NATIONAL SECURITY COUNCIL

26-Feb-1994 08:17 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:
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FROM: White House Situation Room
(WHSR@A1@WHSR)

SUBJECT: SPACE COOPERATION WITH UKRAINE

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SPACE COOPERATION WITH UKRAINE
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~~C O N F I D E N T I A L~~ SECTION 01 OF 02 KIEV 001539
DEPT PLS PASS TO NSC-BURNS/GOTTEMOELLER
DEPT PLS PASS TO NASA-GOLDIN
E.O. 12356: DECL: OADR
TAGS: PARM, PREL, TSPL, KNNP, KTIA, MNUC, UP
SUBJECT: SPACE COOPERATION WITH UKRAINE
REF: KIEV 01009
1. ~~CONFIDENTIAL~~ - ENTIRE TEXT.
AGREEMENT ON U.S.-UKRAINE SPACE COOPERATION

2. DURING A RECENT MEETING WITH ANDRIJ TITARENKO (PROTECT), DEPUTY DIRECTOR OF THE UKRAINIAN NATIONAL SPACE AGENCY, WE WERE ADVISED THAT THE GOU IS SERIOUSLY INTERESTED IN SPACE COOPERATION WITH THE U.S. AND WANTS TO BUILD ON THE INITIATIVES PROPOSED BY DEPUTY PRIME MINISTER SHMAROV IN HIS FEBRUARY 2 LETTER TO NASA DIRECTOR GOLDIN (REFTEL). TITARENKO STATED THAT THE CABINET OF MINISTERS HAS DIRECTED THE RELEVANT

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MINISTRIES TO PREPARE A DRAFT TEXT OF A U.S.-UKRAINE AGREEMENT ON SPACE COOPERATION. ACCORDING TO TITARENKO, THE AGREEMENT MAY BE PRESENTED BY KRAVCHUK DURING HIS MARCH VISIT TO WASHINGTON. MFA OFFICIALS CONFIRMED THAT SUCH AN AGREEMENT IS BEING PREPARED, BUT WERE NOT OPTIMISTIC THAT THE DRAFT WOULD CLEAR THE INTERAGENCY PROCESS BEFORE KRAVCHUK'S VISIT.

THE NATIONAL SPACE AGENCY IS ALSO PROPOSING THAT A JOINT STATEMENT OR PROTOCOL ON SPACE COOPERATION BE SIGNED DURING THE VISIT.

UKRAINE PLANS TO JOIN MTCR

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3. TITARENKO ACKNOWLEDGED THAT UKRAINIAN MEMBERSHIP IN THE MTCR REGIME IS A NECESSARY PRECONDITION FOR FUTURE SPACE COOPERATION WITH THE U.S. RECOGNIZING THIS FACT, HE STATED THAT THE UKRAINIAN NATIONAL DISARMAMENT COMMITTEE (COMPOSED OF REPRESENTATIVES FROM RELEVANT MINISTRIES) HAS RECOMMENDED TO THE CABINET OF MINISTERS THAT UKRAINE JOIN THE MTCR REGIME. TITARENKO UNDERSCORED THAT UKRAINE WILL NEED U.S. ASSISTANCE IN IMPLEMENTING MTCR GUIDELINES. IN CONVERSATIONS WITH MFA OFFICIALS, WE WERE TOLD THAT THE ISSUE OF MTCR ADHERENCE IS UNDER REVIEW BY THE CABINET OF MINISTERS.

VISIT OF NASA EXPERTS TO UKRAINE

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4. TITARENKO TOLD US THAT THE NATIONAL SPACE AGENCY HAS BEEN IN DIRECT TELEPHONE CONTACT WITH NASA AND IS EXPECTING A GROUP OF EXPERTS TO COME TO KIEV IN MID-MARCH TO DISCUSS SPACE COOPERATION. DEPUTY MINISTER OF FOREIGN ECONOMIC RELATIONS SERHIY OSSYKA, WHO IS A CLOSE CONTACT OF UKRAINIAN SPACE AGENCY CHAIRMAN GORBULIN, TOLD US GORBULIN PLANS TO SHOW NASA EVERYTHING. THINGS WE HAVEN'T SHOWN ANYONE YET, IN ORDER TO ENCOURAGE SERIOUS COOPERATION."

SCIENCE AND TECHNOLOGY ENTER

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5. TITARENKO ALSO CONFIRMED THAT THE CABINET OF MINISTERS HAS DESIGNATED THE NATIONAL SPACE AGENCY AS THE LEAD ON THE CENTER (REPORTED SEPTEL). ACCORDING TO TITARENKO, THE GOU PROPOSES TO IMPLEMENT THE STCU AGREEMENT BY PRESIDENTIAL DECREE THEREBY OBVIATING THE NEED FOR RADA RATIFICATION.

COMMENT

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6. SPACE COOPERATION IS A KEY UKRAINIAN CONCERN. THE GOU WANTS TO PRESERVE ITS SPACE-RELATED INDUSTRY BECAUSE IT BELIEVES THAT THE GIANT MISSILE COMPLEX IN DNEPROPETROVSK HAS ENORMOUS ECONOMIC POTENTIAL. POLITICALLY, THE FUTURE OF THIS COMPLEX IS IMPORTANT TO THE MILITARY-INDUSTRIAL SECTOR WHICH HAS SUBSTANTIAL INFLUENCE IN THE GOVERNMENT AND THE RADA. THERE IS ALSO A CLEAR NEED TO "DELIVER" SOMETHING THAT WILL SATISFY PRESIDENT KRAVCHUK'S MAIN OPPONENT - LEONID KUCHMA - WHO HAS BOTH A PROFESSIONAL AND PERSONAL

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INTEREST IN THIS ISSUE. THIS MAY PARTIALLY ACCOUNT FOR THE AMBIVALENCE ON THE PART OF SOME UKRAINIAN LOWER LEVEL OFFICIALS ON THE QUESTION OF DISMANTLEMENT OF SS-24 MISSILES AND SILOS. THE INFLUENCE OF THIS SECTOR ALSO MAY EXPLAIN THE DECISION OF THE CABINET OF MINISTERS IN DESIGNATING THE NATIONAL SPACE AGENCY TO ASSUME RESPONSIBILITY FOR THE SCIENCE AND TECHNOLOGY CENTER. THE GOU IS CONCERNED ABOUT A POSSIBLE "BRAIN-DRAIN" OF MISSILE SPECIALISTS IF THE SPACE INDUSTRY IS
DISMANTLED, THEREBY ADDING TO THE PROLIFERATION PROBLEM.

7. WE BELIEVE THAT IT WOULD BE HELPFUL FOR WASHINGTON TO SIGNAL U.S. INTEREST DURING THE UPCOMING VISIT BY

~~C O N F I D E N T I A L~~ SECTION 02 OF 02 KIEV 001539

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SUBJECT: SPACE COOPERATION WITH UKRAINE

PRESIDENT KRAVCHUK IN PURSUING DIRECT SPACE COOPERATION WITH UKRAINE. A POTENTIAL U.S. POLICY PROPOSAL COULD INCLUDE UKRAINIAN AGREEMENT IN PRINCIPLE TO ADHERE TO THE MTCR IN EXCHANGE FOR A U.S. AGREEMENT IN PRINCIPLE TO COOPERATE IN THIS AREA. THE THEMES OF U.S.-UKRAINIAN SPACE COOPERATION COULD INCLUDE A JOINT STUDY ON HOW TO INTEGRATE UKRAINE INTO THE INTERNATIONAL SPACE MARKET, JOINT SPACE PROJECTS, AND JOINT INDUSTRY EFFORTS WITH POSSIBLE SEED MONEY FROM THE GOVERNMENT. IN THE NEAR TERM, WE COULD SHOW U.S. INTEREST IN SPACE COOPERATION THROUGH VISITS OF U.S. GOVERNMENT AND BUSINESS REPRESENTATIVES.

8. ANOTHER SUGGESTION WOULD BE TO EXPAND OUR COOPERATION WITH UKRAINE BY ESTABLISHING A MECHANISM PARALLEL TO THE GORE-CHERNOMYRDIN COOPERATION FORUM WITH RUSSIA. THE FORUM COULD BE USED TO COORDINATE COOPERATION ON A BILATERAL AND TRILATERAL (WITH RUSSIA) BASIS IN THE AREAS OF SCIENCE AND TECHNOLOGY, SPACE AND ENERGY. WE COULD UNDERSCORE OUR INTEREST BY PROPOSING SUCH A FORUM, POSSIBLY DURING THE KRAVCHUK VISIT, AND SEND THE VICE PRESIDENT TO KIEV TO ANNOUNCE IT. WE COULD ALSO USE THE VISIT TO INITIATE THE OPERATION OF THE SCIENCE AND TECHNOLOGY CENTER.

9. WE SHOULD NOT UNDERESTIMATE THE PROLIFERATION PROBLEM THAT WOULD RESULT IF UKRAINE'S SIGNIFICANT SPACE CAPABILITY IS NOT CHANNELED IN THE PROPER DIRECTION OR IS ALLOWED TO DISINTEGRATE. MEANINGFUL ENGAGEMENT NOW WILL GO A LONG WAY IN INSURING THAT OUR NON-PROLIFERATION EFFORTS ARE SUCCESSFUL. MILLER

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