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Authority: EO 12958, as amended  
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USDP  
Brief to  
DP2B  
05 June 5, 1991

(This cover sheet is unclassified.)

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R-4  
07-M-192B-A  
Document #1

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## PLANNING IN A PERIOD OF STRATEGIC CHANGE

- FALL 1989 • SECDEF DIRECTS CONSIDERATION OF LARGE FUNDING REDUCTIONS; SENIOR LEVEL MEETINGS CONVENED ON PROGRAMMATIC IMPLICATIONS OF NEW SECURITY ENVIRONMENT
- JAN 1990 • DPG ISSUED, CALLING FOR LATE 1990S FORCE PLANNING BASED ON REDUCED SOVIET CONVENTIONAL THREAT AND NEW FOCUS ON REGIONAL THREATS IN SWA
- MAY 1990 • DPRB REVIEWS THE NEW DEFENSE STRATEGY AND BASE FORCE
- AUG 2, 1990 • PRESIDENT ANNOUNCES NEW STRATEGY
- FEB 21, 1991 • SECDEF DETAILS NEW DEFENSE STRATEGY BEFORE SASC

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# PLANNING PROCESS AND DPG DEVELOPMENT

## PLANNING ISSUES

- FOCUS ON LESSONS LEARNED FROM THE PERSIAN GULF WAR SET IN THE CONTEXT OF THE NEW DEFENSE STRATEGY AND IDENTIFY IMPLICATIONS FOR THE DEPARTMENT'S BUDGETING AND PROGRAMMING EFFORTS

## DEFENSE PLANNING GUIDANCE DOCUMENT

- PROMULGATE A THOROUGH CHARACTERIZATION OF THE NEW DEFENSE STRATEGY AND THE BASE FORCE
- ACCOUNT FOR SOVIET POLITICAL TRENDS AND THEIR IMPLICATIONS FOR MILITARY CAPABILITIES
- REFLECT THE PROGRAMMATIC IMPLICATIONS OF BROADER LESSONS LEARNED AND FURTHER IMPLEMENTATION OF THE NEW DEFENSE STRATEGY

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# ILLUSTRATIVE OUTLINE FOR DPG FY 94-99

## TRANSMITTAL MEMO/PREFACE SIGNED BY SECDEF

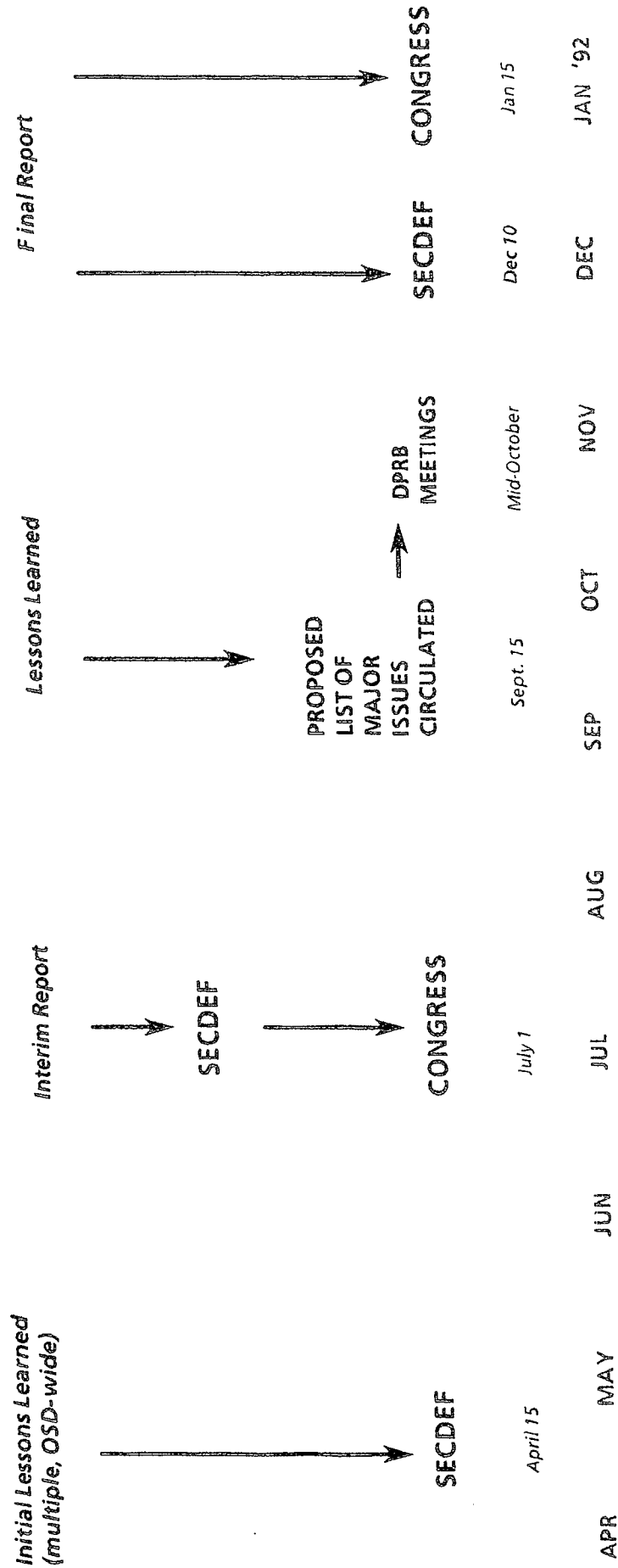
- I. TRENDS AND PROSPECTS IN THE INTERNATIONAL ENVIRONMENT
- II. DEFENSE POLICY AND STRATEGY
  - A. ENDURING NATIONAL OBJECTIVES
  - B. DEFENSE POLICY
  - C. NEW DEFENSE STRATEGY
  - D. MILITARY STRATEGY (EXCERPTED FROM THE CJCS NMS)
- III. BASE FORCE

## APPENDICES

- 1. ILLUSTRATIVE PLANNING SCENARIOS
- 2. FULL TEXT OF CJCS NATIONAL MILITARY STRATEGY

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# CONDUCT OF THE WAR REPORT: SERVING AS A VEHICLE FOR THE PLANNING PHASE



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## TALKING POINTS: "PLANNING IN A PERIOD OF STRATEGIC CHANGE"

- I WANT TO PROVIDE A QUICK, PROCESS OVERVIEW OF OUR PLANS FOR THE PLANNING PHASE OF THE PPBS
- I START WITH THIS SLIDE BECAUSE I THINK A LITTLE BIT OF SELF-CONGRATULATION IS IN ORDER, PARTICULARLY ON THE PART OF THE DEPUTY SECRETARY AND SECRETARY, WHO BEGAN A PROCESS OF REAPPRAISAL AND SUSTAINED IT OVER THE PAST 18 MONTHS AS GREAT CHANGE OCCURRED IN THE STRATEGIC ENVIRONMENT
- WE HAVE TAKEN HITS FROM SOME QUARTERS ABOUT HAVING VARIOUS "BLANKS" IN THE PROGRAM, BUT, THANKS TO THE LEADERSHIP PROVIDED BY MANY OF THE PEOPLE HERE TODAY, WE HAVE STRONG, COMPELLING, AND PERSUASIVE ANSWERS TO FILL IN THESE PURPORTED BLANKS IN THE STRATEGY
- BUT WE CAN'T REST ON OUR LAURELS, AND WITH THESE EVENTS AS A BACKGROUND, WE NEED TO MOVE FORWARD TO FURTHER HONE AND REFINE THE NEW DEFENSE STRATEGY AND THE BASE FORCE

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TP: "PLANNING PROCESS AND DPG DEVELOPMENT"

PLANNING PROCESS

- WE HAVE HAD SEVERAL DISCUSSIONS WITH THE SECRETARY AND THE DEPUTY SECRETARY OVER THE PAST FEW WEEKS ABOUT THE APPROPRIATE FOCUS OF OUR PLANNING EFFORTS THIS SUMMER
- GIVEN THE EXPERIENCE OF DESERT SHIELD/STORM AS THE MAJOR USE OF US ARMS IN 20 YEARS, SECDEF HAS ASKED THAT WE FOCUS OUR ATTENTION ON LESSONS LEARNED FROM THE PERSIAN GULF WAR
- WE WILL SURFACE MAJOR ISSUES IN THE CONDUCT OF THE WAR REPORT AND EVALUATE THESE ISSUES IN THE CONTEXT OF THE NEW STRATEGY AND ASSESS THEIR BROADER PROGRAMMATIC IMPLICATIONS

DPG DOCUMENT: WILL HAVE THE THREE GOALS LISTED ON THE SLIDE

- A THOROUGH CHARACTERIZATION OF THE NEW DEFENSE STRATEGY AND THE BASE FORCE
- AN ASSESSMENT OF SOVIET CAPABILITIES -- I BELIEVE IT IS ESSENTIAL THAT, AS A REGULAR STEP IN THE PLANNING PROCESS, WE GO BACK AND CHECK OUR ASSUMPTIONS ABOUT SOVIET CAPABILITIES. WE WILL HAVE A PAPER ON SOVIET CAPABILITIES AVAILABLE LATER THIS MONTH
- DEC 15 IS OUR TARGET DATE FOR COMPLETING WORK ON THE DPG, AND WE PLAN TO HAVE A GENERAL COMMENT DRAFT BY EARLY FALL

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- THIS OUTLINE ROUGHLY TRACKS WITH THE ORGANIZATION OF THE LAST DPG, ALTHOUGH IT HAS THE IMPORTANT ADDITION OF A NEW SECTION CHARACTERIZING THE BASE FORCE
  
- "TRANSMITTAL MEMO/PREFACE" WOULD BE A PERSONAL STATEMENT FROM THE SECDEF ABOUT HIS CONCERNS AND PRIORITIES
  
- "TRENDS AND PROSPECTS" WOULD BE A BROAD-BRUSH TREATMENT, TOUCHING ON THE MAJOR TRENDS IN THE STRATEGIC ENVIRONMENT,
  - PRINCIPALLY TRENDS IN THE SOVIET UNION AND EASTERN EUROPE, IN REGIONAL SECURITY CHALLENGES, IN OUR ALLIES IN EUROPE AND ASIA, AND IN THE MILITARY TECHNOLOGICAL REVOLUTION
  
- "DEFENSE POLICY" SECTION WOULD BE A MORE SYSTEMATIC, REGION BY REGION DISCUSSION OF US GOALS, AS WELL AS DISCUSSION OF BURDENSARING AND ARMS CONTROL, FOR EXAMPLE

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TP: "ILLUSTRATIVE OUTLINE FOR DPG FY 94-99" (CONT)

- "NEW DEFENSE STRATEGY" SECTION WOULD OUTLINE ITS KEY ELEMENTS AND CHARACTERISTICS--FORWARD PRESENCE, CRISIS RESPONSE, RECONSTITUTION, AND STRATEGIC DETERRENCE
- "MILITARY STRATEGY" SECTION WOULD INCLUDE EXTRACTS FROM THE CHAIRMAN'S NATIONAL MILITARY STRATEGY (ENTIRE DOCUMENT WOULD BE AN APPENDIX)
- "BASE FORCE" SECTION WOULD OUTLINE ITS BROAD CHARACTERISTICS, INCLUDING LEVELS OF SUSTAINABILITY, AND THE RESULTS OF THE MOBILITY REQUIREMENTS STUDY.
- WE ARE NOT PLANNING TO HAVE PPOS ALONG THE LINES WE DEVELOPED FOR THE LAST PLANNING PROCESS
- WE ARE ASKING THE JOINT STAFF TO LEAD A WORKING GROUP TO DEVELOP SCENARIOS TO BE INCLUDED IN THIS DPG

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**TP: CONDUCT OF THE WAR REPORT:  
SERVING AS A VEHICLE FOR PLANNING PHASE**

- THIS CHART HIGHLIGHTS THE KEY MILESTONES FOR THE PREPARATION OF THE CONDUCT OF THE WAR REPORT AND, IN TURN, FOR THIS YEAR'S PLANNING PHASE
- AS WE PREPARE THE CONDUCT OF THE WAR REPORT, SELECTED ISSUES WILL BE IDENTIFIED FOR DPRB DISCUSSION:
  - FOR EXAMPLE, THEATER MISSILE DEFENSES, NBC, LAND AND SEA MINES, LIFT, MIX BETWEEN SMART AND DUMB MUNITIONS
- LESSONS LEARNED FROM DESERT SHIELD/STORM WILL BE EVALUATED IN THE BROADER CONTEXT OF THREATS AND REQUIREMENTS FOR THE MID-90S
  - DEVELOPING RECOMMENDATIONS ON HOW BROADER LESSONS SHOULD BE REFLECTED IN PLANNING AND PROGRAMMING GUIDANCE
  - ASSESSING EXTENT TO WHICH THE CIRCUMSTANCES IN DESERT SHIELD/STORM WERE UNIQUE
- A DRAFT OF THE INTERIM CONDUCT OF THE WAR REPORT WILL BE CIRCULATED LATER THIS WEEK

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