

NATIONAL SECURITY COUNCIL

Thurman - Lujan - Kpakhtala
06-Nov-1992 07:56 EDT

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MEMORANDUM FOR:

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FROM: White House Situation Room
(WHSR@A1@WHSR)

SUBJECT: SSD: ALMA ATA BILATERAL SESSIONS

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AMEMBASSY ALMA ATA
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RUEAADN/OSIA WASHDC IMMEDIATE
RUEADWW/NSC WASHDC IMMEDIATE
RUEKJCS/JOINT STAFF WASHINGTON DC IMMEDIATE
RUEKJCS/SECDEF WASHDC IMMEDIATE
RUEHC/SECSTATE WASHDC IMMEDIATE 1379
RHEBAAA/DOE WASHDC IMMEDIATE
RUEAIIA/CIA WASHDC IMMEDIATE
RUEADWW/WHITEHOUSE WASHDC IMMEDIATE
INFO RUFHNA/USMISSION USNATO 0158
RUEHGV/USMISSION GENEVA 0115
RUEHSK/AMEMBASSY MINSK 0119
RUEHKV/AMEMBASSY KIEV 0262
RUEHMO/AMEMBASSY MOSCOW 08,25
<SUBJ>
SSD: ALMA ATA BILATERAL SESSIONS

<TEXT>
UNCLAS SECTION 01 OF 03 ALMA ATA 001989
DEPARTMENT PLEASE PASS TO ACDA; FOR T, PM, EUR;
DOE FOR ALESSI/DP-5; JCS FOR J-5/DDIN; SECDEF FOR
SSD/AE, OSD/ISP, OUSD(A)/S&SS, AND DIA /ODB-6; CIA
FOR CHIEF/ACIS; OSIA FOR DIRECTOR, DEP DIR-IA-IRO;
NSC FOR DAVIS AND PONEMAN; NRC FOR SHERR; DNA/OPAC.

DECLASSIFIED
PER E.O. 12958,
AS AMENDED
04-0824-F
21 Jun 04 MW

E.O. 12356: N/A

TAGS: PARM, OTRA, KZ, US

SUBJECT: SSD: ALMA ATA BILATERAL SESSIONS

1. THIS IS SSD-V-041. UNCLASSIFIED-ENTIRE TEXT.

2. SUMMARY. INTRODUCTORY DISCUSSIONS REGARDING SSD ASSISTANCE WERE HELD DURING SEPARATE MEETINGS WITH GOK MFA AND MOD OFFICIALS ON NOVEMBER 5 AND WITH THE STATE COUNSELOR FOR LEGAL AND DEFENSE AREAS ON NOVEMBER 6. THE HEAD OF DELEGATION, MAJOR GENERAL WILLIAM F. BURNS (RET), OUTLINED POSSIBLE PROGRAMS, SUCH AS MISSILE DISMANTLEMENT, EXPORT CONTROLS, MATERIAL CONTROL AND ACCOUNTABILITY (MC AND A), ACCIDENT RESPONSE AND GOVERNMENT-TO-GOVERNMENT COMMUNICATIONS LINK (GGCL), AS WELL AS THE REQUISITE UMBRELLA AGREEMENT. GEN BURNS HIGHLIGHTED RUSSIAN ASSURANCES TO SHARE PROCEEDS OF HEU SALES WITH THE GOK AND OTHER START SUCCESSOR STATES. IN ALL MEETINGS, GOK REPRESENTATIVES WERE FULLY SUPPORTIVE OF PROPOSALS TO DEVELOP U.S./GOK AGREEMENTS. THEY AGREED TO PROVIDE THROUGH AMEMBASSY ALMA ATA IDENTIFICATION OF THOSE PROGRAMS OF SPECIFIC INTEREST. U.S. DEL AGREED TO PROVIDE DRAFT IMPLEMENTING AGREEMENTS FOR GOK CONSIDERATION PRIOR TO A DECEMBER VISIT TO WASHINGTON BY SIGNING AGREEMENTS. AMBASSADOR COURTNEY PARTICIPATED IN THE MEETINGS. END SUMMARY.

 DISCUSSIONS WITH MFA

3. DISCUSSIONS WERE HELD WITH MFA OFFICIALS AT 3:00 PM, NOVEMBER 5 IN THE KAZAKHSTANI SUPREME SOVIET BUILDING. AFTER WELCOMING REMARKS AND INTRODUCTIONS, GEN BURNS BEGAN BY SUMMARIZING THE PROVISIONS OF THE NUNN-LUGAR LEGISLATION, AS WELL AS THE FREEDOM SUPPORT ACT. HE ALSO HIGHLIGHTED THE HEU AGREEMENT BETWEEN THE U.S. AND RUSSIA, EMPHASIZING RUSSIAN ASSURANCES THAT IT WILL SHARE PROCEEDS OF SALES WITH KAZAKHSTAN, UKRAINE AND BELARUS. DRAWING ON TALKING POINTS OF REFTTEL, GEN BURNS THEN OUTLINED A PROPOSED PROGRAM OF ASSISTANCE, WHICH INCLUDED ACCIDENT RESPONSE, EXPORT CONTROLS, GGCL, MISSILE DISMANTLEMENT, AND MC AND A. STRESSING THAT THIS DID NOT EXHAUST THE POSSIBILITIES, BUT WERE RATHER AREAS FOUND TO BE FRUITFUL, GEN BURNS SUGGESTED THAT THE GOK CONSIDER THE PROPOSALS, DEVELOP OTHER AREAS OF POSSIBLE ASSISTANCE AND PASS THIS INFORMATION TO WASHINGTON THROUGH AMEMBASSY ALMA ATA.

4. DEPUTY FOREIGN MINISTER TOKAYEV EMPHASIZED THE IMPORTANCE OF SSD AND ACKNOWLEDGED THEIR OBLIGATIONS UNDER START AND ~~THE INF-TREATY~~, STATCG THERE IS NO QUESTION REGARDING GOK FULFILLMENT OF THESE OBLIGATIONS. HE FURTHER STATED HIS POSITIVE PERSONAL REACTION TO GEN BURNS' PRESENTATION AND DISCUSSED THE FOLLOWING CONCERNS.

- COST OF MISSILE DISMANTLEMENT. GOK ESTIMATES COST OF DISMANTLING ONE RV TO BE APPROXIMATELY USDOLS 100,000.
- HEU SALES PROCEEDS. SINCE KAZAKHSTAN SUFFERED DUE TO NUCLEAR TESTING DONE ON ITS SOIL AND SINCE MUCH OF THE URANIUM ORIGINALLY WAS MINED IN KAZAKHSTAN, THEY FEEL STRONGLY ABOUT RECEIVING A FAIR SHARE OF THE PROFITS. THEY

INDICATED THEY HAVE YET TO HOLD DISCUSSIONS WITH RUSSIA ON THIS SUBJECT BUT WERE PLEASED TO HEAR OF THE RUSSIAN COMMITMENT AND THE U.S. SUPPORT THEREOF.

5. THE KAZAKHSTANI SIDE RAISED THE QUESTION OF STATUS OF SSD AGREEMENTS WITH OTHER REPUBLICS, TO WHICH GEN BURNS REPLIED BY SUMMARIZING PROGRESS MADE WITH BELARUS, RUSSIA AND UKRAINE. GEN BURNS ALSO CLARIFIED THAT THE U.S. WILL FULLY FUND PROJECTS UNDER NUNN-LUGAR AND THAT THESE FUNDS DO NOT APPLY TO CONVENTIONAL WEAPONS.

6. THE MEETING ENDED ON A POSITIVE NOTE, WITH THE GOK SIDE STATING THAT IT WILL PRESS FORWARD AND EXPEDITE PROPOSALS MADE BY THE U.S.

DISCUSSIONS WITH MOD

UNCLAS SECTION 02 OF 03 ALMA ATA 001989
DEPARTMENT PLEASE PASS TO ACDA; FOR T, PM, EUR;
DOE FOR ALESSI/DP-5; JCS FOR J-5/DDIN; SECDEF FOR
SSD/AE, OSD/ISP, OUSD(A)/S&SS, AND DIA /ODB-6; CIA
FOR CHIEF/ACIS; OSIA FOR DIRECTOR, DEP DIR-IA-IRO;
NSC FOR DAVIS AND PONEMAN; NRC FOR SHERR; DNA/OPAC.
E.O. 12356: N/A
TAGS: PARM, OTRA, KZ, US

SUBJECT: SSD: ALMA ATA BILATERAL SESSIONS

7. DISCUSSIONS WERE HELD WITH MOD OFFICIALS AT 5:00 PM, NOVEMBER 5 IN THE MOD BUILDING. GEN BURNS SUMMARIZED THE PROPOSED PROGRAM OF ASSISTANCE AND AGAIN SOLICITED INPUT FROM GOK THROUGH AMEMBASSY ALMA ATA, THE ONLY CRITERION BEING THAT PROPOSALS SPEED UP THE DISMANTLEMENT OF NUCLEAR WEAPONS AS PROVIDED IN START OR HELP PREVENT NON-PROLIFERATION OF WEAPONS OF MASS DESTRUCTION OR THEIR COMPONENTS.

8. THE KAZAKHSTANI SIDE REAFFIRMED THEIR COMMITMENT TO BECOMING A NON-NUCLEAR STATE AND TO FULFILLING THEIR OBLIGATIONS UNDER START. THEY EMPHASIZED THAT ANY ASSISTANCE SHOULD BE FAIRLY DISTRIBUTED AMONG THE SUCCESSOR STATES.

9. GEN BURNS ANSWERED SEVERAL QUESTIONS. HE STATED THAT THE U.S. WILL ABIDE BY THE START TREATY PROVISIONS AND WILL MEET THE TIMETABLE PRESCRIBED. THE U.S. CAN PAY FOR TRAVEL, EQUIPMENT AND OTHER COSTS INVOLVED IN SSD PROJECTS. HE ALSO CLARIFIED THAT FUNDING APPLIES TO DELIVERY MEANS, AS WELL AS THE WARHEADS, THEMSELVES.

10. GEN BURNS OUTLINED THE NEED FOR AN UMBRELLA AGREEMENT AND THEN ASKED THAT THEY CONSIDER OUR PROPOSALS AND PROVIDE INPUT TO WASHINGTON THROUGH AMEMBASSY ALMA ATA.

DISCUSSIONS WITH STATE COUNSELOR SULEYMENOV

11. THE U.S. SIDE MET WITH STATE COUNSELOR FOR LEGAL/DEFENSE AFFAIRS SULEYMENOV AT 11:00 AM, NOVEMBER 6. MANY OF THOSE PRESENT AT THE NOVEMBER 5 MEETINGS ALSO ATTENDED AND IT WAS CLEAR THAT THE STATE COUNSELOR HAD BEEN THOROUGHLY BRIEFED ON THOSE MEETINGS. HE STATED THAT AFTER THE NOVEMBER 5

MEETINGS HE HAD SPOKEN WITH PRESIDENT NAZARBAYEV AND WAS AUTHORIZED TO ACCEPT THE GENERAL PROPOSITIONS OF THE U.S. 12. BASED ON THE PERCEIVED LEVEL OF INTEREST SHOWN BY THE GOK, GEN BURNS MADE THE FOLLOWING SUGGESTION IN THE INTEREST OF COMPRESSING THE TIMETABLE TO REACH EXPEDITIOUS AGREEMENT ON ASSISTANCE:

--THE U.S. SIDE WILL PROVIDE AMEMBASSY ALMA ATA WITH A LIST OF PROPOSED PROGRAMS AS DISCUSSED IN THE NOVEMBER 5 MEETINGS.

--WITHIN THE NEXT TWO WEEKS, THE GOK WILL IDENTIFY AREAS OF INTEREST FROM OUR DISCUSSIONS AND ANY ADDITIONAL AREAS OF INTEREST TO AMEMBASSY ALMA ATA.

--TWO TO THREE WEEKS LATER (EARLY DECEMBER) A 6-8 PERSON DELEGATION WOULD TRAVEL TO WASHINGTON DC TO FINALIZE AND SIGN THE UMBRELLA AND IMPLEMENTING AGREEMENTS. U.S. WILL PROVIDE DRAFT AGREEMENTS TO GOK PRIOR TO THE WASHINGTON TRIP.

13. THE GOK SIDE AGREED TO THIS PROPOSAL AND STATED THEY COULD MEET THE REQUIREMENTS OF SUCH A TIMELINE.

14. OF PARTICULAR NOTE WAS THE GOK INTEREST IN USING MISSILE SILOS FOR PEACEFUL PURPOSES, E.G., SMALL NUCLEAR POWER REACTORS OR GRAIN STORAGE. WHILE CONFIRMING THAT IN NO WAY WOULD THEY UNDERMINE START, THEY EXPRESSED AN INTEREST IN:

--USING THE 12 TEST LAUNCH SILOS NOT COVERED UNDER START FOR THIS PURPOSE, AND --REVISITING THE START SILO DESTRUCTION QUESTION AFTER START ENTRY-INTO-FORCE.

-- GENERAL BURNS, INDICATING THAT HE LACKED COMPETENCE TO DEAL WITH THE DETAILS OF START COMPLIANCE, STATED THAT HE WOULD REPORT GOK CONCERNS TO WASHINGTON.

15. DESPITE INITIAL DIFFICULTIES IN RECEIVING INVITATIONS TO VISIT AND SCHEDULING MEETINGS, THE GOK SEEMS FIRMLY SUPPORTIVE OF THE PROGRAM AND THE CREDIBILITY OF THE U.S.

UNCLAS SECTION 03 OF 03 ALMA ATA 001989 DEPARTMENT PLEASE PASS TO ACDA; FOR T, PM, EUR; DOE FOR ALESSI/DP-5; JCS FOR J-5/DDIN; SECDEF FOR SSD/AE, OSD/ISP, OUSD(A)/S&SS, AND DIA /ODB-6; CIA FOR CHIEF/ACIS; OSIA FOR DIRECTOR, DEP DIR-IA-IRO; NSC FOR DAVIS AND PONEMAN; NRC FOR SHERR; DNA/OPAC.

E.O. 12356: N/A

TAGS: PARM, OTRA, KZ, US

SUBJECT: SSD: ALMA ATA BILATERAL SESSIONS OFFERS. GOK APPEARS READY TO PROCEED AT A RAPID PACE.

16. FOLLOWING ARE THE DELEGATION LISTS FOR THE U.S. AND KAZAKHSTAN INTRODUCTORY SSD TALKS HELD IN ALMA ATA, NOVEMBER 5-6:

UNITED STATES DELEGATION: MGEN WILLIAM F. BURNS (RET.), DEPARTMENT OF STATE DR. JAMES M. TURNER, DEPARTMENT OF ENERGY MR. NORMAN G. CLYNE, ARMS CONTROL AND DISARMAMENT AGENCY COL HARRY WILSON, JOINT CHIEFS OF STAFF MR. RALPH KWONG, DEPARTMENT OF STATE MR. SERGEJ SCHACHOWSKOJ, INTERPRETER MR. MARK BIEDLINGMAIER, ARMS CONTROL A

ND DISARMAMENT AGENCY
MR. JAMES MILLARD, ARMS CONTROL AND DISARMAMENT AGENCY

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KAZAKHSTAN DELEGATION:

LT GENERAL ANATOLIY S. RIABTSEV,
ACTING MINISTER OF DEFENSE OF THE REPUBLIC OF KAZAKHSTAN

COL VALERIY G. SAPSAY,
DEPUTY MINISTER FOR DISARMAMENTS, MINISTRY OF DEFENSE

MIKHAIL M. SAFRYGIN,
DEPUTY MINISTER FOR THE DEFENSE INDUSTRY,
MINISTRY OF DEFENSE

COL KAZIS K. TOGUZHBAEV,
HEAD OF THE TREATY AND LEGAL ADMINISTRATION,
MINI'14

.RNSE

COL ASYLBEK A. MENDYGALIYEV,
HEAD OF THE TREATY IMPLEMENTATION SECTION OF THE
LEGAL ADMINISTRATION OF THE MINISTRY OF DEFENSE

COL TOLEV A. MUKHAMEDIYAROV,
HEAD OF THE OPERATIONAL SECTION OF THE MINISTRY OF DEFENSE

MAJ MAVLET K. DZHALIYEV,
SENIOR OFFICER AT THE TREATY AND LEGAL ADMINISTRATION
OF THE MINISTRY OF DEFENSE

MAJ ASCAR K. DZAKONOV,
HEAD OF THE BUDGET CENTER OF THE MINISTRY OF DEFENSE

LT (LST RANK) IGOR M. MUKHAMEVOD,
HEAD OF THE TRANSPORTATION BUREAU

COL MENDYLAAMEEV,
MINISTRY OF DEFENSE

MR. S. GENERBERGENOV,
STATE ECONOMIC COMMITTEE

MR. V. SHKOL'NIK,
DIRECTOR, SCIENTIFIC AGENCY FOR NUCLEAR ENERGY

MR. K. TOKAYEV,
DEPUTY MINISTER OF FOREIGN RELATIONS

MR. M. GIZATOV,
HEAD OF ADMINISTRATION FOR EUROPE AND THE U.S.
MINISTRY OF FOREIGN AFFAIRS

MR. B. NURGALIYEV,
HEAD OF ADMINISTRATION FOR DISARMAMENT, MFA

COURTNEY

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