

NATIONAL SECURITY COUNCIL

03-May-1994 10:08 EDT

CONFIDENTIAL

MEMORANDUM FOR: SEE BELOW

FROM: Susan E. Rice
(RICE)

SUBJECT: Slightly Revised Kofi Annan Memo

May 3, 1994

INFORMATION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: RICHARD A. CLARKE

FROM: SUSAN E. RICE

SUBJECT: Your Meeting with Kofi Annan, Tuesday, May 3,
1994, at 12:15 pm.

Kofi Annan, UN Undersecretary General for Peacekeeping, is in Washington for meetings with Members of Congress, including a hearing yesterday before the Senate Africa Subcommittee on peacekeeping in Africa. Annan is likely to wish to cover a range of issues with you including: Bosnia, Rwanda, and possibly Somalia, the status of our PDD and peacekeeping funding.

Update on Peacekeeping Reform at the UN

The UN Department of Peacekeeping Operations (DPKO), which Annan heads, has made significant progress in the past year in improving its capacity to manage peace operations. In addition to a substantial reorganization and increase in its staff, DPKO now has a 24-hour situation room and a stand-by forces planning team. The latter is a the result of a year-long project to solicit voluntary, but non-binding commitments of troops, equipment, and services from member states. This effort has yielded pledges of over 50,000 troops, which should improve the UN's force planning and rapid deployment capabilities measurably.

Consistent with the PDD, the U.S. has not made any such pledges, but once the PDD is signed we will offer the UN information on potentially available U.S. forces or capabilities. We will, of course, make no commitments to provide such forces when they are requested.

Suggested Talking Points



DECLASSIFIED IN PART
PER E. O. 13526

Bosnia

-- I appreciate the Secretary-General's expressed concern about criticism of U.S. policy by UNPROFOR officials. These statements have not been helpful to our shared goal of improved coordination between the UN and NATO.

□ -- This public sniping has to stop. What can we do, in your view to improve UN-NATO relations both on the ground and in the press?

-- We are very concerned that the Serbs continue to violate the Gorazde and Sarajevo exclusion zones.

E.O. 13526, 1.4(d)

E.O. 13526, 1.4(d)

Rwanda

-- We are very concerned about the grave situation in Rwanda. We are hopeful that African nations will respond favorably to the SYG's request for troops. What is your expectation? What role do you think peacekeepers could usefully play? How many do you expect are needed?

-- If adequate troops are available, we will do what we can to make voluntary contributions to deploy and sustain them. We do not think it would be wise, however, to fund a non-UN mission through UN assessments. This would set a bad precedent.

-- We are also planning to make available \$15 million to support the refugee and emergency relief effort and have dispatched Ambassador Rawson and John Shattuck to the region to try to reinvigorate the peace process.

Somalia

-- We have threatened to discontinue support for UNOSOM II if the parties fail to make substantial political progress. We are considering how to respond if this threat does not bring results.

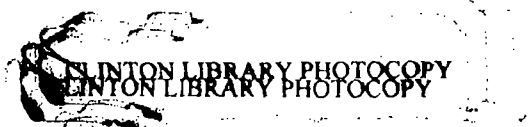
-- Do you think, if the UNSC threatens to withdraw the force and donors threaten to cut assistance, this will yield any useful result? Do you think there is any collective will to carry out such a threat?

-- How confident are you that the major troops contributors will stay beyond May/June? If they are not likely to stay, wouldn't it be preferable for the UN to be seen to withdraw because the parties have failed to cooperate rather than because the UN mission crumbled?

Haiti

-- Do you have any sense of what role a reconfigured, more robust UNMIH might play, in the event that sanctions soften the military regime? Do you think there would be any appetite in the UN for a peace enforcement mission in Haiti?

Georgia



-- The Russians are pressing for the immediate dispatch of a UN mission to Georgia. This seems premature given the failure of the parties to reach any form of settlement. Do you see any role for UN peacekeepers at this stage? What role might the UN play if the Russians decide to go in unilaterally with a CIS force?

Peacekeeping Funding

(FYI: A NSC/State/OMB team travelled to the UN last week to try to obtain additional information on the UN's cash flow picture for presentation to Congress. Yesterday, an OMB-NSC team met with House and Senate appropriators. While the general mood was more or less cooperative and understanding of the severity of the problem, staff expressed serious doubt that Congress will be able to act before the August recess (when the cash flow crisis is likely to become severe) and concern that the House Republicans will try to extract additional conditions or hold up the supplemental over UN reform.

Another thing that was clear from these meetings is the importance of scheduling a Presidential meeting with the Defense authorizers/appropriators immediately. Many are feeling left out and increasingly angry.)

-- Thank you for your help in providing financial information to our team that visited the UN last week. We are working hard with Congress to try to find a solution to the funding problem. The President is personally committed to this effort.

-- We are hoping to be able to have some funds to the UN in August, but this will be difficult given the complexity of the appropriations process this year.

-- One thing is clear: It is absolutely crucial that we obtain an effective inspector general. Otherwise, we will never be able to pay off our debts in full. What do you think we can do to press our case more effectively both with the SYG and the membership?

Containing UN Peacekeeping Costs

-- We appreciate the efforts the UN has made to try to reduce the costs of on-going peacekeeping operations.

-- We would like to work with your staff in a low-key and quiet way to try to identify additional, readily implementable cost-savings measures.

-- We would like to send a small team to New York to work with DPKO in the same cooperative spirit that our logistics team did last Fall. How do you view this proposal?

Concurrences by: Jenonne Walker

Distribution:



FOR: Samuel R. Berger (BERGER)
FOR: Mary C. Emery (EMERY)
FOR: Wilma G. Hall (HALL)
FOR: Kristen K. Cicio (CICIO)
FOR: Katherine M. Veit (VEIT)
FOR: William H. Itoh (ITOH)
FOR: Kristie A. Kenney (KENNEY)
FOR: M. Brooke Darby (DARBY)
FOR: Cathy Millison (MILLISON)
FOR: James W. Reed (REED)
FOR: Neal S. Wolin (WOLIN)
FOR: Ardenia R. Hawkins (HAWKINS)
CC: Records (RECORDS)

Additional Header Information Follows

Date Created: 03-May-1994 10:07
Deletable Flag: Y
DOCNUM: 038581
VMS Filename: OA\$SHARE1:ZVEYEHUB7.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 03-May-1994 10:07
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS