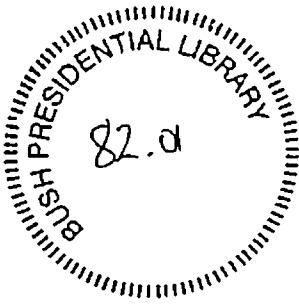


THE PRESIDENT HAS SEEN ³⁸⁰³
5/11-7/12

THE WHITE HOUSE
WASHINGTON

May 18, 1992



MEETING WITH
PRESIDENT NURSULTAN NAZARBAYEV OF KAZAKHSTAN

DATE: May 19, 1992

LOCATION: Oval Office, Cabinet Room and
Old Family Dining Room

TIME: 11:00am - 1:30pm

FROM: BRENT SCOWCROFT,

I. PURPOSE

To establish a closer relationship with the leadership of Kazakhstan, one of the most important of the new states in Central Asia, and reach a final understanding over its policy on nuclear weapons.

II. BACKGROUND

- *****
- Nazarbayev has now agreed to sign the NPT as a non-nuclear weapons state, and to sign the START Protocol. There are still some potentially major ambiguities to be resolved.
- You may wish to use the **Oval Office meeting** to address these issues and to address Nazarbayev's concerns for Kazakh security.
- If we can resolve these issues, then you could devote the **expanded meeting** primarily to bilateral economic issues, emphasizing our willingness to help Kazakhstan reform and attract foreign investment.
- At the end of the meeting you and the President will move to either the Rose Garden or the Roosevelt Room (depending on the weather) for a brief **ceremony to sign the Trade, BIT and OPIC Agreements.**
- In the **luncheon**, you could seek Nazarbayev's views on Russia, the Central Asian States in general, fundamentalism, and in particular, Kazakhstan and the turmoil in Tadjikistan.
- *****

You met Nursultan Nazarbayev in Moscow last July in a lunch hosted by Mikhail Gorbachev and at Spaso House in a dinner you hosted. He leads a nation four times the size of Texas with roughly the same population (16.5 million people), of which two fifths are Kazakhs and another two fifths are Russians. It is a state rich in natural resources, particularly coal, ferrous and non-ferrous metals, and oil.

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Nazarbayev is hoping to use a relationship with the U.S. to develop Kazakhstan's economic potential. He places great stock in the economic agreements you are scheduled to sign during this meeting (Trade, OPIC and Bilateral Investment treaties), and much of his time outside of official meetings will be spent wooing prospective investors. The fact that he will be signing an agreement with Chevron his first night here will considerably improve his chances of receiving a sympathetic hearing from American business.

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After you discuss | | you could focus the expanded meeting primarily on economic issues. Kazakhstan will soon be a member of the IMF, and is already talking to them, but still has a ways to go before they can put together a program worth supporting. You should emphasize the importance of working with the IMF. You can also discuss ways in which we will provide technical assistance now to support democratic and market reforms in Kazakhstan.

You may wish to use the lunch for a more general discussion of the situation in Central Asia. It would be interesting to hear Nazarbayev's views []

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We need to convince Nazarbayev that the U.S. shares his goal of a secure and prosperous Kazakhstan. You should make the point that his goal will ultimately best be served by rapid integration into the global system as a non-nuclear power and an open, reforming economy. If we can convince him of that, then we can set our minds on how to build a close relationship with an important Central Asian state pursuing a moderate, secular path of political and economic development.

III. PARTICIPANTS

The list of participants is at Tab C.

IV. PRESS PLAN

Open photo, writing pool

V. SEQUENCE

Photo opportunity followed by meeting, lunch and departure statements

Attachments

- Tab A Points to be Made for Three-on-Three Meeting
- Tab B Points to be Made for Extended Meeting
- Tab C List of Participants
- Tab D Biographies
- Tab E Memorandum from Secretary Baker

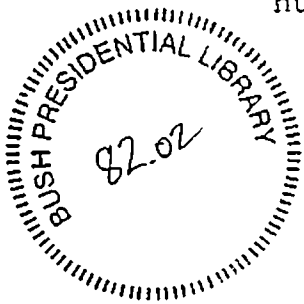
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POINTS TO BE MADE IN INITIAL THREE-ON-THREE MEETING WITH KAZAKH PRESIDENT NURSULTAN NAZARBAYEV

- Welcome. I am delighted you are here at the White House.
- We will have a chance in the expanded meeting to discuss our bilateral relationship and economic issues.
- I wanted to use this opportunity to bring in Jim Baker and Brent Scowcroft to briefly discuss nuclear issues. As you know, these are vitally important for us.
- I was glad to hear that you will sign the NPT as a non-nuclear weapons state, and sign the START Protocol.

Jim, are there any outstanding issues left to discuss on this one?



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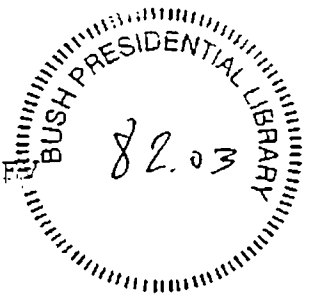
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- The best way to provide for your future security is to build a web of close and friendly relations with Russia, with European countries and the U.S., to work closely within NATO and CSCE, and to continue to pursue reform.)

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PER E.O. 12958, AS AMENDED
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POINTS TO BE MADE IN EXPANDED MEETING WITH KAZAKH PRESIDENT NURSULTAN NAZARBAYEV

INTRODUCTORY

- This is a historic visit -- the first of a President from an independent Kazakhstan, and the first Central Asian Head of State to visit Washington since independence.
- We support Kazakhstan's independence and we want to build a close and supportive relationship.
- We hope this visit will signal to your public, and your neighbors, the importance we attach to a peaceful and democratic transition in Central Asia.
- We have negotiated a good joint statement that expresses our hope for close cooperation.
- For our part, let me review briefly the security and economic support we are prepared to extend.

SECURITY

- Kazakhstan's security is important to the U.S. and for stability in Eurasia.

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- Could you tell us about the defense pact you agreed to with Russia and four other CIS states last week in Tashkent?
- I would like to offer a regular dialogue between our governments on security and political issues.

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- We should have senior-level civilian and military officials meet soon to begin this dialogue.
- The group could address security issues of interest to either side and consider how we can cooperate to alleviate our mutual security concerns.
- We plan to assign a Defense Attache to our embassy in Alma Ata at the earliest possible time.
- And, in the future, we will establish a U.S. military and educational training program (IMET) for Kazakhstan.
- With your commitment to non-nuclear status, and a commitment to remove all strategic delivery systems from Kazakhstan we consider committing a portion of the Nunn-Lugar money to Kazakhstan: you could join in the international science and technology center and we could also help you to establish a reliable system of accounting and physical control for nuclear reactor materials.
- We also want to help integrate you fully into the NACC, CSCE, and develop close relations with our western allies.

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ECONOMIC COOPERATION

- We want to do everything possible to expand trade and investment between our countries.

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- The Trade, OPIC and Bilateral Investment treaties you and I will sign today will create a good foundation.
- We should attempt to conclude a Tax treaty as soon as possible.
- Your agreement with Chevron is a big step forward. It will be a very good sign to American businesses and we are very pleased.
- I urge you to continue to remove obstacles to trade and investment in Kazakhstan, particularly in the oil and gas sector.
- I understand you will be meeting tonight with Jack Murphy, Dwayne Andreas and other senior business leaders -- I am sure they will have specific suggestions to make.
- We want to make these exchanges a regular part of our relationship. I have thus asked our Secretary of Commerce, Barbara Franklin, to create with you a Joint Business Development Committee so that we can work together to reduce barriers to trade.
- At a minimum, new legislation to create the framework of a market economy is especially important -- banking, privatization, property and contract rights. All are vital to promote trade and investment.
- We also want to help you attract G-7 and IMF support for your reforms.
- We urge you to complete IMF and World Bank membership requirements as soon as possible.

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- You should then work closely with them to develop an economic reform plan.
- Your successful negotiation of such a program would unlock substantial IMF and World Bank financial assistance.
- Finally, we will continue to provide humanitarian and technical assistance.
 - We will provide specific support in defense conversion, democratization and food distribution.
 - We will also want to discuss our possible provision of food credit guarantees for your purchase of American grains.

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- As for the Commonwealth, you played a leading role at last week's Tashkent summit.
 - Do you believe the Commonwealth will hold together? In particular, with the creation of individual armies in Russia, Ukraine and Kazakhstan, what will become of the Commonwealth forces?

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Future of Central Asia

- I hope your visit will signal U.S. interest in developments in Central Asia.
- We want to be helpful in assuring a peaceful and stable transition to a new era.
- We are encouraged by the reform movements in your country and in Kyrgyzstan.
- How do you see the near future in economic and political terms?
- What will be the influence of conservative Islamic forces in the Central Asian countries?

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PARTICIPANTS

U.S.

The President

James A. Baker III, Secretary of State

Nicholas F. Brady, Secretary of the Treasury

Richard B. Cheney, Secretary of Defense

Brent Scowcroft, Assistant to the President for National Security Affairs

Jonathan T. Howe, Deputy Assistant to the President for National Security Affairs

Dennis Ross, Director, Policy Planning Staff, Department of State

Thomas M. Niles, Assistant Secretary of State for European and Canadian Affairs

Ed A. Hewett, Senior Director for Russian and Eurasian Affairs, NSC Staff

William Courtney, U.S. Charge to Kazakhstan

Peter Afanassenko, Interpreter

KAZAKHSTAN

Nursultan Nazarbaev, President

Serikbolsyn Abdildin, Chairman of the Supreme Soviet

Oleg Soskovets, First Deputy Prime Minister

Kalyk Abdullayev, Deputy Prime Minister

Syzdyk Abishev, Minister of Foreign Economic Relations

Nurtai Abykayev, Chief of Staff

Tuleutai Suleimenov, Minister for Foreign Relations

Admaral Arystanbekova, Permanent Representative to the United Nations

Bakhit Jolamanov, Interpreter