

DIRECTIVE
NUMBER 55-37

UNCLASSIFIED

24 JUN 1991

OPERATIONS (U)

Peacetime Reconnaissance and
Certain Sensitive Operations (U)

1. (U) Purpose. To prescribe responsibilities, procedures, and controls for planning and conducting peacetime reconnaissance and certain sensitive operations in the U.S. European Command (USEUCOM) area of responsibility (AOR). This Directive applies to all commands conducting peacetime reconnaissance and sensitive operations (PRCSO) within the USEUCOM AOR.

2. (U) References. See Appendix A.

3. (U) Explanation of Terms. See Appendix B.

4. (U) Responsibilities. Primary responsibility of the United States Commander in Chief Europe (USCINCEUR) under reference A-2 is to plan and conduct PRCSO to fulfill validated intelligence requirements. To meet this requirement the following HQ USEUCOM responsibilities are assigned.

a. (U) The Director of Intelligence, ECJ2, will:

(1) (U) Review, evaluate, and take action as required to ensure the satisfaction of requirements levied on USEUCOM reconnaissance resources.

(2) (U) Establish procedures for the rapid validation of time sensitive collection requirements against targets of opportunity.

(3) (U) Provide intelligence justification for reconnaissance requirements levied on reconnaissance assets under the operational control of USCINCEUR.

(4) (U) Designate a single point of contact within the European Collection Management Office (ECMO) for all matters involving the support of PRCSO.

(5) (U) When appropriate or requested, recommend

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mission assessment revisions.

(6) (U) Provide representative to USEUCOM Reconnaissance Conferences.

(7) (U) Ensure that subordinate and supporting commands conducting reconnaissance operations in the USEUCOM AOR submit monthly reconnaissance highlights reports in accordance with (IAW) the format at Annex C of this document.

b. (U) The Director of Operations, ECJ3, will:

(1) (U) Establish and maintain a Joint Reconnaissance Center (JRC) to provide command supervision over PRC SO within the USEUCOM AOR in accordance with this Directive and JCS SM 401-87.

(2) (U) Plan, schedule, and monitor peacetime reconnaissance and certain sensitive operations within the USEUCOM AOR IAW JCS Pub 1-03.9, Joint Reporting Structure (JRS) Reconnaissance. These reports are compatible with the automated Joint Reconnaissance Information System (JRIS) resident in WWMCCS. JRIS is the primary method for planning, scheduling, and monitoring reconnaissance operations within the USEUCOM AOR. Components will participate in JRIS to the maximum extent possible as it affords a common data base for all functions and secure means to communicate among theater operations.

(3) ⁴ (U) ~~(S)~~

(4) (U) Ensure the capability to advise, warn, and/or recall reconnaissance aircraft.

(5) (U) Establish procedures to protect reconnaissance aircraft conducting operations under this Directive.

(6) ⁴ (U) ~~(S)~~

(7) (U) Coordinate USEUCOM staff review and approval of component command plans and orders regarding PRC SO.

(8) (U) Approve and forward to JCS, as appropriate, all plans and schedules for PRC SO. DCINCEUR will be informed by monthly memorandum of schedule approval and will be apprised of significant changes to schedule.

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(9) ⁴(~~8~~)

(10) (U) Make recommendations to DCINCEUR on imposing emergency reconnaissance and if approved, advise JCS and other affected agencies of emergency reconnaissance operations as soon as conditions permit.

(11) (U) Be the single point of contact with foreign governments concerning matters of PRC SO conducted within the USEUCOM AOR. The following are excluded from this constraint: (1) coordination actions with air traffic control agencies, (2) NATO flight following agencies, (3) requests for diplomatic clearances in connection with operations conducted under this Directive, (4) coordination of routine operations conducted IAW approved international or allied military agreements, and (5) similar matters of a routine nature and which devolve from the execution of approved operations.

(12) (U) Chair USEUCOM Reconnaissance Conferences to review programs, define and resolve problems, coordinate efforts, and improve the overall efficiency of operations governed by this Directive.

c. (U) The Director of Command, Control, and Communications Systems, ECJ6, will:

(1) (U) Advise and coordinate on communications matters affecting PRC SO.

(2) (U) Provide assistance in arranging communications capabilities suitable to the command, control, and reporting requirements associated with PRC SO.

(3) (U) Provide assistance in coordinating radio frequencies with USEUCOM components or host nation authorities as required.

d. (U) CINCUSAREUR, CINCUSNAVEUR, and CINCUSAFE will:

(1) (U) Plan and conduct PRC SO IAW this Directive.

(2) ⁴(~~8~~)

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(3) (U) Submit to HQ USEUCOM ECJ3-JRC proposed schedules for reconnaissance operations to be conducted under this Directive.

(4) (U) Establish, within the component headquarters, a single office of primary responsibility (OPR) for administrative matters related to PRCSO. This requirement should not be construed to preclude division of operational responsibilities as deemed necessary. It does require that one office be designated as the command's primary point of contact if responsibility for PRCSO is divided among two or more offices.

(5) (U) Establish procedures for continuous monitoring of component PRCSO and immediately advise HQ USEUCOM ECJ3-JRC of the current status of operations when reconnaissance reports are not received within one half hour. A dedicated watch is not required. A continuous point of contact, knowledgeable of the current status of ongoing and planned component operations, is required. This function may be consolidated within the component headquarter's existing watch structure if desired.

(6) (U) Establish a capability to advise, warn, and/or recall reconnaissance aircraft.

(7) (U)

(8) (U) Advise HQ USEUCOM ECJ3-JRC of any incidents or hostile reactions to reconnaissance aircraft or violations of controlling directives via the fastest available means.

(9) (U)

(10) (U) Provide HQ USEUCOM ECJ3-JRC/ECJ2-C intelligence justifications for requirements levied by the component command for reconnaissance aircraft operating under this Directive.

(11) (U) Establish procedures to ensure prompt distribution of operational and intelligence data collected by their reconnaissance aircraft operating under this Directive.

(12) (U) Provide a representative to USEUCOM

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Reconnaissance Conferences.

e. (U) The Chief, National Security Agency, Central Security Service, Europe (NCEUR) will:

(1) (U) Appoint a representative to the USEUCOM Joint Reconnaissance Center to serve as point of contact for matters pertaining to PRC SO.

(2) (U) Provide assistance and advice to JRCEUR on SIGINT aspects of USEUCOM AOR PRC SO.

(3) (U)

(4) (U) Provide a representative to USEUCOM Reconnaissance Conferences.

f. (U) The Commander, Joint Intelligence Center Europe (JICEUR) will:

(1) (U)

(2) (U)

(3) (U)

(4) (U) Receive, collate, analyse and provide to the Director of Operations, ECJ3, new information and analysis of unusual or hostile reactions to operations conducted under this Directive.

(5) (U)

5. (U) Policy and Procedures.

a. (U)

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b. ⁴
~~(S)~~

c. (U) General. PRC SO within the USEUCOM AOR will be administered IAW this Directive, SM 401-87, and JCS Pub 1-03.9. Deviations from specified procedures must be requested from HQ USEUCOM ECJ3-JRC.

d. ⁴
~~(S)~~

e. ⁴
~~(S)~~

(1) ⁴
~~(S)~~

(2) (U) Not penetrate areas requiring fighter support.

(3) (U) If flown outside friendly radar coverage, be flown under day visual flight rules. If instrument flight rules exist, the aircrew will file an International Civil Aviation Organization (ICAO) flight plan.

(4) ⁴
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f. ^u~~(S)~~

g. (U) Rules of Engagement (ROE).

(1) (U) Unless otherwise directed, USEUCOM Directive 55-47 will govern the ROE for PRC SO within the USEUCOM AOR.

(2) (U) Operations will be conducted in strict accord with approved CONOPS and will be executed as planned and scheduled. Deviations from approved tracks require the specific approval of HQ USEUCOM ECJ3-JRC. However, deviations to avoid temporary restricted danger areas, warning areas, or severe weather along the intended track are authorized. No deviation will result in a reduced closest point of approach (CPA) to any sensitive country or area. All deviations will be reported promptly IAW JCS Pub 1-03.9.

(3) ^u~~(S)~~(4) ^u~~(S)~~



(5) ~~(S)~~^U

(a) (U) Safety compromises of any nature.

(b) (U) When the geographic position of the aircraft is uncertain or when navigational capabilities have been degraded to the extent that accurate navigation can no longer be assured.

(c) ~~(S)~~^U

(d) ~~(S)~~^U

(e) ~~(S)~~^U

(f) ~~(S)~~^U



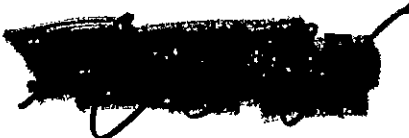
(6) ~~(S)~~^U

h. ~~(S)~~^U

(1) ~~(S)~~^U

(2) ~~(S)~~^U





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i. ^y
(~~φ~~)



(1) ^y
(~~φ~~)

(a) ^y
(~~φ~~)

(b) ^y
(~~φ~~)

(c) ^y
(~~φ~~)

(2) (U) Sponsoring Command response to Condition One: Action will be taken at the lowest echelon having operational control over the aircraft involved and having knowledge of the incident or circumstances.

(a) ^y
(~~φ~~)

(b) (U) Ensure that an Operational Incident Report (OPREP-3) is submitted IAW paragraph 5j of this Directive and JCS Pub 1-03.9, and that HQ USEUCOM, ECJ3-JRC, is notified by secure telephone.

(3) ^y
(~~φ~~)

(a) ^y
(~~φ~~)





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(4) (U) Sponsoring Command response to Condition Two:

(a) (~~§~~^y)

(b) (~~§~~^y)

(5) (~~§~~^y LINDIS)

(a) (~~§~~^y)

(b) (U) Sponsoring Command: No action required unless mission is aborted, in which case an abort report will be issued IAW paragraph 5k of this Directive.

(6) (~~§~~^y)



(a) (~~§~~^y)

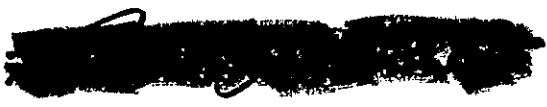
(b) (U) Sponsoring Command: No action required.

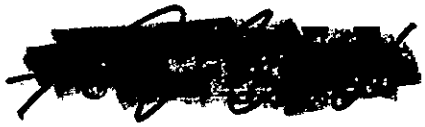
(7) (~~§~~^y)

(a) (~~§~~^y)

(b) (~~§~~^y)

(c) (U) Sponsoring Command: No action required





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(8) ~~(S)~~^U

(a) ~~(S)~~^U

(b) ~~(S)~~^U

(9) (U) Sponsoring Command response to Condition Seven: No action required.

j. (U) Operational Incident Reporting (OPREP-3). Hostile reactions or other significant incidents involving personnel or assets engaged in PRCISO under this Directive will be reported by OPREP-3 format IAW JCS Pub 1-03.9 (JRS).

(1) (U) Reports are to be initiated at the lowest command having knowledge of the incident, and will be transmitted using the fastest available means.

(2) (U) When voice reports are used to transmit the initial incident report, a follow-up OPREP-3 JOPREP JIFFY PINNACLE record message will be sent by IMMEDIATE or higher precedence as soon as possible. Record message traffic will be addressed as a minimum to the National Military Command Center (NMCC), the JCS/JRC, and to HQ USEUCOM ECJ3-JRC.

(3) (U) Initial reports should not be delayed pending receipt of additional information, but are to be transmitted as soon as sufficient information is available to define the nature of the incident. Submit amplifying reports as additional information becomes available.

(4) (U) Do not delay reporting due to Emission Control (EMCON) or MINIMIZE conditions unless in the judgment of the on-scene commander radio transmissions would hazard the aircraft or crew.

(5) (U) If a crew aborts under emergency conditions, radio silence will be broken and international distress procedures will be used. Once the emergency is brought under control and the safety of the crew and aircraft assured, an inflight report will be sent providing the aircraft's position,



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nature of the emergency, and crew intentions.

(6) (c) ^u

k. (s) ^u

(1) (s) ^u

(2) (s) ^u

(3) (s) ^u

1. (s) ^u

(1) (U) Codewords to be using during an intercept are:

(a) (s) ^u

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(b) ~~(S)~~ ^U

(2) ~~(S)~~ ^U

(a) (U) Make an immediate report via SAC GIANT TALK or other specified net IAW paragraph 5j.

(b) (U) Turn IFF/SIF to emergency.

(c) ~~(S)~~ ^U

(d) ~~(S)~~ ^U

(e) (U) Cancel emergency condition if the fighter breaks off, but continue abort if begun.

(3) ~~(S)~~ ^U

m. ~~(S)~~ ^U

n. ~~(S)~~ ^U

o. (U) USEUCOM Reconnaissance Conference. HQ USEUCOM ECJ3-JRC will chair the USEUCOM Reconnaissance Conferences when scheduled; prepare, approve, and distribute proposed agenda items when necessary; and coordinate hosting requirements.

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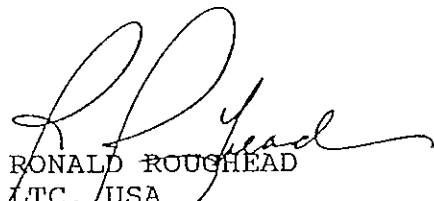
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FOR THE COMMANDER IN CHIEF:

OFFICIAL

ROBERT D. CHELBERG
Lieutenant General, USA
Chief of Staff



RONALD ROUSHEAD
LTC, USA
Adjutant General

APPENDICES:

- A - References
- B - Explanation of Terms
- C - Monthly Reconnaissance Highlight Report Format

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Appendix A

References

1. JCS SM 111-88, Concept of SIGINT Support to Military Commanders (U) (SECRET).
2. JCS SM 401-87, Peacetime Reconnaissance and Certain Sensitive Operations (U) (TOP SECRET/SCI).
3. JCS Pub 1-03.9, Joint Reporting Structure (JRS) (U) (CONFIDENTIAL).
4. USSID 4, SIGINT Support to Military Commanders (U) (SECRET).
5. USSID 5511, (Classified subject) (TOP SECRET/SCI).
- 6.
7. ED 40-6, Operation and Administration of JIC (U) (SECRET NOFORN).
8. ED 40-24, Conduct and Coordination of SIGINT Activities (U) (SECRET).
9. ED 55-14, Prevention of Dangerous Military Activities (U).
10. ED 55-47, Peacetime Rules of Engagement (ROE) (U) (SECRET).
11. DIA Regulation 58-8, Monthly Reconnaissance Highlights Reports (U) (SECRET).
12. Allied Sector Three Operations Order 55-1.

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Appendix B

EXPLANATION OF TERMS

The following terms and definitions apply to this document but do not necessarily have any other DOD applications:

1. (U) Approval Authority. The organization or individual granting final approval for conduct of peacetime reconnaissance or certain sensitive operations.
2. (U) Closest Point of Approach (CPA). The closest distance (in nautical miles) that a reconnaissance platform is authorized to approach a sovereign nation's coastline, baseline, or border (including offshore islands).
3. (U) Contingency Missions. Contingency missions are retained by USEUCOM but can be released to components after all QRC missions are planned to be expended. The primary purpose of Contingency missions is to enable continued operations by a particular program when a contingency or emergency requires expenditure of missions in excess of planned Hard Schedule or QRC missions. When a mission is scheduled/executed by USEUCOM, ECJ3-JRC will notify the Joint Staff JRC as soon as possible but not later than one hour prior to the anticipated takeoff via a RECON 3 "add" report. Reference the current month's RECON 3 and use the next sequential mission number. Telephone notification is required as soon as the need for a contingency mission becomes known.
4. (U)
5. (U)

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DOD Instruction 2005.1-M.

6. (U) Emergency Reconnaissance. Any reconnaissance operation conducted to collect information of urgent operational significance that will serve as a basis for warning of, or action to counter, imminent attack against the United States or its allies or major elements of their military forces.

7. ⁴(~~8~~)

8. (U) Imagery. The permanent record of the likeness of any natural or manmade features, objects, and activities reproduced electronically or by optical means on film, electronic display devices, or other media. Within the context of this directive, imagery does not include those records of communications or radar signals and telemetry data that do not reproduce the likeness of objects.

9. (U) Incident. Brief clash, unintentional overflight, or other political/military disturbance generally of a transitory nature and not involving protracted hostilities.

10. ⁴(~~9~~)

11. ⁴(~~10~~)

12. (U) Quick Reaction Capability Missions (QRC). Missions approved by Joint Staff for generation by the unified and specified commands resulting from a tipoff or other indications of unusual activities and requiring rapid response by the collection platform.

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14. ⁴
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15. (U) Reconnaissance Operations. Operations conducted primarily to collect information about the activities, intentions, and capabilities of foreign countries, or subversive illegal groups operating in foreign countries.

16. ⁴
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17. (U) Reportable Operations. Peacetime reconnaissance and certain sensitive operations conducted in reconnaissance reporting areas and other operations specified in this directive.

18. (U) Restricted Areas. Areas designated as being in the vicinity of countries that have demonstrated hostility toward reconnaissance operations or that are considered to have the potential for irrational actions.

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21. (U) Signals Intelligence (SIGINT). A generic term for the effort to exploit foreign signals as a means to satisfy U.S. intelligence requirements. Signals intelligence consists of three elements: communications intelligence (COMINT), electronic intelligence (ELINT), and foreign instrumentation signals intelligence (FISINT).

22. (U)

23. (U) Validation. The actions by appropriate authority to determine the need for, and to approve, a proposed collection requirement. The process includes the assurance that the specified requirement cannot be fulfilled by available information.

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Appendix C

Monthly Reconnaissance Highlight Report Format (U)

1. Monthly reconnaissance highlight reports are required under JCS 401-87 and DIAR 58-8. Reports should be submitted to HQ USEUCOM ECJ2-C NLT the 25th of each month for that month's report. ECJ2-C will then consolidate all reports and submit them to DIA and JCS for review.

2. Required monthly reconnaissance highlight reports should be submitted IAW the format below:

Classification:
Program:
Track:
Date:
Area:
Intel:
Collection:
Significance:
POC:

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JOINT STAFF WASHINGTON, DC	1
HQ USEUCOM, ECJ3-JRC	10
HQ USEUCOM, ECJ2-C	6
HQ USEUCOM, CRJCMO	1
	3
	1
USCINCLANT/JRC	1
USCINCCENT/JRC	1
USCINCPAC/JRC	1
USCINCSO/JRC	1
STRATRECONCEN/DOR	1
HQ USAREUR/AEAGB-C (CM)	3
HQ V CORPS/AETV-GBI-C	2
HQ VII CORPS	2
205TH MI BRIGADE	4
207TH MI BRIGADE	4
USCOB/USAB BERLIN	3
CINCUSNAVEUR LONDON UK/N2/N3/N8	3
DIRNAVSECGRUEUR LONDON UK	1
COMSIXTHFLT	1
HQ USAFE/DOXC	2
HQ USAFE/DOOE	2
HQ USAFE/IN-CMO	1
17 RW (changes to 95 SS 1 Jul 91)	1
DIR, TRES	3
7TH AIR DIVISION/DOR	1
306TH STRAT WG/DOR	1
922ND STRAT SQ, SOUDA BAY	1
DET 3, 9 SRW	1
HQ EESD	2
FAIRECONRON TWO	2
CTF SIX SEVEN	1
6916 ESS	1
6988 ESS	1
693 ESW	1
40 TSW/DOX	1
CTG 67.4	1
CTU 67.4.2	1

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