONFIDENCE IN THE EFFICACY OF GOVERNMENTAL INSTITUTIONS TO ADDRESS THEIR PROBLEMS. THE OMBUDSMAN NOTED THAT WOMEN LEADERS OF POLITICAL AND PEASANT ORGANIZATIONS IN THE URABA-ANTIOQUIA REGION WERE INCREASINGLY THE TARGETS OF "PERSECUTION, THREATS, TORTURE, AND EXECUTIONS." 1997 ALSO SAW A SUBSTANTIAL INCREASE IN SEXUAL ASSAULT AND MURDER OF WOMEN IN META, ARAUCA, CESAR, AND SUCRE DEPARTMENTS, ACCORDING TO THE OMBUDSMAN’S 1997 REPORT, WHICH WAS ISSUED IN 1998.

THE 1996 LAW ON FAMILY VIOLENCE CRIMINALIZED VIOLENT ACTS COMMITTED WITHIN FAMILIES, INCLUDING SPOUSAL RAPE. THE LAW ALSO PROVIDES LEGAL RECOURSE FOR VICTIMS OF FAMILY VIOLENCE, IMMEDIATE PROTECTION FROM PHYSICAL OR PSYCHOLOGICAL ABUSE, AND JUDICIAL AUTHORITY TO REMOVE THE ABUSER FROM THE HOUSEHOLD. IT ALLOWS A JUDGE TO OBLIGE AN ABUSER TO SEEK THERAPY OR REEDUCATION. FOR ACTS OF SPOUSAL SEXUAL VIOLENCE, THE LAW MANDATES SENTENCES OF 6 MONTHS TO 2 YEARS AND DENIES PROBATION OR BAIL TO OFFENDERS WHO DISOBEY COURT RESTRAINING ORDERS. A 1997 LAW ALSO MADE ADDITIONAL, SUBSTANTIAL MODIFICATIONS TO THE PENAL CODE AND INTRODUCED SENTENCES OF BETWEEN 4 AND 40 YEARS FOR CRIMES AGAINST SEXUAL FREEDOM OR HUMAN DIGNITY, INCLUDING: RAPE, SEX WITH A MINOR, SEXUAL ABUSE, INDUCTION INTO PROSTITUTION, AND CHILD PORNOGRAPHY. THERE WAS LITTLE EVIDENCE THAT THE AFOREMENTIONED LEGISLATION WAS SYSTEMATICALLY ENFORCED, HOWEVER.

THE CONSTITUTION PROHIBITS ANY FORM OF DISCRIMINATION AGAINST
WOMEN AND SPECIFICALLY REQUIRES THE AUTHORITIES TO ENSURE "ADEQUATE AND EFFECTIVE PARTICIPATION BY WOMEN AT DECISION MAKING LEVELS OF PUBLIC ADMINISTRATION." EVEN PRIOR TO IMPLEMENTATION OF THE 1991 CONSTITUTION, THE LAW HAD PROVIDED WOMEN WITH EXTENSIVE CIVIL RIGHTS. DESPITE THESE CONSTITUTIONAL PROVISIONS, HOWEVER, DISCRIMINATION AGAINST WOMEN PERSISTED.

CHILDREN

THE CONSTITUTION FORMALLY PROVIDES FOR FREE PUBLIC EDUCATION, WHICH IS COMPULSORY BETWEEN THE AGES OF 6 AND 14, INCLUSIVE. NEVERTHELESS, AN ESTIMATED 25 PERCENT OF CHILDREN IN THIS AGE GROUP DO NOT ATTEND SCHOOL, DUE TO LAX ENFORCEMENT OF TRUANCY LAWS, INADEQUATE CLASSROOM SPACE, AND ECONOMIC PRESSURES TO PROVIDE INCOME FOR THE FAMILY.

DESpite significant constitutional and legislative commitments to the protection of children's rights, these were implemented only to a minimal degree. The constitution imposes the obligation on family, society, and the state to assist and protect children, to foster their development, and to assure the full exercise of these rights. A special children's code sets forth many of these rights and establishes services and programs designed to enforce the protection of minors. Children's advocates reported the need to educate citizens with regard to the code as well as the 1996 and 1997 laws on family violence, which had been drafted particularly to increase legal protection for women and children.

ACCORDING TO THE INSTITUTE FOR FORENSIC MEDICINE, DURING 1997 (THE MOST RECENT YEAR FOR WHICH STATISTICS WERE AVAILABLE) 82 PERCENT OF SEXUAL ABUSE VICTIMS WERE MINORS. AN ESTIMATED 25,000 BOYS AND GIRLS UNDER AGE 18 WORK IN THE SEX TRADE. IN 1996 LEGISLATORS PASSED A LAW PROHIBITING SEX WITH MINORS OR THE EMPLOYMENT OF MINORS FOR PROSTITUTION, AND IN 1997 THAT LAW WAS AMENDED TO PROVIDE THAT CONVICTION FOR NONVIOLENT SEXUAL ABUSE OF A CHILD UNDER 14 CARRIES A PRISON SENTENCE OF 4 TO 10 YEARS. CONVICTION FOR RAPE OF ANYONE UNDER THE AGE OF 12 CARRIES A MANDATORY SENTENCE OF 20 TO 40 YEARS IN PRISON. ALTHOUGH ENFORCEMENT OF SUCH LAWS IS LAX, CRIMES AGAINST CHILDREN ARE BEING DEALT WITH MORE SEVERELY THAN IN THE PAST. THE ICBF OVERSEES ALL GOVERNMENT CHILD PROTECTION AND WELFARE PROGRAMS AND FUNDS NONGOVERNMENTAL AND CHURCH PROGRAMS FOR CHILDREN.

IN CONFLICT ZONES, CHILDREN WERE ALSO OFTEN CAUGHT IN THE CROSSFIRE BETWEEN THE PUBLIC SECURITY FORCES, PARAMILITARY GROUPS, AND GUERRILLA ORGANIZATIONS. CHILDREN SUFFERED
CO-Draft 1998 HR Report

DISPROPORTIONATELY FROM THE INTERNAL CONFLICT, OFTEN FORFEITING OPPORTUNITIES TO STUDY AS THEY WERE DISPLACED BY CONFLICT, AND SUFFERING PSYCHOLOGICAL TRAUMAS. THE ARMY ESTIMATED THAT 3,000 CHILDREN WERE MEMBERS OF THE ELN OR FARC. THE SIMON BOLIVAR GUERRILLA COORDINATING BOARD ADMITTED IN AUGUST THAT SEVEN TO TEN PERCENT OF ARMED GUERRILLAS WERE CHILDREN BETWEEN THE AGES OF 13-17. THE ELN AGREED TO STOP PRESSING CHILDREN INTO ITS RANKS AS PART OF ITS ACCORD WITH CIVIL SOCIETY SIGNED JUNE 28 IN MAINZ, GERMANY. PARAMILITARIES ALSO PRESSED CHILDREN INTO THEIR RANKS.

UNCLAS SECTION 21 OF 24 BOGOTA 012020

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TAGS: PHUM, ELAB, KSEP, CO
SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA

PEOPLE WITH DISABILITIES

THE CONSTITUTION ENUMERATES THE FUNDAMENTAL SOCIAL, ECONOMIC, AND CULTURAL RIGHTS OF THE PHYSICALLY DISABLED, BUT SERIOUS PRACTICAL IMPEDIMENTS EXIST THAT PREVENT DISABLED PERSONS' FULL PARTICIPATION IN SOCIETY. THERE IS NO LEGISLATION THAT SPECIFICALLY MANDATES ACCESS FOR PEOPLE WITH DISABILITIES. ACCORDING TO THE CONSTITUTIONAL COURT, PHYSICALLY DISABLED INDIVIDUALS MUST HAVE ACCESS TO, OR IF THEY SO REQUEST, RECEIVE ASSISTANCE AT, VOTING STATIONS. THE COURT HAS ALSO RULED THAT THE SOCIAL SECURITY FUND FOR PUBLIC EMPLOYEES CANNOT REFUSE TO PROVIDE SERVICES FOR THE DISABLED CHILDREN OF ITS MEMBERS, REGARDLESS OF THE COST INVOLVED.

INDIGENOUS PEOPLE

THERE ARE APPROXIMATELY 80 DISTINCT ETHNIC GROUPS AMONG THE 800,000-PLUS INDIGENOUS INHABITANTS. THE CONSTITUTION GIVES SPECIAL RECOGNITION TO THE FUNDAMENTAL RIGHTS OF INDIGENOUS PEOPLE. IT PROVIDES FOR A SPECIAL CRIMINAL AND CIVIL JURISDICTION, BASED UPON TRADITIONAL COMMUNITY LAWS, WITHIN INDIAN TERRITORIES. THE MINISTRY OF INTERIOR, THROUGH THE OFFICE OF INDIGENOUS AFFAIRS, IS RESPONSIBLE FOR PROTECTING THE TERRITORIAL, CULTURAL, AND SELF-DETERMINATION RIGHTS OF INDIANS. MINISTRY REPRESENTATIVES ARE LOCATED IN ALL REGIONS OF THE COUNTRY WITH INDIGENOUS POPULATIONS AND WORK WITH OTHER GOVERNMENTAL HUMAN RIGHTS ORGANIZATIONS, AS WELL AS WITH NGO HUMAN RIGHTS GROUPS AND CIVIL RIGHTS ORGANIZATIONS, TO PROMOTE INDIAN INTERESTS AND INVESTIGATE VIOLATIONS OF INDIGENOUS RIGHTS.
Nonetheless, members of indigenous groups suffer discrimination in the sense that they have traditionally been relegated to the margins of society. Few opportunities exist for those who might wish to participate more fully in modern life. Additionally, indigenous communities suffer disproportionately from the internal armed conflict.

Traditional Indian authority boards operate some 334 designated Indian reserves; the boards handle national or local funds and are subject to fiscal oversight by the national comptroller general. These boards administer their territories as municipal entities, with officials elected or otherwise chosen according to Indian tradition. Indigenous communities are free to educate their children in traditional dialects and in the observance of cultural and religious customs. Indigenous men are not subject to the national military draft.

The national human rights ombudsman stated in his annual human rights report that the indigenous communities most affected by extrajudicial killings during 1996-1997 were the Zenu (26 reportedly killed by paramilitaries), the Embera-Katio (nine allegedly killed by the army, the FARC, and paramilitaries), the Paez (eight allegedly killed by paramilitaries and guerrillas), the Koreguaje (23 known to have been killed by the FARC), the Los Pastos (one reportedly killed by the army), and the Pijao (one reportedly killed by army). A total of sixty-three indigenous leaders were murdered during 1997, the most recent year for which statistics were available. Thirteen other indigenous community members were killed during 1997, and three disappeared. According to the human rights ombudsman, state authorities had opened investigations into many of the cases at year's end, but no one had been tried and convicted of these crimes.

NATIONAL/RACIAL/ETHNIC MINORITIES

Approximately 2 million citizens of African heritage live primarily in the Pacific departments of Chocó, Valle del Cauca, and Nariño, and along the Caribbean coast. They represent roughly 5 percent of the total population, while the figures of the national administrative department of statistics place the national black population at 16 percent of the total, or 6.4 million.

Blacks are entitled to all constitutional rights and protections but have traditionally suffered from discrimination. Blacks are under-represented in government, both in elective positions and
IN EXECUTIVE AND JUDICIAL BRANCH CIVIL SERVICE POSITIONS.
SIMILARLY, BLACKS ARE UNDER-REPRESENTED IN THE CATHOLIC CHURCH
AND MILITARY HIERARCHIES. DESPITE THE PASSAGE OF THE AFRICAN-
COLOMBIAN LAW IN 1993, LITTLE CONCRETE PROGRESS WAS MADE IN
EXPANDING PUBLIC SERVICES AND PRIVATE INVESTMENT IN THE CHOC- OR
OTHER PREDOMINANTLY BLACK REGIONS. UNEMPLOYMENT AMONG AFRICAN-
COLOMBIANS RAN AS HIGH AS 76 PERCENT IN SOME COMMUNITIES. CHOC-
DEPARTMENT REMAINS THE DEPARTMENT WITH THE LOWEST PER CAPITA
LEVEL OF SOCIAL INVESTMENT AND IS LAST IN TERMS OF EDUCATION,
HEALTH, AND INFRASTRUCTURE. IT ALSO HAS BEEN THE SCENE OF SOME
OF THE NATION'S MOST UNREMITTING POLITICAL VIOLENCE, AS
UNCHAS SECTION 22 OF 24 BOGOTA 012020

GUERRILLAS AND PARAMILITARY FORCES STRUGGLED FOR CONTROL OF THE
URABA REGION.

SECTION 6

WORKER RIGHTS

A. THE RIGHT OF ASSOCIATION

THE 1991 CONSTITUTION RECOGNIZES THE RIGHTS OF WORKERS TO
ORGANIZE UNIONS AND STRIKE, EXCEPT FOR MEMBERS OF THE ARMED
FORCES AND POLICE, AND THOSE "ESSENTIAL PUBLIC SERVICES" AS
DEFINED BY LAW. HOWEVER, LEGISLATION THAT PROHIBITS PUBLIC
EMPLOYEES FROM STRIKING IS STILL IN EFFECT, EVEN IF OFTEN
OVERLOOKED. NON-EMERGENCY GOVERNMENT EMPLOYEES STAGED A TWO-DAY
NATIONAL STRIKE IN SEPTEMBER, PROTESTING WAGES WHICH DID NOT KEEP
UP WITH INFLATION. (NOTE: POST WILL REPORT HERE ON A LARGER
PUBLIC EMPLOYEES STRIKE IN MID-OCTOBER ONCE IT HAS BEEN RESOLVED.
END NOTE). THE 1948 LABOR CODE (WHICH HAS BEEN REPEATEDLY
AMENDED) PROVIDES FOR AUTOMATIC RECOGNITION OF UNIONS THAT OBTAIN
AT LEAST 25 SIGNATURES FROM POTENTIAL MEMBERS AND COMPLY WITH A
SIMPLE REGISTRATION PROCESS AT THE LABOR MINISTRY. THE LAW
PENALIZES INTERFERENCE WITH FREEDOM OF ASSOCIATION. IT ALLOWS
UNIONS TO DETERMINE FREELY INTERNAL RULES, ELECT OFFICIALS, AND
MANAGE ACTIVITIES, AND FORBIDS THE DISSOLUTION OF TRADE UNIONS BY
ADMINISTRATIVE FIAT. ACCORDING TO LABOR MINISTRY ESTIMATES,
APPROXIMATELY 7 PERCENT OF THE WORK FORCE IS ORGANIZED IN ABOUT
2,235 LABOR UNIONS. THE NUMBER OF UNIONS FELL DRAMATICALLY
DURING 1998 (FROM A 1997 TOTAL OF APPROXIMATELY 4,900),
REFLECTING EFFECTS OF NEW LEGISLATION ENCOURAGING THE
CONSOLIDATION OF INDIVIDUAL COMPANIES' UNIONS INTO BROADER, INDUSTRY-BASED UNIONS. SOME UNIONS WERE ALSO CLOSED DUE TO THE MURDERS OF THEIR LEADERS.

BEFORE STAGING A LEGAL STRIKE, UNIONS MUST NEGOTIATE DIRECTLY WITH MANAGEMENT AND, IF NO AGREEMENT RESULTS, ACCEPT MEDIATION. BY LAW, PUBLIC EMPLOYEES MUST ACCEPT BINDING ARBITRATION IF MEDIATION FAILS; IN PRACTICE, PUBLIC SERVICE UNIONS DECIDE BY MEMBERSHIP VOTE WHETHER OR NOT TO SEEK ARBITRATION.


AFTER A 1993 COMPLAINT BY THE ILO REGARDING THE LABOR CODE'S PROVISION THAT GOVERNMENT OFFICIALS SUPERVISE UNION MEETINGS, THE GOVERNMENT DISCONTINUED ITS PRACTICE OF MONITORING SUCH MEETINGS. THE GOVERNMENT DID NOT ADDRESS DURING 1998 OTHER ILO CRITICISMS OF THE LABOR CODE. IN 1993, THE ILO HAD COMPLAINED ABOUT THE FOLLOWING PROVISIONS OF THE LAW: THAT GOVERNMENT OFFICIALS BE PRESENT AT ASSEMBLIES CONVENED TO VOTE ON A STRIKE CALL; THE LEGALITY OF FIRING UNION ORGANIZERS FROM JOBS IN THEIR TRADES ONCE 6 MONTHS HAVE PASSED FOLLOWING A STRIKE OR DISPUTE; THE REQUIREMENT THAT CONTENDERS FOR TRADE UNION OFFICE MUST BELONG TO THE OCCUPATION THEIR UNION REPRESENTS; THE PROHIBITION OF STRIKES IN A WIDE RANGE OF PUBLIC SERVICES THAT ARE NOT NECESSARILY ESSENTIAL; VARIOUS RESTRICTIONS ON THE RIGHT TO STRIKE; THE POWER OF THE MINISTER OF LABOR AND THE PRESIDENT TO INTERVENE IN DISPUTES THROUGH COMPULSORY ARBITRATION WHEN A STRIKE IS DECLARED ILLEGAL; AND THE POWER TO DISMISS TRADE UNION OFFICERS INVOLVED IN AN UNLAWFUL STRIKE.

LABOR LEADERS THROUGHOUT THE COUNTRY CONTINUED TO BE TARGETS OF ATTACKS BY PARAMILITARY GROUPS, GUERRILLAS, NARCOTICS TRAFFICKERS, AND THEIR OWN UNION RIVALS. IN MARCH THE INTERNATIONAL CONFEDERATION OF FREE TRADE UNIONS ANNOUNCED IN GENEVA THAT AT LEAST 50 UNION MEMBERS HAD BEEN KILLED BECAUSE OF THEIR UNION ACTIVITIES DURING 1998. MANY OF THESE WERE TARGETED BY THE FARC FOR THEIR MEMBERSHIP IN, OR SYMPATHY WITH, THE NATIONAL SYNDICATE OF AGRICULTURAL INDUSTRY WORKERS (SINTRAINAGRO), A UNION LARGELY COMPOSED OF DEMOBILIZED EPL MEMBERS. MANY OF THE MURDERED SINTRAINAGRO MEMBERS HAD WORKED IN
THE BANANA INDUSTRY IN URABA REGION. OTHER MURDERS OF LABOR LEADERS WERE CONCENTRATED IN ARAUCA, ANTIOQUIA, CASANARE, CESAR, CORDOBA, AND MAGDALENA DEPARTMENTS. ALSO AMONG THOSE TARGETED FOR ASSASSINATION DURING THE YEAR WERE LEADERS OF THE UNION OF SYNDICATED LABOR (USO), THE NATIONAL FEDERATION OF AGRICULTURAL SYNDICATES (FENSUAGRO), AND THE CORDOBA DEPARTMENT TEACHERS’ ASSOCIATION (ADEMACOR).

A COLLECTIVE WORK CONVENTION SIGNED IN 1995 BETWEEN ECOPETROL AND THE UNION OF SYNDICATED LABOR (USO) REMAINED IN EFFECT (NOTE: UNCLAS SECTION 23 OF 24 BOGOTA 012020)

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E.O. 12958: N/A
TAGS: PHUM, ELAB, KSEP, CO
SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA

POST WILL UPDATE ONCE A NEW ECOPETROL LABOR AGREEMENT IS SIGNED IN NOVEMBER. END NOTE). THAT ACCORD WAS THE RESULT OF THE GOVERNMENT’S RESTRUCTURING, RATHER THAN PRIVATIZING, ECOPETROL TO AVOID MASSIVE LAYOFFS. THE USO LEADERSHIP REMAINED IN OPEN CONFLICT WITH THE GOVERNMENT ON MANY ISSUES. USO LEADERS REPORTED FURTHER THAT ITS MEMBERS IN THE OIL-PRODUCING MAGDALENA MEDIO REGION CONTINUED TO RECEIVE DEATH THREATS FROM PRESUMED PARAMILITARY GROUPS, WHO HAVE ACCUSED USO OFFICIALS OF WORKING WITH THE ELN GUERRILLAS WAGING A SABOTAGE CAMPAIGN AGAINST THE NATION’S OIL PIPELINES.

UNIONS ARE FREE TO JOIN INTERNATIONAL CONFEDERATIONS WITHOUT GOVERNMENT RESTRICTIONS.

B. THE RIGHT TO ORGANIZE AND BARGAIN COLLECTIVELY

THE CONSTITUTION PROTECTS THE RIGHT OF WORKERS TO ORGANIZE AND ENGAGE IN COLLECTIVE BARGAINING. WORKERS IN LARGER FIRMS AND PUBLIC SERVICES HAVE BEEN MOST SUCCESSFUL IN ORGANIZING, BUT THESE UNIONIZED WORKERS REPRESENT ONLY A SMALL PORTION OF THE ECONOMICALLY ACTIVE POPULATION. HIGH UNEMPLOYMENT (15.8 PERCENT IN JUNE), TRADITIONAL ANTI-UNION ATTITUDES, AND WEAK UNION ORGANIZATION AND LEADERSHIP LIMIT WORKERS’ BARGAINING POWER IN ALL SECTORS.

THE LAW FORBIDS ANTIUNION DISCRIMINATION AND THE OBSTRUCTION OF FREE ASSOCIATION. GOVERNMENT LABOR INSPECTORS THEORETICALLY ENFORCE THESE PROVISIONS, BUT BECAUSE THEREQO LABOR
INSPECTORS TO COVER COLOMBIA'S 1,074 MUNICIPALITIES AND MORE THAN 300,000 COMPANIES, THE INSPECTION APPARATUS IS WEAK. FURTHERMORE, LABOR INSPECTORS OFTEN LACKED BASIC EQUIPMENT, SUCH AS VEHICLES. THE LABOR CODE CALLS FOR FINES TO BE LEVIED FOR Restricting freedom of association and prohibits the use of strike breakers.

COLLECTIVE PACTS -- AGREEMENTS BETWEEN INDIVIDUAL WORKERS AND THEIR EMPLOYERS -- ARE NOT SUBJECT TO COLLECTIVE BARGAINING AND ARE TYPICALLY USED BY EMPLOYERS TO OBSTRUCT LABOR ORGANIZATION. ALTHOUGH EMPLOYERS MUST REGISTER COLLECTIVE PACTS WITH THE MINISTRY OF LABOR, THE MINISTRY DOES NOT EXERCISE ANY OVERSIGHT OR CONTROL OVER THEM.

THE LABOR CODE ALSO ELIMINATES MANDATORY MEDIATION IN PRIVATE LABOR-MANAGEMENT DISPUTES AND EXTENDS THE GRACE PERIOD BEFORE THE GOVERNMENT CAN INTERVENE IN A CONFLICT. FEDERATIONS AND CONFEDERATIONS MAY ASSIST AFFILIATE UNIONS IN COLLECTIVE BARGAINING.

LABOR LAW APPLIES TO THE COUNTRY'S NINE FREE TRADE ZONES (FTZ'S), BUT ITS STANDARDS WERE OFTEN NOT ENFORCED IN THE ZONES, IN PART DUE TO LACK OF POLITICAL WILL. PUBLIC EMPLOYEE UNIONS HAVE WON COLLECTIVE BARGAINING AGREEMENTS IN THE FTZ'S OF BARRANQUILLA, BUENAVENTURA, CARTAGENA, AND SANTA MARTA, BUT THE GARMENT MANUFACTURING ENTERPRISES IN MEDELLÍN AND RISARALDA, WHICH HAVE THE LARGEST NUMBER OF EMPLOYEES, ARE NOT ORGANIZED. NATIONAL LABOR LEADERS CLAIM THAT IN THESE FTZ'S THE PROVISIONS OF THE LABOR CODE DEALING WITH WAGES, HOURS, HEALTH, AND SAFETY ARE NOT HONORED.

C. PROHIBITION OF FORCED OR COMPULSORY LABOR

THE CONSTITUTION FORBIDS SLAVERY AND ANY FORM OF FORCED OR COMPULSORY LABOR, AND THIS PROHIBITION IS GENERALLY RESPECTED IN PRACTICE. THE LAW PROHIBITS FORCED OR BONDED LABOR BY CHILDREN BUT THE GOVERNMENT DOES NOT HAVE THE RESOURCES TO EFFECTIVELY ENFORCE THIS PROHIBITION (SEE SECTION 6.D.)

D. STATUS OF CHILD LABOR PRACTICES AND MINIMUM AGE FOR EMPLOYMENT

THE GOVERNMENT PROHIBITS FORCED AND BONDED LABOR BY CHILDREN BUT

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SUBJECT: 1998 COUNTRY HUMAN RIGHTS REPORT FOR COLOMBIA AND 17 (INCLUSIVE). THESE REQUIREMENTS ARE LARGELY IGNORED IN PRACTICE, HOWEVER, AND ONLY 5 PERCENT OF THOSE WORKING HAVE FILED FOR THE REQUIRED WORK PERMITS. BY ALLOWING CHILDREN OF AGES TWELVE AND 13 TO WORK UNDER ANY CONDITIONS, COLOMBIAN LAW CONTRAVENED INTERNATIONAL STANDARDS ON CHILD LABOR, WHICH SET THE MINIMUM LEGAL AGE FOR EMPLOYMENT IN DEVELOPING COUNTRIES AT 14.

RECENT DATA ON CHILD LABOR WAS NOT AVAILABLE. A 1997 STUDY BY LOS ANDES UNIVERSITY, HOWEVER, USING 1992 DATA, CONCLUDED THAT AT LEAST 1.6 MILLION CHILDREN BETWEEN THE AGES OF 12-17 WORKED. CHILD PARTICIPATION IN AGRICULTURAL WORK SOARED AT HARVEST TIMES. THIRTY-ONE PERCENT OF 14-17 YEAR-OLDS ARE ACTIVE PARTICIPANTS IN THE LABOR MARKET, AND 764,000 CHILDREN AGES 6-11 WORKED. TWENTY-FIVE PERCENT OF WORKING CHILDREN WERE EMPLOYED IN POTENTIALLY DANGEROUS ACTIVITIES. ACCORDING TO ARMY ESTIMATES, AT LEAST 3,000 CHILDREN WERE EMPLOYED BY GUERRILLAS AND PARAMILITARIES AS COMBATANTS (SEE SECTION 5, SECTION ON CHILDREN). SCHOOL ATTENDANCE BY WORKING CHILDREN WAS SIGNIFICANTLY LOWER THAN FOR NON-WORKING CHILDREN. ONLY 10 PERCENT OF CHILD LABORERS WERE FOUND TO BE COVERED BY THE HEALTH SERVICES OF THE SOCIAL SECURITY SYSTEM. A 1996 STUDY BY THE NATIONAL HUMAN RIGHTS OMBUDSMAN OF CHILD LABOR IN PUTUMAYO DEPARTMENT FOUND THAT 22 PERCENT OF THE CHILDREN BETWEEN THE AGES OF 5 AND 18 WERE FULL-TIME COCA-PICKERS. IN THE MUNICIPALITY OF ORITO, THE FIGURE REACHED 70 PERCENT.

E. ACCEPTABLE CONDITIONS OF WORK

THE LAW PROVIDES FOR A STANDARD WORKDAY OF 8 HOURS AND A 48-HOUR WORKWEEK, BUT IT DOES NOT SPECIFICALLY REQUIRE A WEEKLY REST PERIOD OF AT LEAST 24 HOURS, A FAILING CRITICIZED BY THE ILO. LEGISLATION PROVIDES COMPREHENSIVE PROTECTION FOR WORKERS' OCCUPATIONAL SAFETY AND HEALTH, BUT THESE STANDARDS ARE DIFFICULT TO ENFORCE, IN PART DUE TO THE SMALL NUMBER OF LABOR MINISTRY INSPECTORS. IN ADDITION, UNORGANIZED WORKERS IN THE INFORMAL SECTOR FEAR THE LOSS OF THEIR JOBS IF THEY EXERCISE THEIR RIGHT TO DENOUNCE ABUSES, PARTICULARLY IN THE AGRICULTURAL SECTOR. ACCORDING TO THE LABOR CODE, WORKERS HAVE THE RIGHT TO WITHDRAW FROM A HAZARDOUS WORK SITUATION WITHOUT JEOPARDIZING CONTINUED EMPLOYMENT.

IN GENERAL, A LACK OF PUBLIC SAFETY AWARENESS, INADEQUATE ATTENTION BY UNIONS, AND LAX ENFORCEMENT BY THE LABOR MINISTRY RESULT IN A HIGH LEVEL OF INDUSTRIAL ACCIDENTS AND UNHEALTHY WORKING CONDITIONS. OVER 80 PERCENT OF INDUSTRIES LACK INDUSTRIAL SECURITY PLANS. THE SOCIAL SECURITY INSTITUTE REPORTED 115,000 WORK-RELATED ACCIDENTS FOR 1995, 17,000 OF WHICH RESULTED IN DEATHS. INFORMED OBSERVERS REPORTED THAT THE LEVEL OF WORK-RELATED ACCIDENTS WAS EXPECTED TO REMAIN AT COMPARABLY HIGH LEVELS IN 1998, AND THAT THE INDUSTRIES MOST PRONE TO WORKER ACCIDENTS WERE MINING, CONSTRUCTION, AND TRANSPORTATION.