

IT: VAX

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<SUBJ> TPS FOR KAZAKHSTAN ON GGCL, ACCIDENT RESPONSE, MC&A

Thurs - Luger - Kazakhstan

<TEXT>
UNCLAS STATE 359989
E.O. 12356: N/A
TAGS: US, KZ, PARM, PREL
SUBJECT: TPS FOR KAZAKHSTAN ON GGCL, ACCIDENT RESPONSE, MC&A

REF: STATE 349359

1. UNCLASSIFIED - ENTIRE TEXT.
2. DEL SHOULD DELIVER TPS IN PARAS 3-5 USING INSTRUCTIONS IN REFTEL.

3. BEGIN TALKING POINTS ON GGCL:
TALKING POINTS ON
GOVERNMENT TO GOVERNMENT COMMUNICATIONS LINK
(GGCL)

THE US PROPOSAL

O THE U.S. BELIEVES THAT THE CAPABILITY FOR RAPID, PRIVATE, AND HIGHLY RELIABLE DIRECT COMMUNICATIONS BETWEEN OUR GOVERNMENTS FOR SUCH TIME URGENT MESSAGES AS THOSE REQUIRED BY THE START AND INF TREATIES IS IN OUR MUTUAL INTEREST.

O THE US IS PREPARED TO PROVIDE ASSISTANCE IN SETTING UP A DIRECT GOVERNMENT TO GOVERNMENT COMMUNICATIONS LINK BETWEEN OUR TWO COUNTRIES THAT COULD BE USED FOR TRANSMITTING AND RECEIVING START AND INF NOTIFICATIONS AND INFORMATION, AS WELL AS OTHER TYPES OF DIRECT COMMUNICATIONS SUCH AS NOTIFICATIONS REQUIRED BY THE INF TREATY.

O AS WE ENVISION IT, THE GGCL WOULD BE A CONTINUOUSLY MANNED COMMUNICATIONS CENTER. IT WOULD HAVE THE CAPABILITY FOR COMMUNICATIONS BY COMPUTERS AND FACSIMILE MACHINES TO PROVIDE FLEXIBILITY. RELIABILITY WOULD BE ENSURED BY THE USE OF TWO DEDICATED SATELLITE CHANNELS.

O THE US ASSISTANCE COULD INCLUDE BOTH EQUIPMENT, INITIAL TRAINING, AND SUPPORT.

O WE ARE DISCUSSING THE ESTABLISHMENT OF GGCLS WITH UKRAINE AND BELARUS.

O IF OUR GENERAL APPROACH ON THIS ISSUE INTERESTS YOU AS AN AREA OF POTENTIAL NUNN-LUGAR ASSISTANCE WE PROPOSE THAT GGCL BE IDENTIFIED AS A FRUITFUL AREA FOR ADDITIONAL DISCUSSIONS THAT WE COULD PURSUE AT A TECHNICAL LEVEL IN OUR NEXT ROUND OF DISCUSSIONS.

CONTINGENCY POINTS ON CFE/CSCE

IF KAZAKHSTAN ASKS IF THE GGCL COULD BE USED FOR CSCE OF CFE NOTIFICATIONS, DELEGATION SHOULD STATE THAT:

O A SEPARATE COMMUNICATIONS NETWORK HAS BEEN ESTABLISHED TO LINK THE PARTIES TO THE CSCE ACCORDS. THIS SYSTEM, WHICH ADMINISTERED BY THE DUTCH, IS ALSO BEING USED BY THE PARTIES TO THE CFE TREATY.

O THE GGCL WE HAVE IN MIND WOULD BE INAPPROPRIATE FOR THESE PURPOSES, SINCE IT WOULD PROVIDE DIRECT COMMUNICATIONS ONLY BETWEEN KAZAKHSTAN AND THE U.S.

4. BEGIN TALKING POINTS ON EMERGENCY RESPONSE:

TALKING POINTS ON
EMERGENCY RESPONSE
O AN AREA OF POTENTIAL COOPERATION BETWEEN THE US AND

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KAZAKHSTAN IS EMERGENCY RESPONSE TO THE HEALTH,
PUBLIC SAFETY, AND ENVIRONMENTAL CONSEQUENCES
RESULTING FROM ACCIDENTS INVOLVING NUCLEAR WEAPONS OR
MATERIALS.

O WE UNDERSTAND THAT THIS IS AN AREA ALREADY BRIEFLY
DISCUSSED IN THE EXPLORATORY DISCUSSIONS BETWEEN THE
US EMBASSY AND KAZAKHSTANI OFFICIALS

O THE US COULD MAKE AVAILABLE TO KAZAKHSTAN EMERGENCY
RESPONSE RELATED EQUIPMENT USED IN IDENTIFYING AND
MITIGATING THE EFFECTS OF AN ACCIDENT AND IN
ENHANCING RELIEF ACTIONS DESIGNED TO PROTECT
INDIVIDUALS AND THE ENVIRONMENT.

O THE TYPE OF ASSISTANCE THE U.S. ENVISIONS IS
SPECIALIZED EMERGENCY RESPONSE EQUIPMENT SUCH AS
PROTECTIVE CLOTHING AND RADIATION DETECTION SENSORS,
DISPERSAL MODELING AND PREDICTIVE CAPABILITIES,
COMMUNICATIONS EQUIPMENT AS WELL AS TRAINING AND
SPARES FOR THE EQUIPMENT.

O SINCE KAZAKHSTAN IS A NON-NUCLEAR WEAPONS STATE, THE
US WOULD NOT PROVIDE EQUIPMENT DIRECTLY RELATED TO
THE HANDLING OF NUCLEAR WEAPONS SINCE THAT WOULD BE
THE RESPONSIBILITY OF CIS SPECIAL TROOPS.

O IF OUR GENERAL APPROACH ON THIS ISSUE INTERESTS YOU
AS AN AREA OF POTENTIAL NUNN-LUGAR ASSISTANCE WE
PROPOSE THAT EMERGENCY RESPONSE BE IDENTIFIED AS AN
AGENDA ITEM FOR ADDITIONAL DISCUSSIONS THAT WE COULD
PURSUE AT A TECHNICAL LEVEL IN OUR NEXT ROUND OF
DISCUSSIONS.

5. BEGIN TALKING POINTS FOR MC&A:

TALKING POINTS ON U.S. ASSISTANCE TO KAZAKHSTAN IN
MC&A AND PHYSICAL PROTECTION

-- WE ARE PLEASED TO HAVE THE OPPORTUNITY TO DISCUSS
KAZAKHSTAN'S NEED FOR U.S. ASSISTANCE IN THE AREA OF
MATERIAL CONTROL AND ACCOUNTING (MC&A) AND PHYSICAL
PROTECTION FOR ITS CIVILIAN NUCLEAR MATERIAL.

-- THE GOVERNMENT OF THE UNITED STATES VIEWS
ESTABLISHMENT OF A NATIONAL SYSTEM FOR MATERIAL CONTROL
AND ACCOUNTING (MC&A) FOR PEACEFUL USE OF CIVILIAN NUCLEAR
MATERIAL AS VITAL TO PREVENTING THE SPREAD OF NUCLEAR
WEAPONS.

-- ABSENCE OF AN EFFECTIVE MC&A SYSTEM CREATES A SERIOUS
RISK THAT FACILITY OPERATORS OR NATIONAL AUTHORITIES MAY
BE UNABLE TO DETECT OR INTERDICT AN ATTEMPT TO STEAL OR
MISAPPROPRIATE NUCLEAR MATERIALS.

-- THE PHYSICAL PROTECTION OF NUCLEAR MATERIAL AT FIXED
SITES AND IN TRANSPORT IS ALSO VITALLY IMPORTANT TO THE
OBJECTIVE OF NON-PROLIFERATION.

-- WE STRONGLY URGE THAT YOU GIVE SPECIAL PRIORITY TO
ESTABLISHING NATIONAL MC&A AND PHYSICAL PROTECTION SYSTEMS
AND PUTTING THEM IN PLACE AT THE EARLIEST POSSIBLE TIME.

-- THE UNITED STATES HAS EXTENSIVE EXPERIENCE IN
ESTABLISHING AND IMPLEMENTING MC&A AND PHYSICAL PROTECTION
SYSTEMS.

-- IF YOU AGREE, THE U.S. WOULD BE PREPARED TO CONSIDER A
FOLLOW-UP VISIT BY A SMALL TEAM OF U.S. EXPERTS TO
KAZAKHSTAN TO CONSULT WITH THEIR COUNTERPARTS IN YOUR
COUNTRY AND DISCUSS YOUR SPECIFIC NEEDS FOR ASSISTANCE.
IN ORDER TO PREPARE AN AGREEMENT FOR ASSISTANCE TO
KAZAKHSTAN, IT IS NECESSARY FOR THE TEAM TO REVIEW YOUR
COUNTRY'S CURRENT PRACTICES FOR MC&A AND PHYSICAL
PROTECTION AND LEARN YOUR SPECIFIC NEEDS. ACCESS BY THE
TEAM DURING THIS VISIT TO APPROPRIATE AUTHORITATIVE
TECHNICAL COUNTERPARTS WILL BE KEY TO THE SUCCESS OF THIS
COOPERATION.

-- CAN WE BEGIN TO DISCUSS A PROGRAM FOR COOPERATION IN
MATERIALS CONTROL AND ACCOUNTABILITY? (IF ASKED ABOUT

IC TYPES OR AMOUNTS OF US ASSISTANCE) WHILE
FUGAR FUNDS ARE AVAILABLE, IT WOULD BE PREMATURE TO
DISCUSS AT THIS TIME SPECIFIC TYPES OR AMOUNTS OF U.S.
ASSISTANCE. ONLY AFTER A FULL ASSESSMENT OF YOUR NEEDS
WOULD IT BE APPROPRIATE TO DISCUSS US ASSISTANCE IN DETAIL.
- WE ARE ALSO PREPARED TO CONSIDER HOSTING A VISIT BY
YOUR EXPERTS AT SOME FUTURE DATE TO THE U.S. FOR
DEMONSTRATING U.S. SYSTEMS, PRACTICES AND TECHNOLOGY FOR
IC&A AND PHYSICAL PROTECTION.

- WE WELCOME YOUR PROMPT RESPONSE TO THIS PROPOSAL.

EAGLEBURGER

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