

## Cable

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SUBJ: EVENING NOTES 9/28  
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## TEXT:

~~C O N F I D E N T I A L~~ SECTION 01 OF 05 STATE 297511  
E.O. 12356: DECL: OADR  
TAGS: AMGT  
SUBJECT: EVENING NOTES 9/28  
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1. UNP  
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MEETINGS  
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NO SECURITY COUNCIL MEETINGS SCHEDULED.

## RWANDA

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AN INITIAL READOUT FROM THE SECURITY COUNCIL'S INFORMAL DISCUSSIONS LATE ON THE 27TH ON RWANDA INDICATE WIDESPREAD SUPPORT FOR AT LEAST THE PRINCIPLE OF A PEACEKEEPING OPERATION IN RWANDA, ALTHOUGH THERE WERE DOUBTS ABOUT THE PROPOSED MANDATE AND QUESTIONS ABOUT THE SOURCE OF FUNDING. THE FRENCH ARE PUSHING FOR A VOTE ON THURSDAY, AND PRESIDENT MITTERAND HAS SENT A LETTER TO PRESIDENT CLINTON ASKING FOR QUICK SC ACTION ON THE PEACEKEEPING OPERATION. WE WILL ASK USUN TO TELL THE FRENCH WE NEED THE FINANCIAL INFORMATION FROM THE SECRETARY GENERAL AND MORE TIME FOR CAREFUL CONSIDERATION OF THE ISSUE.  
(ZELLE)

## KASHMIR

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SA HAS DRAFTED TALKING POINTS FOR USE BY THE U.S. REPRESENTATIVE SHOULD PAKISTAN RAISE THE ISSUE OF KASHMIR IN THE SECURITY COUNCIL.

EQ 13526 1.4d

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DECLASSIFIED IN PART  
PER E. O. 13526

1.4d

(RASMUSSEN)

TAIWAN

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ON SEPTEMBER 21, REPRESENTATIVE SOLOMON INTRODUCED A SENSE OF THE CONGRESS RESOLUTION SUPPORTING TAIWAN'S BID TO BECOME A MEMBER OF THE UN. WE UNDERSTAND THAT THE RESOLUTION HAS BEEN REFERRED TO THE HOUSE FOREIGN AFFAIRS COMMITTEE. THE CHINESE POLITICAL COUNSELOR CALLED ON THE DIRECTOR OF THE CHINA DESK TODAY TO PROTEST THE INTRODUCTION OF THE RESOLUTION. HE WAS ASSURED THAT THE ADMINISTRATION NEITHER SUPPORTED THE RESOLUTION NOR THE ADMISSION OF TAIWAN TO THE UN. (RASMUSSEN)

2. PPC

POLICY SPEECHES

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PFC HAS COPIES OF THE BASIC POLICY SPEECHES BY THE PRESIDENT. THE SECRETARY, MR. LAKE, AND AMB. ALBRIGHT (WAR COLLEGE). DROP BY. (KINNEY)

FOREIGN OPERATIONS CONFERENCE

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FINISHING UP AT 3:00 A.M., THE HOUSE/SENATE CONFERENCE ON THE FOREIGN OPERATIONS APPROPRIATIONS BILL AGREED TO THE HIGHER SENATE LEVEL FOR THE IO & F ACCOUNT (DOLLARS 360 MILLION), NO EARMARKS (ALTHOUGH A NUMBER OF "SOFT" EARMARKS WILL APPEAR IN REPORT LANGUAGE AND THE DEPARTMENT AGREED, IN EXCHANGE FOR DROPPING ALL BILL EARMARKS, TO EXERT 'BEST EFFORTS' TO FUND FAVORED INTERNATIONAL ORGANIZATIONS AT DESIRED LEVELS) AND THE PRESSLER LANGUAGE ON AN INSPECTOR GENERAL AT THE UN WAS DROPPED. UNFPA WAS FUNDED AT DOLLARS 40 MILLION, WITH NO MORE THAN DOLLARS 20 MILLION AVAILABLE BEFORE MARCH 1ST AND ANYTHING MORE THAN THE ANTICIPATED DOLLARS 10 MILLION FOR CHINA WOULD RESULT IN A PROPORTIONATE REDUCTION IN THE U.S. CONTRIBUTION. ALSO THE NEED FOR PRIOR AUTHORIZATION WAS WAIVED, WHICH

MEANS THAT THE IO & P ACCOUNTS WILL LIKELY AVOID A CR ON OCTOBER 1. (SHEY)

CONDITIONAL PAYMENT OF ARREARS

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ACCORDING TO HOUSE CJS STAFFER JOHN OSTHAUS, CHAIRMAN SMITH AND RANKING MINORITY MEMBER ROGERS HAVE AGREED TO COMPROMISE LANGUAGE FOR CONFERENCE WHICH WOULD TIE ARREARS PAYMENTS TO PROGRESS IN OR CREATION OF AN IG ALONG THE LINES CALLED FOR IN THE PRESIDENT'S SPEECH. SOME WIGGLE-ROOM IS EXPECTED, BUT OSTHAUS ADVISES AGAINST STATE DEPARTMENT ACTIVE OPPOSITION TO THIS COMPROMISE BECAUSE MORE DRASTIC MEASURES WOULD LIKELY RESULT. CONFEREES WILL BE APPOINTED ON WEDNESDAY, WITH THE ACTUAL CONFERENCE EXPECTED SOON THEREAFTER. (SHEY)

FERS FIX - SLIGHT PROGRESS

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CONFIDENTIAL SECTION 02 OF 05 STATE 297511

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THE SOCIAL SECURITY SUBCOMMITTEE OF THE HOUSE WAYS AND MEANS COMMITTEE HAS NO TROUBLE WITH OUR PROPOSED FIX FOR THE FERS PROBLEM, BUT THE ENTIRE PACKAGE OF AMENDMENTS TO THE SOCIAL SECURITY ACT MAY GET HUNG-UP BY NAFTA AND/OR HEALTH CARE. (SHEY)

UN SEMINAR FOR EDITORS

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UNA IS SPONSORING A DAY-LONG SEMINAR ON OCTOBER 18 FOR THE NEWSPAPER ASSOCIATION OF AMERICA, THE ASSOCIATED PRESS MANAGING EDITORS ASSOCIATION, THE INTERNATIONAL PRESS INSTITUTE, THE NATIONAL CONFERENCE OF EDITORIAL WRITERS AND THE RADIO-TELEVISION NEWS DIRECTORS ASSOCIATION. TOPICS INCLUDE: THE UN AND POPULATION, DEVELOPMENT AND ENVIRONMENT ISSUES, PEACEKEEPING, AN "INSIDE" VIEW OF THE UNGA, THE RUSSIAN AGENDA AT THE UN AND AN ADDRESS AND RECEPTION BY ALBRIGHT. ALL THIS FOR A MERE DOLLARS 100. (SHEY)

FOLICY OUTREACH

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WE HAVE BUILT INTO PPC'S PROPOSED FY 94 TRAVEL PLAN THE OUTREACH FUNDS WE RECOMMENDED IN THE IO ACTION PLAN FOR COVERING TRIPS NOT PAID FOR BY PA OR NGO'S. IN GIVING FORM TO THE OBJECTIVES OF IMPROVING PUBLIC SUPPORT AND REVIVING THE MODEL UN PROGRAM, THERE WILL BE POINTS AT WHICH OUR DESIRE TO GET THE MESSAGE OUT EXCEEDS OTHERS RESOURCES. (KINNEY)

3. EX

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NO REPORT.

4. PHO

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LIBERIA: WE GO DOWN TO THE WIRE TO RE-OBLIGATE FUNDS

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IN A FULL COURT PRESS, AID, STATE. TREASURY AND OMB OFFICES ARE WORKING TO RE-OBLIGATE ESF FUNDS INTO THE PKO ACCOUNT BY SEPTEMBER 30 FOR UNOMIL-SUPPORTED ECOMOG PEACEKEEPERS IN LIBERIA. THE NSC HAS ADVANCE DRAFTS OF THE BUDGET AND POLICY DOCUMENTS IN ORDER TO PRE-EMPT QUESTIONS WHICH MAY ARISE WHEN THE PRESIDENT SIGNS REPROGRAMMING. AT USUN, VAL GRAHAM AND LAURIE SHESTACK ARE ORCHESTRATING A UN LETTER OF REPLY ACCEPTING OUR MONEY INTO A LIBERIA TRUST FUND WITH DISBURSMENT AND REPORTING CONDITIONS. THE UN REPLY LETTER ALSO MUST BE RECEIVED BY SEPT. 30. IO/OB WILL MAKE SURE THAT EX SIGNS TONIGHT OR TOMORROW MORNING THE REQUISITE AMENDMENT TO AN EARLIER STATE-AID MOU ON USE OF ESF FOR LIBERIA. (FAUX-GABLE)

SOMALIA:

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(A) CONGRESSIONAL CRITICISM INTENSIFIES...

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 AT THE WEEKLY STATE-AID MEETING ON SOMALIA TODAY, DAVID SHINN RUEFULLY NOTED THE CRITICISM CASCADING FROM THE HILL OVER OUR POLICY, PARTICULARLY SINCE THE DOWNING OF THE HELICOPTER LAST WEEKEND. ONE LITTLE KNOWN ASPECT OF THE TRAGEDY IS THAT, UNDER FIRE, A SOMALI LED THE PILOT AND COPILOT OF THE DOWNED CRAFT TO SAFETY.

(B) ...BUT DOESN'T GET THROUGH TO HOWE

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 DESCRIBING HOWE AS ARTICULATE BUT NOT ESPECIALLY PERSUASIVE, SHINN SAID THE ADMIRAL'S VISIT LAST WEEK WENT WELL, DESPITE SOME HITS TAKEN DURING MEETINGS ON THE HILL. SHINN WAS CONCERNED THAT WELL-FOUNDED CONGRESSIONAL CRITICISM OF UNOSOM HAD NOT GOTTEN THROUGH TO THE PERENNIAL UPBEAT HOWE.

(C) WE RACE THE FISCAL YEAR CLOCK HERE, TOO

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 AID SAID IT WOULD COORDINATE AN MOU WITH AF AND IO FOR THE TRANSFER OF DOLLARS 6 MILLION IN FY 93 AID FUNDS TO STATE TO HELP REESTABLISH THE SOMALI POLICE. ONCE SIGNED, IO WILL HAVE TO OBTAIN THE UN'S SIGNATURE ON A SECOND DOCUMENT APPROVING THE TRANSFER OF FUNDS FROM STATE TO THE

UN. ALL PARTIES WILL HAVE TO ACT QUICKLY TO BEAT THE END OF FY DEADLINE.

(D) GOSENDE IS COMING

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 USLO CHIEF OF MISSION GOSENDE WILL BE IN TOWN NEXT TUESDAY THROUGH FRIDAY. HE PLANS TO SEE UNDER SECRETARIES TARNOFF, MOOSE AND DAVIS, AS WELL AS GEORGE MOOSE, TONY QUANTON AND PAT KENNEDY. DAVE SHINN'S OFFICE IS COORDINATING GOSENDE'S VISIT. PLEASE LET US KNOW IF YOU WOULD LIKE TO MEET WITH GOSENDE. (BLUHM/SCHULZ)  
 C O N F I D E N T I A L SECTION 03 OF 05 STATE 297511  
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OUR FIRST DRAFT OF THE SOMALIA REPORT IS OUT

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 THE FIRST DRAFT OF THE REPORT TO CONGRESS ON U.S. POLICY IN SOMALIA IS OUT ON THE STREETS. COMMENTS ARE DUE COB TOMORROW AND WE'LL PUT THE NEXT DRAFT TOGETHER ON THURSDAY. WE'RE STILL AIMING TO GET THE DRAFT TO THE PRINTER ON FRIDAY. (LOFTIS)

THE HFAC'S RESPONSE TO THE PDD IS REASONABLY FAVORABLE

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 DOUG BENNET, DICK CLARKE AND SARAH SEWALL BRIEFED THE HFAC TODAY ON THE PEACEKEEPING FDD IN AN OFF-THE-RECORD, CLOSED SESSION. ALTHOUGH THERE WAS SOME TOUGH QUESTIONING, THE RESPONSE WAS REASONABLY FAVORABLE. HAMILTON EMPHASIZED THAT CONGRESS WOULD HAVE DIFFICULTY PUTTING U.S. COMBAT TROOPS UNDER UN COMMAND AND RE-EMPHASIZED THE IMPORTANCE OF CONSULTATIONS WITH THE HILL. AT THE SAME TIME,

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HAMILTON ACKNOWLEDGED THE DIFFICULTY OF CONSULTING "CONGRESS" AND SUGGESTED THE CREATION OF A STANDING CONGRESSIONAL CONSULTATIVE COMMITTEE AS THE ADMINISTRATION'S INTERLOCUTOR. LANTOS, ON THE OTHER HAND CAUTIONED THE ADMINISTRATION AGAINST FALLING INTO THE TRAP OF TRYING TO IMPOSE PRECISION ON AN AMBIGUOUS WORLD. THE PRESIDENT'S SPEECH HELPED OUR CAUSE BUT WE STILL HAVE SOME SELLING TO DO. (LOFTIS)

THE NSC IS DOWNBEAT ON A RWANDA OPERATION  
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WE HAVE HEARD RUMORS OF A DC ON RWANDA AND SUDAN THIS WEEK. IN AN ASIDE BEFORE THIS MORNING'S HFAC BRIEFING, DICK CLARKE INTIMATED THAT RWANDA MAY BE THE CASE THE NSC IS LOOKING FOR TO PROVE THAT THE U.S. CAN SAY "NO" TO A NEW PEACEKEEPING OPERATION. GIVEN THE LACK OF ENTHUSIASM IN THE REST OF THE GOVERNMENT FOR THE RWANDA OPERATION, AF IS GOING TO HAVE TO COME UP WITH A MUCH MORE PLAUSIBLE SET OF OBJECTIVES FOR THE OPERATION IF IT IS TO COME TO

FRUITION. A MAJOR PROBLEM PLAGUING RWANDA IS THE CONSTANTLY SHIFTING OBJECTIVES AND SIZE OF THE FORCE. ON THE OTHER HAND, IF AS USUN REPORTS, A RWANDA RESOLUTION HAS 10 VOTES IN THE UNSC, WE MAY HAVE TO SAY NO WITH A VETO. (LOFTIS)

DOD ANNOUNCES HAITI DEPLOYMENT  
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A PENTAGON SPOKESMAN ANNOUNCED THAT APPROXIMATELY 600 U.S. TROOPS WOULD PARTICIPATE IN THE UN'S HAITI MISSION, WITH DEPLOYMENT TO BE ABOUT OCTOBER 6. (SAVITZ)

BOOZ-ALLEN PITCH THEIR PROPOSAL TO COMPUTERIZE FOD  
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REPRESENTATIVES FROM BOOZ-ALLEN HAMILTON CALLED ON US TODAY TO PITCH THEIR PROPOSAL TO LINK THE UN FIELD OPERATIONS DIVISION'S (FOD'S) PEACEKEEPING PLANNING PROGRAMMING AND BUDGETING IN AN INTEGRATED COMPUTER SYSTEM. BOOZ-ALLEN HAS ALREADY PROVIDED FOD ABOUT TEN WEEKS OF "PRO BONO" SYSTEMS ANALYSIS AND PROGRAMMING AND IS NOW LOOKING FOR THE U.S. TO PICK UP THE DOLLARS 700,000 TAB FOR COMPLETING THEIR PROJECT. WE HAVEN'T SEEN A FULL WRITTEN PROPOSAL AND MANY DETAILS ARE FUZZY, BUT AT FIRST BLUSH WHAT THEY SAY THEY ARE DOING LOOKS AS THOUGH IT WILL PROVIDE FOD JUST WHAT IT NEEDS AND WHAT WE HAVE BEEN PUSHING FOD TO DO. THEY ALSO CLAIM TO HAVE FOD ACTING DIRECTOR DENIS BEISSEL'S FULL SUPPORT. (BARTLETT)

5. S  
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ICO  
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THE ADMINISTRATION ANNOUNCED SEPTEMBER 27, AT THE INTERNATIONAL COFFEE ORGANIZATION COUNCIL MEETING, THAT THE U.S. WILL NOT BE ACCEDING TO THE ONE YEAR EXTENSION OF THE INTERNATIONAL COFFEE AGREEMENT (ICA). THEREFORE, THE UNITED STATE'S 30 YEAR PARTICIPATION IN THE ICA WILL END EFFECTIVE SEPTEMBER 30, 1993. THE BROWN AMMENDMENT IS

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THEREFORE NOT NECESSARY. THE ADMINISTRATION REQUESTS THAT IT BE REMOVED FROM THE LEGISLATION SO AS NOT TO PRECLUDE POSSIBLE FUTURE PARTICIPATION IN AN ICA IF CIRCUMSTANCES IN THE INTERNATIONAL COFFEE TRADE SHOULD SO WARRANT. RENEWED U.S. PARTICIPATION IN ANY ICA WITH ECONOMIC PROVISIONS WOULD OF COURSE BE SUBJECT TO CONGRESSIONAL APPROVAL. (KRISHER-CLIVER)

HOUSE ACTION ON OIG ISSUE  
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CHAPMAN CALLED LATE THIS EVENING TO REQUEST A LETTER FOR WENDY SHERMAN TO SIGN TOMORROW INDICATING OUR OPPOSITION TO A PROPOSAL BY CONGRESSMAN RODGERS TO INSTRUCT THE HOUSE CONFEREES ON THE FY 1994 CJS BILL TO INSIST ON LANGUAGE TO ~~C O N F I D E N T I A L~~ SECTION 04 OF 05 STATE 297511  
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WITHHOLD OUR ARREARS PAYMENT FOR THE UN UNTIL AN INSPECTOR GENERAL IS ESTABLISHED. I SENT HIM A QUICK FIRST CUT. WE WILL NEED TO REWORK IT QUICKLY IN THE MORNING. (FOX)

PEACEKEEPING PAYMENTS  
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WE HAVE RECEIVED THE BILL REQUIRED TO COMPLETE FY 1993 PEACEKEEPING PAYMENTS AND THE NECESSARY PAPERWORK HAS BEEN SENT TO IO/OB. (FOX)

ACABQ RACE  
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SHENWICK REPORTS THAT HURD HAS BEEN ACTIVELY LOBBYING FOR THE UK CANDIDATE FOR THE ACABQ, INCLUDING APPROACHING THE AUSTRALIAN MINISTER THREE TIMES DURING THE PRESIDENT'S RECEPTION LAST NIGHT. WE NEED TO RAISE THE LEVEL OF OUR OWN CAMPAIGN. (FOX)

BRIEFING OF HFAC ON PRD 13  
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THE OMB STAFF WHO ATTENDED THE BRIEFING WERE VERY PLEASED. (FOX)

GAO AUDITS OF INTERNATIONAL ORGANIZATIONS  
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STAFFORD OF AID CALLED TO INDICATE THAT THE GAO AUDIT OF THE WFP IS LEADING TO A RECOMMENDATION FOR AID OR THE GAO TO AUDIT THE WFP BOOKS AS A PRECEDENT FOR AUDIT OF UN AGENCIES OVERALL. APPARENTLY THE GAO WANTS TO CHALLENGE THE PRACTICE THAT THE GAO DOES NOT DIRECTLY AUDIT INTERNATIONAL ORGANIZATIONS. L/UNA WILL PREPARE A MEMO INDICATING WHY THE P&I CONVENTION PROHIBITS GAO AUDITS WITHOUT UN CONCURRENCE. (FOX)

6. OIC  
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NO REPORT.

7. T

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UNGA HIGH-LEVEL ON NARCOTICS: MEXICO MEETING  
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AT ITS MISSION IN NEW YORK TODAY, MEXICO'S UN AMBASSADOR DEFENDED HIS GOVERNMENT'S PROPOSAL ON FORMING AN EXPERTS

GROUP AS AN EFFECTIVE WAY TO ADDRESS IDENTIFIED NARCOTICS CONCERNS, BUT AGREED ON THE IMPORTANCE OF ACHIEVING CONSENSUS. MEXICO ACKNOWLEDGED THE WISHES OF THOSE PRESENT, WHICH WAS HEAVILY WEIGHTED IN OPPOSITION. THE U.S., EC (BELGIUM), AUSTRALIA, AND OTHERS OFFERED SUPPORT FOR A CONSTRUCTIVE APPROACH THAT WOULD USE THE EXISTING UN MECHANISMS AS FOLLOW-UP. AT MEETING'S END, MEXICO SPELLED OUT THAT THERE WERE NOW SEVERAL OPTIONS: 1) A "FRESH LOOK" AT THE ISSUES BY ASKING THE SYG TO APPOINT THE EXPERTS GROUP, 2) ASKING THE CND TO FOLLOW-UP AND WITH A CLEAR MANDATE, OR 3) DEFERRING IT ALL TO THE CND TO DECIDE WHAT THEY WANT. MEXICO WILL HOST SEVERAL MORE MEETINGS, OCTOBER 8 AND OCTOBER 14. (BLACKWOOD)

PAHO: ELECTION ACTIVITIES  
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MELINDA KIMBLE AND SURGEON GENERAL JOYCELYN ELDERS SEPARATELY MET TODAY WITH THE COLOMBIAN CANDIDATE FOR PAHO DIRECTOR, DR. JAIME ARIAS. IN BOTH INSTANCES, INSTEAD OF PRESENTING A PROGRAM FOR THE FUTURE OF PAHO, ARIAS TURNED THE TABLES AND ASKED HIS INTERLOCUTORS FOR THEIR VIEWS. ALSO, IN BOTH INSTANCES THE COLOMBIAN MINISTER OF HEALTH, WHO CAME TO INTRODUCE THE CANDIDATE, DID MORE TALKING THAN ARIAS. ARIAS DID COMPLAIN THAT, WITH PAHO HAVING AN "INSIDE CANDIDATE" (ASSISTANT DIRECTOR GEORGE ALLEYNE OF BARBADOS, STRONGLY SUPPORTED BY DIRECTOR MACEDO), HE FEELS THE SITUATION IS UNFAIR TO AN OUTSIDER, AND HE SAID HE WAS SEEKING THE OPPORTUNITY TO DEBATE THE OTHER CANDIDATES IN AN OPEN MANNER.

ON ANOTHER FRONT, THERE WAS A RUMOR THAT SENSING THE UNITED STATES DID NOT WISH TO RETAIN THE DEPUTY DIRECTOR POSITION, ALLEYNE HAS DECIDED TO OFFER IT TO AN ARGENTINE IN ORDER TO GET THE BADLY NEEDED ARGENTINA VOTE. AND THE ELECTION IS STILL A YEAR AWAY' (BOYER)

FAHO 1994-95 BUDGET ADOPTED  
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WITH (ASTOUNDINGLY) NO COMMENT FROM THE FLOOR, EXCEPT FOR NEIL BOYER'S INTERVENTION OF RELUCTANT SUPPORT IN A TIME OF FINANCIAL CRISIS, THE PAHO DIRECTING COUNCIL THIS MORNING ADOPTED ITS BUDGET FOR 1994-95. (THE BUDGET PROVIDES FOR 7.8 PERCENT NOMINAL GROWTH, BUT WITH ASSESSMENT INCREASES OF 11.56 PERCENT. THE U.S. SHARE, 59.44 PERCENT, WILL AMOUNT TO DOLLARS 49.4 MILLION IN EACH YEAR OF THE BIENNIUM. (BOYER)

~~C O N F I D E N T I A L~~ SECTION 05 OF 05 STATE 297511

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PAHO HEADQUARTERS BUILDING: MORELLA STAFF STILL BUSY

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 A STAFFER FOR CONGRESSWOMAN MORELLA CALLED YESTERDAY TO  
 ASK FOR THE DOCUMENT THAT FORBIDS PAHO FROM SPENDING ANY  
 OF ITS REGULAR BUDGET FOR CAPITAL IMPROVEMENTS. HE SAID  
 THAT SEVERAL CONGRESSMEN ON THE APPROPRIATIONS COMMITTEE  
 WANTED TO HAVE THIS ON RECORD. WE SUPPLIED HIM WITH  
 GOVERNING BODY RESOLUTIONS THAT SAY THE PROJECT MUST BE  
 UNDERTAKEN WITHOUT IMPACT ON THE REGULAR BUDGET, AND  
 ASSURED HIM THAT THE PROJECT AS PROPOSED WOULD NOT REQUIRE  
 ANY RESORT TO THE REGULAR BUDGET, BUT HE SID THE  
 COMMITTEE JUST WANTED TO HAVE THIS TEXT ON FILE. (LOOK  
 FOR TROUBLE ) (BOYER)

8. D

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 NO REPORT.

9. DHS

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 NO REPORT.

10. E

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 NO REPORT. WHARTON  
 BT  
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