

## NATIONAL SECURITY COUNCIL

13-Dec-1993 22:01 EDT

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MEMORANDUM FOR: SEE BELOW

FROM: Susan E. Rice  
(RICE)

SUBJECT: Upcoming Issues in UNSC

OMNIBUS PEACEKEEPING E-Mail

INFORMATION:

The Security Council is expected within the next week to renew routinely a number of peacekeeping mandates:

Cyprus

The UNSC will vote this week another 6 month renewal of UNFICYP. The last renewal came in the summer as the Canadians were leaving and after the Russians initially vetoed the resolution for procedural reasons. Today, the Argentines have replaced the Canadians, and the Russians seem satisfied on the issue. The U.S. and allies have also succeeded in getting Greece and Cyprus to pick up over 50% of the cost of the operation, thus reducing the U.S. share to roughly \$7 million/pa.

This week's vote should be an easy, pro forma extension. The draft resolution is a good one, stating that the status quo is unacceptable and calls for a thorough review of the future role of the UN in Cyprus in February.

Angola

The UNSC will vote by the 15th to extend UNAVEM's mandate at current strength for 3 months. As Jennifer has informed you, the U.S tabled a draft resolution that has been considered by the P-5. USUN is trying to ensure that it remains balanced to put appropriate political pressure on both sides.

Liberia

We are at the 3 month stage when the UNSC must decide to continue the mission in Liberia for the duration of its seven month mandate. This is very similar to the procedural issue we faced last week on Haiti. Again, this continuation can be achieved without any formal resolution, only a letter from UNSC Pres. to SYG or a statement. Not expected to be a big deal.

Rwanda

There are 2 Rwanda missions-- 80 border monitors looking for arms traffic on the Rwanda/Uganda border and a larger

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peacekeeping force in Kigali. The upcoming renewal (required by the 22nd) will give the Ugandan border mission its second 6-month mandate. Happily, the two missions, while formally separate for political reasons, are well-integrated in terms of command. Better yet, after Dec. 22 they will have a single budget, allowing us to capture all possible economies of scale.

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ACTION:

South Africa: How to authorize and fund the anticipated UN election monitoring mission.

Normally, straight election monitoring (w/o peacekeepers) is a UNGA activity paid for on the regular budget, for which US pays 25%. But according to USUN, the South African parties, the Frontline States and many others want the UNSC to mandate the South Africa mission, because the UNGA can't move quickly and doesn't carry the same political weight.

The problem is that if the UNSC mandates it, the UNGA (which controls the UN purse strings) is likely to insist that it be paid for on the peacekeeping budget (we pay 31.7%). Funding non-peacekeeping on the Peacekeeping budget would set a terrible precedent.

ISSUE: If you agree, Jennifer and I will ask State to draft a cable to USUN, instructing them to submit quickly a strategy for speedy UN action on South Africa paid for on the regular budget. We propose to give them a relatively short time frame in which to implement that strategy.

If USUN fails, I think we will need a DC in early Jan. to decide whether the U.S. wants to work through the UNGA, which may be opposed by the parties and slow down deployment, or; whether we want to pay for this on the peacekeeping budget, which could raise serious questions on the Hill and would set a dangerous precedent.

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