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ACTION SS-01

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-----24AA38 081453Z /38

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FM AMEMBASSY ALMA ATA
TO SECSTATE WASHDC, NIACT IMMEDIATE 0280
INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 03 ALMA ATA 00202

EXDIS

DECAPTIONED

E.O.12356: DECL: OADR
TAGS: OVIP (NAZARBAYEV, NURSULTAN), PREL, PARM, ECON, KZ
SUBJECT: KAZAKH PRESIDENT NAZARBAYEV'S VISIT TO U.S.

REF: STATE 94981

1. CONFIDENTIAL - ENTIRE TEXT.

SUMMARY

2. KAZAKH FOREIGN MINISTER SULEYME NOV, AN OLD THINKER WHO IS NORMALLY COOL TOWARD US, GUSHED WITH WARMTH TODAY AS HE DESCRIBED HOPES FOR PRESIDENT NAZARBAYEV'S OFFICIAL WORKING VISIT TO WASHINGTON, MAY 18-20. THE MINISTER
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EMPHASIZED THE IMPORTANCE OF THE VISIT AND NAZARBAYEV'S DESIRE THAT THE VISIT BE WELL PREPARED AND YIELD CONCRETE RESULTS. NAZARBAYEV WAS EAGER FOR ALL FOUR ECONOMIC AGREEMENTS (TRADE, OPIC, BIT, TAX) TO BE SIGNED DURING THE VISIT. THE CHARGE SAID THE MECHANICS OF GETTING SEVERAL READY MIGHT PREVENT THEIR SIGNATURE DURING THE VISIT. SULEYME NOV THEN PLEADED FOR THE U.S. TO SEND EXPERTS IMMEDIATELY TO GET THE ACCORDS READY. CHARGE SAID HE WOULD CONVEY THE REQUEST TO WASHINGTON. SULEYME NOV SAID NAZARBAYEV WAS CONSIDERING PROPOSING A "JOINT POLITICAL STATEMENT" TO BE SIGNED BY THE HEADS OF STATE, "AS WITH YELTSIN." CHARGE DISCOURAGED THIS IDEA. SEPTELS COVER NUCLEAR ARMS DISCUSSION, AND ECONOMIC AGREEMENTS.

KAZAKH MFA REQUESTS ASSISTANCE WITH VISIT

REVIEW AUTHORITY:
Frank Perez, Senior Reviewer

3. ON APRIL 6, FIRST DEPUTY FOREIGN MINISTER KURMANGUZHIN CALLED IN CHARGE TO DISCUSS NAZARBAYEV'S VISIT. HE SAID NAZARBAYEV MIGHT VISIT ONE OR TWO OTHER CITIES (COMMENT: THINKING ON THIS SEEMS INCHOATE). REFERRING TO THE PROTOCOL INFORMATION WE HAD PROVIDED EARLIER (REFTEL), KURMANGUZHIN ASKED IF KAZAKHSTAN WOULD PAY FOR THE FUEL FOR NAZARBAYEV'S AIRPLANE. CHARGE CONFIRMED THAT THIS WAS THE CASE. KURMANGUZHIN ASKED WHETHER THE SIZE OF THE OFFICIAL DELEGATION COULD BE LARGER THAN TWELVE; SIXTEEN OTHER PERSONS WOULD TRAVEL WITH THE PRESIDENT. CHARGE SAID THE SIZE OF THE OFFICIAL DELEGATION WAS LIMITED TO TWELVE BUT, WITH SOME DOUBLING

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UP, NINETEEN PERSONS COULD STAY AT BLAIR HOUSE.
KURMANGUZHIN SAID DOUBLING UP WOULD BE NO PROBLEM.

4. KURMANGUZHIN ASKED WHETHER A PROGRAM COULD BE PLANNED FOR MRS. NAZARBAYEV. NOTING THAT SHE HEADED A CHARITY IN KAZAKHSTAN FOR CHILDREN'S HEALTH CARE, HE ASKED IF SHE MIGHT VISIT A CHILDREN'S HOSPITAL AND KINDERGARTEN. CHARGE SAID A SEPARATE PROGRAM COULD BE PREPARED FOR MRS. NAZARBAYEV.

5. KURMANGUZHIN THEN PLEAD FOR HELP IN PLANNING THE VISIT. NAZARBAYEV DID NOT WANT TO BE A "TOURIST." HE WANTED TO UNDERTAKE WHATEVER WOULD MAKE THE OVERALL VISIT A SUCCESS. THE KAZAKH GOVERNMENT FACED A MAJOR DIFFICULTY, HOWEVER, BECAUSE IT HAD NO REPRESENTATIVE IN THE RUSSIAN EMBASSY IN WASHINGTON, AND THE RUSSIAN EMBASSY ITSELF WOULD PROVIDE NO HELP. KURMANGUZHIN ASKED WHETHER THE U.S. SIDE COULD OFFER IDEAS FOR EVENTS, AND IDEAS ON WHAT MIGHT BE PROPER FOR NAZARBAYEV TO SAY PUBLICLY.

6. CHARGE SAID THAT, ON A PURELY PERSONAL BASIS, HE WOULD DEVELOP A FEW IDEAS. (SEE PARA. 12 BELOW.)

PRESIDENT NAZARBAYEV ENERGIZES HIS FOREIGN MINISTER

7. ALTHOUGH USUALLY COOL TOWARDS US, OLD-THINKING KAZAKH FOREIGN MINISTER SULEYMENOV GUSHED WITH WARMTH AND ENTHUSIASM DURING A MEETING WITH THE CHARGE ON APRIL 8.

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REMARKING THAT HE HAD MET WITH NAZARBAYEV THE PREVIOUS EVENING TO DISCUSS THE IMPENDING VISIT, SULEYMENOV SAID NAZARBAYEV CONSIDERED THE VISIT TO HAVE "VERY GREAT SIGNIFICANCE." IT SHOULD PROVIDE A "GOOD BASIS" FOR KAZAKH-U.S. RELATIONS, AND GIVE IMPETUS TO THEM. NAZARBAYEV HAD STRESSED THAT THE VISIT BE WELL PREPARED AND YIELD CONCRETE RESULTS.

8. IN THIS CONNECTION, SULEYMENOV SAID NAZARBAYEV ATTACHED "GREAT IMPORTANCE" TO THE FOUR ECONOMIC AGREEMENTS PRESENTLY UNDER DISCUSSION, I.E., THE TRADE, OPIC, BIT, AND TAXATION TREATIES. NAZARBAYEV WANTED ALL FOUR TO BE SIGNED DURING HIS VISIT. HE HOPED BOTH SIDES WOULD DO THEIR UTMOST TO MAKE THIS POSSIBLE. NOTING THAT U.S. AND KAZAKH EXPERTS HAD AGREED ON THE TRADE ACCORD DURING CONSULTATIONS IN MOSCOW ON APRIL 2, SULEYMENOV SAID NAZARBAYEV HAD AUTHORIZED THE KAZAKH SIDE TO BEGIN NEGOTIATIONS IMMEDIATELY ON THE THREE REMAINING TREATIES, EITHER IN ALMA ATA OR MOSCOW. COULD THE U.S. IMMEDIATELY SEND A NEGOTIATING TEAM IN RESPONSE TO THE KAZAKH PRESIDENT'S "URGENT PERSONAL REQUEST?"

9. CHARGE RESPONDED THAT THE U.S. ALSO ATTACHED GREAT IMPORTANCE TO CONCLUDING THE FOUR AGREEMENTS. HE WOULD CONVEY NAZARBAYEV'S REQUEST TO WASHINGTON. TIME WAS SHORT, HOWEVER, AND EVEN WITH THE BEST INTENTIONS, IT MIGHT NOT BE POSSIBLE TO CONCLUDE SEVERAL OF THE ACCORDS IN TIME FOR THE VISIT.

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FM AMEMBASSY ALMA ATA
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INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 02 OF 03 ALMA ATA 00202

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SIGNED JOINT STATEMENT

10. SULEYMENOV MENTIONED FOR THE FIRST TIME THAT NAZARBAYEV WAS CONSIDERING PROPOSING A "JOINT POLITICAL STATEMENT" TO BE SIGNED AND ISSUED DURING THE VISIT, "AS WITH YELTSIN." CHARGE RESPONDED THAT IN GENERAL THE U.S. DID NOT FAVOR SUCH STATEMENTS. INSTEAD, IT WAS BETTER
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FOR BOTH HEADS OF STATE TO MAKE THEIR OWN PUBLIC REMARKS ABOUT THEIR MEETING.

LOGISTICS OF THE VISIT -- AGAIN

11. RETURNING TO LOGISTICS, SULEYMENOV SAID THE KAZAKH DELEGATION WOULD CONSIST OF TWELVE MEMBERS PLUS TEN OTHER PEOPLE, I.E., A TOTAL OF TWENTY-TWO. NINETEEN WOULD STAY AT BLAIR HOUSE. SULEYMENOV AGAIN RAISED THE ISSUE OF EXPENSES. CHARGE CONFIRMED THAT THE KAZAKH SIDE WOULD BEAR ALL AIRCRAFT FUEL COSTS AND OTHER FEES. SULEYMENOV ASKED WHO WOULD PAY NAZARBAYEV'S VISIT EXPENSES AFTER THE WASHINGTON SEGMENT. CHARGE SAID THE U.S. WOULD BE RESPONSIBLE ONLY FOR THOSE EXPENSES OUTLINED IN REFTEL, AND ONLY FOR THE WASHINGTON SEGMENT OF THE VISIT. KURMANGUZHIN INTERJECTED, MISTAKENLY WE BELIEVE, THAT KAZAKHSTAN USUALLY PAID ALL EXPENSES OF VISITING HEADS OF STATE, BOTH WHILE THEY ARE IN ALMA ATA AND WHILE THEY ARE ELSEWHERE IN THE COUNTRY.

SUGGESTED ACTIVITIES FOR PRESIDENT NAZARBAYEV

12. IN RESPONSE TO THE KAZAKH MFA'S REQUEST, WE PROVIDED IT ON APRIL 8 WITH THE FOLLOWING INFORMAL SUGGESTIONS FOR TYPES ACTIVITIES WHICH NAZARBAYEV MIGHT WANT TO CONSIDER FOR HIS VISIT, IN ADDITION TO HIS MEETINGS WITHIN THE

EXECUTIVE BRANCH. WE CAUTIONED THAT THESE WERE INFORMAL
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SUGGESTIONS WITH NO DIPLOMATIC STATUS, AND THAT THE
KAZAKH GOVERNMENT SHOULD SEEK TO ARRANGE WHATEVER
ACTIVITIES IT BELIEVED WOULD BE USEFUL AND APPROPRIATE.

BEGIN TEXT:

IN WASHINGTON:

O CALLS ON LEADERS OF THE SENATE AND HOUSE OF
REPRESENTATIVES, AND ON THE LEADERS OF THE SENATE
COMMITTEE ON FOREIGN RELATIONS AND THE HOUSE FOREIGN
AFFAIRS COMMITTEE.

O ADDRESS AT THE NATIONAL PRESS CLUB, FOLLOWED BY ORAL
QUESTIONS AND ANSWERS.

O WREATH LAYING AT ARLINGTON NATIONAL CEMETARY (AS
SUGGESTED IN REFTEL).

O ADDRESS AT ONE OR MORE OF THE FOLLOWING: THE
ATLANTIC COUNCIL, THE GEORGETOWN CENTER FOR STRATEGIC AND
INTERNATIONAL STUDIES (CSIS), THE AMERICAN ENTERPRISE
INSTITUTE, OR THE INSTITUTE FOR THE STUDY OF DIPLOMACY AT
GEORGETOWN UNIVERSITY; FOLLOWED BY ORAL QUESTIONS AND
ANSWERS. (THESE ARE ALL PRIVATE ORGANIZATIONS.)

O CALL ON THE BOARD OF GOVERNORS OF THE FEDERAL
RESERVE, THE IMF, AND THE WORLD BANK.

O MEETINGS WITH THE EDITORIAL BOARDS OF "WASHINGTON
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POST" AND "WASHINGTON TIMES" NEWSPAPERS.

O VISIT TO A PRIVATE U.S. COMPANY, SUCH AS MOBIL OIL
CORPORATION IN FAIRFAX, VIRGINIA.

O VISIT TO MOUNT VERNON, VIRGINIA, FORMER HOME OF
PRESIDENT WASHINGTON.

IN NEW YORK:

O ADDRESS AT THE COUNCIL ON FOREIGN RELATIONS, FOLLOWED

BY ORAL QUESTIONS AND ANSWERS.

O ONE OR MORE SESSIONS WITH INFORMAL GROUPS OF PRIVATE BUSINESS AND BANKING OFFICIALS, ORGANIZED BY U.S. COMPANIES WITH WHICH KAZAKHSTAN HAS TIES.

O MEETINGS WITH THE EDITORIAL BOARDS OF "THE NEW YORK TIMES" AND "THE WALL STREET JOURNAL."

O VISITS TO THE NEW YORK AND AMERICAN STOCK EXCHANGES.

O VISITS TO ONE OR MORE PRIVATE COMPANIES IN THE NEW YORK AREA.

TRIP TO ANOTHER U.S. STATE

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O VISIT TO A STATE WITH SUBSTANTIAL OIL AND GAS ACTIVITY, FOR EXAMPLE, TEXAS.

O VISIT TO A STATE WITH SUBSTANTIAL MINING AND MINERALS ACTIVITY, FOR EXAMPLE, WYOMING.

O VISIT TO A STATE WITH SUBSTANTIAL AGRICULTURAL ACTIVITY, FOR EXAMPLE, NEBRASKA OR MINNESOTA.

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O VISIT TO TUCSON, ARIZONA, WITH WHICH ALMA ATA HAS A SISTER CITY RELATIONSHIP.

VISITS TO STATES MIGHT INCLUDE INDUSTRIAL, MINING, AND AGRICULTURAL TOURS; CALLS ON THE GOVERNOR AND LEGISLATURE; A VISIT TO A LARGE UNIVERSITY; AND A SPEECH TO A WORLD AFFAIRS COUNCIL (A PRIVATE ORGANIZATION) IN THE STATE CAPITAL. PRIVATE BUSINESSES WITH WHICH KAZAKHSTAN HAS TIES MAY BE WILLING TO ASSIST IN VISITING ONE OR MORE STATES.

PRESS QUESTIONS

PRESIDENT NAZARBAYEV MIGHT BE ASKED QUESTIONS BY THE PRESS ON SOME OF THE FOLLOWING TOPICS: KAZAKHSTAN'S POLICIES ON JOINING THE NUCLEAR NONPROLIFERATION TREATY AND ON IMPLEMENTING THE START AND OTHER ARMS CONTROL TREATIES; PROGRESS IN KAZAKHSTAN ON MARKET REFORMS, INCLUDING PRIVATIZATION; POLITICAL REFORM IN KAZAKHSTAN; HUMAN RIGHTS IN KAZAKHSTAN, INCLUDING RIGHTS OF MINORITIES; PROSPECTS FOR ETHNIC RELATIONS; THE PROPOSED CHEVRON JOINT VENTURE; OIL AND GAS POLICY; PROSPECTS FOR JOINT VENTURES IN OTHER INDUSTRIES, SUCH AS METALLURGY AND COAL; RELATIONS WITH RUSSIA AND OTHER CIS STATES; ISLAMIC FUNDAMENTALISM; THE FUTURE OF KAZAKHSTAN AND CENTRAL ASIA.

END TEXT.

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OPEN SKIES

13. DURING THE MEETING WITH THE FOREIGN MINISTER, CHARGE ALSO RAISED NPT AND START RATIFICATION (SEPTTEL) AS WELL AS THE OPEN SKIES AGREEMENT. WITH REGARD TO THE LATTER, HE

EXPRESSED THE HOPE THAT KAZAKHSTAN WOULD ACCEDE TO THE OPEN SKIES AGREEMENT BEFORE NAZARBAYEV WENT TO WASHINGTON AS THIS WOULD HELP SET THE STAGE FOR A SUCCESSUL VISIT. SULEYMENOV UNDERTOOK TO STUDY THE ISSUE. COURTNEY

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