

NATIONAL SECURITY COUNCIL

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Kazakhstan*

11-Jul-1992 18:56 EDT

MEMORANDUM FOR:

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FROM: VMSmail User GORDON  
(GORDON@OEOB@MRGATE)

SUBJECT: FYI

RICH

. DID THIS COME AS A CROSSHATCH AND DID YOU CLEAR?

. GORDON

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<PREC> IMMEDIATE<CLAS> ~~SECRET~~<DTG> 111828Z JUL 92  
<ORIG>FM SECSTATE WASHDC  
<SUBJ> INITIAL SSD DISCUSSIONS WITH KAZAKHSTAN

<TEXT>

~~SECRET~~ STATE 222730

E.O. 12356: DECL: OADR

TAGS: KZ, US, PARM, PREL

SUBJECT: INITIAL SSD DISCUSSIONS WITH KAZAKHSTAN

1. ~~CONFIDENTIAL~~ - ENTIRE TEXT

~BEGIN SUMMARY~

2. SUMMARY AND ACTION REQUEST. WASHINGTON HAS NOW CERTIFIED KAZAKHSTAN UNDER THE TERMS OF THE NUNN-LUGAR AMENDMENT, MAKING IT ELIGIBLE TO RECEIVE ASSISTANCE FROM THE 400 MILLION DOLLARS MADE AVAILABLE BY THAT LEGISLATION. EMBASSY SHOULD NOTIFY APPROPRIATE KAZAKH OFFICIALS AND BEGIN DISCUSSION OF SAFE SECURE DISMANTLEMENT (SSD) ASSISTANCE. PARAS 3-4 CONTAIN TALKING POINTS FOR USE IN DISCUSSIONS WITH APPROPRIATE KAZAKH OFFICIALS. END SUMMARY AND ACTION REQUEST.

~END SUMMARY~

3 BEGIN TALKING POINTS:

-- LEGISLATION, SPONSORED BY SENATORS NUNN AND LUGAR AND ENACTED IN DECEMBER 1991. AUTHORIZES THE PRESIDENT TO TRANSFER UP TO 400 MILLION DOLLARS IN DOD FUNDS FOR A PROGRAM TO DESTROY FORMER SOVIET NUCLEAR AND CHEMICAL WEAPONS AND TO ESTABLISH SAFEGUARDS AGAINST THE PROLIFERATION OF SUCH WEAPONS.

-- THE LEGISLATION PROVIDES THAT ASSISTANCE MAY NOT BE

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PROVIDED TO THE NEWLY INDEPENDENT STATES UNLESS THE ADMINISTRATION CERTIFIES THAT THE PROPOSED RECIPIENT IS COMMITTED TO:

- O MAKING A SUBSTANTIAL INVESTMENT OF ITS RESOURCES FOR DISMANTLING OR DESTROYING SUCH WEAPONS;
- O FORGOING ANY MILITARY MODERNIZATION PROGRAM THAT EXCEEDS LEGITIMATE DEFENSE REQUIREMENTS AND FORGOING THE REPLACEMENT OF DESTROYED WEAPONS OF MASS DESTRUCTION;
- O FORGOING ANY USE OF FISSIONABLE OR OTHER COMPONENTS OF DESTROYED NUCLEAR WEAPONS IN NEW NUCLEAR WEAPONS;
- O FACILITATING UNITED STATES VERIFICATION OF WEAPONS DESTRUCTION CARRIED OUT UNDER THE LEGISLATION;
- O COMPLYING WITH ALL RELEVANT ARMS CONTROL AGREEMENTS; AND
- O OBSERVING INTERNATIONALLY RECOGNIZED HUMAN RIGHTS, INCLUDING PROTECTION OF MINORITIES.

-- THE UNITED STATES HAS DETERMINED THAT KAZAKHSTAN NOW MEETS THESE CONDITIONS SET FORTH IN THE LEGISLATION. WE WILL IN THE NEXT FEW DAYS PROVIDE A FORMAL PUBLIC CERTIFICATION THAT YOUR COUNTRY IS COMMITTED TO FULFILLING THESE CONDITIONS. THIS WILL OPEN THE WAY TO IDENTIFICATION OF PROGRAMS FOR U.S. ASSISTANCE.

-- LET ME POINT OUT THAT THE ACT OF CERTIFICATION DOES NOT IN ITSELF CONSTITUTE A DECISION TO ALLOCATE ANY FUNDS TO KAZAKHSTAN FOR THIS PURPOSE NOR WILL WE UTILIZE ANY MECHANICAL FORMULAS TO ALLOCATE THE FUNDS AMONG THE COUNTRIES THAT HAVE BEEN CERTIFIED.

-- AS A RESULT OF THIS CERTIFICATION, HOWEVER, WE HOPE TO WORK CLOSELY WITH KAZAKHSTAN IN THE COMING MONTHS TO SEE IF THERE ARE MUTUALLY BENEFICIAL WAYS WE CAN PROVIDE ASSISTANCE TO ACCELERATE THE PROCESS OF ELIMINATING WEAPONS AND ENHANCING THEIR SAFETY AND SECURITY.

-- TOWARDS THIS END, THE UNITED STATES WOULD LIKE TO BEGIN AS SOON AS POSSIBLE A DIALOGUE DESIGNED TO IDENTIFY POTENTIAL PROGRAMS OF ASSISTANCE FOR KAZAKHSTAN USING FUNDING PROVIDED BY THE NUNN-LUGAR LEGISLATION. (FYI. A ROUGH SCHEDULE COULD BE AN INITIAL EMBASSY APPROACH DURING THE WEEK OF JULY 13TH, SPECIFIC KAZAKH PROPOSALS BY JULY 24. FOLLOW-UP US QUESTIONS THROUGH DIPLOMATIC CHANNELS ON AUGUST 5, A KAZAKH RESPONSE BY AUGUST 12, FOLLOWED BY THE VISIT OF THE SSD DELEGATION IN LATE AUGUST. END FYI.)

-- WE WOULD LIKE TO PROPOSE THE FOLLOWING PROCESS. INITIALLY, AMBASSADOR COURTNEY, WHO WAS FORMERLY THE HEAD OF THE U.S. SSD DELEGATION, WILL WORK WITH YOUR GOVERNMENT TO IDENTIFY SPECIFIC KAZAKH PROPOSALS. WE HOPE YOU WILL BE ABLE TO IDENTIFY PROPOSALS WITHIN THE NEXT FEW WEEKS, PREFERABLY BY JULY 24.

-- THE U.S. WILL THEN FOLLOW-UP WITH A VISIT BY THE SSD DELEGATION, HEADED BY MAJ GENERAL WILLIAM BURNS (RET), IN MID TO LATE AUGUST FOR FURTHER DISCUSSIONS. ARE THERE SPECIFIC DATES IN THIS PERIOD THAT WOULD BE PREFERABLE TO KAZAKHSTAN?

-- IN FORMULATING YOUR PROPOSALS FOR ASSISTANCE, YOU SHOULD NOTE THAT THE NUNN-LUGAR LEGISLATION SPECIFIES THAT ASSISTANCE MAY BE PROVIDED ONLY FOR (1) ELIMINATION OF

NUCLEAR, CHEMICAL, AND OTHER WEAPONS (2) TO TRANSPORT, STORE, AND SAFEGUARD WEAPONS IN CONNECTION WITH THEIR DESTRUCTION, AND (3) THE PREVENTION OF PROLIFERATION OF SUCH WEAPONS.

-- IN THIS CONTEXT, OUR DISCUSSIONS WITH MOSCOW, KIEV AND MINSK HAVE FOCUSED ON AREAS SUCH AS THE SAFE AND SECURE TRANSPORT AND STORAGE OF NUCLEAR WEAPONS AND FISSILE MATERIAL AND NUCLEAR MATERIALS CONTROL AND ACCOUNTING.

-- MORE GENERAL ASSISTANCE TO SUPPORT, FOR EXAMPLE, THE SOCIAL NEEDS OF FORMER MILITARY PERSONNEL IS NOT AUTHORIZED BY NUNN-LUGAR ALTHOUGH PRESIDENT BUSH IS SEEKING BROADER AUTHORITY IN THE "FREEDOM SUPPORT ACT" NOW BEING CONSIDERED BY CONGRESS.

4. THE FOLLOWING ARE CONTINGENCY POINTS TO BE USED AT THE DISCRETION OF THE EMBASSY:

- IF ASKED ABOUT THE OVERALL LEVEL OF ASSISTANCE ENVISIONED FOR KAZAKHSTAN THE US SHOULD RESPOND THAT FUNDING IS ALLOCATED ON A PROGRAM BASIS AND THAT THE FIRST STEP IN THE PROCESS IS IDENTIFYING APPROPRIATE PROJECTS FOR ASSISTANCE.
- IF THE KAZAKHS RAISE THE AREA OF SOCIAL ASSISTANCE, SUCH AS RETRAINING FSU TROOPS, THE US SHOULD NOTE THAT ANY SUCH PROJECTS MUST BE CAREFULLY EXAMINED ON A CASE-BY-CASE BASIS FOR CONSISTENCY WITH THE NUNN-LUGAR ACT.
- IF ASKED ABOUT THE PROGRESS OF US DISCUSSIONS WITH OTHER FSU STATES THE US SHOULD SUMMARIZE THE DISCUSSIONS AS FOLLOWS. THE US HAS SIGNED AGREEMENTS WITH RUSSIA TO PROVIDE FLEXIBLE ARMORED BLANKETS, FISSILE MATERIAL CONTAINERS, AND ACCIDENT RESPONSE EQUIPMENT AND IS DISCUSSING ULTIMATE DISPOSITION OF THE FISSILE MATERIAL UPGRADING THE SAFETY AND SECURITY OF RUSSIAN RAILCARS USED FOR SHIPPING NUCLEAR WEAPONS AND MATERIAL, A FISSILE MATERIAL STORAGE FACILITY. AND A FISSILE MATERIAL CONTROL AND ACCOUNTING SYSTEM. DISCUSSIONS HAVE BEGUN WITH UKRAINE IN THE AREA OF BALLISTIC MISSILE DISMANTLEMENT, ACCIDENT RESPONSE, AND MATERIALS CONTROL AND ACCOUNTABILITY. DISCUSSIONS WITH BYELARUS HAS JUST BEGUN. SCIENCE CENTERS HAVE ALSO BEEN ESTABLISHED IN RUSSIA AND UKRAINE AND WILL DRAW ON NUNN-LUGAR FUNDS.

5. MINIMIZE CONSIDERED BAKER